



# City of Sandy

## Agenda

### City Council Meeting

Meeting Date: Saturday, February 18, 2023

Meeting Time: 9:00 AM

#### 1. CITY COUNCIL GOAL SETTING

This meeting will be conducted in a hybrid in-person / remote audio format.

To attend the meeting in-person

Come to Sandy Fire Annex  
17459 Bruns Ave, Sandy, OR 97055

To attend the meeting online via Zoom (AUDIO ONLY)

Please use this link: <https://us02web.zoom.us/j/85173216847>  
Or by phone: (253) 215-8782; Meeting ID: 85173216847

#### 2. INTRODUCTION

- Agenda Review
- Ground Rules

#### 3. GOAL SETTING OVERVIEW

- Goal Setting Process
- Council and Staff Roles
- Budget Process and Goal Alignment

#### 4. BREAK

#### 5. DEPARTMENT UPDATES

5.1.	<b><u>Police</u></b> <a href="#">Police</a>	3 - 11
5.2.	<b><u>SandyNet / IT</u></b> <a href="#">SandyNet</a> <a href="#">IT</a>	12 - 26
5.3.	<b><u>Development Services</u></b> <a href="#">Development Services</a>	27 - 43
5.4.	<b><u>Library</u></b> <a href="#">Library</a>	44 - 51

- 5.5. **Other Departments** 52 - 69  
[Finance, Court, HR](#)  
[Communications, City Recorder](#)  
[Economic Development](#)

**6. LUNCH**

**7. CITY COUNCIL GOAL SETTING**

- 7.1. **Order of Discussion**
- Police
  - Public Works
  - Parks and Recreation
  - SandyNet
  - Development Services
  - Transit
  - Library
  - Other departments / divisions

- 7.2. **Background Documents** 70 - 95  
[Council Goals Status as of December 2022](#)  
[Updates on Major Projects and Initiatives](#)

**8. BREAK**

**9. CITY COUNCIL HOUSEKEEPING**

- 9.1. **2023 Meeting Schedule and Formats** 96 - 97  
[2023 Sandy City Council Meeting Schedule](#)

- 9.2. **Work Sessions**

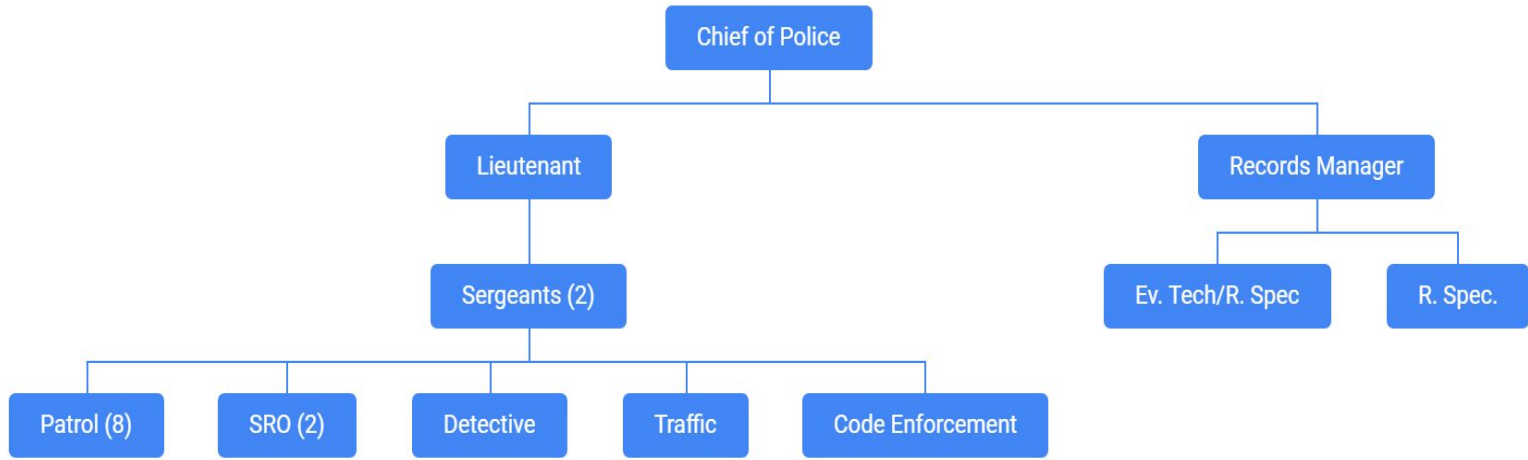
- 9.3. **Council Rules**  
[Link to materials from June 21, 2022 work session](#)

**10. WRAP UP AND ADJOURN**



Police

City Council Goal Setting | February 18, 2023



# 2023 Organizational Chart

# 2021-22 Accomplishments

- Fully staffed Police Department
  - Recruitment process updated
- BWC program near completion
  - In car camera system updated
- New Officer Schedule implemented (12 hour shifts)
- Half time evidence technician reinstated
- Homeless task force created (ongoing)



# 2021-22 Accomplishments cont.

- Updated SRO contract completed
- Drone program currently in process
- New radar trailer acquired (currently being shipped)
- Three new patrol vehicles in service



# 2021-22 Performance Measures

- Officers and Code Enforcement issued 1,637 citations in 2022
- Our Agency is fully accredited and we are currently working on reaccreditation due this year
- Officers responded to 13,311 calls for service in 2022
  - This includes traffic stops and all officer initiated contacts



# 2023-24 Department Goals

- Continue working with the homeless task force on key issues such as camping ordinance and code enforcement solutions
- Reinstate the traffic officer position
- Fully train remaining new hire for solo status
- Officer wellness policy updates and additions
- Expand community outreach programs, social media etc
- Building maintenance





# 2023-24 Department Goals

- SPD mission statement

The Sandy Police Department's mission is to fulfill the law enforcement needs of the people with the highest degree of fairness, professionalism and integrity, and to protect the inherent rights of the people to live in freedom and safety. We are committed to protecting the lives of our citizens, ensuring a safe community, reducing crime and the fear of crime. Our mission is to ensure that our citizens feel safe to walk our streets and to picnic in our parks with their families. We will conduct police activities that help us achieve our mission, while ensuring that all people are treated with dignity and respect, without regard for a person's gender, ethnicity, race, religion, color or sexual orientation.



# Challenges and Constraints

- Detective position (understaffed)
- Fleet management and update (aging fleet)
- Managing overtime with current staff
- Budget
- Ballot Measure 114
  - Stay on measure indefinitely after Oregon Supreme Court's decision. Trial likely in May or June of 2023



# The Future of SPD



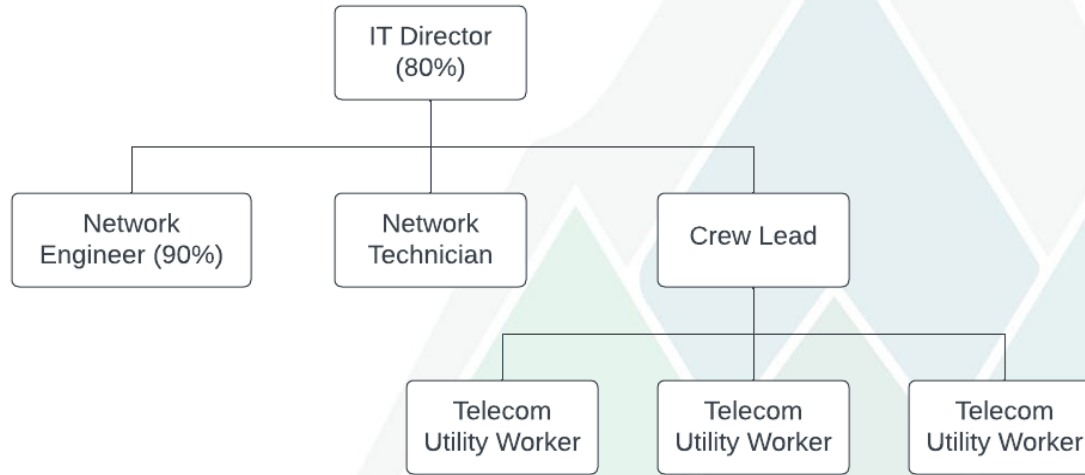


# SandyNet



City Council Goal Setting | February 18, 2023

# SandyNet Org Chart



# 2021-22 Accomplishments

- Fiber expansion to all new developments (Shaylee Meadows, etc)
- IGA for business fiber customers with Clackamas County
- Contract and design for ARPA fund sites (Construction expected in April 2023)
- XGS-PON initial deployment (+1Gbps service)
- New rates for 2Gbps, 5Gbps and rural fiber



# 2021-22 Accomplishments cont.

- IGA revision for rural fiber to Colorado and Gunderson Rd with Clackamas County
- Enrollment with Affordable Connectivity Program for low income assistance
- Implemented IPv6 to network core
- Replaced SandyNet voice provider



# 2021-22 Fiber Customers Over Time



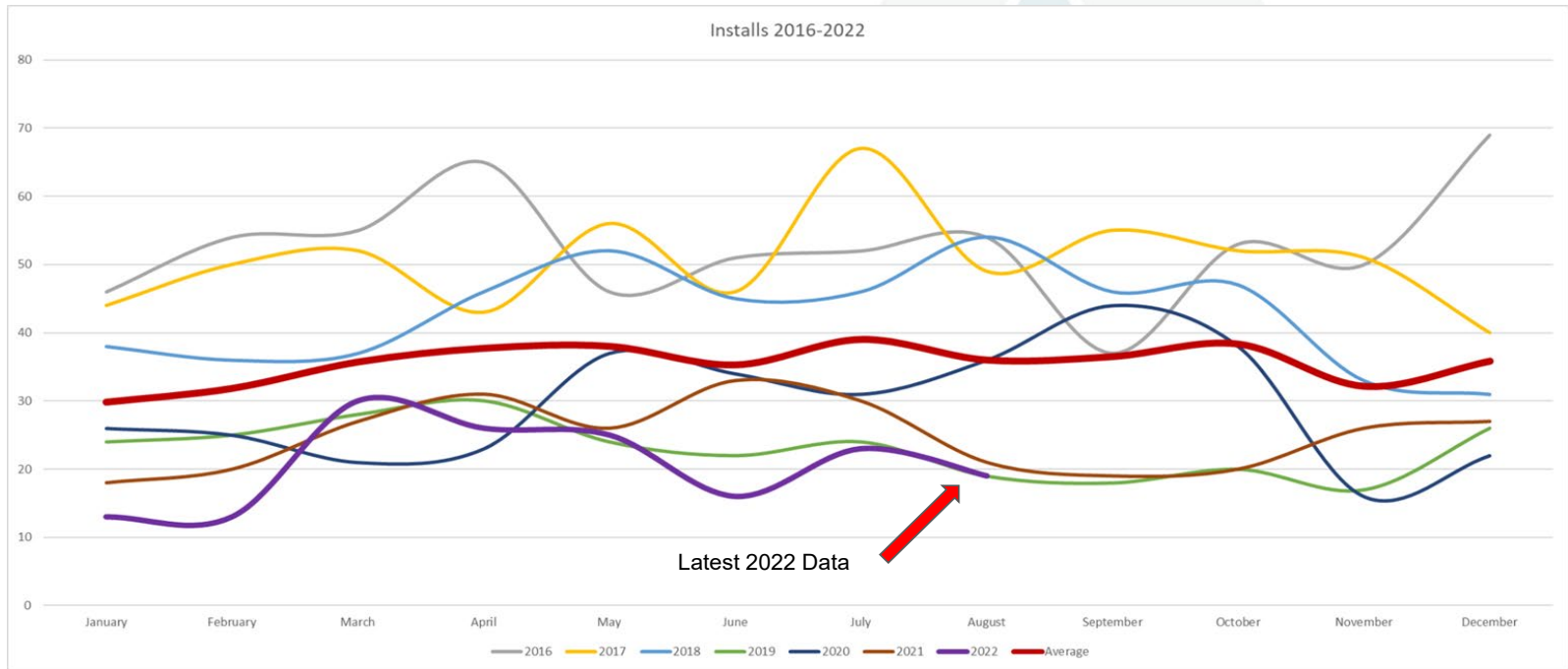
Increase in Gigabit from 2020 to present

Stagnation of new fiber customers in 2022

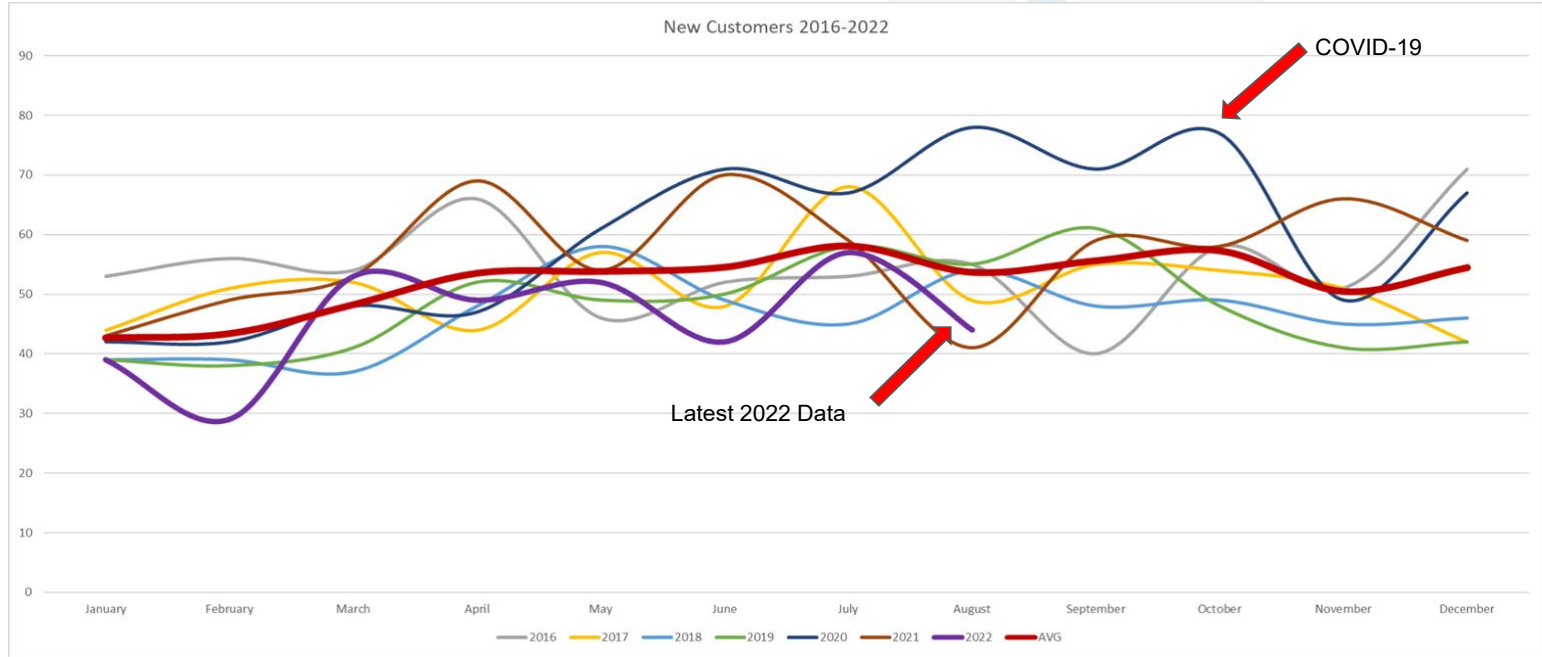




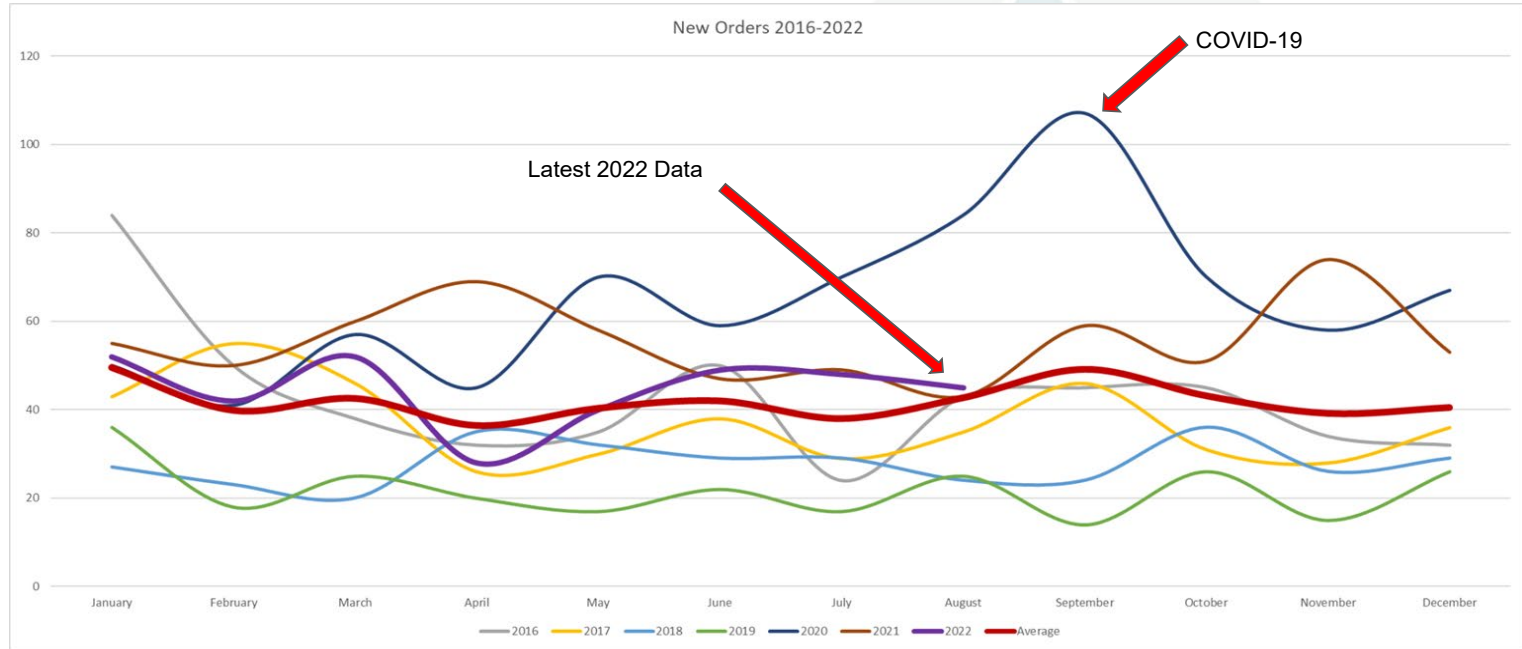
# 2021-22 PM - Install Trends



# 2021-22 PM - New Customer Trends



# 2021-22 PM - New Order Trends



# 2023-24 Department Goals

- Complete a new SandyNet Master Plan
- Finish ARPA deployments
- Complete Gunderson and Colorado Rd deployments
- Roll out IPv6 to fiber customers
- XGS-PON overlay and GPON replacement
- Upstream ISP capacity upgrades (Portland, Clackamas)
- Explore new SandyNet office and construction yard
- Rural fiber development off existing fiber



# Challenges and Constraints

- Staffing Constraints
- Technology Replacement
- Regulatory Requirements
- Supply chain constraints

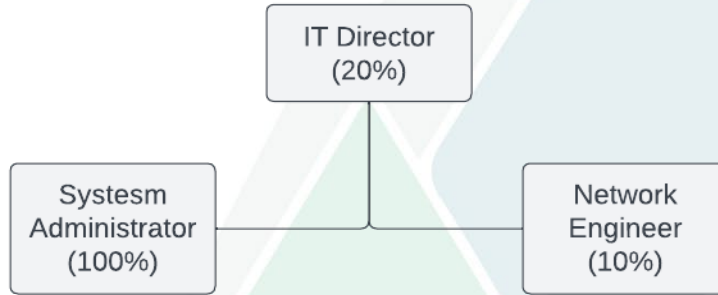




IT

City Council Goal Setting | February 18, 2023

# Department Org Chart



# 2021-22 Accomplishments

- Hired Peter Wantuck as Systems Administrator
- Implemented multi-factor authentication for City VPN
- Adjusted policies to comply with cyber insurance
- Assisted in implementing the systems for police car and body cameras
- Built out fiber to the wastewater treatment plant



# 2023-24 Department Goals

- Replace remaining aging switches in city facilities
- Upgrade our firewalls for the city
- Explore and implement a more robust backup and recovery system for city data and systems
- Upgrade and replace the aging phone system
- Rewrite and implement new IT and cyber policies

# Challenges and Constraints

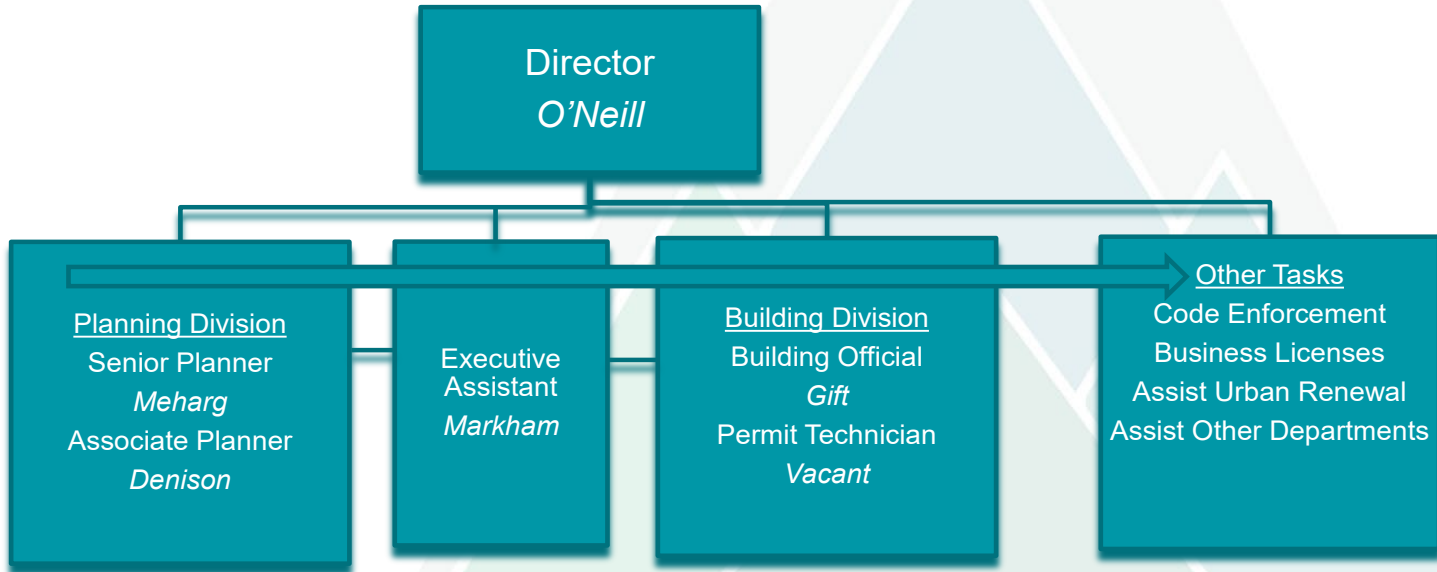
- Implementing a security mindset
- Finding the balance between ease of use and compliance
- Securing systems with vendors and outside parties
- Staffing when working on complex problems



# Development Services

City Council Goal Setting | February 18, 2023

# Department Organization Chart



# 2021-22 Long Range Planning

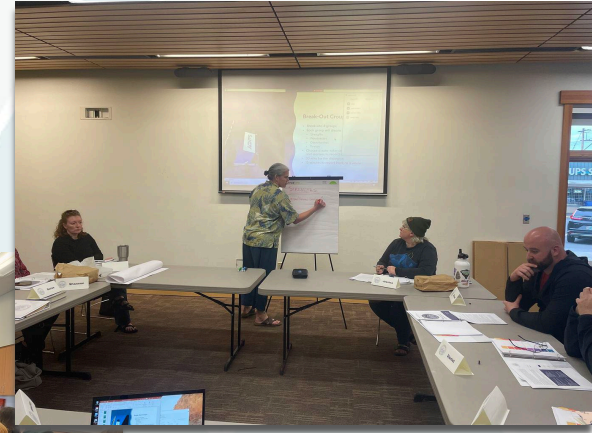
- Envision Sandy 2050: Vision and Comprehensive Plan
- Clear and Objective Code Audit
- Transportation System Plan
  - Walkability Assessment
  - Junker Street Circulation Plan



# Comprehensive Plan Engagement



# Comprehensive Plan Engagement



# 2021-22 Commercial Construction

## Project Highlights:

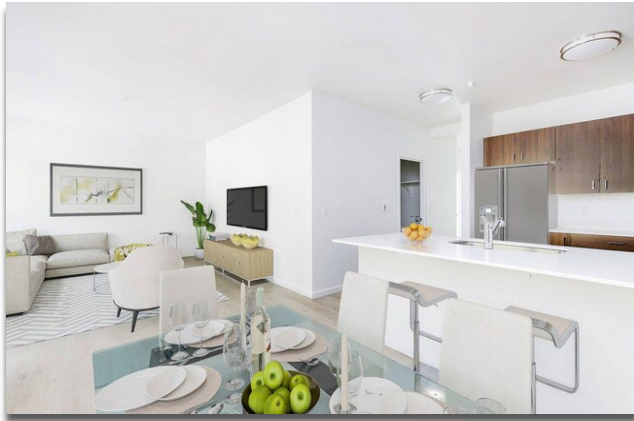
- Clackamas Health Center
- Free Up Storage
- Hood Street Daycare
- Mt. Hood Senior Living
- Space Age Gas Station





# 2021-22 Residential Construction

- Foothills Apartments  
(69 dwelling units)



**SANDY**  
WHERE INNOVATION MEETS ELEVATION

# 2021-22 Residential Plats Completed

- Jewelberry Meadows (20 lots)
- Jewelberry Ridge (9 lots)
- Shaylee Meadows (100 lots)



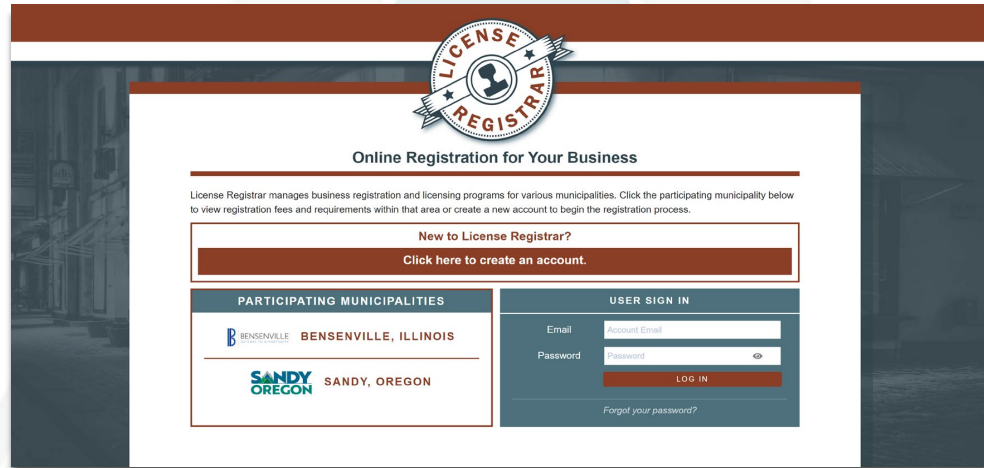
# 2021-22 Residential Construction

- Shaylee Meadows  
(permits for all 100 lots have been issued)



# 2021-22 Business Licenses

- Launched the first online business license program in the City's history!



# 2023-24 Department Goals

2023-24 developer project highlights:

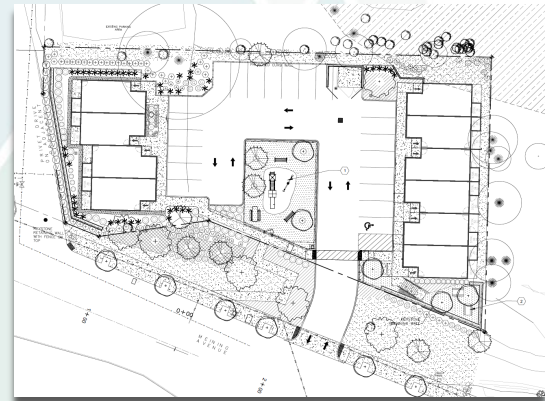
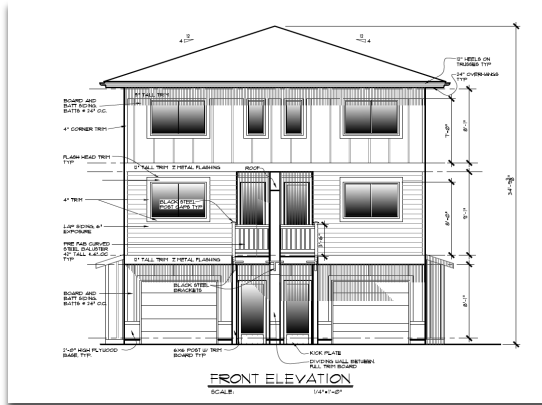
- Plat Ten Eyck Rim (9 lots)
- Plat Cedar Creek Heights (89 lots)



# 2023-24 Department Goals

2023-24 developer project highlights:

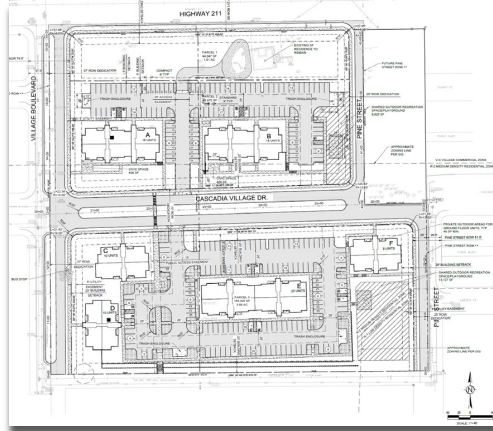
- Inspect and oversee the Pad Townhomes, Sandy Plaza Apartments, The Riffles Facility, and Tickle Creek Village



# 2023-24 Department Goals

2023-24 developer project highlights:

- Work on applications for Barlow Trail Veterinary Clinic, Cascade Creek Apartments, and State Street Homes



# 2023-24 Department Goals

2023-24 developer project highlight:

- Work with the developers of Bull Run Terrace on plans, the grant of access for the intersection of Highway 26 and Dubarko Road, and parkland transfer and development.





# 2023-24 Department Goals

2023 – City projects:

- Finish the Clear and Objective Audit
- Finish the Transportation System Plan
- Adopt revised violation schedule for the Municipal Code
- Finish the Pleasant Street Master Plan  
(partner with Economic Development)



# 2023-24 Department Goals

2024 – City projects:

- Finish the Comprehensive Plan
- Start on the Housing Production Strategy
- Update the Sign Code
- Apply for Safe Routes to School Grant



# Challenges and Constraints

- Limited Staffing

(Department had over 7 FTE and right now has 5 FTE)

- Limited Revenue Sources that depend on construction occurring. The national economy, interest rates, and other factors such as the moratorium all play heavy roles.
- Additional house and senate bill requirements.
- Housing Production Strategy due in 2025.

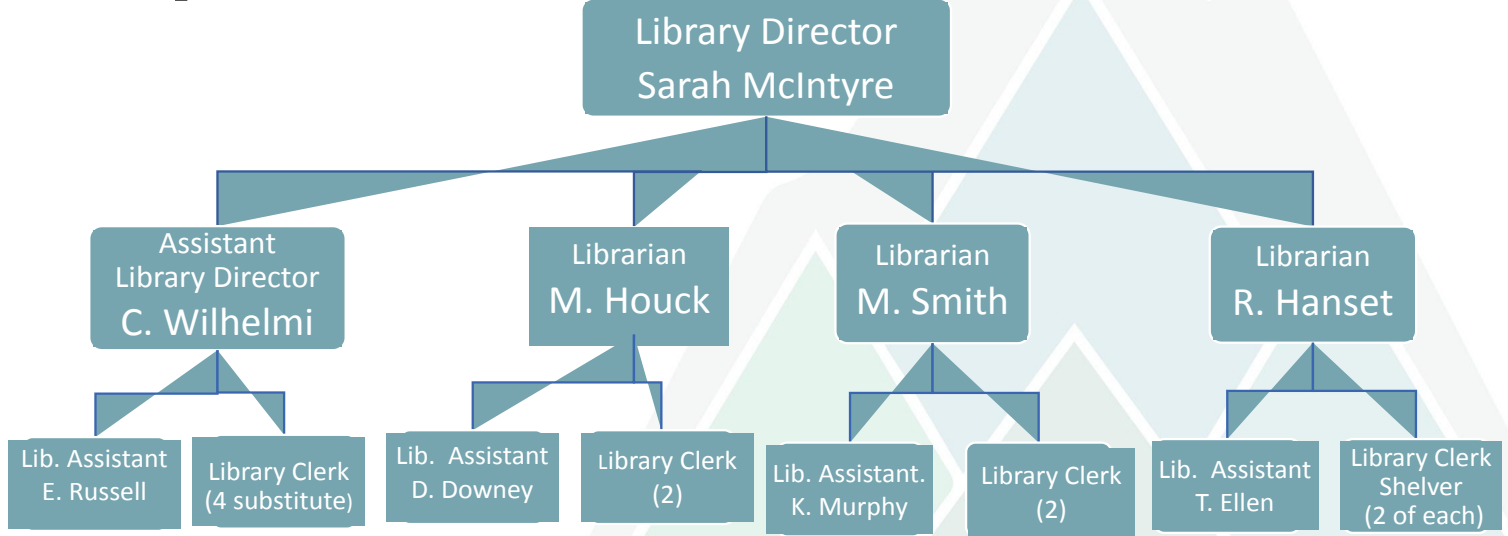




Library

City Council Goal Setting | February 18, 2023

# Department Org Chart



# 2021-22 Accomplishments

- Finished LINCC-wide strategic plan
- Analyzed our collections for diversity, equity, and inclusion
- Procedure manual updated
- Easy Readers reclassified

# 2021-22 Accomplishments cont.

From our Strategic Plan:

- Computer classes
  - Mouse & keyboard, computer basics, Internet basics
- Civics Challenge for adults
  - 28 Sign-ups, 8 completed
- ESOL classes and reading tutoring

# Performance Measures

	2021-2022	2020-2021	2019-2020	2018-2019
Circulation Count	271,103	169,821	274,270	348,818
Items Added	6,171	5,451	5,564	6,775
Cardholders	11,390	12,104	13,814	14,565
Information Questions	3,172	4,545	4,465	6,671
Programs Offered	315	90	431	593
Participants in Programs	10,501	2,832	8,479	18,438
Computer Sessions	5,820	1,101	10,710	16,003
Wireless Sessions	23,176	9,044	27,329	25,267
Visits	72,620	5,258	122,400	164,993





# 2023-24 Department Goals

- Continue to work with LINCC Directors to push forward the ideas of the taskforce (change to a consultant?)
- Funding source for outreach/technology pop-up vehicle
- Teamwork training
- Solutions for programming, storage, and office space
- Library cards for every kid in Oregon Trail School District
- Enhance library marketing with teen videos
- Increase number of visitors



# 2023-24 Department Goals

From our Strategic Plan:

- Add Microsoft Word and Google apps classes
- Information fluency for adults, teens, and kids
  - With Summer Reading
  - Escape room for teens
- Civics programming for adults and teens
  - Jeopardy game for teens



# Challenges and Constraints

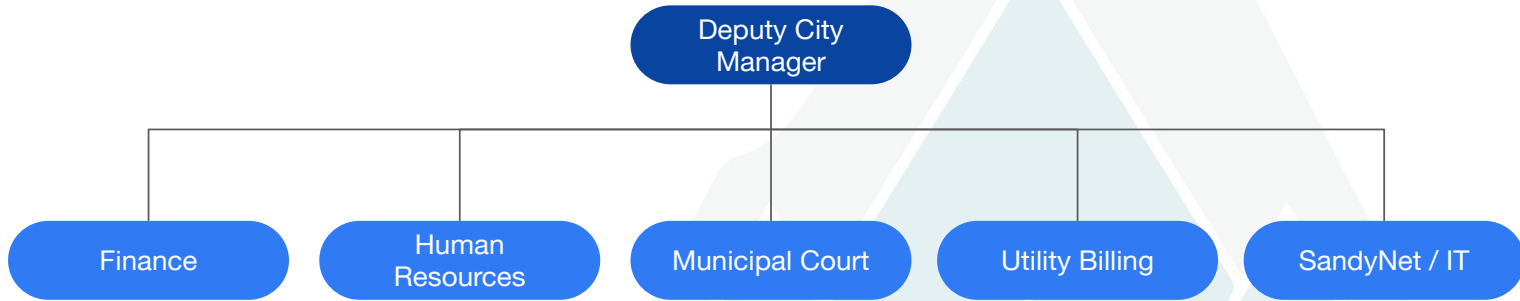
- Not enough space
  - Meeting rooms
  - Storage
  - Office
- Rising costs
- The Library District tax rate (.3974 cents/thousand)



# Indirect Service Departments

City Council Goal Setting | February 18, 2023

# Department Org Chart



- In addition to DMC, serve as the Finance Director
- Other areas of responsibility:
  - Risk management
  - Insurance claims
  - Asset tracking
  - Budget/audit/financial reporting
  - General support to other departments



# 2021-22 Accomplishments

- Received GFOA “Triple Crown” designation
- Transitioned to new auditing firm after 20+ years
- Comprehensive update to Personnel Policies
- Transitioned to SAIF from CIS for W/C insurance
  - Saved \$75k in the first year
- Continued to provide excellent customer service to all department despite an increase in workload



# 2021-22 Performance Measures

- Finance
  - P/L insurance claims trending down
- Human Resources
  - W/C insurance claims trending down
  - 35 recruitments, 345 applicants
  - 22 separations (3 retirements)
    - ~92% retention rate

# 2023-24 Department Goals

- Develop robust six year financial forecast
- Add 1 FTE in the second year of the biennium
- Update purchasing and financial policies
- Reduce number of paper checks
  - Increase security and timeliness of payments
- Implement a formal training program for all staff
- Increase collection efforts for past due utility / court accounts





# Challenges and Constraints

- Privacy and space issues within City Hall
- Storage and archiving issues city wide
- Stagnant FTE growth despite increased need for services



# City Recorder / Communications

City Council Goal Setting | February 18, 2023

# 2021-22 Accomplishments/Performance

## Communications

### Audience Size

- Facebook page audience top 5 in Oregon relative to our population size
- Increased Sandy Source newsletter engagement rate by 33% in last year; monthly distribution now stands at 3,985 recipients; engagement rate steady
- City website monthly users grew 40% in last year; pageviews up by 28%
- Restarted dormant Instagram account; grew audience to 890 followers

City	Census	Facebook Followers	Ratio of Followers to Pop
Prineville	10,736	14,000	130%
Estacada	4,356	5,400	124%
Seaside	7,115	6,200	87%
Florence	9,396	7,300	78%
<b>Sandy</b>	<b>12,991</b>	<b>9,300</b>	<b>72%</b>
St. Helens	13,817	9,200	67%
Independence	9,828	6,100	62%
Hood River	8,313	3,500	42%
Monmouth	11,110	3,800	34%
Happy Valley	23,733	7,100	30%
Madras	7,456	2,200	30%
Molalla	10,228	3,000	29%
Scappoose	8,010	2,300	29%
Newport	10,256	2,700	26%
North Bend	10,317	2,700	26%
Milwaukie	21,119	5,400	26%
The Dalles	16,010	3,900	24%
Hermiston	19,354	4,700	24%
Troutdale	16,300	3,900	24%
Woodburn	26,013	6,200	24%
Coos Bay	15,985	3,800	24%
Ontario	11,645	2,700	23%
Klamath Falls	21,813	5,000	23%
Tualatin	27,942	6,100	22%



# 2021-22 Accomplishments/Performance

## Communications

### Innovation / Improvement

- Leveraging video and other media: Sandy Clean Waters, 362nd / Bell, Sandy Staff at Work, etc.
- Working with departments on continual improvement of website content: Land Use Database; FAQs; updates on high-profile & controversial projects; Understand your Bill; etc.
- Oversight / Editorial role to ensure comms across the organization remain on-message and in the interest of the City's policy goals



# 2021-22 Accomplishments/Performance

## City Recorder

- Revamping of staff report / agenda management in last biennium
  - Enhanced report development and review process
  - More staff collaboration & advance planning before meetings; enhanced coordination on agenda setting
- New board / commission application and interview process
- Development of hybrid Council meeting process in 2021



# 2021-22 Accomplishments/Performance

## City Recorder

### Workload (we've been busy):

- Council Agenda Items
  - 267 in 2021/22 - increase of 20% over past biennium
- Council Meeting Hours (*minutetaking and recording*)
  - 163 in 2021/22 - increase of 12% over past biennium
- Documents Archived
  - 596 in 2021/22



# 2021-22 Accomplishments/Performance

## Other Functions

- Election Administration
- Legislative Affairs / Government Relations
  - Ongoing: Coordinated 2023 capital construction funding request for water system; City Day at the Capitol delegation
- City Manager's Office liaison to multiple planning projects: Comp Plan, EOA, EDSP, EOA, Community Campus, etc.
- Public Records Requests



# 2023-24 Goals

- City Recorder
  - Roll out new meeting management platform; complete training for staff as well as Council and boards
- Communications
  - Drive more traffic to Sandy Speaks; work with departments to boost content
  - Increase department use of website comms tools
  - Explore options to boost social media reach
  - Work with third place partners to develop offline outreach opportunities





# Challenges and Constraints

- Time/capacity constraints on achieving the following:
  - Scanning and archiving of old public records stored across the City, especially at the Operations Center and bunker building
  - Developing additional, proactive, (and more frequent) communication materials on high profile issues
  - Working directly with departments to identify more opportunities to boost public engagement in processes





# Economic Development

City Council Goal Setting | February 18, 2023

# 2021-22 Accomplishments/Performance

- Managed 27 urban renewal-funded business incentive grants, totalling nearly \$700,000 in assistance
- Worked with consultant and Economic Development Advisory Board to develop Economic Development Strategic Plan
- Managed downtown maintenance program to address homeless encampments, public ROW maintenance
- Represented the City in regional forums including the Highway 26 Steering Committee and Mount Hood Economic Alliance



## 2023-24 Goals

- Begin implementation of Economic Development Strategic Plan; emphasize recreation and tourism strategies
- Facilitate adoption of Pleasant Street Master plan and begin implementation
- Promote business recruitment in new 362nd / Bell commercial area; pursue revitalization of Pleasant Street
- Continue downtown beautification efforts and address vacant buildings



# Challenges and Constraints

- Limited availability of site locations until 362nd / Bell development area becomes available
- Need to identify funding for a new retail market survey
- Need to more closely define priorities and objectives for urban renewal spending



**City of Sandy**  
**2021-22 Council City Goals and City Work Plan Final Status**

Goal	Actions	Project Lead	Timeline	Status as of January 2023
<b>Plan and provide sustainable infrastructure</b>	Implement the next phase of the wastewater facilities plan and move forward with adequate funding	Public Works	Ongoing	<ul style="list-style-type: none"> <li>• WIFIA application submitted. Master Loan Agreement targeted to be closed by Summer 2023.</li> <li>• City received \$14.7 million in ARPA funds from the State. City currently drawing on funds.</li> <li>• City is moving forward with closing a second CWSRF loan of \$46M in Spring of 2023.</li> <li>• Collection System basins 2 and 8 complete.</li> <li>• Collection System basins 6 and 7 construction underway and complete winter 2023.</li> <li>• Wastewater treatment plant Immediate Needs Improvements completed by June 2023.</li> <li>• Treatment Plant stress test and capacity rating to be submitted May 2023.</li> <li>• Facilities Plan Amendment underway to be completed by December 2023.</li> </ul>
	Complete the alternatives discharge including the analysis of constructed wetlands and incorporate into the Wastewater Facilities Plan	Public Works	Ongoing	<ul style="list-style-type: none"> <li>• Sandy discharge temperature alternatives analysis completed. NPDES Permit Application Form 2A submitted in fall 2022. Additional work ongoing with Mixing Zone Study and Effluent Sampling and Analysis Plan.</li> <li>• Preliminary indirect discharge to groundwater study complete.</li> </ul>

	Continue progress on Bell Street/362nd road improvements	Public Works	Summer 2023	<ul style="list-style-type: none"> <li>Road construction to be completed Summer 2023.</li> </ul>
	Evaluate our current water suppliers relationships and adopt Water Master Plan	Public Works	Winter 2023	<ul style="list-style-type: none"> <li>Council reconsidered Bull Run Water supply and determined to purchase treated water from PWB and invest in Alder Creek treatment plant.</li> <li>Water Master Plan adopted December 2023.</li> <li>Water rates increased for beginning investments</li> <li>Exploring funding sources including state grants, Public Works Special Loan Fund, and DWSRF.</li> <li>Draft of new wholesale water purchase agreement with Portland Water Bureau complete December 2023.</li> </ul>
	Complete the transportation system plan (TSP) and prioritize projects	Development Services	Summer 2023	<ul style="list-style-type: none"> <li>Two City Council Work Sessions on project options and priorities complete.</li> <li>Bypass Feasibility Study completed.</li> <li>New contract with ODOT was completed in Summer 2022.</li> <li>TSP to be adopted in Summer 2023.</li> </ul>
	Continue to grow SandyNet to make it self-sufficient for the long-term	SandyNet	Ongoing	<ul style="list-style-type: none"> <li>Rate increase adopted June 2022.</li> <li>Using ARPA dollars to connect remaining underserved locations of Sandy.</li> <li>Implemented ACP to decrease customer turnover</li> <li>IGA with Clackamas County for SandyNet ISP services for businesses approved.</li> <li>IGA with Clackamas County for rural residential fiber ISP services approved.</li> </ul>

	Implement the transit master plan	Transit	Ongoing	<ul style="list-style-type: none"> <li>• Celebrated SAM's 20th Anniversary</li> <li>• Grants awarded for 3 fully electric buses, necessary infrastructure upgrades, workforce development.</li> <li>• Received funding for planning 2 future construction projects (new or improved administrative space at OPS, new maintenance bay at OPS).</li> <li>• New/upgraded on board technology equipment procured.</li> <li>• New/upgraded computer aided dispatch software procured.</li> <li>• Rebuilt older diesel transit bus as replacement vehicle.</li> <li>• Received funding for implementing service to Clackamas Town Center and new vehicle for service.</li> </ul>
<b>Be proactive in managing and planning for growth</b>	Collaborate with the Planning Commission to develop policy and provide criteria for approving and/or recommending variances and zone changes	Development Services	Done	<ul style="list-style-type: none"> <li>• Work session held on 6/7/21; direction on variances, code deviations, planned developments, and other code priorities was provided to staff.</li> <li>• Planned Developments removed from Development Code.</li> </ul>
	Begin the update of the City's Comprehensive Plan	Development Services	Ongoing	<ul style="list-style-type: none"> <li>• Comprehensive Plan update underway. Community visioning process completed with draft visions.</li> <li>• Economic Opportunity Analysis (EOA) and Housing Needs Analysis underway.</li> <li>• Comprehensive Plan adoption will set new goals, policies, and generate new projects.</li> </ul>
	Update the development code	Development Services	Completion: Summer 2023	<ul style="list-style-type: none"> <li>• Codes updated: Parks Code, Building Code, Senate Bill 458, and Land Divisions.</li> <li>• Clear and Objective Code Audit underway.</li> <li>• Senate Bill 8, HB 2583 and 4064 underway.</li> <li>• Sign Code to be revised in 2023/2024.</li> </ul>



<b>Foster economic recovery and growth</b>	Develop a COVID-19 community recovery plan (i.e. business recovery, utility payment assistance plan, etc.)	Admin	Q2 2021	<ul style="list-style-type: none"> <li>Complete. Multiple grant programs established including business recovery grants and Covered Structures Program.</li> </ul>
	Develop a long-term plan for economic development that provides clear direction for commercial, industrial, small business growth	Economic Development	Q2 2023	<ul style="list-style-type: none"> <li>Economic Development Strategic Plan in final drafting stage; EDAB review and Council adoption expected by Spring 2023</li> </ul>
<b>Update Council policies and rules</b>		City Council / Admin	2023	<ul style="list-style-type: none"> <li>Draft Council Rules update modeled after the League of Oregon Cities template was presented and reviewed in Council work session.</li> <li>Future work session to be scheduled.</li> </ul>
<b>Maintain financial strength and sustainability</b>	Diversify revenue sources, analyze new revenue streams, look at cost recovery where possible	Finance	Ongoing	<ul style="list-style-type: none"> <li>Rate and fee overview presented in Spring 2022 with implementation in July.</li> <li>Cost recovery workshop with Parks Board and City Council held in December 2022.</li> <li>Parks SDC methodology and rates updated.</li> <li>Update the TSDC with the adoption of the TSP</li> </ul>
<b>Collaborate with regional and community partners to address homelessness</b>	Appoint a homelessness task force	Admin/ Police	Spring 2021	<ul style="list-style-type: none"> <li>New Camping Ordinance adopted.</li> <li>Parking code changes proposed.</li> <li>Community Forum on Homelessness held with stakeholders.</li> </ul>
	Create a plan to address homelessness in Sandy	Admin/ Police	Winter 2023	<ul style="list-style-type: none"> <li>Homeless Taskforce established.</li> <li>Community Forum held.</li> <li>Camping Ordinance updated.</li> <li>Police Homeless Liaison assignment created.</li> <li>Parking Code Changes proposed.</li> </ul>
<b>Engage the community on community issues and in celebration</b>	Develop a strategy to engage and involve more people before decisions are made	Admin	Summer 2021	<ul style="list-style-type: none"> <li>Sandy Source distribution list up to 4,000 email addresses</li> <li>Expanded use of video to inform the community on</li> </ul>

				<ul style="list-style-type: none"> <li>major projects</li> <li>Sandy Speaks, launched in fall 2021, now expanded to 12 project modules.</li> <li>Comprehensive Plan public engagement ongoing.</li> <li>Future Fest successfully held in fall 2022 (Comp Plan, TSP, EDSP, EOA, etc).</li> </ul>
	Celebrate Sandy's history and 110th anniversary	Parks & Recreation/ Library	Summer 2021	<ul style="list-style-type: none"> <li>110th Anniversary programs were a success.</li> </ul>
<b>Expand recreation opportunities that align with community needs</b>	Appoint a committee to guide the next steps for the Community Campus and aquatics	City Council	Ongoing	<ul style="list-style-type: none"> <li>Community Campus Council Subcommittee established and guided staff on exploring options for aquatics and recreational facilities at the campus.</li> <li>Community Campus Council Subcommittee's role will also include involvement on the Community Campus Park Project Advisory Committee</li> <li>Pool Exploratory Task Force created, completed assessment, and provided recommendations.</li> </ul>
	Complete the parks and trails master plan	Parks & Recreation	Summer 2022	<ul style="list-style-type: none"> <li>Completed and adopted by Council including 2022 amendment.</li> <li>Parks SDCs and Fee-in-Lieu fees were updated.</li> </ul>
	Develop a plan for the Community Campus	Parks & Recreation	Ongoing	<ul style="list-style-type: none"> <li>Council subcommittee continues work on planning for the entire property.</li> <li>Contract approved for design services for new community park. Landscape consultant will create preferred park concept through public engagement.</li> <li>Ground breaking tentatively scheduled for Winter/Spring 2024.</li> </ul>
	Explore Council and community recreation services needs and determine how the organization can support this	Parks & Recreation	Summer 2021-2022	<ul style="list-style-type: none"> <li>Parks &amp; Recreation Department fully staffed.</li> <li>Multiple events and programs re-established or created.</li> <li>Holiday Lights at Meinig implemented.</li> <li>Cost recovery policies and priorities under</li> </ul>

				development with consultant.
	Incorporate biodiversity into our parks and green space	Parks & Recreation	Ongoing	<ul style="list-style-type: none"> <li>• In progress. The P&amp;R Department is working on exploring options, funding, and timing to plant pollinator gardens.</li> <li>• City accepted as a “Bee City USA”</li> <li>• Developed Integrated Pest Management Operational Policy that enhances the Department’s cultural practices to incorporate biodiversity as a management tool for the City’s park and natural/open space system.</li> </ul>



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### TABLE OF CONTENTS

Sandy Clean Waters.....	2
Water System Reinvestment Project .....	4
Community Campus Park Improvements and Planning.....	6
362 <sup>nd</sup> Avenue and Bell Street Extension Project .....	8
Comprehensive Plan Update.....	10
Economic Development Strategic Plan .....	12
Pleasant Street Master Plan .....	14
Clear and Objective Development Code Audit.....	17
Transportation System Plan (TSP) Update .....	18
Homeless Taskforce.....	20



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Sandy Clean Waters

##### Background

The city continues to progress on our most significant capital construction project and invest millions of dollars into our sewer collection system and treatment plant. The Sandy Clean Waters program includes fixing our aging sewer pipes, upgrading our existing treatment plant, starting the process of applying for an NPDES discharge permit for the Sandy River Outfall, and determining the most economically and environmentally sensitive solution for expanding our wastewater system capacity.

Sandy has outgrown our treatment plant and in wet weather, the city's aging sewer pipes experiencing inflows and infiltration (I&) of groundwater and stormwater which can overwhelm the treatment plant. Further, the City's treatment plant is experiencing age related condition deterioration which hinders treatment compliance and reliability. The City's treatment facility is located adjacent to and discharges into a small receiving stream (Tickle Creek) that is a tributary of the Clackamas River. The regulatory restrictions include a limit on when the City can discharge to the creek (our permit only allows a discharge from November 1 to April 30), and we cannot add additional load into the stream because of an Oregon Administrative Rule called the Three Basin Rule. As a result, the city needs to identify and permit an alternative discharge solution.

The city has been working diligently on addressing these problems under the Sandy Clean Waters program. The program includes immediate investments in our treatment plant, addressing the I&I issues by fixing and replacing the aging pipes, and planning the best path forward for the long-term solutions to the treatment plant capacity issues. The existing capacity of the treatment plant has not been sufficient to effectively handle the flows, especially during wet weather events, which has resulted in violations and fines by the Oregon Department of Environmental (DEQ) Quality and the Environmental Protection Agency (EPA).

As a result, DEQ and EPA determined that the City does not have adequate capacity and the City Council adopted a temporary moratorium on new land use applications to slow and prevent the approval and vesting of new development projects that would lead to new flows to the treatment system while the city constructs the improvements.

The moratorium will be in place for six months and is expected to be renewed or modified until the stress test is completed and a new capacity rating is set for the treatment plant.

##### Cost and Funding

The total project costs will not be known until the Facility Plan Amendment is complete and the mid and long-term solutions are identified. The city is currently working on finalizing the Master Loan Agreement for the WIFIA Loan which will lock in the maximum amount the city can borrow (but not necessarily have to). In addition, the City is working on documentation for closing on a second \$46 million Clean Water State Revolving Fund Loan (SRF), as it presently offers better interest rates than WIFIA.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

The program is funded by the WIFIA loan, Oregon State Revolving Fund Loans, Full Faith and Credit Obligations, and State and Federal Grants. Debt service for the loans are being paid through rate increases.

#### Next Steps

The program includes the following projects and activities:

- Renew temporary moratorium under the completion of the Stress Test (March 2023)
- Conduct a stress test of the treatment plant (Spring 2023)
- Complete I&I reduction work in sewer Basins 6 and 7
- Begin manhole grouting program
- Investigate and reduce I&I in Basins 5, 10, 1, 3, 4, 9
- Complete immediate needs and priority condition assessment improvements at the wastewater treatment plant by June 30, 2023
- Complete and submit NPDES permit for a future Sandy River discharge
- Complete an amendment to the 2019 facilities plan amendment by June 30, 2023.

#### Links to more information

- <https://www.ci.sandy.or.us/publicworks/page/sandy-clean-waters>
- <https://www.ci.sandy.or.us/publicworks/page/upgrading-existing-infrastructure>
- <https://www.ci.sandy.or.us/publicworks/page/expanding-wastewater-system-capacity>
- <https://www.ci.sandy.or.us/administration/page/city-temporarily-stop-accepting-new-land-use-applications-new-sewer-connections>
- [October 2022 Program Update to City Council](#)



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Water System Reinvestment Project

##### Background

The Sandy Drink Water System Reinvestment Project will invest in the city's water infrastructure to ensure the city has adequate drinking water supplies to meet the community's need, as well as provide redundancy in the City's water system to ensure the supply can withstand natural disasters and emergencies.

Sandy's drinking water is provided through three sources: Alder Creek, Brownell Springs, and Portland Water Bureau's (PWB) Bull Run source through a purchase agreement for a minimum of 500,000 gallons per day (GPD) and up to 3 million gallons per day (MGD). The city needs to replace its aging water infrastructure system-wide and comply with federal requirements to treat cryptosporidium. Sandy's current average demand for water is 1.2 MGD, with a maximum demand in the summer of 2.1 MGD. By 2050, average daily demand is forecasted to be over 3.5 MGD with a maximum demand of 6.0 MGD, depending on Sandy's growth.

The city recently updated our Water Master Plan, which included analyzing the best options for the City's customers and to ensure long-term supply, resiliency, and rate stability. The City decided to maximize the use of the Alder Creek WTP, which has a potential capacity of 2.4 MGD if upgraded, and construct a new transmission line of filtered water from the PWB's proposed new filtration plant. The bi-lateral compliance agreement with the Oregon Health Authority requires the City to connect to Portland's new filtration plant or construct our own plant by September 30, 2027.

The project includes the following components:

- Alder Creek Treatment Plant Investments
- Reservoir Repairs/replacements and Improvements
- Brownell Springs Improvements
- New pump station and transmission line of filtered water from PWB's new location (focus of LOI #2)

##### Cost and Funding

The estimated cost for the entire project over the next five years is \$42 million for the Alder Creek Treatment Plant rehabilitation. The estimated cost for the transmission line to Portland, reservoir repairs, and pump station is \$45.4 million.

The city is developing a funding strategy for the projects which includes applying for Drinking Water State Revolving Loans, Water Infrastructure Finance and Innovation Act (WIFIA) loan, and Business Oregon Special Public Works Loans. The City has already been accepted for receiving the low interest Business Oregon Loans which will total \$10 million.

The City has submitted a capital funding request to the State Legislature for \$14.44 million.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

Staff will continue to update the water rate model as project estimates and funding vehicles change. The model was last presented to the City Council in June and a 41% increase was adopted and implemented with the July billing. Additional rate increases are needed for the next several years to fund the necessary debt service to complete the project.

#### Next Steps

- Secure funding sources, develop funding strategy and update utility rate model
- Negotiate renewal of water purchase agreement with PWB.
- Complete repairs to Sandercock Reservoir
- Onboard program manager and begin design and engineering

#### Links to more information

- <https://www.ci.sandy.or.us/publicworks/page/drinking-water-system-reinvestment-project>





## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Community Campus Park Improvements and Planning

##### Background

The City purchased the Cedar Ridge Middle School property from the Oregon Trail School District in 2016. The property includes the former middle school buildings and the surrounding property including the sports fields and natural areas adjacent to the Sandy River. The property was acquired with the vision to redevelop the site to provide new and enhanced community amenities for Sandy residents.

For a timeline of the project and activities and community outreach, please visit <https://www.ci.sandy.or.us/parks-rec/page/sandy-community-campus-project-history-2014-2020>.

The City Council has since been working with the community and staff to develop a plan for the property. In 2022 the City Council authorized moving forward with improvements to the park area of the property behind the old school buildings. The site for the Park (the lower field area behind the old Cedar Ridge Middle School buildings) includes approximately 10.5 acres north of Pleasant Street, between SE Meinig Avenue and Strauss Avenue. The current site includes a few amenities such as the Sandy Skate Park and former school fields, but it is mostly undeveloped.

The Park is envisioned to serve as a focal point and gathering place for all Sandy residents and will include a wide range of amenities, such as an action sports facility to include a pump track/skate park, trails, playground, picnic shelters, natural and open spaces, and restrooms.

The first step in making this new park a reality is to create the Community Campus Park Development Plan, which will provide a framework to guide its construction. The plan will rely significantly on input and ideas provided by our community. The community input process began in January and will continue through March. A project advisory committee is helping guide the development plan and design.

##### Next Steps

Draft concepts will be brought to a City Council work session in February and March and public open houses will also be held in February and March. Following approval of the concept, the grant will be submitted and the design documents will be created for permitting, bidding and awarding a contract to construct the improvements. Construction is anticipated to take approximately one year with opening planned for early 2025.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Cost and Funding

Funding for the project comes from the remaining cash from the Urban Renewal Bonds that were sold for the acquisition and development of the Cedar Ridge Site (\$3 million) and Parks System Development Charges. The City will be applying for an Oregon Parks and Recreation Department local government grant by April 1, 2023.

#### Links to more information

- <https://www.ci.sandy.or.us/parks-rec/page/community-campus-park-development-plan>
- <https://www.ci.sandy.or.us/parks-rec/project/sandy-community-campus>



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### 362<sup>nd</sup> Avenue and Bell Street Extension Project

##### Background

The 362<sup>nd</sup> Avenue and Bell Street Extension project is under construction and is anticipated for completion this summer. The roadway section will consist of two 11-foot wide travel lanes, two 6-foot wide bike lanes, an 8 to 12 foot wide landscaped center median and a 6-foot wide sidewalk on one side separated from the street by a five-foot wide tree planter.

Connecting 362nd and Bell will provide multiple benefits for our community, including:

- **Relieving a chronic traffic bottleneck:** We need additional ways for vehicles to navigate the northwest quadrant of our city, particularly to provide relief to the often-congested Bluff Road / Highway 26 intersection.
- **Economic development:** Extensive economic development opportunities will be created by connecting 362nd Avenue and Bell Street. The immediate area is zoned C2 (General Commercial) and R2 (Medium Density Residential), and the quick access to a major state highway and transit infrastructure will facilitate new retail / commercial development on long-vacant land that will stimulate the local economy and create new local jobs.
- **Providing access to schools:** This new road connection will provide an additional route to access Cedar Ridge Middle School and Sandy High School, particularly for those coming from Boring and the west end of Sandy. The high school is currently located at the end of a dead-end street; a major safety concern in the event that emergency vehicles need to access the school.
- **Promoting resiliency:** Highway 26 is an essential transportation corridor in our area. Connecting 362nd and Bell will allow first responders to avoid the busy highway and will also create a more efficient evacuation route for local residents in case of disasters.

##### Cost and Funding

The total cost for the project is \$12.9 million. The project will be funded with fund balance from the City's Street Fund and a full faith and credit bond issued in 2021 with debt financing repaid with revenue from Clackamas County's new Vehicle Registration Fee, (VRF) and the additional \$.06 vehicle fuel tax (phased in over six years) adopted by the Oregon Legislature in 2017. Other sources assembled and proposed for the project include the water, stormwater, and wastewater utilities, and potentially urban renewal funds as it is a identified project in the Urban Renewal Plan.

##### Next Steps

Project activities this spring and summer include curb and sidewalks, street tree plantings, lighting, and paving.



## 2023-24 Council Goal Setting Status Updates on Major Projects and Initiatives

### Links to more information

- <https://sandy-speaks.org/362nd-avenue-bell-street-extension>



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Comprehensive Plan Update

##### Background

Since the last update to its Comprehensive Plan nearly 25 years ago, Sandy has experienced substantial growth and development. Today, Sandy is a community of over 13,000 residents, and is one of the fastest growing cities in Oregon. By the year 2050, the City is forecasted to have over 23,000 residents, growing across a geography shaped by a major transportation corridor and a forested landscape prone to increasing wildfire risk and other natural hazards. The challenge – and opportunity – is to create strategies that respond to this rapid growth while building whole community resilience through the preservation and enhancement of assets like Sandy’s thriving downtown, welcoming neighborhoods, innovative civic amenities, and unparalleled access to nature and outdoor recreation.

To guide future growth and development, the City of Sandy began an update to the Comprehensive Plan in 2021. The Comprehensive Plan addresses issues such as housing, parks, transportation, natural resources, economic development, and infrastructure, with a particular emphasis on natural hazard mitigation and resiliency. The Vision and Comprehensive Plan will guide growth and development for several decades.

The Comprehensive Plan serves as a blueprint for the community’s growth and development. The goal for the project is to: 1) Provide a vision for the future of Sandy that can be actualized into goals, priorities, and policies. 2.) Create an opportunity for stakeholders and community leaders to engage and discuss ideas; and 3) Provide a roadmap for developers to ensure that future development is aligned with the Vision and priorities.

The project has included substantial public involvement through community forums such as Future Fest, online surveys, youth engagement, Planning Commission and City Council work sessions, and input from a Community Advisory Committee (CAC). To understand the current context and guide future growth and development, the project includes assessments of current and future conditions through an Economic Opportunity Analysis (EOA) and Housing Needs Assessment (HNA).

Following the creation of the Community Vision, goals and policies will be formulated for each Vision area.

##### Cost and Funding

The City hired 3J Consulting to help the City with this major effort. The total cost of the contract with 3J Consulting and their subconsultants is approximately \$290,000 which includes the Housing Needs Analysis and Economic Opportunity Analysis. It is also worth noting that at time of adoption there will have been thousands of hours of staff time and hundreds of hours of volunteer time involved with this endeavor. The City has also spent over \$20,000 in meeting expenses, outreach material costs, and software/hardware.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Next Steps

The draft policies and implementation strategies are under development with Council and Planning Commission meetings, open houses, and CAC meetings planned for the year. The adoption process is expected to be completed in early 2024.

#### Links to more information

- <https://sandy-speaks.org/comprehensive-plan>
- <https://www.ci.sandy.or.us/bc-advisory>



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Economic Development Strategic Plan

##### Background

The creation of an economic development strategic plan was designated as a City Council Goal for the current biennium "Develop a long-term plan for economic development that provides clear direction for commercial, industrial, small business growth".

The central purpose of an economic development strategic plan is to create a long-term plan for how to best grow Sandy's economy over time based on the characteristics and strengths of the community. Through developing an economic development strategic plan, the City will be able to:

- Establish a baseline against which to assess Sandy's economy by providing a snapshot of the socioeconomic characteristics of the city over time, and compared to the county, region, or peer cities.
- Identify and convene partners and stakeholders in Sandy's economic future and negotiates roles, capacities, and coordination.
- Articulate a diverse, sustainable, equitable and place-based vision for Sandy's economic future and establish a roadmap for how to achieve it.
- Signal intention on the part of the city and its partners regarding economic policy to provide assurance to potential investors and developers.
- Facilitate implementation by identifying priority actions to develop near-term momentum and excitement for mid- and longer-term interventions.

Major components of the project include:

##### Condition Assessment

- An extensive review of relevant community demographic and economic data
- A SWOT analysis of our local economy
- An assessment of our local economic climate
- The city's capacity for additional growth

##### Stakeholder Engagement

- Multiple community visioning and stakeholder group engagements to create a vision for Sandy based on the views of our residents, business owners and community leaders.

##### Plan Development / Synthesis of Input

- The consultant is working closely with staff and the Economic Development Advisory Board, which is providing feedback on interim findings and draft deliverables including a landscape assessment and socioeconomic profile, a SWOT Analysis, draft strategies and actions, and an implementation matrix.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

- The consultant is also working in coordination with concurrent projects such as the Economic Opportunities Analysis component of the Comprehensive Plan update, and is in regular communication with applicable consultants and project staff to ensure the City is able to leverage the benefits of these combined efforts

#### Implementation Plan Development

- The process will culminate in a comprehensive economic development strategy for the city for the next fifteen years. This plan will set forth specific goals and objectives for growing and diversifying Sandy's economy over the target period, and a detailed action plan for how to achieve project objectives.

#### Cost

The cost for the project is \$50,600 and is funded out of the Sandy Urban Renewal Agency budget.

#### Next Steps

The draft goals for the plan were shared with the Council in December 2022. They are:

1. Improve systems to ensure broad and durable access to economic opportunity and maintain Sandy's high quality of life.
2. Leverage our investments in technology to maximize economic benefits.
3. Build on our businesses and workers in manufacturing to establish Sandy as a destination for metals fabrication and related activities.
4. Cultivate emerging innovators in our specialty food and beverage industries and align business development activities with the robust food storage and processing sector of the region.
5. Invest in hospitality and place-based tourism to make Sandy the most active and vibrant basecamp for Mt. Hood area adventures.
6. Be a leader as both retail hub and heart of East Clackamas County.

Implementation strategies and actions are now in development and will be reviewed by the Economic Development Advisory Board and by the City Council in a work session in March 2023.

#### Links to more information

- <https://sandy-speaks.org/economic-development-strategic-plan>





## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Pleasant Street Master Plan

##### Background

The Pleasant Street Master Plan (PSMP) is a visioning and infrastructure plan currently under development by City staff to promote and encourage the expansion of commercial business in downtown Sandy by investing in improvements along Pleasant Street and creating a pedestrian corridor in the Alt Avenue right-of-way to link Proctor Blvd. and the Sandy Library to Pleasant Street.

The primary goals of the PSMP are to extend the primary downtown commercial area (i.e., “the couplet”) one block north to include Pleasant Street, and to transform this street into a commercially active thoroughfare in the process. The PSMP will include policies and actions to make this transformation incrementally over the next 15 to 20 years. The PSMP will also include a phased approach to make the incremental transformations more flexible with future budget allocations to this project. The project is currently divided into four physical segments of infrastructure improvement which can be completed independently of one another.

The idea for the development of a master plan for commercial improvements to downtown Sandy began in earnest in 2017 when the Sandy City Council adopted the development of a master plan for Pleasant Street as one of their official goals for the 2017-2019 biennium. The Planning Division hired a student from the Resource Assistance for Rural Environments (RARE) at the University of Oregon and AECOM was hired as the civil engineer for this project. They assisted the city with construction cost estimation, public engagement, and the creation of renderings for visioning purposes.

The central focus of the PSMP includes four main concepts that together create the foundation for redevelopment. The four concepts are: undergrounding utilities, redesigning Alt Avenue, creating a highly pedestrian friendly streetscape, and incorporating unique placemaking features.

The improvements in the PSMP encompasses the following actions:

- The **undergrounding of all overhead utility lines** (electric, telecom) on Pleasant Street from Beers Avenue to Ten Eyck Road.
- The creation and installation of a **uniform streetscape design** on Pleasant Street by:
  - Installing code compliant curbs, sidewalks, planter strips, and street trees where no streetscape infrastructure currently exists.
  - Improving existing streetscape infrastructure by bringing it up to current code compliance (i.e. uniform sidewalk widths, adding street trees, etc.) where needed.
  - Decreasing asphalt widths in some places to decrease pedestrian crossing times and encouraging slower vehicle travel speeds.
- A **redesign of Alt Avenue**: removes Proctor Boulevard access from Alt Avenue; adds colored/patterned concrete, adds additional permanent landscaping features, adds pedestrian placemaking elements, and



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

improves safety at an unsafe intersection. This redesign will create a pedestrian corridor in the Alt Avenue right-of-way to link Proctor Boulevard and the Sandy Library to Pleasant Street.

- **Improving downtown walkability/bike-ability:** repaints faded crosswalks, installs other pedestrian crossing safety improvements, improves sidewalks along Pleasant Street, adds bike sharrows, etc.
- Incorporating "placemaking" principals to create a slightly different and unique district by **adding different colors, furniture styles, and streetlight fixtures than the remainder of the city.**
- The creation and implementation of a **business recruitment and incentives package** for the purpose of targeting specific categories of business to locate on Pleasant Street.
- The creation and implementation of a **public art plan** to create public art installations on Pleasant Street.

A "reintroduction" to the Pleasant Street Master Plan was presented to the City Council at a work session in September 2022.

#### Cost and Funding

The Pleasant Street Master Plan was started with assistance from an intern with Resource Assistance for Rural Environments (RARE) at the University of Oregon. The City also hired a consultant engineering firm to assist with analyzing anticipated costs, mapping, and creating diagrams for inclusion in the master plan.

To achieve project goals and objectives the City will have to consider using City funding sources, especially urban renewal and street funds, or seek State and Federal grants. The current AECOM estimates, as of August 2022, is that the PSMP infrastructure implementation will cost approximately **\$10.7 million**. However, there are two elements of this project relating to cost that are important to note:

- As noted above, this project can be implemented over 15 and 20 years to complete all four segments of the project are approved by the Sandy City Council. This will distribute the cost of this project out over multiple budgets.
- If the City Council decides that they do not want to move forward with all segments of the plan (particularly the Smith Avenue to Ten Eyck Road segment), this will cause the total project cost to decrease significantly.

#### Next Steps

- Bring the draft Pleasant Street Master Plan to a City Council and Sandy Urban Renewal work session for review and feedback.
- Bring the draft plan to the Planning Commission for review and formal recommendation
- Bring the plan to the City Council for formal adoption of the plan by ordinance.
- Begin implementation, including but not limited to:
  - Proposing municipal code amendments to Council (similar to process that followed Parks & Trails Master Plan adoption)



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

- Develop the Pleasant Street business attraction plan
- Develop the Pleasant Street art plan
- Develop a capital spending strategy for upcoming budget cycle

#### Links to more information

- <https://www.ci.sandy.or.us/planning/project/pleasant-street-master-plan>



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Clear and Objective Development Code Audit

##### Background

In reviewing residential development applications over recent years, challenges have been raised about Sandy's compliance with ORS 197.307 as it applies to providing clear and objective standards for developers to follow. Additionally, recent LUBA rulings have acknowledged the need for municipalities to adequately reference other plans—such as natural resource preservation plans, parks master plans, and transit system master plans—in their development codes.

The purpose of the Sandy Clear and Objective Development Code Project is to ensure that the City of Sandy's Development Code (SDC) complies with and implements certain Oregon state laws and legislation, primarily Oregon Revised Statute (ORS) section 197.307. ORS 197.307 requires that local governments adopt and apply only clear and objective standards, conditions, and procedures for the development of housing (with some exceptions for historic districts).

Clear and objective standards use terms, definitions, and measurements that provide for consistent interpretation of the standard. In other words, any two people applying the same standard to a development would get the same result, and there is no need or ability for the reviewer to use their discretion in applying the standard (i.e., there is no "gray area" for interpretation). In addition to ensuring standards are clear and objective, procedures and approval criteria for residential applications need to be clear and objective as well.

In 2022 the city hired MIG|AIG to work with city staff to audit the city's Development Code for standards that are not clear and objective and draft amendments for updating the code.

##### Cost and Funding

The total cost is approximately \$70,000. That includes the code audit work as well as code amendments to bring the city into compliance with Oregon House and Senate bills. The project is funded using general services funds from the American Rescue Plan Act.

##### Next Steps

Proposed code amendments will be brought to the Planning Commission and City Council for review and adoption in Spring/Summer 2023.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Transportation System Plan (TSP) Update

##### Background

The City's Transportation System Plan (TSP) serves as the foundation for the city's transportation network including the planning and construction of streets and intersections, pedestrian and bike infrastructure, and safety improvements. The TSP establishes the function, capacity, and location of future transportation facilities, informs the community of the level of investment needed for facilities to support anticipated growth and development, and better positions the City to compete for scarce transportation funding.

The City began updating the TSP in 2020 to determine which projects, policies, and programs are important to prioritize and fund over the next 20 years in order to protect enhancing quality of life and improve safety, connectivity, and access.

What will the Sandy TSP Update do?

- Review community, business, visitor, and stakeholder input to identify and prioritize future transportation projects and investments.
- Provide a strategic investment plan that enhances safety, access, and economic opportunities for the community.
- Align and implement strategies within the City of Sandy Transit Master Plan, City of Sandy Parks and Trails Master Plan and other local plans.
- Consider issues such as increased traffic volumes on US 26, citywide pedestrian and bicyclist activity, opportunities for enhanced connectivity and funding opportunities.
- With community input, identify strategies to improve mobility throughout Sandy, considering bike and pedestrian needs, connectivity, increased traffic volumes, funding opportunities, street design, development conditions, and user preferences.

The City received a Transportation and Growth Management (TGM) grant from the Oregon Department of Transportation (ODOT) and the Oregon Department of Land Conservation and Management (DLCD) to update our TSP. The total grant award was \$161,100. The City is consulting with DKS Associates to assist with the update. Due to delays during COVID-19, the project schedule was modified and the City amended the contract with ODOT to complete the Plan update this year. Unfortunately the modification requirement resulted in a 7 month delay.

As part of the project, but under a separate contract, a feasibility study for a Highway 26 bypass was completed.

Two work sessions have been held with the City Council to receive input on system needs and the draft project list. Based on input received from the City Council at past work sessions, two public surveys, Future Fest input, the project team has identified priority projects over the next 20 years. These priority projects are the projects anticipated to be funded and constructed within the planning horizon (over the next 20 years). This project list will help fulfill future needs within the Sandy urban growth boundary while being mindful of estimated available funding.



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

The Council and Planning Commission will be asked to hold a joint work session in April 2023 to review the revised project list and draft TSP.

#### Cost and Funding

The City was awarded a Transportation Growth Management (TGM) grant by ODOT to help cover the expenses related to the TSP update. The total project cost is \$185,200 with the City's match at \$24,100. The City match has already been paid in full. The City is also under contract with DKS Associates and the FCS Group to complete an update to the Transportation System Development Charges (SDC) methodology.

#### Next Steps

- Work Session on final draft of project priorities and draft Transportation System Plan
- Adoption of the TSP is planned for summer 2023.

#### Links to more information

- <https://www.ci.sandy.or.us/planning/project/transportation-system-plan-20202021-revision>
- <https://www.ci.sandy.or.us/planning/page/hwy-26-bypass-feasibility-study>
- [November 7, 2022 City Council Meeting](#)



## 2023-24 Council Goal Setting

### Status Updates on Major Projects and Initiatives

#### Homeless Taskforce

##### Background

In 2021 the City Council created a goal to collaborate with regional and community partners to address homelessness through appointing a homeless task force and creating a plan to address homelessness in Sandy.

City Councilors Sheldon and Smallwood were selected to serve on the taskforce to work with staff to update City Codes and policies and to work on other strategies to proactively and collaborate with local partners to address this complex issue. Working with the Police Department leadership, the Police updated their Policy on Homelessness and appointed a police officer as the City's homeless liaison. In May 2022, the City Council held a community forum with local agencies and partners to discuss homelessness in Sandy and how the partners could work together.

In June, 2022 the City Council adopted Ordinance 2022-12, an update to the City's Camping regulations. The camping ordinance established reasonable time, place, and manner regulations for the lawful sleeping in public places within the city of Sandy to comply with Oregon HB 3115 and recent 9<sup>th</sup> Circuit Court of Appeals rulings.

##### Next Steps

The City Council will be asked to consider revised amendments to the City's parking code and a proposed Recreational Vehicle parking permit program in February 2023. The program will further allow the City to help address safety, health, and livability issues that involve RVs that chronically park on city streets and not associated with a Sandy address.

##### Links to more information

- <https://www.ci.sandy.or.us/administration/page/homelessness>
- [Camping Ordinance and Staff Report, June 2022](#)



## 2023 Sandy City Council Meeting Schedule

- The City Council meets on the 1st and 3rd Mondays of each month. If there is a holiday, the Council will meet on Tuesday.
- City Council meetings typically begin with a work session at 6 p.m. and the regular meeting starting at 7 p.m.
- Executive Sessions are held either before the Council meeting in place of a work session or immediately following the regular City Council meeting, or during a special meeting.
- Special meetings may be called by the Mayor, by the request of at least 2 members of Council, or by the consent of the City Council.

### January

- ~~Tuesday, January 3~~
- ~~Tuesday, January 17~~

### February

- ~~Monday, February 6~~
- Saturday, February 18, City Council Goal Setting
- Tuesday, February 21

### March

- Monday, March 6
- Monday, March 20

### April

- Monday, April 3
- Monday, April 17
- Thursday, April 20, *Budget Committee Meeting*
- Thursday, April 27, *Budget Committee Meeting*

### May

- Monday, May 1
- **Thursday, May 4, *Budget Committee Meeting***
- Monday, May 15



## June

- Monday, June 5
- **Tuesday**, June 20
- *Thursday, June 22 Longest Day Parkway*

## July

- Monday, July 3
- Monday, July 17

## August

- Monday, August 7
- Monday, August 21

## September

- Tuesday, September 5
- Monday, September 18

## October

- Monday, October 2
- *October 12-14 - League of Oregon Cities Conference, Eugene*
- Monday, October 16

## November

- Monday, November 6
- Monday, November 20

## December

- Monday, December 4
- Monday, December 18