City of Sandy

<u>Agenda</u>

City Council Work Session Meeting Meeting Location: City Hall- Council Chambers, 39250 Pioneer Blvd., Sandy, Oregon 97055

Meeting Date: Tuesday, June 11,

2019

Meeting Time: 6:30 PM

Page 1. **ROLL CALL** 2. **NEW BUSINESS** 2.1. Transit Master Plan Update 2.2. Master Fee Schedule Update 2 - 6 Master Fee Schedule Update - Pdf 2.3. Public Safety Fee 7 - 13 Provide staff with direction on the amount of the fee and implementation date. Police Department New Revenue Direction - Pdf 3. **ADJOURN**

WHERE INNOVATION MEETS ELEVATION



Staff Report

Meeting Date: June 11, 2019

From Tyler Deems, Finance Director

SUBJECT: Master Fee Schedule Update

Background:

All fees that the city charges are adopted via resolution and included on the Master Fee Schedule. Staff is proposing to present fee adjustments to the Council on a more consistent and regular schedule (for example, the beginning of each fiscal year). Attached you will find a summary of all proposed changes. These changes will go into effect on July 1, 2019. Additional information on each is listed below:

Miscellaneous Charges

 Records Request - Increasing the amount charged per hour for processing records request. These charges are calculated using the average cost of the employees who would be tasked with completing the records request, at either the administrative level (administrative staff) or executive level (department director).

Planning Charges

 As previously adopted by Council, all Planning charges are to be increased annually by CPI. The CPI for the prior twelve month period, as identified by the West - Size Class B/C, was 2.7%. As such, all charges have been increased at that rate.

Public Works Charges

 Public Improvement Plan Review & Inspection Fees - Under our current fee structure, we tend to lose money on small projects and charge too much for larger projects. The proposed change would reduce the range between tiers to eliminate any incentive to increase the valuation to the next tier to reduce the fee.

System Development Charges

- Water The proposed rate increase is based on the Engineering News Record Construction Cost Index (ENRCCI) for Seattle, which shows an increase of 4.6% as of May 2019. This is the same unit of measurement that has been used in the past.
- Transportation As noted above, this proposed increase is based on the ENRCCI.

Water Rates

 Metered Use from Fire Hydrant - Currently, the only charge is for water consumption. The proposed fee allows for the city to recover the operating

- costs of setting up and taking down the meter, as well as encourages contractors to only use the meter for the minimum time necessary.
- Fire Hydrant Flow Test There is no current fee for this service. The
 proposed fee would all the city to recover the operating costs of providing
 this service.

SandyNet Charges

 300mbps Fiber Service - As planned for in the long-range financial plan for SandyNet, as well as in the BN 19-21 budget, the proposed increase is \$2.00 per month for both residential and business.

Please note that no increase in water or sewer rates are included in this update. These rate increase will be brought before Council at a future date, once the new rate model is finalized. Additionally, there is no Public Safety Fee included in this schedule. It will be added in the future depending on the Council's action on the proposed fee.

Fee Name	Current	Proposed
. MISCELLANEOUS CHARGES		
G. Records Request		
a. Administrative Fee	\$36.00	\$39.00 per hour
b. Executive Fee	\$66.00	
PLANNING CHARGES		•
A. Addresssing		
a. Addressing	\$40.00	\$41.00 plus \$5 per lot
b. Readdressing - Residential	\$200.00	
c. Readdressing - Mutli-family, commercial/industrial	\$200.00	, , ,
B. Administrative		
b. Land Use Compatibility Statement	\$120.00	\$123.00
c. Review of Non-Conforming Use	\$480.00	
d. Public Hearing - Type I	\$400.00	\$411.00 review not specifically listed elsewhere
e. Public Hearing - Type II	\$500.00	\$514.00 review not specifically listed elsewhere
f. Public Hearing - Type III	\$1,000.00	\$1,027.00 review not specifically listed elsewhere
h. Zoning Verification	\$100.00	\$103.00 Bank/Loan Letter
C. Accessory Dwelling Unit		
a. Accessory Dwelling Units	\$215.00	\$221.00
D. Adjustments and Variances		
a. Type I Adjustment	\$320.00	\$329.00 less than 10%
b. Type II Adjustment	\$430.00	\$442.00 less than 20%
c. Type II Variance	\$640.00	
d. Type III Special Variance	\$1,070.00	
e. Type III Variance - Land Division	\$1,070.00	• •
f. Type III Design Deviation	\$430.00	
g. Sign Variance	\$430.00	\$442.00
E. Amendments	4	4
a. Comprehensive Plan Map Amendment	\$3,100.00	
b. Comprehensive Plan Text Amendment	\$2,885.00	
c. Zoning Map Amendment	\$2,350.00	\$2,413.00
F. Annexation Type IV	40.400.00	ć2 404 00iti
a. Type A	\$2,136.00	
b. Type B	\$2,990.00	
c. Type C	\$5,874.00	\$6,033.00 Type A and B, plus Plan Map
G. Appeal	6430.00	\$133.00 Notice
a. Type I to Type II	\$120.00 \$320.00	
b. Type II to Type III c. Type III to Type IV	\$320.00 \$750.00	
H. Conditional Uses	\$750.00	\$770.00 City Council
	ĆOFF OO	6070.00
a. Modification, Major b. Modification, Minor	\$855.00 \$430.00	
c. Outdoor Display & Storage	\$320.00	
d. Type II	\$855.00	
e. Type III	\$1,605.00	
I. Design Review	γ2,000.00	
a. Type I: \$0.00 - \$10,000.00	\$200.00	\$205.00 staff review only; no notice
b. Type I: \$10,000.01 - \$25,000.00	\$350.00	· ·
c. Type I: \$25,000.01 - \$100,000.00	\$535.00	· ·
d. Type I: \$100,000.00 and above	\$750.00	\$770.00 staff review only; no notice
e. Type II: \$0.00 - \$10,000.00	\$320.00	4000.00
f. Type II: \$10,000.01 - \$25,000.00	\$535.00	
g. Type II: \$25,000.01 - \$100,000.00	\$1,500.00	
h. Type II: \$100,000.00 - \$1,000,000.00	\$3,205.00	
i. Type II: \$1,000,000.00 and above	\$7,408.00	• •
j. Type II: \$0.00 - \$10,000.00	\$535.00	
k. Type II: \$10,000.01 - \$25,000.00	\$750.00	•
I. Type II: \$25,000.01 - \$100,000.00	\$1,710.00	
m. Type II: \$100,000.00 - \$1,000,000.00	\$3,845.00	
n. Type II: \$1,000,000.00 and above	\$7,480.00	• •
o. Design Review Minor Modification	\$430.00	
p. Design Review: \$0.00 - \$25,000.00 q. Design Review: \$25,000.01 - \$100,000.00	\$535.00 \$750.00	
r. Design Review: \$25,000.01 - \$100,000.00 r. Design Review: \$100,000.01 and above	\$750.00 \$1,070.00	
	\$1,070.00	J1,005.00
J. Erosion Control	6400.00	¢103.00
a. Single Family/Duplex Addition - Permit Fee	\$100.00	
 b. Single Family Dwelling/Duplex - Permit Fee 	\$120.00	\$123.00

c. Multi-Family - Permit Fee	\$140.00	\$144.00 per structure
d. Commercial/Industrial, Subdivisions - Permit Fee	\$270.00	\$277.00 per acre
a. Single Family/Duplex Addition - Plan Review	\$40.00	\$41.00
b. Single Family Dwelling/Duplex - Plan Review	\$70.00	\$72.00
c. Multi-Family - Plan Review	\$100.00	\$103.00 per structure
d. Commercial/Industrial, Subdivisions - Plan Review	\$110.00	
	\$110.00	\$113.00 per acre
K. Final Plat Review		
a. Property Line Adjustment Final Review	\$300.00	\$308.00
b. Partition Final Plat Review	\$480.00	\$493.00
c. Subdivision Final Plat Review	\$700.00	\$719.00
L. Food Cart Permit		
a. Initial Permite Review	\$320.00	\$329.00
b. Renewal	\$160.00	\$164.00
	7100.00	ÿ104.00
M. FSH Overlay		, in addition to found the distribution of description
a. Type I	\$215.00	\$221.00 in addition to fees listed, required deposit toward
		cost of any third-party reviews
b. Type II	\$430.00	\$442.00 in addition to fees listed, required deposit toward
		cost of any third-party reviews
c. Type III to Type IV	\$750.00	\$770.00 in addition to fees listed, required deposit toward
		cost of any third-party reviews
N. Hardship Trailer		, , ,
a. Type III Initial Review	\$240.00	\$246.00
b. Type II Renewal	\$160.00	\$164.00
	\$100.00	\$104.00
O. Historic or Cultural Resource		
a. Type IV Designation of Resource	\$500.00	\$514.00
b. Type I Minor Alteration	\$100.00	\$103.00
c. Type II Major Alteration	\$300.00	\$308.00
P. Interpretation of Code		
a. Type II, Director	\$320.00	\$329.00
b. Type III, Quasi-Judicial	\$640.00	\$657.00
c. Type IV, Legislative	\$640.00	\$657.00
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Q. Land Division	4000.00	4000.00
a. Type I Property Line Adjustment	\$380.00	\$390.00
b. Type I Land Division (Minor Partition)	\$640.00	\$657.00
c. Type II Land Division (Major Partition)	\$962.00	\$988.00 plus \$32 per lot
d. Type II Land Division (Minor Revised Plat)	\$962.00	\$988.00 plus \$32 per lot
e. Type III Land Division (Major Partition)	\$1,070.00	\$1,099.00 plus \$32 per lot
f. Type III Major Replat (revised plat)	\$1,070.00	\$1,099.00 plus \$32 per lot
g. Type II Subdivision 4 to 10 lots	\$2,565.00	\$2,634.00 plus \$75 per lot
h. Type II Subdivision 11 or more lots	\$2,780.00	\$2,855.00 plus \$75 per lot
i. Type III Subdivision 4 to 10 lots	\$3,000.00	\$3,081.00 plus \$75 per lot
j. Type III Subdivision 11 or more lots	\$3,210.00	\$3,297.00 plus \$86 per lot
k. Re-naming of Tentative Subdivision	\$300.00	\$308.00
S. Planned Unit Development	φοσοίσσ	¥555.55
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a. Conceptual Development Plan	\$4,275.00	\$4,390.00
b. Detailed Development Plan	\$640.00	\$657.00 plus subdivision fees
d. Minor Modification	\$400.00	\$411.00
T. Pre-Application Conference		
a. Type I	\$100.00	\$103.00
b. Type II	\$300.00	\$308.00
c. Type III	\$500.00	\$514.00
U. Request for Time Extension		
a. Type I	\$100.00	\$103.00
	\$215.00	\$221.00
b. Type II		
c. Type III/IV	\$430.00	\$442.00
V. Specific Area Plan		
a. Development Process: Type I	\$3,000.00	\$3,081.00 plus \$51 per acre, plus subdivision fees
b. Administrative Ammendment: Type I	\$215.00	\$221.00
c. Minor Amendment: Type II	\$430.00	\$442.00
d. Major Amendment: Type III	\$700.00	\$719.00
X. Temporary Permits		
a. Structure: Type I - Initial	\$120.00	\$123.00
b. Structure: Type II - Renewal	\$160.00	\$164.00
c. Use Permit	\$100.00	\$103.00
	\$100.00	\$103.00
Y. Tree Removal		4
a. Type I	\$100.00	\$103.00
b. Type II	\$160.00	\$164.00

c. Type II	\$430.00	\$442.00
Z. Zoning Administration Fee		
a. Single Family Dwelling Addition	\$100.00	\$103.00
b. Single Family Dwelling	\$150.00	\$154.00
c. Duplex	\$250.00	\$257.00
d. Multi-Family	\$250.00	\$257.00 plus \$43 per unit
e. Commercial/Industrial	\$100.00	\$103.00 minimum; 20% of design review fee
4. PUBLIC WORKS CHARGES		
F. Public Improvement Plan Review and Inspection Fees (valuation)		
a. Initial Fee		\$150.00
b. \$0.01 - \$10,000.00	3%	12% plus \$150
c. \$10,000.01 - \$50,000.00	3%	8% plus \$150
d. \$50,000.01 - \$100,000.00	2.5%	6% plus \$150
e. \$100,000.01 - \$500,000.00	2.5%	5% plus \$150
f. \$500,000.01 - \$1,000,000.00	2%	2.5% plus \$150
g. \$1,000,000.01 and above	2%	2% plus \$150
5. SYSTEM DEVELOPMENT CHARGES		
A. Water		
a. Equivalent Dwelling Unit (EDU)		\$3,407.55
b. 5/8" x 3/4" Meter	\$3,056.00	\$3,407.55
c. 3/4" Meter	\$4,584.00	\$5,111.21
d. 1" Meter	\$7,640.00	\$8,518.87
e. 1 1/2" Meter	\$15,280.00	\$17,037.75
f. 2" Meter	\$24,447.00	\$27,259.80
g. 3" Meter	\$45,839.00	\$50,610.36
h. 4" Meter	\$76,398.00	\$85,186.52
i. 6" Meter	\$152,796.00	\$170,373.04
j. 8" Meter	\$122,028.00	
j. Meters greater than 6"		calculated based on EDU
D. Street		
b. Transportation	\$214.00	\$241.31 per adjusted average daily person trip
6. WATER RATES		
E. Metered Use From Fire Hydrant		
a. Deposit		\$300.00
b. Set-up/take-down/billing fee		\$60.00
c. Meter Rental (day 1 to day 30)		\$2.00 per day
d. Meter Rental (day 31 and beyond)		\$5.00 per day
e. Water Rate		calculated based on consumption
F. Fire Hydrant Flow Test		
a. Set-up and observe (without neutralization)		\$75.00 per test
b. Setp-up and observe (with neutralization)		\$200.00 per test
9. SANDYNET CHARGES		, » p-:
C. Fiber		
a. Residential - 300 mbps	\$39.95	\$41.95 per month
c. Business - 300 mbps	\$39.95	\$41.95 per month
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Staff Report

Meeting Date: June 11, 2019

From Tyler Deems, Finance Director

SUBJECT: Public Safety Fee

Background:

On June 3rd the City Council amended the Budget Committee's approved budget and adopted a budget for the 2019-21 biennium. The amendment added \$150,000 of additional revenue (to the Budget Committee's change to add \$370,000) for the Police Department to fund the lieutenant position in the upcoming fiscal year. The total change to the Police Department budget from the Proposed Budget is \$520,000, which will allow for the hiring of a patrol officer and a lieutenant for the entire 2019-21 biennium. This revenue, as recommended and approved by the budget committee and council, must come from an outside source, and not be at the expense of other departments or programs within the General Fund.

New Revenue Options

Staff presented council with options for addressing the funding issues with the police department at work sessions on <u>March 4th</u>, <u>April 9th</u>, and <u>May 20th</u>. The direction to staff was to research and present a public safety fee that would be added to utility bills.

Public Safety Fee

Based on the input provided by Council at the recent budget hearing, staff proposes a flat fee approach for implementing a public safety services fee, which would be based on the customer class and number of dwelling units. An example of how this fee will be structured is below:

			Proj. Annual
Class	Units	Fee	Revenue
Single Family	3,382	\$ 4.60	373,373
Multi-Family*	700	\$ 4.60	77,280
Comm/Indust	256	\$11.30	69,427
			\$ 520,080

^{*}This is our best, current estimate. Staff will finalize as we continue to move forward.

Implementation

To establish a fee by August, staff would return to Council with an ordinance as early June 17th. The process would include holding a public hearing and doing a "first reading" of the ordinance (draft attached). The second reading of the ordinance would

take place at the July 15th meeting, and would take effect thirty (30) days after that date. Revenue would be generated with the August utility billing. Following the adoption of an ordinance, the Council would need to set the public safety fee charge via resolution. That could be done in tandem with the adoption of the ordinance on July 15th. Recommendation: Provide staff with direction on the amount of the fee and implementation date. **Budgetary Impact:** The new revenue would generate \$520,000 for the 2019-21 biennium that would be dedicated to the police department to fund the cost of a Patrol Officer and Lieutenant.

ORDINANCE NO. 2019-

AN ORDINANCE ESTABLISHING A PUBLIC SAFETY FEE

WHEREAS, the City of Sandy has determined that current General Fund Revenues are not keeping pace with Law Enforcement needs; and

WHEREAS, police services benefit all utility users in the City; and

WHEREAS, in order to safeguard, facilitate, and encourage safety and welfare of the citizens and businesses of the city, the Council finds that a Police Department that is sufficiently well-funded to attract and retain qualified individuals to serve as police officers provides a multitude of economic and social benefits to the public, including, but not limited to:

- Increased police protection.
- Prevention of crime.
- Enhanced protection of property
- Promotion of business and industry.
- Promotion of community spirit and growth.

Now Therefore, The City of Sandy ordains as follows:

Section 1: Chapter 3.34 is hereby added to the Sandy Municipal Code to read as follows:

3.34.010 PURPOSE AND INTENT:

- A. It is the intent of this ordinance to provide a funding mechanism to help pay for the benefits conferred on city residents and businesses by the provision of an adequate program of public safety; and further to help bring the Police Department up to acceptable service levels.
- B. The Public Safety Fee enacted in this ordinance is intended to supplement existing funding, and is not intended to provide full funding for the Police Department.

3.34.020 DEFINITIONS:

For purposes of this ordinance, the following shall mean:

CITY UTILITY SERVICE: water, sewer, stormwater or broadband services provided by the City.

DEVELOPED PROPERTY: A parcel or portion of real property on which a dwelling, structure, or building exists and is receiving City utility services.

NON-RESIDENTIAL UNIT: Developed property that is not primarily for personal domestic accommodation, such as a business or commercial enterprise. A non-residential structure which provides facilities for one or more businesses, including, but not limited to, permanent provisions

for access to the public, shall have each distinct business facility considered as a separate non-residential unit. Motels and hotels shall be considered non-residential units for these purposes.

PERSON: A natural person, unincorporated associates, tenancy in common, partnership, corporation, limited liability company, cooperative, trust, any governmental agency, including the State of Oregon, but excluding the City of Sandy, and any other entity in law or in fact.

RESIDENTIAL UNIT: Developed property with a residential structure which provides complete living facilities for one or more persons including, but not limited to, permanent provisions for living, sleeping, and sanitation. A home business in a residential zone will be regarded only as a residential unit, not as a non-residential unit. Multi-family residential property consisting of two or more dwelling units, condominium units or individual mobile home units shall have each unit considered as a separate residential unit. A lot or parcel which contains a non-residential building or structure used primarily for personal purposes, not primarily for business or commercial purposes, shall be considered a residential unit.

RESPONSIBLE PARTY: The person owing the Public Safety Fee; either the individual who normally pays the City utility bills for a developed property or another individual who has agreed in writing to pay the fee.

UNDEVELOPED PROPERTY: A parcel or portion of real property not receiving City utility services.

3.34.030 CREATION OF A PUBLIC SAFETY FEE:

There is hereby created a Public Safety Fee for the purpose of providing funding for Police Department. All revenues and expenditures shall be distinctly and clearly noted in the city budget. The revenues from the Fee shall be collected in the General Fund and shall be used for Police Department expenses (both operational and capital).

3.34.040 IMPOSITION OF A PUBLIC SAFETY FEE:

- A. The Public Safety Fee shall be assessed to each residential unit and to each non-residential unit. The amount of the fee shall be set made by Council resolution. In the event that funds collected exceed the City's need, the rate of the fees may be decreased or omitted by Council resolution.
- B. Except as the fees may be reduced or eliminated under 3.34.070, the obligation to pay a Public Safety Fee arises when a person responsible uses or otherwise benefits from City utility services. It is presumed that City utility services are used, and that a benefit arises, whenever the subject real property is within the City Limits.
- C. All developed properties within the City limits shall be charged a Public Safety Fee.
- D. The imposition of surcharges shall be calculated on the basis of the number of residential or non-residential units supported, without regard to the number of water meters serving that

property. Example – 40-unit complex, with one utility bill will receive a fee for each unit. Exemptions for ADU's and hardship trailers or other financial hardship may be granted if requested and a hardship is demonstrated. A responsible party seeking an exemption for a hardship must pursue the exemption via the appeal process described in Section 3.37.070.

3.34.050 COLLECTION:

- A. Public Safety Fees shall be collected monthly. Statements for the fee shall be included as an additional item on the city's monthly utility billing wherever feasible, unless otherwise specified below.
- B. Unless another person has agreed in writing to pay, and a copy of that writing is filed with the City, the person normally responsible for paying any City utility service charges for a developed property is responsible for paying the Public Safety Fee.
- C. A request for any City utility service will automatically initiate appropriate billing for the Public Safety Fee.
- D. There shall be no charge for an undeveloped property until such time as an application for any City utility service is submitted for that property.

3.34.060 PROGRAM ADMINISTRATION:

- A. Except as provided below, the City Manager shall be responsible for the administration of this Chapter and for the collection of fees hereunder.
- B. The City Manager is authorized and directed to review the operation of the Chapter and, where appropriate, recommend changes thereto in the form of administrative procedures for adoption by the City Council by resolution or amendments to this Chapter. Such procedures, if adopted by the Council, shall be given full force and effect, and unless clearly inconsistent with this chapter, shall apply uniformly throughout the city.
- C. The amount and collection process of the Public Safety Fee shall be examined by the City Manager, City Council, and Budget Committee on a biennial basis as part of the City's biannual budget formulation process.

3.34.070 APPEAL PROCESS

A. Any responsible party who disputes any interpretation given by the city as to property classification may appeal such interpretation. If the appeal is successful, relief will be granted by reassignment to a more appropriate billing category. In such instances, reimbursement will be given for any overpayment, retroactive to the filing date of the appeal. Factors to be taken into consideration include, but are not limited to: availability of more accurate information; equity relative to billing classifications assigned to other developments of a similar nature; changed circumstances; and situations uniquely affecting the party filing the appeal.

- B. Application for appeal shall state the reason for appeal, with supporting documentation to justify the requested change or relief.
- C. The City Manager shall be responsible for evaluating appeals. If the City Manager decides information provided through the appeal process justifies change, the City manager may authorize this change (up or down) retroactive to the date the appeal was filed.
- D. The City Manager shall make all reasonable attempts to resolve appeals utilizing available existing information, including supporting documentation filed with the appeal, within thirty (30) days of the date the appeal was filed. If, however, more detailed site-specific information is necessary, the City Manager may request the applicant provide information.
- E. In any event, the City Manager shall file a report within ninety (90) days of the date the appeal was filed explaining the disposition of the appeal, along with the rationale and supporting documentation for the decision reached.
- F. Decisions of the City Manager may be further appealed to the City Council, and shall be heard at a public meeting. Upon such further appeal, the City Council shall at its first regular meeting thereafter set a hearing date. The matter shall be heard solely upon the record. In no event shall a final decision be made later than ninety (90) days after the matter was formally appealed to the City Council.
- G. Appeals filed within one hundred twenty (120) days of the effective date of this chapter shall not be subject to paying a filing fee. After this period, the initial filing fee for an appeal shall be fifty (\$50.00) dollars. An additional fifty (\$50.00) dollars fee is required for further appeal to the City Council. These fees are fully refundable should the appellant adequately justify and secure the requested change or relief.

3.34.080 ENFORCEMENT:

- A. In the event funds received from city utility billings are inadequate to satisfy in full all of the water, sewer, stormwater, broadband and Public Safety charges, credit shall be given first to the Public Safety Fee, second to the water service charges, third to the charges for sewer service, fourth to the stormwater, and fifth to broadband.
- B. Notwithstanding any provision herein to the contrary, the city may institute any necessary legal proceedings to enforce the provisions of this chapter, including but not limited to injunctive relief and collection of charges owing. The city's enforcement rights shall be cumulative. If the City commences any legal proceedings to enforce the provisions of this Chapter, and the City prevails, the City is entitled to all fees and costs it incurred, as well as any sum that a court, including any appellate court, may deem reasonable as attorney's fees.

3.34.090 SEVERABILITY:

	ter are severable. The invalidity of one section or the validity of the remaining sections or subsections.
Section 2: EFFECTIVE DATE:	
	n and after 30 days following its enactment by the City tof fees hereunder shall begin for the billing cycle, 2019.
ADOPTED by the City Council and appro-	ved by the Mayor on this day of 2019.
	Approved:Stan Pulliam, Mayor
Attest: Karey Milne, City Recorder	—— Stan I umam, wayor
Karcy Millic, City Recorder	