# City of Sandy 

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## Agenda

 <br> City Council Goal Setting <br> Sandy Library Community Room 38980 Proctor Blvd <br> Meeting Date: Saturday, March 5, 2022 <br> Meeting Time: 9:00 AM}

## 1. CITY COUNCIL GOAL SETTING MEETING

This meeting is occurring off-site.

To listen to the meeting audio:
Call (253) 215-8782
and enter the meeting passcode: 89037054195
2. OPENING REMARKS

- Reflections on 2021
- Draft Vision Statement

3. SANDY COMMUNITY CAMPUS NEXT STEPS
$\begin{array}{lll}\text { 3.1. } & \text { Sandy Community Campus Next Steps } & 2-68 \\ \text { Sandy Community Campus Next Steps - Pdf } & \end{array}$
4. HIGHWAY 26 BYPASS NEXT STEPS
4.1. Highway 26 Bypass Next Steps 69-296

Highway 26 Bypass Next Steps - Pdf

## 5. UPDATE ON CURRENT STATUS OF 2021-2022 CITY COUNCIL GOALS

$\begin{array}{ll}\text { 5.1. } & \text { 2021-2022 City Council Goals Update } \\ \text { City Council Goals Update - Pdf } & 297-316\end{array}$
6. ADJOURN

Meeting Date: March 5, 2022
From Rochelle Anderholm-Parsch, Parks and Recreation Director
SUBJECT: Sandy Community Campus Next Steps

## DECISION TO BE MADE:

There are four main topics staff have identified for this goal setting meeting:

1. Review and understand the recommendations made by the Pool Exploratory Task Force (PETF).
2. Agreement on whether staff should drain the pool.
3. Explain and discuss the structure and process for the next phase of Community Campus planning, including the Technical Advisory Committee.
a. Agreement on whether to move forward with park improvements on the site.
4. Discuss whether the Council is inclined to recommend that the SURA Board commits $\$ 10$ million in future Urban Renewal revenue bonds for the campus project.

## TOPIC 1: Review and understand the recommendations made by the Pool Exploratory Task Force (PETF)

## Background

The PETF (which included six residents along with Councilors Hokanson, Walker, and Exner) met from July through December 2021 to develop a recommended path forward for the aquatic center. They put in a tremendous amount of work, for which we are incredibly grateful. Their final report is attached to this staff report for the Council's review.

Two main points to take away from the report:

- Repairing and reopening the aquatic center as currently configured is not feasible. Substantial funds would be required to address critical needs related to pool infrastructure and building systems before the public could be served. The current facility also does not provide a dedicated recreation pool. Certain aspects of the building's architecture make comprehensive renovation of the structure difficult and expensive.
- The PETF recommends constructing a new aquatic center elsewhere on the Campus property. The report includes details on desired facility features, as well as rough estimates of capital and operations costs. While not discussed at great length in the report, the consultant team determined that an advantageous strategy would be to construct an aquatic center addition to the middle school annex building (bunker building), which itself could be leveraged into a new community center space in the future. The Council was presented with this possibility during its November 1, 2021, meeting. Graphic renderings of the concept are linked starting at page 31 of the attachment to the minutes from that meeting.


## Discussion

- Does the Council have any questions about the PETF report and recommendations?


## TOPIC 2: Agreement on whether to drain the pool

## Background

Based on the work and findings in the "Sandy PETF Final Report | January 2022" alterations to the existing aquatic facility would be challenging and costly. Furthermore, the facility requires a full mechanical, electrical and plumbing replacement, major envelope repairs, abatement, and overall updating to interior finishes.

There was a consensus by the PETF that constructing a new aquatic facility somewhere else on the campus site was the preferred choice. Based on these findings, staff suggests the most fiscally responsible choice is to drain the pool. This will save on expenses that could otherwise be allocated to additional City operations, programs, or services

## Cost and Funding

The 2021-2023 Aquatic/Recreation Center Fund adopted budget is $\$ 336,624$. Fiscal activity, to date, is approximately $\$ 100,297$. This includes expenses such as: salaries, pool chemicals, repairs and maintenance, and utilities. The largest expenses are $\$ 15,570$ for utilities, $\$ 26,838$ for insurance, and contractual services (Opsis), \$40,150.

Approximate savings. Note: there are various expenditures from this account allocated to SandyNet and the Annex Building.

```
$20,000 / utilities
$2,000 / chemicals
$2,000 / equipment rental
$40,000 / contingency ($40,000 to cover Opsis)
```

$\$ 36,500$ / salaries
Total estimated savings: \$100,500

## Decision Point

- Does the Council concur that the pool should be drained?


## Next Steps

- If the Council agrees, staff will proceed with draining the pool and retiring mechanical systems in the facility.


## TOPIC 3: Explain and discuss the structure and process for the next phase of Community Campus planning, including the Technical Advisory Committee.

## SUBTOPIC 3A: Agreement on whether to move forward with park improvements on the site.

## Background

To meet Council goal 8 (a), "Appoint a committee to guide the next steps for the Community Campus and Aquatics", and 8 (c), Develop a plan for the community Campus, staff has developed a cohesive process that builds a committee to guide the next phase of the Community Campus project.

The "Community Campus Context Process Chart," provided in the attachments, illustrates an organized way to move forward all three aspects of the Community Campus project: aquatics, recreation, and park improvements. Or, as often referred to, the "three legs of the stool."

The Context Chart shows the creation of a Technical Advisory Committee (TAC) consisting of the Community Campus Subcommittee (CCS), staff, and a consultant. Serving as a technically focused project group, the TAC will fulfill its role through the duration of project. The CCS will provide oversight and input as to who should serve on the TAC, and the City Manager will establish the TAC and communicate it to Council.

Developing a TAC underscores the importance and involvement of formal boards as well as informal focus groups. The TAC will ensure a robust public engagement process. Furthermore, the TAC will assist in data gathering, and provide input to help keep the project with budgetary and design scope.

Staff are prepared are move forward with this process. This work includes creating a Request for Proposal (RFP) to solicit and hire a consultant to concurrently design a concept that incorporates the "three legs of the stool."

Proposed Final deliverables would include:
(1) A conceptual design for a community and recreation center (bond ready rendering/schematics).
(2) Design development, construction drawings, bid and build documents for park improvements and infrastructure (shovel ready park project).

As it relates to Subtopic 3A, if it is the will of Council, staff will incorporate into the RFP the work to design, bid, and build the park development phase at the Community Campus site. This could potentially involve a request for usage of the $\$ 3$ million remaining in SURA cash and would involve identification of additional funding sources such as SDC and grants.

## Decision Point

- Does the Council support the process as illustrated in the "Community Campus Context Process Chart"
- Is there support to move forward with the park improvements on the site?

Next Steps

- If council agrees, staff will create and RFP that incorporates final deliverables (1) \& (2).
(1) A conceptual design for a community and recreation center (bond ready rendering/schematics).
(2) Design development, construction drawings, bid and build documents for park improvements and infrastructure (shovel ready park project).

TOPIC 4: Discuss whether the Council is inclined to recommend that the SURA Board commit $\$ 10$ million in future Urban Renewal revenue bonds for the campus project.

## Background

Over the course of several meetings Opsis, CCS and the PETF reviewed preliminary capital costs to build an aquatic and community center. Opsis's initial numbers were projected at around $\$ 50$ million. The CCS discussed the implications of a $\$ 50$ million general obligation bond. After further discussion, the CCS felt that a $\$ 25-\$ 35$ million general obligation bond was the maximum. The CCS also discussed the ability to bond an additional $\$ 10$ million in urban renewal revenue bonds from the Sandy Urban Renewal Agency to help fund the capital project costs of building the aquatic and recreation portions of the community campus project. A consensus recommendation by Council that SURA should commit $\$ 10$ million to the community campus project would
be used to leverage other available funds such as SDC's, grants, and a general obligation bond.

As the project prepares to move into the next phase of development and a potential bond campaign, the following priorities have been identified:

- Involve the public in the next level of the study to determine future facility development.
- Develop a technical advisory committee (TAC) to continue to provide input into future phases of Community Campus planning.
- Establish preliminary design for the recreation pool and amenities
- Refine the concept plan for the preferred option.
- Refine the operations estimates.
- Update the cost estimate based on a refined conceptual plan of the whole campus.
- Provide visual collateral for a potential bond campaign, including renderings depicting the preferred option
- Cohesively design a Community Camps concept that includes not only the Community Aquatic and Recreation Center, but also park improvements.
- Refine and right size the facilities to meet the proposed funding goals.
- Define and refine funding goals


## Decision Point

- Is the Council inclined to support a SURA commitment of $\$ 10$ million in revenue bonds for the campus project?


## Next Steps

- If the Council agrees, staff will use this budgetary guideline and support as parameters moving forward with refinement of the Community Campus concept. Staff will continue to identify alternative funding sources for the park improvement side.


## LIST OF ATTACHMENTS/EXHIBITS:

1. PETF Final Report
2. Process Context Chart
3. General Obligation Bond Calculations

## SANDY OREGON

## Sandy Pool Exploratory Task Force

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## Acknowledgements

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## CITY OF SANDY

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SANDY POOL EXPLORATORY TASK FORCE

## Executive Summary

The Sandy Pool Exploratory Task Force study was a renewed planning effort focused on assessing the City's current and future aquatic program needs and envisioning the most cost effective and functional facility to meet those needs. Options were explored to address the physical and program deficiencies of the outdated Olin Y. Bignall Aquatic Center by either repairing and reopening the facility, or by pursuing one of the following options: 1) renovating the existing natatorium, 2) renovating the natatorium and constructing an addition, or 3) constructing a new aquatic facility. The primary focus of this effort was to evaluate aquatics program spaces, though additional indoor fitness / recreation and community spaces may be considered by the City in more detail in the future.

In August 2021, the Pool Exploratory Task Force (PETF) began its work by evaluating the option of repairing and reopening the aquatic center as currently configured. Due to costly critical repairs required for both the pool systems and building systems, the PETF determined that such an approach would be infeasible. Thus, a process was undertaken to determine which
of the remaining three options would be preferable.

The PETF proceeded to assess the community's aquatic needs and research other benchmark indoor and outdoor aquatic facilities in other similar rural communities throughout Oregon, with the intention of developing a proposal for a safe, affordable, and accessible place for community members to swim and learn vital water safety skills. Preliminary space requirement figures were established, conceptual layout schematics were created, and initial capital and operations cost estimates were calculated with the assistance of contracted consultants.

After detailed analysis and evaluation, the PETF recommended against renovating and/or expanding the existing Aquatic Center, in favor of developing a new natatorium with a 3,500 square foot warm water recreation pool and a minimum 6-lane 25 -yard competition pool, with a preference for an 8 -lane 25 -yard competition pool.

Given this recommendation, it may be possible for the City to leverage the existing Middle School Annex Building to develop a combined aquatics and community center facility within a compact and efficient layout.

This report includes the PETF recommendations for the space program, conceptual site and building layouts, and preliminary capital cost and operational cost estimates for the aquatic facility.

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## Planning Process

## SUMMARY

The PETF was established by the Sandy City Council to identify the community's aquatic space program needs and evaluate aquatic layout options, taking into consideration estimated project costs, operational costs, and aquatic programming opportunities.

Beginning in July 2021, an aquatic needs assessment effort was initially led by the City of Sandy staff working directly with the PETF. The effort was later expanded to include facilitation and planning support from Opsis Architecture and Ballard*King Associates from September 2021 to December 2021. Project steering and guidance was provided by the Community Campus Subcommittee (CCS; comprised of Councilors Hokanson, Walker, and Exner), including consideration of possible integration of other facility program needs such as recreation and community spaces and connections to future park developments.

At the beginning of this process, the PETF established project guiding principles to help guide discussion and assist with the final evaluation process. These principles, listed below, informed the development of a final evaluation matrix used to evaluate aquatic options.

## AQUATIC GUIDING PRINCIPLES

- Accommodate Lap and Recreation Swim Programs
- Provide Operationally Efficient Layout
- Meet Cost Recovery Goals
- Develop Cost Effective Parking Layout
- Integrate Convenient Service Access to Aquatic Mechanical
- Maximize Value of Investment
- Work Within Budget Constraints
- Compelling Vision for Successful Bond Initiative
- Integrate Potential Fitness and Community Spaces
- Potential Public Walkway to Park
- Potential Addition of Park Amenity


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SANDY POOL EXPLORATORY TASK FORCE

## Space Program Needs

## AQUATIC SPACE PROGRAM

 DEVELOPMENTThe preliminary proposed aquatic program was based upon a list of desired building program elements, pool amenities, and potential aquatic center programming developed by the PETF in August of 2021. The following list of potential aquatic elements was evaluated and prioritized, and subsequently used as the basis for the proposed aquatic space program.

## DESIRED AQUATIC ELEMENTS

```
RECREATION POOL COMPETITIONPOOL GENERAL
```

- Lazy River
- Slides
- Kid's Pool
- Hydrotherapy
- Inflatables
- Swim team practice \& meets
- Bleachers
- Water Polo
- Diving Board
- Sauna
- Hot Tub
- Party rental rooms
- Restrooms / locker rooms
- Universial Changing rooms
- Storage for long-term renters
- Aquatic equipment storage
- Lifeguard / office space
- Lobby w/ seating / pool views
- Snack bar / vendors


## RECREATION POOL SIZE CONSIDERATION

The combination of shallow water and warm temperature in a recreation pool provides opportunities for a wide range of community programming including water fitness classes, swimming lessons, therapy, and interactive water play. At 3,500 square feet (SF), the proposed recreation size pool could accomodate desired amenities such as zero depth entry, a current channel, and interactive water play elements such as a water slide, fountains, rock climbing or ropes. Specific recreation pool features will be prioritized and refined in the next phase of design. This proposed recreation pool area is comparable to other local recreation pool sizes such as the Madras Aquatic Center, Portland Southwest Community Center, Firstenburg Community Center, and the Portland Mt Scott Community Center.

## COMPETITION POOL SIZE CONSIDERATION

The size of the competition pool was discussed at length with the PETF, city staff, and design team, in order to determine an appropriate size to serve a broad range of the Sandy community needs. The PETF base recommendation is a 6 lane 25 -yard, deep/deep competitive pool, however, the PETF strongly recommends consideration of an 8 -lane 25 -yard, deep/deep pool in the next phase of this study. An 8-lane pool offers expanded programming benefits for high school swim meets and water polo, as well as opportunities for simultaneous programming

COMPETITION POOL SIZE COMPARISON

|  | 6 LAP LANES X 25 YARDS | 8 LAP LANES $\times 25$ YARDS | DIFFERENCE |
| :---: | :---: | :---: | :---: |
| POOL AREA | 3,150 SF | 4,350 SF | 1,200 SF |
| CAPITAL COSTS |  |  | DIFFERENCE |
| Preliminary Pool Capital Cost (WTI) ${ }^{1}$ | \$ 1,395,000 | \$ 1,770,000 | \$ 375,000 |
| Increased Building Area Capital Costs ${ }^{2}$ |  |  | \$ 700,000 |
| Total Increase in Capital Costs |  |  | \$ 1,075,000 |
| OPERATIONAL COSTS |  |  | DIFFERENCE |
| Approx. Competitive Pool Operational Expenses per Year | (\$ 500,000) | (\$ 630,000) | (\$ 130,000) |
| Approx. Competitive Pool Revenue per Year | \$ 200,000 | \$ 230,000 | \$30,000 |
| Approx. Yearly Operational Subsidy | (\$ 300,000) | (\$ 400,000) | (\$ 100,000) |

7. Preliminary Pool Capital costs include the pool vessel, piping and filtration/treatment equipment. They do not include any additional pool mechanical costs. Estimate includes 45\% markups including escalation to 2023.
8. The capital costs are based on a potential 1,200 SF addition required to house an 8 -lane competition pool. Estimate is based off a cost of $\$ 400 /$ SF $+45 \%$ Markups, including escalation to 2023 (figures are rounded).
such as additional lap swimming, water exercise, and fitness classes. The capital and operational cost increases associated with a larger competition pool are referenced to the right.

## COMMUNITY \& RECREATION PROGRAM CONSIDERATIONS

In order to fully evaluate the aquatic center options, consideration was given to how aquatic spaces could possibly integrate into
a comprehensive and operationally efficient facility that incorporates community and recreation aspects. Opsis leveraged its past experience with similar community center programming to study the feasibility of a combined facility. More detailed analysis and additional stakeholder input will need to be performed by the City in the future to develop a community and recreation program recommendation.

## PROPOSED AQUATIC SPACE PROGRAM

The final proposed aquatic program includes amenities such as a competition pool, recreation pool, spa, spectator seating, and a party room, along with additional support spaces as required to provide a fully functional aquatic center, including administration, storage, locker rooms, and reception spaces. It was determined that a sauna could potentially be considered at a later phase in the context of potential community / recreation dryland programming.

The projected size of the identified program areas is reflective of typical aquatic center spaces along with proportionally sized support spaces, resulting in a total assignable square footage of 24,200 net square feet, and a projected total aquatics program area of 30,250 square feet. This size target assisted in the development and evaluation of the aquatic center test fit options

## AQUATIC CENTER



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## SANDY POOL EXPLORATORY TASK FORCE

## Concept Design Options

## PRELIMINARY AQUATIC CENTER CONCEPT DESIGN OPTIONS

Four options were presented to the PETF at its first meeting - examining a full range of potential scenarios for the natatorium:

Option 1: Utilize the existing natatorium with existing pool tanks.

Option 2A: Utilize existing natatorium with a modified lap pool (no addition). This option provided a small, separate 2,000 SF recreation pool Option 2B: Utilize existing natatorium with a modified lap pool, including an addition. The addition would accommodate a larger, separate 3,500 SF recreation pool
Option 3A: Create a new natatorium with both a 6 lane, 25 yard lap pool and 3,500 SF recreation pool.

While Option 1 utilizes the existing natatorium and pool vessel configuration, it does not provide a separate recreation pool as desired by the PETF for more robust aquatics programming or a prominent connection between the natatorium space and Pleasant Street. The PETF therefore decided not to advance this option.


OPTION 2B


OPTION 3A


By moving the support space to the north side of the building, Option 2A provides a better connection to Pleasant Street. Option 2A also includes a stand-alone recreation pool, howeve the new recreation pool was limited in size due to the existing natatorium enclosure (hence the task force's decision not to advance this option). Option 2B addresses the size concern by expanding the existing natatorium enclosure to provide a larger recreation pool

Option 3A assumes a new natatorium. By locating the natatorium completely in a new structure, Option 3A allows more flexibility for efficient shaping of the pools and better program adjacencies.

The PETF decided to move forward with the development of two preferred concept design options: Option 2B (existing natatorium with an addition) and Option 3A (new natatorium)

## PREFERRED AQUATIC CENTER CONCEPT DESIGN OPTIONS

After further developing the two preferred options, the Design Team produced layout concepts (shown below) that both provide central lobby space with direct connection to administration/reception areas, as well as party room and aquatics offices with direct adjacencies and strong sightlines to the pool deck.

Option 2B's recreation pool lacks direct adjacency to locker rooms, and has potential sightline issues created by the location of spectator seating for the competition pool.

Option 3A presents the possibility of constructing a new aquitic center as an addition to the Middle School Annex Building to leverage the reduced cost of renovation and minimize new construction. Locker rooms provide direct access adjacent to the recreation pool, and the 'L' shaped configuration allows direct views from the aquatics office and the spectator seating.


## CONCEPTUAL SITE LAYOUT \& EXISTING BUILDING CONSIDERATIONS

At subsequent meetings, layouts for both options were shown in more detail, and included consideration of the Community Campus site and potential integration with community/recreation center program elements. These site considerations include parking, vehicular and pedestrian access, as well as an acknowledgement of the concepts presented in the 2018 Pleasant St Masterplan (PSMP), and the Sandy Parks \& Trails Master Plan.

Both aquatic layout options aimed to leverage existing buildings on site. The two buildings identified for potential re-use were the natatorium of the 1963 Olin Y. Bignall Aquatic Center and the 1973 middle school annex building. The third existing building, the 1950's middle school, is located in the center of the site, limiting site access and connectivity. The middle school building requires extensive structural, mechanical, electrical and plumbing upgrades, and both site options operate under the assumption that the existing middle school building will be demolished to create better site access and more efficient parking layouts.

Preliminary assessments of these buildings were completed during the '2018 Masterplan Facilities Assessment', the '2020 City of Sandy Facilities Assessment', and the 2021 'Memo to Task Force on Repair Costs'. The design team took these reports into consideration when developing the preliminary cost model and evaluating the viability of the aquatic options.


EXISTING COMMUNITY CAMPUS STRUCTURES

## Existing Aquatic Center

Alterations to the existing aquatic center are inherently challenging because of the construction methods used and the state of the facility. The existing walls consist of a compromised, hybrid concrete masonry unit (CMU) and wood structure. In order to expand the natatorium to the south as outlined in Option 2B, a major structural reconfiguration of the south wall is required to provide a clear span support across the new recreation
pool. Additionally, the building requires a full mechanical, electrical and plumbing (MEP) replacement, major envelope repairs, abatement, and overall updating to interior finishes.

Moving forward, if the aquatic center and middle school are demolished, they should be surveyed for potential salvage items such as wood beams that could be repurposed in the new aquatic center.

## Middle School Annex

The Middle School (MS) Annex Building provides a more robust starting point for a major renovation and addition. Seismically, the use and occupancy hazard levels are assumed to be unchanged when converting from a K-12 educational use to a community space at the MS Annex Building, indicating that seismic upgrades would be voluntary.

The building was originally constructed in 1973. However, the method of construction for this building and its modest size provide an opportunity to utilize the building without triggering mandatory strengthening of gravity or lateral structural elements. While the building code references a prescriptive limitation for the modification of gravity resisting structures to $5 \%$ and lateral force resisting structure to 10\%, the robustness of the existing building leads us to believe building modifications are possible even if they affect more than $5 \%$ and $10 \%$ of the structure without mandating strengthening.

It should be noted, if the occupancy change should increase the potential hazard to life safety in the building, added structural strengthening may be required. Lastly, the CMU or gyp clad exterior walls on the north, west and east elevations are non-structural in nature. Removing those walls to create more views, open rooms, etc. will not affect the gravity or lateral force resisting components of the existing structure.

The Middle School Annex building will require major MEP upgrades as it is currently tied to the existing Middle School boiler. As with the existing aquatic center, it will require abatement and interior finish upgrades.

Taking the existing conditions of both buildings into account a rough assesment of the 'total building value' of each building was developed. This 'total building value' equates to a rough order of magintude savings over the cost of new construction. The better condition and larger square footage of the MS Annex building equated to a larger overall 'total building value' as shown below.

## ADDITIONAL SITE CONSIDERATIONS

An approximately 30,000 SF aquatic center would require approximately 120 parking spaces according to the Sandy Municipal Code Additional project square footage added by potential community center programming would likely add significantly to the required parking count.

Service access to the pool mechanical systems will be a high priority. Option 2B relies on the access on the west side of the site provided by a ROW easement. Option 3A provides direct service access to a service court from SE Meinig Ave near the skate park entry. Moving into the next phase, the adjacencies of the service access, pool mechanical room, and natatorium should be reviewed

Option 3A creates a strong connection between the natatorium and the park to the north. It also creates an opportunity for a linear, north/south connection between Pleasant Street and the park

TOTAL EXISTING BUILDING ‘VALUE’

| MIDDLE SCHOOL ANNEX BUILDING |  | OLIN Y. BIGNALL AQUATIC CENTER |  |  |
| :--- | :--- | :--- | :--- | :--- |
| Existing 'building value' | $=$ | $\$ 225-\$ 300 / \mathrm{SF}$ | Existing 'building value' | $=$ |
| Existing building SF | $26,276 \mathrm{SF}$ | Existing building SF | $=$ | 17,298 SF |
| Estimated 'total building value' | $=$ | $\$ 5.91 \mathrm{M}-\$ 7.88 \mathrm{M}$ | Estimated 'total building value' | $=$ |

## FACILITY DESIGN ATTRIBUTES

The PETF worked to identify a list of desired design attributes for the new facility. This list helps to identify design priorities that should be considered as the project moves into the next phase:

- Viewing windows into pools
- Operable windows / natural ventilation
- Natural daylight / views
- Covered entrance / drop-off area
- Universal accessibility
- Covid/ Health design strategies
- Smart vestibule design
- Good Acoustics
- Energy Efficient
- Smart Filtration Systems

OPTION 3A CONCEPTUAL SITE LAYOUT


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SANDY POOL EXPLORATORY TASK FORCE

## Preliminary Cost Estimates

## AQUATIC CENTER CAPITAL COSTS

Preliminary, rough order of magnitude (ROM) project cost estimates were developed with Architectural Cost Consultants for the Aquatic Center. The total project cost summary includes both construction cost, indirect construction costs, and accounts for escalation to late 2023. Both project costs include a healthy contingency to account for the unknowns at this early phase of estimating and design.

These costs were developed utilizing the layouts for two preferred Aquatic Center Options (2B and 3 A). Independent costs per square foot were developed for renovation and addition areas for both the existing aquatic center and the middle school annex building, and included site considerations, demolition, and abatement costs. These costs will need to be refined in the future, and can be expanded to account for additional potential recreation and community center elements.

| AQUATIC CENTER CAPITAL COST (ROUGH ORDER OF MAGNITUDE) | OPTION 2B | OPTION 3A |  |  |
| :--- | :--- | :--- | :--- | :--- |
| Building Costs | $\$$ | 22.69 M | $\$$ | 17.58 M |
| Site Costs | $\$$ | 4.56 M | $\$$ | 2.90 M |
| Construction Cost | $\$$ | $\mathbf{2 7 . 2 5 M}$ | $\$$ | 20.48 M |
| Indirect Project Costs (30\%) | $\$$ | 8.18 M | $\$$ | 6.14 M |
| Total Project Cost | $\$$ | $\mathbf{3 5 . 4 3 M}$ | $\$$ | $\mathbf{2 6 . 6 2 \mathrm { M }}$ |

Building Costs: Includes Building Construction, Escalation, Design Contingencies.
Site Costs: Demolition, Abatement, site development (utilities, grading, landscape, parking, etc.). Indirect Project Costs: Owner's Construction Contingency, Permitting, Testing, Fixtures, Furnishings \& Equipment, Architect \& Engineering Fees, Owners Representative, Legal Fees, and Commissioning. Escalated to a costruction start date of late 2023.

## AQUATIC CENTER OPERATIONS

It is important to realize that it is virtually impossible for indoor aquatic centers to cover their cost of operations through fees generated by the facility. The size of the operational loss (operating expenses minus earned revenue) varies by a number of factors:

Type of Pool - competitive pools operate at a higher loss than a recreational pool. The larger the competitive pool (number of lanes and length of pool) the higher the loss. Recreational pools usually have a higher fee for use, attract more users and support a wider range of programs but still have an annual loss.

Fees that are Charged - a more aggressive fee structure for admission to the pool, for programs and services and rentals of a competitive pool will have a significant impact on the size of the operational loss.

## Cost of Goods and Services - the

compensation level for staff (especially lifeguards) and the cost of utilities drives the overall cost of operation. As these two aspects continue to increase in cost, the operational loss will grow.

Presence of Other Amenities - if other nonaquatic amenities are added to a center, especially fitness related spaces, the operational loss associated with the pool can be lowered.

The table outlines a rough order of magnitude estimate of the Aquatic Center's yearly operational costs and necessary subsidy

These figures are based on the aquatics space program elements outlined above, including a 6 lane 25-yard, deep/deep competitive pool and a 3,500 sf recreation pool. As outlined above in the 'Competition Pool Size Consideration' section, adding two lap lanes to the competition pool would increase the yearly expenses by approximately $\$ 130,000$, while increasing the yearly revenue by approximately $\$ 30,000$. It may be possible to decrease the necessary subsidy by leveraging technologies such as ultraviolet filtration, solar power infrastructure, and energy efficient mechanical systems, which could potentially lead to opportunities to secure grant funding.

As with the capital costs, operational costs will be further refined in future phases of this planning effort.

## AQUATIC CENTER OPERATIONAL COST (ROUGH ORDER OF MAGNITUDE)

|  |  | Recreation | Competition | Total |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Expenses | $\$$ | 700,000 | $\$$ | 500,000 | $\$$ | $1,200,000$ |
| Revenue | $\$$ | 500,000 | $\$$ | 200,000 | $\$$ | 700,000 |
| Subsidy | $\$$ | $(200,000)$ | $\$$ | $(300,000)$ | $\$$ | $(500,000)$ |

SANDY POOL EXPLORATORY TASK FORCE

## Recommendations

|  | EVALUATION MATRIX | OPTION 2B | OPTION 3A |
| :---: | :---: | :---: | :---: |
| Utilizing the guiding principles developed with the PETF, a final decision matrix was developed, outlining the evaluation criteria to lead the decision-making process. | Aquatics Construction Cost | \$27.25M Construction Cost | \$20.48M Construction Cost |
|  | Aquatics Operational Cost* |  |  |
| FINAL RECOMMENDATION | Operationally Efficient Layout | Disconnected Aquatics \& Community Programs | Compact Layout-efficient net to gross |
| It was determined that Option 2B had increased construction and operational costs and created more unknowns during the construction and demolition process. Option 3A allowed for a more compact and operationally efficient layout, as well as a lower overall construction and project cost. The Task Force therefore recommended Option 3A. | Accommodate Competition \& Recreation Swim Programs | Includes Competition Pool \& Recreation Pool | Includes Competition Pool \& Recreation Pool |
|  | Compelling Vision for Succesful Bond Initiative |  |  |
|  | Efficient Parking Layout | Requires retaining walls |  |
|  | Aquatic/Community Center Integration | Requires complicated connection or additional staffing | Creates a wholistic campus |
|  | Integration with Park |  | Allows greenway park connector from Pleasant St. |
|  | Aquatic Service Access | Breezeway connection creates difficult service access to Aquatic Supper areas - utilize easement |  |
|  | *for additional aquatics operational information, reference page 6 |  |  |
|  |  | high | medium low |

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## Next Steps

As the project prepares to move into the next phase of development and a potential bond campaign, the following priorities have been identified:

- Involve the public in the next level of the study to determine future facility development.
- Continue to provide task force input into future phases of Community Campus planning.
- Refine and right size the facilities to meet the proposed funding goals
- Establish preliminary design for the recreation pool and amenities
- Refine the concept plan for the preferred option.
- Refine the operations estimates
- Update the cost estimate based on a refined conceptual plan of the whole campus.
- Provide visual collateral for a potential bond campaign, including renderings depicting the preferred option.


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SANDY POOL EXPLORATORY TASK FORCE

## Appendix

MEMO TO TASK FORCE ON REPAIR COSTS ..... 22
POOL EXPLORATORY TASK FORCE BYLAWS ..... 35
MEETING MINUTES - PETF MEETING 1 ..... 37
MEETING MINUTES - PETF MEETING 2 ..... 52
MEETING MINUTES - PETF MEETING 3 ..... 54

August 4, 2021
Re: Repair Costs for Existing Aquatic Center

## Pool Exploratory Task Force Members:

As you know, Brody Anderson cited a cost range of $\$ 1.3$ to $\$ 1.5$ million to address the critical pool system infrastructure (piping and filtration, gutter system, expansion joint repair, etc.) in the existing aquatic center (see Attachments 1 and 2). It's important to note that this number does not account for a variety of other issues that he was not prepared to cite prices for, but that would be necessary to fix if the doors were going to be opened. These included things like HVAC system, plumbing system, ADA issues, etc.

I was recently informed that many of these additional costs were estimated in a followup analysis conducted by OPSIS back in September 2019 (see Attachment 3).

As you can see, this estimate is for a renovation of the existing facility intended to last for 15-20 years. That said, most of the items listed would be essential to fix, at least to some extent, before allowing the public back in the building (mechanical / electrical / plumbing (including HVAC), seismic upgrades, etc). While I'm certainly not an expert, it seems likely to me that we're talking about a cost level of at least $\$ 3.5$ million before it would be possible to open the doors, and that's before accounting for contingencies and soft costs.

I look forward to hearing from the group whether, in your judgment, Option 4 from our bylaws (temporarily re-open the existing pool and transition to new construction) is financially feasible and a prudent use of funds.

Please let me know if you have any questions.
Best,
Jeff Aprati

## ATTACHMENT 1

## Follow-up to voicemail - Sandy Aquatic Center

Brody Anderson [Brody@andersonpoolworks.com](mailto:Brody@andersonpoolworks.com)
Tue, Jul 20, 2021 at 5:14 PM
To: "japrati@ci.sandy.or.us" [japrati@ci.sandy.or.us](mailto:japrati@ci.sandy.or.us)

Sandy Aquatic Center report:
Jeff,
Attached are the photos from yesterday's walk through at the aquatic facility.
I will start with the pool structure: the swimming pool shell looks to be a poured in place structure with several expansion joints in need of repair/replacement and the existing expansion joint material is a product that is no longer EPA acceptable due to cancer causing materials.

The surge gutter lip shows signs of reinforcement steel corrosion/cancer and will need to be rebuilt/replaced. The surge gutter system is bare concrete and no waterproofing is in place and therefore water is migrating through the concrete and weakening the concrete structure and reinforcing steel (evidenced by cracking on the underside of the gutter in the mechanical room area where water is dripping and calcium is leeching through the cracks and spalling areas of concrete). The leaking has been happening for a long period of time (evidence is long stalactites of calcium dripping from the leak points). This brings in to question the structural integrity of the pool gutter structure.

The pool return lines appear to be iron piping. The rust debris around each floor inlet would suggest all inlet and suction outlet piping is ductile iron and will need replacement prior to opening.

The viewing port window shows evidence of seal failure: debris growing around the gasket seal. It would be recommended that the viewing window be removed as soon as possible mitigating catastrophic failure.

The current water level of the swimming pool is well below normal operating level. The current maintenance person indicated that they were not adding water more than once per week (possible minor evaporative loss) but without the pool operating at full capacity, there is no way to determine if there exists a 'leak' of the pool structure.

The wading pool currently shares filtration system with the lap swim pool violating OHD rules for wading pools. The options would be to either add a full filtration system for the wading pool or complete removal of the wading pool.

The pool filtration system and piping is mostly ductile iron with a mix of some PVC schedule 40 piping. Maintenance staff indicated that most of the valving is rusted closed or not able to be turned. The chemical automation system is offline and without full systems operational, it cannot be determined if the system is viable. The filter pit is archaic and would need to be updated prior to systems being brought back online. The system boiler is old (1960's) and needs to be replaced prior to system operation for the safety of the building and patrons.

Overall, the pool shell, filtration system and piping will all need to be upgraded to like new standards prior to pool opening or operation. While there have been minor upgrades prior to the pool shutting down, there are too many deficiencies evident to suggest that the pool reopen to the public without extensive upgrades.

The estimated cost associated with repairing the deficiencies and to upgrade the pool to OHD standards: \$1.3-\$1.5M These numbers do not address the building, HVAC, locker rooms, lobby, decking, ADA access.

Brody Anderson| Vice President
Anderson Poolworks

Oregon | Headquarters
9500 SW Boeckman Road, Wilsonville, Oregon 97070
Cell (503) 969-9405 | Office (503) 625-5628

Washington
1400 112th Avenue SE, Suite 100 Bellevue, WA 98004-6901
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www.andersonpoolworks.com

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## Sandy Aquatic Facility-001.zip <br> 21017K

$$
\text { ATTACHMENT } 2
$$

## Expansion Joints in Need of Repair



## Surge Gutter System Structural Integrity



## Iron Pipes and Valves Need Replacement



Iron Pipes and Valves Need Replacement


## Viewing Port Seal Failure



## Water Level Concern



## Wading Pool Filtration



## Chemical Control Unit



## Boiler and Filtration System



## ATTACHMENT 3

Opsis Architecture
Sandy Aquatic Center Study
09.18.19

## SANDY AQUATIC CENTER STUDY CONCEPTUAL COST MODEL - RENOVATE EXISTING

Renovate existing Aquatic Center so facility will be adequate for the next
15-20 years

|  | Area | Cost/SF Range | Cost Range |
| :---: | :---: | :---: | :---: |
| Building Costs |  |  |  |
| Building Envelope Improvements | 16,200 sf | \$50-\$75 | \$810,000-\$1,215,000 |
| Seismic Upgrades |  | \$35-\$50 | \$567,000 - \$810,000 |
| Interior finishes |  | \$10-\$15 | \$162,000- \$243,000 |
| Electrical and Technology Upgrades |  | \$8-\$10 | \$129,600-\$162,000 |
| Lighting Upgrades |  | \$8-\$10 | \$129,600-\$162,000 |
| MEP System Replacement |  | \$75-\$100 | \$1,215,000-\$1,620,000 |
| Pool Systems (WTI Basic Repairs) |  |  | \$1,700,000-\$2,200,000 |
|  | 16,200 sf | - | \$4,713,200-\$6,412,000 |
|  |  | Average Cost | \$5,562,600 |
|  | Des | Contingency (30\%) | \$1,668,780 |
|  | Total Cost | Building Upgrades | \$7,231,380 |
| Site Improvements |  |  |  |
| Entry Plaza Renovation | 3,000 sf | \$20-\$25 | \$60,000-\$75,000 |
|  |  | Average Cost | \$67,500 |
|  | Desig | Contingency (30\%) | \$20,250 |
|  |  | Total Cost of Site | \$87,750 |
|  | Tota | verage Const Cost | \$7,319,130 |
|  |  | Soft Costs (30\%) | \$2,195,739 |
|  |  | AL PROJECT COST | \$9,514,869 |

## Pool Exploratory Task Force Bylaws

Amended: June 21, 2021

## Article I: Name

This body shall be known as the Pool Exploratory Task Force (Task Force). It was established by Council motion on April 19, 2021. The body is a 'Task Force,' per the framework established by Resolution 2021-07; as such it is intended to exist on a temporary basis until its purpose is fulfilled.

## Article II: Purpose

By January 2022, deliver to the Mayor a strategic path forward for providing and operating a pool and pool programs for Sandy area residents. Potential options include but are not limited to: (1) Repairing and re-opening the Olin Bignall Aquatic Center; (2) Replacing the existing pool with new pool(s); (3) Building a new pool and incorporating parts of the existing pool; or (4) Temporarily re-opening the existing pool and transitioning to new construction. Evaluate and make a recommendation on alternative pool operating models; to include programs, hours, staffing; that maximizes the utilization of the pool, revenue, and minimizes expenses. Identify cost models for the various pool options, including upfront costs, budgets, and revenue streams. Propose a feasible timeline for construction and opening of the pool. Explore the availability of grants or other non-city sources of funding.

## Article III: Membership and Terms

The Task Force is comprised of nine (9) seats. Members serve indefinitely until or unless they resign, are removed, or the Task Force is disbanded. The City Council retains sole authority to appoint or remove members. Seat vacancies, applications, and appointment procedures shall be conducted in accordance with the provisions of Resolution 2021-07.

No more than two (2) of the Task Force members may reside outside of the city limits of the City of Sandy. The Task Force may include up to three (3) members of the Sandy City Council and. The nine-member Task Force will be assisted by up to two (2) non-voting members from the City of Sandy staff.

To ensure representation of various interests and stakeholders, the Task Force should ideally include members with expertise in some aspect of pool construction, operations, or management; expertise in any aquatic program or sport; grant writing and management; or other relevant interest or experience.

## Article IV: Officers

The officers of the Task Force shall be the Chair and Vice Chair. Officers shall be elected at the first meeting of each calendar year. Officer terms shall extend for one year, with no limitation on reelection. The Chair shall preside over meetings and maintain order. The Vice Chair shall preside in the absence of the Chair.

## Article V: Code of Conduct

Task Force members shall abide by the Boards and Commissions Code of Conduct and/or any other such requirements established by the City Council.

## Article VI: Meetings

The Task Force shall meet not less than six times per year. Meeting dates may be changed or canceled by the Chair, in consultation with the Staff Liaison, with no prior notice to the membership. A majority of the voting membership shall constitute a quorum.

If a member should have two (2) consecutive unexcused absences from regular meetings, he/she may be replaced with a new member appointed by the Sandy City Council.

## Article VII: Amendments

Amendments to these bylaws may be made at the City Council's discretion. The Task Force may propose recommended changes to the Council.

## MEETING MINUTES

| Meeting Name: | PETF Meeting 1 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Project Name: | Sandy Aquatic Center Study |  |  |  |  |  |
| Project Number: | 4843-01 |  |  |  |  |  |
| Submitted By: | Liz Manser/ Jim Kavelage |  |  |  |  |  |
| Meeting Date: | September 15, 2021 |  |  |  |  |  |
| Attendees: | Owner |  |  | Design Team |  |  |
|  |  | Kacie Bund | PETF Chair | $\checkmark$ | Jim Kalvelage | Opsis Architecture |
|  | $\checkmark$ | Meagan Lancaster | PETF Vice Chair | $\checkmark$ | Ken Ballard | Ballard*King |
|  | $\checkmark$ | Don Hokanson | Councilor | $\checkmark$ | Liz Manser | Opsis Architecture |
|  | $\checkmark$ | Kathleen Walker | Councilor |  |  |  |
|  |  | Carl Exner | Councilor |  |  |  |
|  |  | Grant Hayball | PETF Member |  |  |  |
|  | $\checkmark$ | Jan Sharman | PETF Member |  |  |  |
|  | $\checkmark$ | Blake Smith | PETF Member |  |  |  |
|  | $\checkmark$ | Mark Smith | PETF Member |  |  |  |
|  | $\checkmark$ | Jeff Aparti | Assist to City Manager |  |  |  |
| Distribution: | Jeff Aparti for Distribution to Owner Group.. |  |  | Distributed to Design Team |  |  |

This represents my understanding of the discussions and directions during the Meeting. Participants should communicate revisions to Opsis Architecture.

## OBJECTIVES

This meeting is to review the draft project guiding principles, aquatic program needs, and overall revenue/expense concepts.

## Draft Guiding Principles

The draft guiding principles were reviewed and generally fall in alignment with Task Force expectations. These will be used to help determine the final evaluation criteria.

- Two sections (Aquatic Guiding Principles and 'Other Project Considerations') account for both the aquatic needs and an awareness of the larger dryland and community center scope of the project.
- Additional Guiding Principle - Consider potential for future expansion
- Action: Opsis to refine guiding principles for next PETF meeting. PETF members to consider any additional additions / refinements to draft principles.


## Aquatic Space Program

- Aquatic amenities and features - additional considerations:
- Waterslide could be indoor/outdoor. Visibility of the slide on southside of building could generate interest/provide advertising. Potential for outdoor slide to save deck space and dry run-out helps maximize pool space.
- Facility Design Attributes - Additional considerations:
- Universal accessibility
- Covid 19 / health design strategies
- Energy efficiency
- Proper vestibule design - at both the locker room entries and the main exterior entries
- Proper acoustics in the natatorium
opsis architecture ${ }^{\text {LP }}$
o 503.525.9511 | f 503.525 .0440 | 920 NW 17 ${ }^{\text {th }}$ Ave, Portland, OR 97209 | opsisarch.com
- Space saving and water efficient filtration system such as a regenerative media filter system should be considered
- Capital Expense vs Revenue of Space Components
- 6-lane 25-yard pool can still serve as a competition pool. The major benefit of a 50-meter pool is higher swimmer capacity but results in significant operations subsidy. A 50-meter pool doesn't make sense for the Sandy community - nearby facilities w/ 50-meter pools (Mt Hood CC and THPRD).
- Aquatic Options
- Recreational Pool size:
- 3,500 SF of water is a 'middle ground' for rec center pools and can accommodate most critical amenities at this size, including zero depth entry with children's play area, program activity area with water aerobics and swim lessons, and small current channel.
- A 3,500 SF recreation pool vs 2,000 SF offers increased capacity and ability to offer more amenities and zero depth entry.
- A recreation pool has a warmer water temperature than a competition pool more conducive for swim lessons, water aerobics classes and therapy.
- Action: Opsis to provide images and or locations of similar size pools in PDX area for the PETF members to visit.
- Cost recovery potential in Options 2 b and 3 is greater with the increased size of the recreational pool.
- Include a birthday party / event space that can be subdivided.
- Spectator Seating:
- Opsis to use 200-seat capacity for space planning purposes. These should be movable bleachers to maximize use of the deck space.
- Future Planning:
- All decisions should consider that it is difficult to increase pool size or lane quantity in the future. Pool capacity/size expansion generally requires the addition of new pools.
- A major renovation would generally have a similar lifespan to new construction, depending on the integrity of the existing structure.


## Spa/Sauna:

- Spa should be included in all options. Sauna should not be included in the PETF considerations. However, it should be discussed in tandem with the dryland / community center components in future CCS meetings.
- Depth Considerations:
- Starting blocks require a 5' depth requirement at each end. This would push some shallow water activities into the recreation pool (aerobics, lessons, etc.).
- Aquatic Layout Options:
- Option 1 does not have enough presence along Pleasant Street with lockers facing south and doesn't include a recreation pool.
- Option 2a includes (2000 SF) recreation pool and 6-lane 25yard pool, The recreation pool was viewed as too small.
- The PETF recommends developing only option $2 b$ and 3.
- All options should take into consideration the community center / dryland recreation and fitness components
- Action: Opsis to continue the development of Options $2 b$ through 3 for the remainder of the study. Option 1 and 2a are not viable for continued exploration.
End of Meeting Notes
Attachments: Annotated PETF Meeting-1 Presentation
opsis architecture ${ }^{\text {w }}$


## POOL EXPLORATORY TASK FORCE - MEETING 1



## AGENDA

| 6:00-6:10 | WELCOME/ INTRODUCTIONS 10 minutes |
| :--- | :---: |
| 6:10-6:15 | REVIEW AGENDA/ STUDY TIMELINE 5 minutes |

## STUDY TIMELINE



CCS = Community Campus Subcommittee
PETF = Pool Exploratory Task Force

## PROJECT GUIDING PRINCIPLES (DRAFT)

## Aquatic Guiding Principles

- Accommodate Lap and Recreation Swim Programs
- Provide Operationally Efficient Layout
- Meet Cost Recovery Goals
- Develop Cost Effective Parking Layout
- Integrate Convenient Service Access to Aquatic Mechanical
- Maximize Value of Investment
- Work Within Budget Constraints
- Compelling Vision for Successful Bond Initiative


## Other Project Considerations

- Integrate Potential Fitness and Community Spaces


## splash pad

- Potential Public Walkway to Park
- Potential Addition of Park Amenity


## AQUATIC PROGRAMS \& ACTIVITIES

- Swim Lessons
- Children's Play Pool
- Water Aerobics
- Party Rentals
- Physical Therapy
- Lazy River
- Water Basketball
- Water Rock Climbing Wall
- Water Slides
- Swim Teams
- Water Polo
- Scuba diving Kayaking
- Instructor / Lifeguard Training
- Red Cross classes



## AQUATIC AMENITIES \& FEATURES

## Recreation Pool

- Lazy river
- Slides
- Kid's pool
- Hydrotherapy
- Inflatables

Competition Pool

- Swim team practice \& meets
- Bleachers
- Water Polo
- Diving boards


## General

- Sauna
- Hot Tub
- Party rental rooms
- Restrooms / locker rooms
- Universal changing rooms
- Storage for long-term renters
- Aquatic equipment storage
- Lifeguard / office space
- Lobby w/ seating / pool views
- Snack bar / vendors



## FACILITY DESIGN ATTRIBUTES

- Viewing windows into pools
- Indoor / outdoor connections
- Operable windows / natural ventilation
- Natural daylight / views
- Covered entrance / drop-off area
proper acoustics!



## REVENUE / SPACE COMPONENT

| Potential High Revenues |
| :--- |
|  |
| - Recreation Pool |
| - Cardio/ Weight |
| - Gym/Track |
| - Concessions |
|  |
|  |
|  |


| Potential Medium <br> Revenues |
| :--- |
| - Competitive Pool |
|  |
| (25 yard/meter) |
| - Arts \& Crafts Area |
| - Tot Program Areas |
| - Game Rooms |
| - Gymnastics Areas |
| - Climbing Wall |
|  |
|  |
|  |

## Potential Low Revenues

- Competitive Pool (50 Meter)
- Seniors Area
- Administrative Support
- Teen Lounge
- Childwatch Area
- Kitchen
- Locker Rooms
- Meeting Rooms


EXPENSE \& REVENUE / SPACE COMPONENT

|  |  | Component | Expense | Revenue |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Conventional Pool (25 yard/meter) | High | Medium |
|  |  | Competitive Pool (50 meter) | High | Low |
|  |  | Leisure Pool | High | High |
|  |  | Gymnasium/Track | Low | High |
| 50 meter pool may not make sense for Sandy community | 25 meter can serve as competition pool. 50 meter pool has more capacity for swimmers | Meeting/ Multi Purpose Rooms | Medium | Low |
|  |  | Senior Activity Space | Medium | Low |
|  |  | Party Room | Medium | High |
|  |  | Group Exercise Rooms | Medium | High |
|  |  | Weight/ Cardiovasucular Space | Medium | High |
|  |  | Drop In Childcare | High | Low |
|  |  | Game Area | Low | Low |
|  |  | Kitchen | High | Low |

> acoustics are key design consideration, and will be an important design decision in next phase Acoustician will be involved

COST RECOVERY PROJECTIONS

Sample Revenue vs Expense Projections


## Expense Projections

- Staffing
- Operating Supplies
- Contract Services
- Capital Replacement


## Revenue Projections

- Admissions Fees
- Program Fees
- Partnerships


## AQUATIC OPTIONS SUMMARY



## Option 1 Existing Natatorium with Existing Pools

6 lane 25 -yard $\times 25$-meter pool ( 4800 sf of water) w/ existing wading pool (560 sf of water)

## Existing Natatorium with Modified Lap Pool - No Addition

6 lane 25-yard pool (3,150 sf of water) w/ recreation pool (2,000 sf of water) and spa (230 sf of water) contained within existing natatorium enclosure

## Existing Natatorium with Modified Lap Pool - With Addition

6 lane 25-yard pool (3,150 sf of water) w/ recreation pool (3,500 sf of water) and spa (230 sf of water) that includes expanded natatorium.

## Option 3 New Natatorium (location TBD)

6 lane 25 -yard pool (3,150 sf of water) w/ recreation pool (3,500 sf of water) and spa (230 sf of water)

All options include: new entry, locker rooms, administrative offices, and potential to add fitness and community spaces


Design tean to show
pictures o similar size pools

## AQUATIC LAYOUT OPTIONS

OPTION 1


OPTION 2A
rec pool should face pleasant street


## consideration - remember that it remember that it will be tied to will be tied to community center. lockers/

 lobbydesign team should focus on $2 b$ and 3

OPTION 2B


OPTION 3


[^0]
## NEXT STEPS

## Next Pool Exploratory Task Force Meeting:

October 13

## MEETING MINUTES

| Meeting Name: | PETF Meeting 2 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Project Name: | Sandy Aquatic Center Study |  |  |  |  |  |
| Project Number: | 4843-01 |  |  |  |  |  |
| Submitted By: | Liz Manser/ Jim Kavelage |  |  |  |  |  |
| Meeting Date: | October 13, 2021 |  |  |  |  |  |
| Attendees: | Owner |  |  | Design Team |  |  |
|  |  | Kacie Bund | PETF Chair | $\checkmark$ | Jim Kalvelage | Opsis Architecture |
|  | $\checkmark$ | Meagan Lancaster | PETF Vice Chair | $\checkmark$ | Ken Ballard | Ballard*King |
|  | $\checkmark$ | Don Hokanson | Councilor | $\checkmark$ | Liz Manser | Opsis Architecture |
|  | $\checkmark$ | Kathleen Walker | Councilor |  |  |  |
|  | $\checkmark$ | Carl Exner | Councilor |  |  |  |
|  |  | Grant Hayball | PETF Member |  |  |  |
|  | $\checkmark$ | Jan Sharman | PETF Member |  |  |  |
|  | $\checkmark$ | Blake Smith | PETF Member |  |  |  |
|  |  | Mark Smith | PETF Member |  |  |  |
|  | $\checkmark$ | Jeff Aparti | Assist to City Manager |  |  |  |
| Distribution: | Jeff Aparti for Distribution to Owner Group.. |  |  | Distributed to Design Team |  |  |

This represents my understanding of the discussions and directions during the Meeting. Participants should communicate revisions to Opsis Architecture.

## OBJECTIVES

This meeting is to review the feedback from TF meeting1, discuss the detailed aquatic program, and review refined space layouts.

## Study Timeline

The updated timeline was reviewed, with a request from Opsis to push the final PETF meeting into December to provide more developed cost and operations information and allow the PETF to make a more informed recommendation for the preferred option. This does not extend the study timeline.

## Feedback from Last PETF Meeting

- No updates were made to the draft guiding principles. These will become the basis for the preferred option evaluation matrix
- Updated facility design attributes were shared.
- Comparative pool sizes were discussed, driving a conversation about desirable design to consider
- ADA access requirements to competition pool (ramps/lift).
- Desire to create spaces to congregate (ie Firstenburg's walls).
- Opportunities to provide views down into the pool from an upper level - allowing visitors to passively experience the space.
- Provide ample deck seating for parents and non-swimmers.
- In all the 3500 SF pool precedents, the visitors seem evenly distributed across the pool, and all seem full of people.
- Approximately $30 \%$ of the rec pool should be allocated to children's activities - the zero depth entry takes a lot of space.
- Location of Spa - it is well suited for adjacency to the rec pool, but potentially not the zero entry side.
- Future pool expansion based on community growth (ie - future pool tanks, expanded pool tanks, etc) should not be considered when designing the aquatic center.


## Aquatic Space Program

A preliminary aquatic space program with designated SF was reviewed. This is a portion of the more comprehensive campus wide space program that is being developed

- Several areas may grow slightly during design - the break room and warm water deck size.
- A 600 SF meeting room could be subdivided with a moveable partition to provide several smaller rooms
- The sauna is not included in the current program. It could be added back in later in design as it is a smaller program element. Typically, saunas are accessed from the deck for greater supervision and visibility.
- The group discussed the pros and cons of a deep-deep vs shallow-deep competition pool. DeepDeep providing a better environment for water polo, but more is restrictive for lessons and aerobics classes.
- The group discussed the pros and cons of a 6 vs 8 lane competition pool. Operational expenses increase with additional lanes (ie 50-100k a year). More lanes would allow future growth and more robust programming opportunities (larger swim meets, etc).
- Action Item: Design team to move forward with a 7' deep, deep-deep competition pool.
- Action Item: Design team to move forward with a base design of 6 lanes, with additional pricing/capital cost information for 8 lanes. PETF will discuss at next TF meeting.


## Review of Updated Aquatic Layout Options

At the previous PETF Meeting, 4 options were presented. It was decided to continue to refine the design of option 2 b (existing natatorium with an addition) and 3 a (a new natatorium).

- Both Option 2B and 3A allow for an 8 lane pool if desired.
- Option 2B Updates
- Design team to explore architectural solutions to create safe access to the recreation pool, without relocating the pool closer to the locker rooms.
- Examine potential ways to increase deck area by pulling slide partially out of the building
- Look at ways to make the slide visible from the street.
- The group discussed other options for expanding besides just to the south and north however site constraints such as parking and site visibility make a north/south addition more viable.


## Next Steps

- The group discussed the goals of the next meeting:
- Review Option 2b (Natatorium) \& 3a (Bunker Building) on the site
- Review Capital Cost Information
- Review Operational Costs
- Review Draft Concept Evaluation Matrix
- Determine Recommended Option
- Next meeting date was set for December $1^{\text {st }}$.


## End of Meeting Notes

Attachments: Annotated PETF Meeting-2 Presentation
opsis architecture ${ }^{\text {IP }}$

## MEETING MINUTES

| Meeting Name: | PETF Meeting 3 |
| :--- | :--- |
| Project Name: | Sandy Aquatic Center Study |
| Project Number: | $4843-01$ |
| Submitted By: | Liz Manser/ Jim Kalvelage |
| Meeting Date: | December 1, 2021 |


| Attendees: | Owner |  |  | Design Team |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\checkmark$ | Kacie Bund | PETF Chair | $\checkmark$ | Jim Kalvelage | Opsis Architecture |
|  | $\checkmark$ | Meagan Lancaster | PETF Vice Chair | $\checkmark$ | Ken Ballard | Ballard*King |
|  | $\checkmark$ | Don Hokanson | Councilor | $\checkmark$ | Liz Manser | Opsis Architecture |
|  | $\checkmark$ | Kathleen Walker | Councilor |  |  |  |
|  | $\checkmark$ | Carl Exner | Councilor |  |  |  |
|  |  | Grant Hayball | PETF Member |  |  |  |
|  | $\checkmark$ | Jan Sharman | PETF Member |  |  |  |
|  | $\checkmark$ | Blake Smith | PETF Member |  |  |  |
|  |  | Mark Smith | PETF Member |  |  |  |
|  | $\checkmark$ | Jeff Aparti | Assist to City Manager |  |  |  |
| Distribution: | Jeff Aparti for Distribution to Owner Group.. |  |  | Distributed to Design Team |  |  |

This represents my understanding of the discussions and directions during the Meeting. Participants should communicate revisions to Opsis Architecture.

## OBJECTIVES

This meeting is to review the feedback from TF meeting 2, review both options in the context of the larger site, review capital and operational cost information, discuss the evaluation matrix and determine the preferred option to recommend to the city council.

## Preferred Aquatic Options

- Option 2B and 3A layouts we reviewed with the group. Supervision issues tied to the location of the recreational pool in 2B were discussed - and could be addressed to some extent during the next phase of design (including moving the spa to allow a wider circulation path from the locker rooms to the rec pool).


## Overall Campus Program.

- A preliminary program for the recreational/community center aspects of the project was shared. This will be developed in more detail with other focus groups in the next phase of this project and will take into account the programmatic aquatic needs that were determined during this phase.


## Option 2B

- Option 2B leverages the natatorium portion of the existing aquatics building with addition(s).
- The remainder of the community center programming would happen in the 'bunker building'.
- The separate buildings create an operational challenge, and would require additional staff or a large, multi level lobby to connect the two buildings. These operational cost implications are not reflected in the capital cost estimate.
- Developing the scheme shown in option 2B would require dealing with the unknown conditions associated with (2) existing buildings, as opposed to only (1) existing building in option 3A.


## Option 3A

- The parking count and layout will need to be explored in more detail during the next phase to that we have both adequate parking and safe pedestrian access through the site.
- Need to ensure that there is adequate lounge/ deck seating around the recreation pool
- Vending/ Concessions area will need to be located somewhere in this scheme. If it is located as part of the front desk area, it helps minimize additional staffing requirements.
- Pool mechanical is currently located below the natatorium. The design team will work with WTI to determine if this is the best location during the next phase.
- Mechanical systems will be explored in more detail in the next phase.
- An easement exists near the elementary school which could help provide better service access to the site.


## Capital Cost Considerations

- The aquatics portion of the overall campus construction cost were significantly lower for option 3A
- The construction cost per square foot for both $2 B$ and $3 A$ are comparable to similar, local aquatic centers escalated to a 2023 construction start date.
- The ROM costs presented will be refined during the next phase of the study, and the design team will work to reduce cost/SF as additional investigation of the existing buildings has been completed, and site development scope and building systems design are better defined.


## Operational Cost Considerations

- Aquatics would account for a large amount of the overall campus subsidy (approximately $\$ 500,000$ out of $\$ 700,000$ total)
- The operational assumptions shared were based off of a 6 lane pool. An 8 lane pool would add approximately an additional $\$ 100,000$ to the aquatics subsidy required.
- Generally, aquatics visitors would account for approximately $1 / 3$ of the total visitors to the campus.


## Evaluation Matrix

- 3A has a more efficient layout with lower operational and capital costs
- The current aquatics program provides a balance between recreation and competition elements.
- An 8 lane pool could have additional staff training/athlete development benefits
- Overall project costs may change with additional input from community center focus groups during the next phase of the project.
- 3 A is the preferred option of the PETF.


## Next Steps

- Opsis to draft final report and submit to TF chairs for input and review.
- A revised draft report should be shared with the TF for input and review.
- Report should express a strong recommendation for an 8 lane competition pool and include capital / operational comparison between a 6 and 8 lane pool.


## End of Meeting Notes

Attachments: Annotated PETF Meeting-3 Presentation
opsis architecture ${ }^{\text {II }}$

## Community Campus Context Process Chart



## General Obligation Bond Examples

| Bond Issue | Interest Rate | Term | Debt Service Needed | Collection rate | Amount Needed | Total Assessed Value (est.) | $\begin{aligned} & \hline \hline \text { Tax Rate per } \\ & 1000 \mathrm{AV} \end{aligned}$ | \$150,000 | \$200,000 | \$250,000 | \$300,000 | \$350,000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1,000,000 | 4\% | 30 | (\$57,830) | 95\% | (\$60,721.6) | 1,003,373,485 | \$0.06 | \$9.08 | \$12.10 | \$15.13 | \$18.16 | \$21.18 |
| 2,000,000 | 4\% | 30 | (\$115,660) | 95\% | (\$121,443.2) | 1,003,373,485 | \$0.12 | \$18.16 | \$24.21 | \$30.26 | \$36.31 | \$42.36 |
| 5,000,000 | 4\% | 30 | $(\$ 289,150)$ | 95\% | (\$303,608.0) | 1,003,373,485 | \$0.30 | \$45.39 | \$60.52 | \$75.65 | \$90.78 | \$105.91 |
| 10,000,000 | 4\% | 30 | (\$578,301) | 95\% | (\$607,216.0) | 1,003,373,485 | \$0.61 | \$90.78 | \$121.03 | \$151.29 | \$181.55 | \$211.81 |
| 15,000,000 | 4\% | 30 | $(\$ 867,451)$ | 95\% | (\$910,824.1) | 1,003,373,485 | \$0.91 | \$136.16 | \$181.55 | \$226.94 | \$272.33 | \$317.72 |
| 17,000,000 | 4\% | 30 | (\$983,112) | 95\% | (\$1,032,267.3) | 1,003,373,485 | \$1.03 | \$154.32 | \$205.76 | \$257.20 | \$308.64 | \$360.08 |
| 22,000,000 | 4\% | 30 | (\$1,272,262) | 95\% | (\$1,335,875.3) | 1,003,373,485 | \$1.33 | \$199.71 | \$266.28 | \$332.85 | \$399.42 | \$465.98 |
| 25,000,000 | 4\% | 30 | (\$1,445,752) | 95\% | (\$1,518,040.1) | 1,003,373,485 | \$1.51 | \$226.94 | \$302.59 | \$378.23 | \$453.88 | \$529.53 |
| 30,000,000 | 4\% | 30 | (\$1,734,903) | 95\% | (\$1,821,648.1) | 1,003,373,485 | \$1.82 | \$272.33 | \$363.10 | \$453.88 | \$544.66 | \$635.43 |
| 35,000,000 | 4\% | 30 | (\$2,024,053) | 95\% | (\$2,125,256.1) | 1,003,373,485 | \$2.12 | \$317.72 | \$423.62 | \$529.53 | \$635.43 | \$741.34 |
| 37,000,000 | 4\% | 30 | (\$2,139,714) | 95\% | (\$2,246,699.4) | 1,003,373,485 | \$2.24 | \$335.87 | \$447.83 | \$559.79 | \$671.74 | \$783.70 |
| 40,000,000 | 4\% | 30 | (\$2,313,204) | 95\% | (\$2,428,864.2) | 1,003,373,485 | \$2.42 | \$363.10 | \$484.14 | \$605.17 | \$726.21 | \$847.24 |
| 45,000,000 | 4\% | 30 | (\$2,602,354) | 95\% | (\$2,732,472.2) | 1,003,373,485 | \$2.72 | \$408.49 | \$544.66 | \$680.82 | \$816.99 | \$953.15 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Per mo. \$30M |  |  |  |  |  | Per m | nth for \$30M | \$22.69 | \$30.26 | \$37.82 | \$45.39 | \$52.95 |
| Per mo. $\$ 37 \mathrm{M}$ |  |  |  |  |  | Per m | nth for \$37M | \$26.48 | \$35.30 | \$44.13 | \$52.95 | \$61.78 |
| Per mo. \$40M |  |  |  |  |  | Per m | nth for \$40M | \$30.26 | \$40.34 | \$50.43 | \$60.52 | \$70.60 |


|  |  |
| :--- | ---: | ---: |
| Previous AV |  |
| Growth rate |  | \$ | $960,166,014.00$ |
| ---: |
| New Growth |
| Nst. AV |

Meeting Date: March 5, 2022
From Jordan Wheeler, City Manager
SUBJECT: Highway 26 Bypass Next Steps

## BACKGROUND / CONTEXT:

On December 13th, the Council received the results of an initial study on the Highway 26 bypass concept (attached to this staff report for reference).

The study included, but was not limited to, an analysis of the existing and future transportation system performance, potential benefits and negative impacts to local businesses, safety, hard costs associated with different aspects of the Bypass system, traffic forecasts, and a policy and regulatory considerations memo. The December 13th report also mentioned the ODOT policy of requiring 'alternative mobility standards' prior to adding additional vehicular lanes or alternative routes.

As is evident in the study, the estimate to construct a bypass is approximately $\$ 365$ million to $\$ 390$ million in 2021 dollars and $\$ 980$ million to $\$ 1$ billion in 2040 dollars. There are also costs associated with the jurisdictional transfer of the existing Highway 26 section (5 miles) that currently runs through Sandy. The evaluation also included a conceptual design and alignment of the bypass and how it could interact and connect with the existing and planned street and highway network.

## KEY CONSIDERATIONS / ANALYSIS:

If the Council wishes to continue to pursue the bypass, next steps in this process could include:

- Including the project in City's Transportation System Plan (TSP)
- Drafting letters and scheduling meetings with state and local agencies (i.e., DLCD, ODOT, Clackamas County, etc.) to gain support for the bypass as a regional priority and understand regulatory requirements
- Getting the project added in the County's TSP
- Retaining consultant assistance to navigate the regulatory and funding process


## RECOMMENDATION:

Provide direction to staff on desired next steps for this project.

## LIST OF ATTACHMENTS/EXHIBITS:

- Bypass Feasibility Report



## BYPASS FEASIBILITY REEVALUATION STUDY

## Objective

Feasibility Reevaluation Study provided a refresh of the 2011 Sandy TSP analysis, expanded measures for highlevel benefit cost analysis

Sandy TSP Update will consider findings from the feasibility study with other motor vehicle projects and priorities.

Bypass project is a potential long-term and unfunded TSP solution to address mobility and local growth goals beyond 2040.

prepared for:
city of sandy
SANDM


DKS

## BYPASS EVALUATION

## Conceptual Alignment

- Bypass would be located south of Sandy UGB and 5.8 miles long
- West end would connect to US 26 west of Orient Drive with new interchange.
- East end would connect to US 26 at Firwood with new interchange.
- Central interchange at OR 211.
- Grade separated overcrossing at $362^{\text {nd }}$ Dr.
- 120-foot-wide right-of-way with 4 vehicle lanes, raised median, shoulder, lighting, trees and utility easement.


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## BYPASS EVALUATION

Transportation Analysis

- 2040 No Build: existing + fully funded projects
- 2040 Alternative \#1: Local connectivity and intersection capacity projects
- 2040 Alternative \#3: Alt \#1 + Bypass


DKS

## BENEFIT COST MEASURES

| Measure | cost/Impact | Benefit | Measure | Cost/Impact | Benefit |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Project Planning and Construction cost | Bypass would cost \$980 <br> million to $\$ 1$ billion (in 2040 dollars) for construction, right-of-way acquisition, easements, design and construction management |  | Safety |  | Overall reduction in crashes on existing US 26 expected with lower volumes and fewer conflicts with pedestrians and cyclists downtown. |  |
| 2040 Future <br> Traffic Demand |  | Bypass is estimated to serve 1,500 vehicles during future peak hour. <br> Existing US 26 is estimated to serve 2,300 vehicles during future peak hour. | Local Businesses | Diverts potential customers from highway-oriented businesses on US 26. Local gas tax revenue would likely be lower. | Reducing traffic volumes in the downtown area could increase walking and biking activity and make fronting businesses more attractive. |  |
| 2040 Future Travel Time |  | Adding the bypass to other Alternative \#1 projects would save an additional 4 minutes and 30 seconds travelling eastbound and no savings travelling westbound on existing US 26 . <br> Under Alternative \#3, the bypass would have shorter travel times compared to existing US 26 , saving 1 minute travelling eastbound and 2 minutes 30 seconds travelling westbound. | Jurisdictional Transfer to City | City would be responsible for US 26 maintenance after construction of the bypass, estimated to cost $\$ 5$ to 8 million over 20 years. <br> Potential reconstruction of US 26 with reduced vehicle lanes and multimodal improvements could increase congestion and travel times through Sandy. | Potential reconstruction of US 26 with reduced vehicle lanes and multimodal improvements, estimated to cost $\$ 55$ to $\$ 105$ million |  |
| Travel Time Value |  | Save $\$ 6$ million per year, $\$ 75$ million over 20 years | Policy and Regulation Requirements | Demonstration of compliance with numerous related policies, regulations and ordinances will need to be addressed to gain project approval. |  |  |
| DKS |  |  |  |  |  | 10 |

## FURTHER CONSIDERATIONS

## Regulations

- Demonstrate compliance with several State policies and regulations required if bypass is pursued and further developed. The bypass would require the Oregon Transportation Commission to adopt a facility plan and an Oregon Highway Plan amendment.
- OHP Policy 1G and 1H: existing facilities should be maintained and enhanced to improve performance and safety before adding capacity. A bypass is categorized under the lowest level of priority. Planning process must show other improvements cannot adequately support safety, growth management and other livability and economic goals.
- Sandy and Clackamas County need to work together on necessary amendments to local plans to support bypass project.
- Bypass would likely impact land designated for forest use, County would need to support adoption of Goal 5 resource exception findings.


## FURTHER CONSIDERATIONS

## Schedule and Funding

- Due to project magnitude, construction in 2040 is the earliest reasonable schedule

- Major infrastructure projects use a wide variety of revenue and funding, multiple sources for each phase, compete with other state priorities.

DKS


PREPARED FOR:

CITY OF SANDY
SANDY

ODOT

PREPARED BY DKS ASSOCIATES
DKS

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TABLE 1: COST AND BENEFIT SUMMARY OF BYPASS FACILITY ........................................ 11

THIS REPORT PRESENTS THE FEASIBILITY REEVALUATION CONDUCTED FOR THE US 26 BYPASS PROJECT IDENTIFIED IN THE 2011 SANDY TRANSPORTATION SYSTEM PLAN (TSP). ${ }^{1}$ THE REPORT PROVIDES AN EXECUTIVE SUMMARY FOR EACH REEVALUATION PHASE: EXISTING AND FUTURE TRANSPORTATION SYSTEM PERFORMANCE, BENEFIT COST ANALYSIS, AND POLICY AND REGULATORY CONSIDERATIONS. THE DETAILED ANALYSIS FOR EACH OF THESE PHASES ARE DOCUMENTED IN THE APPENDIX MATERIALS. THE SANDY TSP IS CURRENTLY BEING UPDATED. THE TSP UPDATE PLANNING PROCESS WILL INCORPORATE THE FINDINGS AND RECOMMENDATIONS FROM THIS REEVALUATION OF THE BYPASS WHEN DEVELOPING THE MOTOR VEHICLE PROJECT LIST AND PRIORITIES.

## EXISTING AND FUTURE TRANSPORTATION SYSTEM PERFORMANCE

## EXISTING PERFORMANCE

The existing transportation system was evaluated along US 26 through Sandy, focused on the segment between the intersections of SE Orient Drive and Firwood Drive at Shorty's Corner. The existing transportation system performance analysis documented the current vehicle travel conditions through the City and provided a framework to compare and evaluate the effectiveness of a potential alternative route to US 26.

The existing conditions are based on October 2020 count data that was adjusted to represent the level of traffic that is typically encountered during the peak travel month. The existing motor vehicle operations analysis revealed that two intersections do not meet mobility targets during the peak hour; US 26/Orient Drive and US $26 / 362^{\text {nd }}$ Drive. At both intersections, the eastbound though-traffic volume on US 26 is at or near the available capacity, a condition that has a significant impact on the overall operation of each intersection.

A travel pattern analysis was conducted using StreetLight data, a big-data provider that aggregates location-based information that can be analyzed to provide insight into travel behavior. The existing travel patterns in Sandy and on US 26 suggested around 30 to 40 percent of vehicles on US 26 would likely divert to a new bypass facility. The StreetLight data was also used to approximate existing travel times on US 26 through Sandy to determine potential benefits associated with a bypass project.

[^1]
## FUTURE PERFORMANCE

Future improvement alternatives were previously developed as part of the 2011 Sandy Transportation System Plan (TSP) ${ }^{2}$. Three of the prior TSP alternatives were carried forward and incorporated into this Sandy Bypass Feasibility Reevaluation, as described below. TSP Alternative \#2 was not included in this study. The Future Transportation System Performance memo in the Appendix provides details on the alternatives and the operations analysis.

2040 No Build Alternative represented the existing system plus several roadway projects that are fully funded and/or currently in the design phase.

2040 Alternative \#1 included several street connectivity projects and intersection capacity projects as shown in Figure 1, excluding the conceptual bypass alignment.

## FIGURE 1: SANDY TSP MOTOR VEHICLE SYSTEM PLAN


${ }^{2}$ Sandy TSP Update, Technical Memo \#2: Transportation Alternatives and Improvement Strategies, DKS Associates, February 25, 2011.

2040 Alternative \#3 included all the same projects as Alternative \#1 but added a bypass of the existing US 26 corridor around the south side of the City from a point west of Orient Drive to approximately Shorty's Corner.

Key findings from the future conditions alternative analysis include:

- Under the 2040 No Build Alternative, 8 study intersections (4 on US 26) would exceed mobility targets.
- With the addition of local connections and intersection improvements under 2040 Alternative \#1, 6 study intersections (4 on US 26) would continue to exceed mobility targets.
- Adding the bypass under Alternative \#3 would improve traffic operations, only one study intersection would continue to exceed mobility targets (US 26 and Orient Drive)
- Approximately $60 \%$ of bypass users during peak periods would represent through trips, $40 \%$ would be local trips accessing the southern portion of Sandy.
- Approximately 1,500 vehicles an hour would use the bypass during the 2040 peak hour.
- Compared to the 2040 No Build Alternative, adding Alternative \#1 improvements would reduce travel times on US 26 approximately 3 minutes 30 seconds travelling eastbound and 4 minutes travelling westbound
- Adding the Alternative \#3 bypass facility to Alternative \#1 improvements would reduce travel times an additional 4 minutes and 30 seconds travelling eastbound and no change travelling westbound on existing US 26.
- Under Alternative \#3, the bypass facility would have shorter travel times through the study area compared to existing US 26, saving 1 minute travelling eastbound and 2 minutes 30 seconds travelling westbound.


## BENEFIT COST ANALYSIS

A benefit cost analysis was conducted to provide a planning-level assessment of the potential benefits and costs associated with the bypass facility using performance measures related to the construction cost, value of travel time, safety, local businesses, and regulatory requirements. The following sections summarize the findings.

## PREFERRED CONCEPTUAL ALIGNMENT

A conceptual alignment and planning-level cost estimate was developed for the bypass. The US 26 bypass conceptual alignment developed for the 2011 Sandy TSP was refined based on updated future traffic operations and more detailed design considerations for topography, environmental constraints, and freeway design standards.

The conceptual alignment for the bypass is shown in Figure 2 and Appendix Section 1. The bypass features and design parameters are summarized below.

- The facility would be located south of the Sandy Urban Growth Boundary and approximately 5.8 miles long.
- The west end of the bypass would connect to US 26 approximately 2,400 feet west of Orient Drive. The new intersection on US 26 would be an interchange configuration.
- The east end of the bypass would connect to US 26 at Firwood Road (Shorty's Corner). The existing intersection would be converted to an interchange configuration.
- The new bypass intersection with OR 211 would be an interchange configuration.
- The bypass facility would provide a grade separated overcrossing at $362^{\text {nd }}$ Drive.
- The facility would provide a 120-foot-wide right-of-way to accommodate four travel lanes (two each direction), raised median, shoulder area, lighting, trees and public utility easement.

FIGURE 2: US 26 BYPASS CONCEPTUAL ALIGNMENT


The primary purpose of the bypass is to serve regional traffic demand that currently travels on US 26 through Sandy. The interchanges at each end of the bypass and OR 211 would provide the primary access to the bypass. The rest of the facility would be limited to right-in/right-out access at key intersections to reduce conflicts and provide reliable free-flow traffic operations. The remaining streets that intersect the bypass conceptual alignment would be closed and an alternative street network would be provided.

A cost estimate was prepared based on a $10 \%$ design concept for the bypass shown in Figure 1. The total cost estimate accounts for construction, utility and slope easements, right-of-way acquisition and professional services to administer design and construction management. The cost estimate is approximately $\$ 365$ to $\$ 390$ million in current year 2021 dollars. The detailed cost estimate is shown in Appendix Section 2. The cost estimate when adjusted for inflation to represent year 2040 is approximately $\$ 980$ million to $\$ 1$ billion.

## VALUE OF TIME IN TRAVEL

Comparing No Build and Alternative \#3, the hourly time savings benefit during the 2040 peak hour is approximately $\$ 3,700$. If this benefit is realized for one hour every weekday, the annual benefit is estimated at $\$ 1$ million per year. If the benefit is realized for 6 hours every weekday, the annual benefit is estimate at $\$ 6,000,000$ per year. If this time savings benefit can be sustained for 20 years at an interest rate of $5 \%$, the net present value of the benefit is approximately $\$ 74.8$ million.

Based on the travel time savings between Alternative \#1 and Alternative \#3 shown in Table 2, the hourly benefit during the 2040 peak hour is approximately $\$ 1,900$. If this benefit is realized for one hour every weekday, the annual benefit is estimated at $\$ 500,000$ per year. If the benefit is realized for 6 hours every weekday, the annual benefit is estimate at $\$ 3,000,000$ per year. If this time savings benefit can be sustained for 20 years at an interest rate of $5 \%$, the net present value of the benefit is approximately $\$ 37.4$ million.

## SAFETY ANALYSIS

A safety analysis was conducted for US 26 between the bypass end points. The most recent five years of available collision data, 2014 to 2018, was reviewed to document the severity of collisions and calculate the crash rate. The collision data compiled for the Sandy TSP Update is shown in Figure 3 and includes the focused US 26 safety data used for this analysis.

In total, the US 26 corridor experienced 338 crashes over the five-year study period, including four fatal crashes and five serious injury crashes. All four fatal crashes involved a driver under the influence of alcohol or drugs. The study corridor experienced a total of 213 crashes that were nonintersection related. Key findings include:

- The segment along US 26 between Ruben Lane and Bluff Road reported the highest number of crashes and the highest crash rate compared to the other segments.
- The top three collision types reported for segments were rear-end (56\%), turning (16\%), and sideswipe (13\%).
- The top three contributing circumstances were reported failure to avoid (32\%), failure to yield (16\%), and following too close (14\%).

FIGURE 3: SANDY SAFETY ASSESSMENT - 2014 TO 2018


It is estimated the construction of the bypass facility would moderately improve safety on US 26 between Orient Drive and Firwood Road. Based on the literature review, it is likely that the number of crashes on the existing US 26 through Sandy would be reduced if proper safety measures are implemented for the bypass construction. In particular, appropriate wayfinding signage and speed limit setting for both the main road and the new bypass would need to be planned thoughtfully for both local residents and regional travelers.

Overall, construction of the bypass facility is expected to reduce the level of traffic traveling on the existing US 26 and avoid vulnerable travelers (i.e. pedestrians and bicyclists) by rerouting traffic away from the commercial and downtown areas. Regional traffic travelling on the bypass facility would experience fewer conflict points compared to travelling on the existing US 26 through Sandy.

## BENEFITS OR IMPACTS TO LOCAL BUSINESSES

Accounting for a city's unique characteristics and commercial competition outside the city is the only way to truly assess how a particular economy may be impacted by a new bypass. The City of Sandy is a mixed economic environment with local and big-box businesses. Many are auto-oriented and cater to highway pass-through traffic such as gas stations, convenience stores, drive-through coffee shops and fast food/high turnover restaurants. A major segment of retail customers are recreational visitors travelling through Sandy to Mt. Hood and Central Oregon. These unique customers support specialized local businesses such as outdoor equipment stores.

Some of these businesses serving pass through traffic may see an impact if their services cannot be easily replaced. For example, customers will need to determine if the travel time savings from taking the bypass outweighs the convenience of shopping in Sandy. Customers may choose to shop near their home before they leave or at their destination instead. Other existing auto-oriented businesses, such as gas stations, would likely be impacted by traffic diverted away from town and on to a bypass route. Customers may choose to stop for gas outside Sandy to save time travelling on the bypass. There are several gas stations to the east and west of Sandy within a few miles. The existing gas station at Firwood Road (Shorty's Corner) would be conveniently located on the east end of the bypass. Note that Sandy has a local gas tax that generates revenue to fund various transportation needs including facility maintenance. The diversion of vehicles to the bypass would likely reduce local gas tax revenue.

It is challenging to forecast the potential impact of the bypass to local businesses along US 26. With the forecasted local growth over the next 20 years, the associated local demand for goods and services could compensate for some of the business loss due to the bypass. However, the projected growth is based on the existing transportation system. With the bypass in place, the forecasted business growth along US 26 may decrease resulting in lower local demand for goods and services and an increased impact to future businesses. An analysis of employment data from $2018{ }^{3}$ (the most recent year available) showed that approximately 5,000 Sandy residents work outside of the city, 3,000 workers commute into the city, and 600 residents work within the city. Of the 3,600 jobs within Sandy, most are classified as retail trade ( $25 \%$ ) followed by accommodation and food services (15\%) and educational services (12\%). Of these, retail and food services may be the most vulnerable to impacts from a bypass.

The majority of the bypass alignment is outside the urban growth boundary and would travel through areas with rural zoning and land uses. Urban development would be prohibited, eliminating the possibility for new commercial development along the bypass that could compete with existing businesses on US 26. The biggest commercial competition is found in the Portland Metro area, approximately seven miles west of Sandy, which can provide almost all the retail and service businesses highway drivers could need.

[^2]The bypass is forecasted to serve 1,500 vehicles peak hour in the 2040 peak hour. A portion of these vehicles are potential Sandy business customers that choose the travel time savings of the bypass over the convenience of shopping at a business on US 26 . To counter that impact, lower traffic volumes on the highway may make downtown highway-fronting businesses more attractive for certain types of businesses.

## US 26 JURISDICTIONAL TRANSFER TO THE CITY

A new bypass facility would be constructed and operated by ODOT. With the bypass in place, ODOT would transfer the jurisdiction of the existing section of US 26 being bypassed to the City. The ongoing maintenance and operation of the facility would be a cost burden for the City. This segment of US 26 is approximately 5 miles long with four to five travel lanes, street lighting, and numerous traffic signals. The average annual cost to maintain a comparable urban highway is $\$ 20,000$ to $\$ 30,000$ per mile. Over the next 20 years with inflation, the maintenance cost for the City is estimated to be $\$ 5$ to $\$ 8$ million.

The City taking jurisdiction of US 26 also brings opportunities to make local changes to the facility. Future traffic demand on the existing US 26 will decrease significantly with 1,500 vehicles during the peak hour diverting to the bypass. This demand reduction would potentially allow the reconstruction of the existing five-lane sections (outside the downtown couplet) to three-lanes and provide additional design features such as landscaping, wider sidewalks, protected bicycle lanes, median treatments, and diagonal parking with the extra roadway width. This would result in benefits to overall safety and livability and encourage more walking, biking, and transit activity. Reconstruction of US 26 would be a major capital project with potential modifications to traffic signals, drainage, utilities, street lighting, pavement markings and signage. Based on planning level cost estimates for comparable corridor reconstruction projects, the cost estimate could range from $\$ 20$ to $\$ 40$ million for improvements. When adjusted for inflation over the next 20 years, the corridor reconstruction cost estimate could range from $\$ 55$ to $\$ 105$ million. The conversion of US 26 to a three-lane facility could also significantly increase travel times through Sandy to the point it would be slower than Alternative \#1. The safety and livability benefits should be balanced with the travel time impacts.

## POLICY AND REGULATORY REQUIREMENTS

A detailed evaluation of the policy and regulatory considerations associated with a potential bypass was conducted for this analysis, as provided in the Appendix, Section 4 and summarized below.

The construction of a US 26 bypass around the city of Sandy represents a significant investment in public infrastructure with the potential to impact transportation, urban and rural lands, Goal 5 resources, and the local and regional economy. Demonstration of compliance with several related policies and regulations will need to be addressed if this alternative is pursued and further developed.

A preferred bypass alternative would be documented in a facility plan, ultimately adopted by the Oregon Transportation Commission (OTC) and ODOT, thereby amending the Oregon Highway Plan (OHP). Planning for new bypasses is governed by OHP Policy 1G: Major Improvements and Policy 1 H : Bypasses. Policy 1G states that existing facilities should be maintained and enhanced to improve performance and safety before adding capacity. The construction of a new facility such as a bypass is categorized under the lowest level of priority under this policy. The planning process must demonstrate that alternatives that do not include a bypass cannot adequately support safety, growth management, and other livability and economic objectives.

Sandy and Clackamas County will need to work collaboratively on developing any necessary amendments to local plans (such as the comprehensive plan, TSPs, local land use, and subdivision codes) to ensure consistency with the facility plan for the proposed bypass. While both the state and the local governments adopt the facility plan, or elements thereof, the adoption processes are different and the roles and responsibilities for the different levels of government are not the same.

Both Sandy and Clackamas County would amend their respective TSPs to incorporate elements of the facility plan. Local approval may require the adoption of new transportation-related policies, consistent with the findings and supportive of the recommendations of the facility plan. New ordinances or amendments to existing ordinances, resolutions, and Inter-Governmental Agreements (IGA) may be necessary to ensure that the access management, the land use management, and the coordination elements of the facility plan are achieved. The approval process would include Planning Commission/City Council hearings with the City of Sandy and Planning Commission/County Commission hearings with Clackamas County.

The preferred bypass alignment would most likely impact County land designated for EFU or Forest use and the County would need to support adoption with goal exception findings. ${ }^{4}$ Following successful local adoption by the City and County, the facility plan could be presented to the OTC for its review and approval.

[^3]
## SCHEDULE AND FUNDING CONSIDERATIONS

Construction in 2040 is the soonest the bypass could reasonably be built due to the magnitude of the project. The general process for building a major infrastructure project is shown below. The primary challenges for the bypass project are related to regulations, acquiring right of way and funding that would likely extend the length of the process beyond 2040.


Major infrastructure projects use a wide variety of revenue and funding from federal, state, local, and private sources. Each phase of the project would likely be funded by multiple sources as they become available. ODOT receives about half a billion dollars from the Federal Highway Administration each year for construction projects on the state's roads, including the interstate, as well as planning and engineering. The State Highway Fund, collected from local fees and taxes, can be used for both construction projects and the day-to-day maintenance and operations of the state's roads.

The Statewide Transportation Improvement Program (STIP) is ODOT's capital improvement program for state and federally-funded projects. ODOT and the OTC allocate STIP funding to projects through a competitive process in coordination with a wide range of stakeholders and the public. The bypass project could be a candidate for the STIP Enhance program that funds projects to enhance or expand the transportation system. Area Commissions on Transportation recommend high-priority investments from state and local transportation plans in many of the Enhance programs. In addition, the Oregon legislature can pass a house bill to create new revenue sources and expand the state's investment in transportation system improvements.

The Dundee Bypass is a recent example of a major infrastructure project in Oregon. Phase 1 of the project constructed a four-mile facility which opened in 2018 and cost $\$ 252$ million. The $\$ 22.4$ million funding for Phase 2 design came from House Bill 2017 passed by the Oregon Legislature. Construction of Phase 2 is estimated at $\$ 200$ million but the source has not been identified.

## TSP UPDATE PROCESS

The Sandy TSP is currently being updated and will consider the findings from this bypass reevaluation with the development of the revised motor vehicle projects and priorities. The TSP update will also assess the need for alternative mobility targets for US 26 at locations where meeting the existing ODOT mobility targets is infeasible or impractical based on specific criteria. If needed, alternative mobility targets will be developed as a TSP solution to address mobility and local growth objectives over the next 20 years. The bypass project is a potential long-term and unfunded TSP solution to address mobility and local growth objectives beyond 2040.

## SUMMARY

To support the reevaluation of the US 26 bypass project, a planning-level assessment of the potential benefits and costs of the bypass was conducted with various measures of performance. The key findings are summarized in Table 1. These findings will contribute to TSP discussions and future decisions on pursuing the bypass concept.

TABLE 1: POTENTIAL COST AND BENEFIT SUMMARY OF BYPASS FACILITY

| Measure | Cost/Impact | Benefit | Consideration |
| :---: | :---: | :---: | :---: |
| Project Planning and Construction Cost | Bypass would cost $\$ 980$ million to $\$ 1$ billion (in 2040 dollars) for construction, right-of-way acquisition, easements, design and construction management |  | The cost estimates are for planning purposes only and could change significantly due to the high level of uncertainty regarding the construction year, NEPA process and final design and alignment. |
| 2040 Future Traffic Demand |  | Bypass is estimated to serve 1,500 vehicles during future peak hour. <br> Existing US 26 is estimated to serve 2,300 vehicles during future peak hour. | Forecasting future demand estimated $40 \%$ of the total US 26 traffic would divert to the bypass facility. |
| 2040 Future Travel Time |  | Adding the bypass to other Alternative \#1 projects would save an additional 4 minutes and 30 seconds travelling eastbound and no savings travelling westbound on existing US 26. <br> Under Alternative \#3, the bypass would have shorter travel times compared to existing US 26 , saving 1 minute travelling eastbound and 2 minutes 30 seconds travelling westbound. | Other roadway capacity projects are likely to be built by 2040 that would improve US 26 traffic flow and reduce the estimated time savings ( 5.5 minutes eastbound and 2.5 minutes westbound). |
| Travel Time Value |  | Save $\$ 6$ million per year, $\$ 75$ million over 20 years | Cost saving estimate is highly variable depending on future traffic patterns and duration of congested conditions. |


| Measure | Cost/Impact | Benefit | Consideration |
| :---: | :---: | :---: | :---: |
| Safety |  | Overall reduction in crashes on existing US 26 expected with lower volumes and fewer conflicts with pedestrians and cyclists downtown. |  |
| Local Businesses | Diverts potential customers from highway-oriented businesses on US 26. Local gas tax revenue would likely be lower. | Reducing traffic volumes in the downtown area could increase walking and biking activity and make fronting businesses more attractive. | Current zoning and land use patterns encourage commercial development along the highway. A bypass outside the UGB would not allow for adjacent commercial development. If the bypass was inside the UGB, new adjacent commercial development may compete with businesses on US 26. |
| Jurisdictional Transfer to City | City would be responsible for US 26 maintenance after construction of the bypass, estimated to cost \$5 to 8 million over 20 years. <br> Potential reconstruction of US 26 with reduced vehicle lanes and multimodal improvements could increase congestion and travel times through Sandy. | Potential reconstruction of US 26 with reduced vehicle lanes and multimodal improvements, estimated to cost $\$ 55$ to $\$ 105$ million | City would need to find new ongoing funding for maintenance. <br> The cost for reconstruction is highly variable due to uncertainty regarding the final design and year of construction. |
| Policy and Regulation Requirements | Demonstration of compliance with numerous related policies, regulations and ordinances will need to be addressed to gain project approval. |  | Amendments to the Oregon Highway Plan require adoption by the OTC and ODOT. <br> A robust NEPA planning process will be needed to address potential impacts to Goal 5 resources and designated forest use lands. |

## APPENDIX

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SECTION 1. EXISTING TRANSPORTATION SYSTEM PERFORMANCE MEMO

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SECTION 4. POLICY AND REGULATORY CONSIDERATION MEMO

## SECTION 1. EXISTING TRANSPORTATION SYSTEM PERFORMANCE MEMO

## EXISTING TRANSPORTATION SYSTEM PERFORMANCE

## DATE: April 19, 2020

TO: $\quad$ Project Management Team
FROM: Reah Flisakowski, Kevin Chewuk, Dock Rosenthal \| DKS Associates
SUBJECT: Sandy Bypass Feasibility Reevaluation P\# 20020-007

This memorandum summarizes the existing transportation conditions along US 26 through the City of Sandy, Oregon. This assessment generally includes the US 26 segment between the intersections with SE Orient Drive and Firwood Drive at Shorty's Corner. Analyzing the existing transportation system performance documents the current vehicle travel conditions through the City and provides a framework to compare and evaluate the effectiveness of a potential alternative route to US 26 as identified in the 2011 City of Sandy Transportation System Plan. A documentation of existing pedestrian, bicycle and transit conditions will be provided as part of the on-going update of the City's Transportation System Plan.

## MOTOR VEHICLE CONDITIONS

Current operating conditions for vehicles along US 26 through the City were assessed using data on existing vehicle travel behavior and volumes. ${ }^{1}$ The data includes information on where vehicle trips are coming from through the City, how much delay these trips experience and how long it takes them to make their trip. The following sections summarize this analysis.

## TRAVEL PATTERN ANALYSIS

The travel pattern analysis was completed using StreetLight data. StreetLight data is a big data provider that aggregates a variety of location-based information and can provide insight into travel behavior. The StreetLight data was used to answer the following questions.

- What are the travel routes between highways (US 26 and OR 211) and various areas of the City?
- What is the typical travel time along US 26 through the City?

The zone structure shown in Figure 1 was used to evaluate these questions.

[^4]FIGURE 1: STREETLIGHT ZONE STRUCTURE


- The North zone covers the portion of Sandy that is not expected to use a future bypass due to the proposed route south of the City.
- The South and West zones cover areas that could potentially benefit from access to a future bypass.
- The three highway segment zones, shown as black lines in the map, capture the trips entering and exiting the study area. For example, the US 26 W zone represents all trips coming from or going to places west of that segment. All trips between these zones are expected to use a future bypass.


## TRAVEL ROUTES

Table 1 shows a breakdown of the proportion of total p.m. peak period trips ( 4 p.m. to 6 p.m.) that travel between the zones. As shown, most trips in the p.m. peak come from the west, enter Sandy via US 26 and end at some location in the North analysis zone. Similarly, most trips are coming from or going to US 26 W or the North analysis zone indicating that these areas are attractive locations for drivers. The zones that generate the most trips are US 26 W and the North zone, with 34 percent and 24 percent respectively. These zones also generate the most trip destinations, with the North zone more attractive with 30 percent of the destinations, while US 26 W attracts 21 percent.

Some other key highlights include:

- Internal trips (between the North, South and West zones) $=23 \%$
- External trips (between US 26 W, US 26 E and OR 211) ${ }^{2}=18 \%$
- Trips entering or exiting Sandy $=59 \%$
- Highest activity: between US 26 W and the North zone $=22 \%$

TABLE 1: PROPORTION OF TOTAL PM PEAK TRIPS BETWEEN ZONES

|  | US 26 W | US 26 E | OR 211 | NORTH | SOUTH | WEST | Origin Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26 W | $0 \%$ | $6 \%$ | $2 \%$ | $14 \%$ | $6 \%$ | $6 \%$ | $34 \%$ |
| US 26 E | $6 \%$ | $0 \%$ | 1 \% | $2 \%$ | $0 \%$ | 1 \% | $10 \%$ |
| OR 211 | 1 \% | 1 \% | 0 \% | $4 \%$ | $2 \%$ | 1 \% | $9 \%$ |
| NORTH | 8\% | $4 \%$ | $3 \%$ | $0 \%$ | $5 \%$ | $4 \%$ | 24 \% |
| SOUTH | $3 \%$ | $0 \%$ | 1 \% | $5 \%$ | 0\% | 1 \% | 10\% |
| WEST | $3 \%$ | 1 \% | $2 \%$ | $5 \%$ | $2 \%$ | $0 \%$ | $13 \%$ |
| Destination Total | 21 \% | 12 \% | $9 \%$ | $30 \%$ | $15 \%$ | $13 \%$ |  |

The shaded cells in the table above represent the trips expected to use a future bypass. ${ }^{3}$

- The trips between the South zone and US 26 W, in either direction.
- Trips between the West zone and US 26 E, in either direction.

[^5]- Trips between the external highway zones (i.e., US 26 W , US 26 E and OR 211) are also expected to divert to the potential future bypass.

Based on these assumptions, a diversion proportion can be estimated at around 28 percent of the total p.m. peak period trips, which roughly correlates to 2,800 trips.

## MOTOR VEHICLE OPERATIONS

Intersection turning movement counts were collected in October 2020. The ODOT traffic volume patterns report that monitors the impact of COVID-19 indicated that traffic volumes on US 26 were within five percent of 2019 volumes for the week counts were collected indicating that the collected counts were within a reasonable range and were appropriate to use for the subject analysis.

The methodology from the ODOT Analysis Procedures Manual was applied to determine the 30th highest annual hour volume ( 30 HV ) for the study intersections. The 30 HV is commonly used for design purposes and represents the level of congestion that is typically encountered during the peak travel month.

To determine when the 30th highest annual hour volume occurs, data is examined from Automatic Traffic Recorder (ATR) stations that record highway traffic volumes year-round. If no on-site ATR is present, one with similar characteristics can be identified using ODOT's ATR Characteristics Table. If these do not produce a similar ATR with average annual daily traffic volumes (AADT) within $10 \%$ of study area volumes, the seasonal trend method should be used. The seasonal trend method averages seasonal trend groupings from the ATR Characteristics Table. For the study area, a nearby ATR (\#26-033 US 26 near SE Powell Valley Road) was utilized to develop a calculated seasonal factor of 1.066 . This factor was applied to the existing count data.

## Jurisdictional Mobility Standards

The mobility standards for intersections vary according to the agency of jurisdiction for each intersection. Five of the study intersections are under City jurisdiction (362 ${ }^{\text {nd }}$ Drive/Industrial Way - North and South, Bluff Road/Bell Street, OR 211/Bornstedt, and OR 211/Dubarko) while the remaining 11 intersections are under ODOT jurisdiction. Current ODOT mobility targets require a volume to capacity ratio between 0.80 and 0.90 or less to be maintained at study intersections (see Table 2) and the City of Sandy operating standards require that a level of service "D" or better be maintained for any signalized intersection and unsignalized intersections with stop control on the minor approach ${ }^{4}$.

[^6]
## Existing Intersection Operations

Motor vehicle conditions were evaluated during the 2020 p.m. peak hour at the 16 study intersections (shown in Table 2). The evaluation utilized the Highway Capacity Manual (HCM) $6^{\text {th }}$ Edition methodology. As shown, two intersections exceed current mobility targets, including the intersections of US 26 with Orient Drive and $362^{\text {nd }}$ Drive. The US 26 intersection at Orient Drive serves high eastbound through traffic volumes and high southbound left traffic volumes that typically extend their green phases to the maximum length. These two movements are not served simultaneously so they require additional green time from the cycle that is not available resulting in the HCM analysis exceeding the mobility target. The US 26 intersection at $362^{\text {nd }}$ Drive serves a high eastbound through volume that is approaching the available capacity of the existing timing and a high northbound left volume. Similar to the operations at US 26 and Orient Drive, these two movements require additional green time that is already allocated to other movements.

TABLE 2: EXISTING INTERSECTION OPERATIONS (2020)

| STUDY INTERSECTION | CONTROL TYPE | JURISDICTION | $\begin{aligned} & \text { MOBILITY } \\ & \text { TARGET } \end{aligned}$ | LEVEL OF SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | C | 33 | 0.90 |
| US 26/362 ${ }^{\text {ND }}$ DRIVE | Signal | ODOT | 0.80 | C | 28 | 0.83 |
| US 26/INDUSTRIAL WAY | Signala | ODOT | 0.80 | C | 28 | 0.72 |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (NORTH) | TWSC ${ }^{\text {b }}$ | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 8 \\ {[18]} \end{gathered}$ | 0.24 |
| $362^{\mathrm{ND}}$ DRIVE/ INDUSTRIAL WAY (SOUTH) | AWSC | City of Sandy | D | D | 32 | 0.70 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | C | 27 | 0.73 |
| US 26/bluff road | Signal | ODOT | 0.85 | D | 36 | 0.79 |
| BLUFF ROAD/BELL STREET | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{~B}]} \end{gathered}$ | $\begin{gathered} 8 \\ {[15]} \end{gathered}$ | 0.08 |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 29 | 0.68 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 33 | 0.71 |
| OR 211/ DUBARKO RD | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{D}]} \end{gathered}$ | $\begin{gathered} 8 \\ {[29]} \end{gathered}$ | 0.29 |
| OR 211/BORNSTEDT ROD | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 9 \\ {[17]} \end{gathered}$ | 0.36 |
| US 26/TEN EYCK ROAD | Signal | ODOT | 0.85 | C | 31 | 0.58 |

DKS

| STUDY INTERSECTION | CONTROL TYPE | JURISDICTION | MOBILITY TARGET | LEVEL OF SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 13 \\ {[63]} \end{gathered}$ | 0.30 |
| US 26/VISTA LOOP DRIVE W | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[19]} \end{gathered}$ | 0.09 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{A} \\ {[\mathrm{E}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[37]} \end{gathered}$ | 0.05 |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for V/C.

## CORRIDOR TRAVEL TIME

Using the StreetLight data and zone structure as depicted in Figure 1, an estimate of travel time along the US 26 corridor through Sandy was estimated for a typical weekday (Tuesday through Thursday) in the p.m. peak period ( 4 p.m. to 6 p.m.). This travel time estimate provides a baseline to compare benefits associated with a potential alternative highway route to the south of the City. Overall, the estimated total travel time (including intersection delay and segment travel time) is:

- Westbound total travel time: 9 minutes 54 seconds
- Eastbound total travel time:9 minutes 36 seconds

Corridor delay was also estimated to establish a baseline to compare against the future alternatives. The intersection delay, including the impact of queuing, was estimated at:

- Westbound intersection delay: 2 minutes 48 seconds
- Eastbound intersection delay: 3 minutes 10 seconds

This total intersection delay estimate, subtracted from the StreetLight travel time estimate, provided a road segment travel time estimate and average speed. This information provides a reasonableness check of the StreetLight data and a baseline travel time that can be used to estimate future conditions. For comparison, a vehicle traveling at the posted speed along the length of the study corridor, with no intersection delay, would average approximately 45 miles per hour (mph). As shown below, the StreetLight free-flow speeds for eastbound and westbound directions deviate only slightly from the $45-\mathrm{mph}$ speed estimate.

- Westbound segment travel time: 7 minutes 6 seconds, 43 miles per hour
- Eastbound segment travel time: 6 minutes 26 seconds, 47 miles per hour


## SUMMARY

The existing motor vehicle operations analysis revealed that two intersections in Sandy, US 26 and Orient Drive and US 26 and $362^{\text {nd }}$ Drive do not meet mobility targets. At both intersections, the eastbound though volume is at or near the available capacity which has a significant impact on the overall operation of each intersection.

The StreetLight origin-destination (OD) analysis showed that most of the activity coming from the US 26 W zone, west of the City of Sandy, is destined for the North analysis zone, the area generally north of US 26 which is not expected to use a future bypass. However, these trips may benefit from the Bell Street extension to $362^{\text {nd }}$ Drive that is currently in the design phase. With this improvement in place some trips that are destined for the North zone would be able to exit the US 26 corridor at the intersection with $362^{\text {nd }}$ instead of continuing to Bluff Road.

The OD pairs that are expected to use the bypass, including the highway through trips and trips to and from zones near the proposed bypass connections comprise $28 \%$ of the total traffic during the p.m. peak period.

The findings above will contribute to the content and analysis in subsequent memoranda including the Benefit Cost Analysis Memorandum and the Sandy Bypass Feasibility Reevaluation Report.

## APPENDIX

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SECTION 1. EXISTING CONDITION HCM REPORTS

## SECTION 1. EXISTING CONDITION HCM REPORTS

DKS

HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26

|  | 4 | $\rightarrow$ |  | $\checkmark$ |  | 4 | 4 | 4 | $p$ |  | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 个4 | 「 | \％ | 个4 | 「 |  | \＄ |  |  | $\uparrow$ |  |
| Traffic Volume（veh／h） | 15 | 1790 | 5 | 5 | 1200 | 185 | 5 | 5 | 5 | 230 | 5 | 10 |
| Future Volume（veh／h） | 15 | 1790 | 5 | 5 | 1200 | 185 | 5 | 5 | 5 | 230 | 5 | 10 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 16 | 1946 | 5 | 5 | 1304 | 0 | 5 | 5 | 5 | 250 | 5 | 11 |
| Peak Hour Factor | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 78 | 1940 | 865 | 77 | 1910 |  | 13 | 13 | 13 | 295 | 6 | 13 |
| Arrive On Green | 0.05 | 0.58 | 0.58 | 0.05 | 0.58 | 0.00 | 0.03 | 0.03 | 0.03 | 0.19 | 0.19 | 0.19 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 496 | 496 | 496 | 1579 | 32 | 69 |
| Grp Volume（v），veh／h | 16 | 1946 | 5 | 5 | 1304 | 0 | 15 | 0 | 0 | 266 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1489 | 0 | 0 | 1680 | 0 | 0 |
| Q Serve（g＿s），s | 0.9 | 56.0 | 0.1 | 0.3 | 26.7 | 0.0 | 1.0 | 0.0 | 0.0 | 14.9 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 0.9 | 56.0 | 0.1 | 0.3 | 26.7 | 0.0 | 1.0 | 0.0 | 0.0 | 14.9 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.33 |  | 0.33 | 0.94 |  | 0.04 |
| Lane Grp Cap（c），veh／h | 78 | 1940 | 865 | 77 | 1910 |  | 38 | 0 | 0 | 314 | 0 | 0 |
| V／C Ratio（X） | 0.20 | 1.00 | 0.01 | 0.07 | 0.68 |  | 0.39 | 0.00 | 0.00 | 0.85 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 191 | 1940 | 865 | 188 | 1910 |  | 169 | 0 | 0 | 363 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 44.6 | 20.6 | 8.8 | 44.3 | 14.4 | 0.0 | 46.4 | 0.0 | 0.0 | 38.2 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 0.8 | 21.1 | 0.0 | 0.2 | 1.3 | 0.0 | 2.4 | 0.0 | 0.0 | 15.1 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ $(50 \%$ ），veh／ln | 0.4 | 22.7 | 0.0 | 0.1 | 8.3 | 0.0 | 0.4 | 0.0 | 0.0 | 7.4 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 45.4 | 41.7 | 8.8 | 44.5 | 15.7 | 0.0 | 48.8 | 0.0 | 0.0 | 53.2 | 0.0 | 0.0 |
| LnGrp LOS | D | F | A | D | B |  | D | A | A | D | A | A |
| Approach Vol，veh／h |  | 1967 |  |  | 1309 | A |  | 15 |  |  | 266 |  |
| Approach Delay，s／veh |  | 41.7 |  |  | 15.8 |  |  | 48.8 |  |  | 53.2 |  |
| Approach LOS |  | D |  |  | B |  |  | D |  |  | D |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ）， s | 8.5 | 60.0 |  | 22.2 | 8.5 | 60.0 |  | 6.5 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ）， s | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 10.5 | 53.0 |  | 20.0 | 10.5 | 53.0 |  | 10.5 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 2.9 | 28.7 |  | 16.9 | 2.3 | 58.0 |  | 3.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 13.6 |  | 0.3 | 0.0 | 0.0 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay 33.0 <br> HCM 6th LOS  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26

|  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th Signalized Intersection Summary
4: Industrial Way \& US 26

HCM 6th Edition methodology expects strict NEMA phasing.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
01/20/2021

c Critical Lane Group

HCM 6th Signalized Intersection Summary 5: Ruben Lane \& US 26

HCM 6th Edition methodology does not support turning movements with shared \& exclusive lanes.

HCM Signalized Intersection Capacity Analysis
5：Ruben Lane \＆US 26

|  | 4 | $\rightarrow$ |  | $\checkmark$ |  | 4 | 4 | $\dagger$ | $>$ |  | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ＊ | 革 | F | ${ }^{7}$ | 舟 | 「 |  | $\uparrow$ | F＇ | \％ | $\uparrow$ | 「 |
| Traffic Volume（vph） | 110 | 1630 | 110 | 40 | 1230 | 65 | 50 | 20 | 35 | 165 | 25 | 80 |
| Future Volume（vph） | 110 | 1630 | 110 | 40 | 1230 | 65 | 50 | 20 | 35 | 165 | 25 | 80 |
| Ideal Flow（vphpl） | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 |
| Total Lost time（s） | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Lane Util．Factor | 1.00 | ＊0．94 | 1.00 | 1.00 | ＊0．97 | 1.00 |  | 1.00 | 1.00 | 0.95 | 0.95 | 1.00 |
| Frpb，ped／bikes | 1.00 | 1.00 | 0.98 | 1.00 | 1.00 | 0.97 |  | 1.00 | 0.98 | 1.00 | 1.00 | 0.98 |
| Flpb，ped／bikes | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Frt | 1.00 | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |  | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |
| FIt Protected | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 0.97 | 1.00 | 0.95 | 0.96 | 1.00 |
| Satd．Flow（prot） | 1676 | 3318 | 1466 | 1644 | 3358 | 1431 |  | 1687 | 1461 | 1624 | 1649 | 1507 |
| Flt Permitted | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 0.97 | 1.00 | 0.95 | 0.96 | 1.00 |
| Satd．Flow（perm） | 1676 | 3318 | 1466 | 1644 | 3358 | 1431 |  | 1687 | 1461 | 1624 | 1649 | 1507 |
| Peak－hour factor，PHF | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 |
| Adj．Flow（vph） | 111 | 1646 | 111 | 40 | 1242 | 66 | 51 | 20 | 35 | 167 | 25 | 81 |
| RTOR Reduction（vph） | 0 | 0 | 28 | 0 | 0 | 25 | 0 | 0 | 32 | 0 | 0 | 74 |
| Lane Group Flow（vph） | 111 | 1646 | 83 | 40 | 1242 | 41 | 0 | 71 | 3 | 95 | 97 | 7 |
| Confl．Peds．（\＃／hr） |  |  | 1 |  |  | 3 | 1 |  | 4 | 4 |  |  |
| Heavy Vehicles（\％） | 2\％ | 2\％ | 2\％ | 4\％ | 4\％ | 4\％ | 3\％ | 3\％ | 3\％ | 0\％ | 0\％ | 0\％ |
| Turn Type | Prot | NA | Perm | Prot | NA | Perm | Split | NA | Perm | Split | NA | Perm |
| Protected Phases | 5 | 2 |  | 1 | 6 |  | 8 | 8 |  | 4 | 4 |  |
| Permitted Phases |  |  | 2 |  |  | 6 |  | 8 | 8 |  |  | 4 |
| Actuated Green，G（s） | 12.6 | 92.1 | 92.1 | 9.7 | 89.2 | 89.2 |  | 13.7 | 13.7 | 13.1 | 13.1 | 13.1 |
| Effective Green，g（s） | 12.6 | 93.5 | 93.5 | 9.7 | 90.6 | 90.6 |  | 13.7 | 13.7 | 13.1 | 13.1 | 13.1 |
| Actuated g／C Ratio | 0.09 | 0.64 | 0.64 | 0.07 | 0.62 | 0.62 |  | 0.09 | 0.09 | 0.09 | 0.09 | 0.09 |
| Clearance Time（s） | 4.0 | 5.4 | 5.4 | 4.0 | 5.4 | 5.4 |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Vehicle Extension（s） | 2.3 | 5.4 | 5.4 | 2.3 | 5.4 | 5.4 |  | 2.3 | 2.3 | 2.3 | 2.3 | 2.3 |
| Lane Grp Cap（vph） | 144 | 2124 | 938 | 109 | 2083 | 888 |  | 158 | 137 | 145 | 147 | 135 |
| v／s Ratio Prot | 0.07 | c0．50 |  | 0.02 | c0．37 |  |  | c0．04 |  | 0.06 | c0．06 |  |
| v／s Ratio Perm |  |  | 0.06 |  |  | 0.03 |  |  | 0.00 |  |  | 0.00 |
| v／c Ratio | 0.77 | 0.77 | 0.09 | 0.37 | 0.60 | 0.05 |  | 0.45 | 0.02 | 0.66 | 0.66 | 0.05 |
| Uniform Delay，d1 | 65.3 | 18.7 | 10.0 | 65.2 | 16.7 | 10.8 |  | 62.6 | 60.1 | 64.3 | 64.3 | 60.8 |
| Progression Factor | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Incremental Delay，d2 | 20.9 | 2.8 | 0.2 | 1.2 | 1.3 | 0.1 |  | 1.2 | 0.0 | 8.6 | 8.7 | 0.1 |
| Delay（s） | 86.2 | 21.6 | 10.2 | 66.4 | 18.0 | 10.9 |  | 63.8 | 60.1 | 72.9 | 73.0 | 60.9 |
| Level of Service | F | C | B | E | B | B |  | E | E | E | E | E |
| Approach Delay（s） |  | 24.7 |  |  | 19.0 |  |  | 62.6 |  |  | 69.4 |  |
| Approach LOS |  | C |  |  | B |  |  | E |  |  | E |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 2000 Control Delay |  |  | 27.1 |  | HCM 2000 | Level of S | ervice |  | C |  |  |  |
| HCM 2000 Volume to Capacity ratio |  |  | 0.73 |  |  |  |  |  |  |  |  |  |
| Actuated Cycle Length（s） |  |  | 146.0 |  | Sum of los | time（s） |  |  | 16.0 |  |  |  |
| Intersection Capacity Utilization |  |  | 74．0\％ |  | CU Level | f Service |  |  | D |  |  |  |
| Analysis Period（min） |  |  | 15 |  |  |  |  |  |  |  |  |  |

c Critical Lane Group

HCM 6th Signalized Intersection Summary
6: Bluff Rd \& US 26

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
8: Bluff Rd \& Bell Street



HCM 6th TWSC
9: 362nd Dr \& Industrial Way East


HCM 6th AWSC
10: 362nd Dr \& Industrial Way West


| Movement | EBL | EBR | NBL | NBT | SBT | SBR |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Lane Configurations | rr |  |  | $\uparrow$ | $\hat{F}$ |  |
| Traffic Vol, veh/h | 130 | 160 | 90 | 315 | 480 | 30 |
| Future Vol, veh/h | 130 | 160 | 90 | 315 | 480 | 30 |
| Peak Hour Factor | 0.94 | 0.94 | 0.94 | 0.94 | 0.94 | 0.94 |
| Heavy Vehicles, \% | 0 | 0 | 1 | 1 | 1 | 1 |
| Mvmt Flow | 138 | 170 | 96 | 335 | 511 | 32 |
| Number of Lanes | 1 | 0 | 0 | 1 | 1 | 0 |


| Approach | EB | NB | SB |
| :--- | ---: | ---: | ---: |
| Opposing Approach |  | SB | NB |
| Opposing Lanes | 0 | 1 | 1 |
| Conflicting Approach Left | SB | EB |  |
| Conflicting Lanes Left | 1 | 1 | 0 |
| Conflicting Approach Right | NB |  | EB |
| Conflicting Lanes Right | 1 | 0 | 1 |
| HCM Control Delay | 16.1 | 21.3 | 31.5 |
| HCM LOS | C | C | D |


| Lane | NBLn1 | EBLn1 | SBLn1 |
| :--- | ---: | ---: | ---: |
| Vol Left, \% | $22 \%$ | $45 \%$ | $0 \%$ |
| Vol Thru, \% | $78 \%$ | $0 \%$ | $94 \%$ |
| Vol Right, \% | $0 \%$ | $55 \%$ | $6 \%$ |
| Sign Control | Stop | Stop | Stop |
| Traffic Vol by Lane | 405 | 290 | 510 |
| LT Vol | 90 | 130 | 0 |
| Through Vol | 315 | 0 | 480 |
| RT Vol | 0 | 160 | 30 |
| Lane Flow Rate | 431 | 309 | 543 |
| Geometry Grp | 1 | 1 | 1 |
| Degree of Util (X) | 0.696 | 0.529 | 0.842 |
| Departure Headway (Hd) | 5.813 | 6.168 | 5.584 |
| Convergence, Y/N | Yes | Yes | Yes |
| Cap | 616 | 580 | 646 |
| Service Time | 3.897 | 4.256 | 3.661 |
| HCM Lane V/C Ratio | 0.7 | 0.533 | 0.841 |
| HCM Control Delay | 21.3 | 16.1 | 31.5 |
| HCM Lane LOS | C | C | $D$ |
| HCM 95th-tile Q | 5.5 | 3.1 | 9.2 |

HCM 6th TWSC
12: US 26 \& Vista Loop East



HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd
01/20/2021

|  | 4 |  |  |  | $\longmapsto$ |  | 4 | 4 | $>$ | , | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations |  |  |  |  | ¢ $\uparrow$ |  |  | $\uparrow$ |  |  | $\uparrow$ |  |
| Traffic Volume (veh/h) | 0 | 0 | 0 | 155 | 995 | 15 | 270 | 45 | 0 | 0 | 35 | 25 |
| Future Volume (veh/h) | 0 | 0 | 0 | 155 | 995 | 15 | 270 | 45 | 0 | 0 | 35 | 25 |
| Initial $Q(Q b)$, veh |  |  |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) |  |  |  | 1.00 |  | 0.99 | 0.99 |  | 1.00 | 1.00 |  | 0.99 |
| Parking Bus, Adj |  |  |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  |  |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/ln |  |  |  | 1730 | 1730 | 1730 | 1772 | 1772 | 0 | 0 | 1772 | 1772 |
| Adj Flow Rate, veh/h |  |  |  | 168 | 1082 | 16 | 293 | 49 | 0 | 0 | 38 | 27 |
| Peak Hour Factor |  |  |  | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Percent Heavy Veh, \% |  |  |  | 5 | 5 | 5 | 2 | 2 | 0 | 0 | 2 | 2 |
| Cap, veh/h |  |  |  | 224 | 1520 | 23 | 354 | 49 | 0 | 0 | 262 | 186 |
| Arrive On Green |  |  |  | 0.52 | 0.52 | 0.52 | 0.27 | 0.27 | 0.00 | 0.00 | 0.27 | 0.27 |
| Sat Flow, veh/h |  |  |  | 434 | 2949 | 45 | 1076 | 180 | 0 | 0 | 960 | 682 |
| Grp Volume(v), veh/h |  |  |  | 661 | 0 | 605 | 342 | 0 | 0 | 0 | 0 | 65 |
| Grp Sat Flow(s),veh/h/ln |  |  |  | 1708 | 0 | 1721 | 1256 | 0 | 0 | 0 | 0 | 1642 |
| Q Serve(g_s), s |  |  |  | 33.6 | 0.0 | 28.9 | 26.6 | 0.0 | 0.0 | 0.0 | 0.0 | 3.3 |
| Cycle Q Clear(g_c), s |  |  |  | 33.6 | 0.0 | 28.9 | 29.9 | 0.0 | 0.0 | 0.0 | 0.0 | 3.3 |
| Prop In Lane |  |  |  | 0.25 |  | 0.03 | 0.86 |  | 0.00 | 0.00 |  | 0.42 |
| Lane Grp Cap(c), veh/h |  |  |  | 880 | 0 | 887 | 403 | 0 | 0 | 0 | 0 | 448 |
| V/C Ratio(X) |  |  |  | 0.75 | 0.00 | 0.68 | 0.85 | 0.00 | 0.00 | 0.00 | 0.00 | 0.15 |
| Avail Cap(c_a), veh/h |  |  |  | 1118 | 0 | 1126 | 403 | 0 | 0 | 0 | 0 | 448 |
| HCM Platoon Ratio |  |  |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(I) |  |  |  | 1.00 | 0.00 | 1.00 | 0.91 | 0.00 | 0.00 | 0.00 | 0.00 | 1.00 |
| Uniform Delay (d), s/veh |  |  |  | 21.1 | 0.0 | 19.9 | 41.6 | 0.0 | 0.0 | 0.0 | 0.0 | 30.3 |
| Incr Delay (d2), s/veh |  |  |  | 5.9 | 0.0 | 4.2 | 17.9 | 0.0 | 0.0 | 0.0 | 0.0 | 0.1 |
| Initial Q Delay(d3),s/veh |  |  |  | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/ln |  |  |  | 14.5 | 0.0 | 12.4 | 11.2 | 0.0 | 0.0 | 0.0 | 0.0 | 1.3 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh |  |  |  | 26.9 | 0.0 | 24.2 | 59.5 | 0.0 | 0.0 | 0.0 | 0.0 | 30.4 |
| LnGrp LOS |  |  |  | C | A | C | E | A | A | A | A | C |
| Approach Vol, veh/h |  |  |  |  | 1266 |  |  | 342 |  |  | 65 |  |
| Approach Delay, s/veh |  |  |  |  | 25.6 |  |  | 59.5 |  |  | 30.4 |  |
| Approach LOS |  |  |  |  | C |  |  | E |  |  | C |  |
| Timer - Assigned Phs |  |  |  | 4 |  | 6 |  | 8 |  |  |  |  |
| Phs Duration ( $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ), s |  |  |  | 34.0 |  | 60.7 |  | 34.0 |  |  |  |  |
| Change Period (Y+Rc), $s$ |  |  |  | 4.0 |  | 4.0 |  | 4.0 |  |  |  |  |
| Max Green Setting (Gmax), s |  |  |  | 30.0 |  | 72.0 |  | 30.0 |  |  |  |  |
| Max Q Clear Time (g_c+11), s |  |  |  | 5.3 |  | 35.6 |  | 31.9 |  |  |  |  |
| Green Ext Time (p_c), s |  |  |  | 0.2 |  | 21.0 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 32.7 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | C |  |  |  |  |  |  |  |  |  |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


## Notes

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
15: Wolf Drive/SE Ten Eyck Rd \& US 26


HCM 6th TWSC
16: US 26 \& Vista Loop West


| Major/Minor | Major1 |  | Major2 |  | Minor2 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Conflicting Flow All | 895 | 0 | - | 0 | 1554 | 448 |
| Stage 1 | - | - | - | - | 895 | - |
| Stage 2 | - | - | - | - | 659 | - |
| Critical Hdwy | 4.16 | - | - | - | 6.8 | 6.9 |
| Critical Hdwy Stg 1 | - | - | - | - | 5.8 | - |
| Critical Hdwy Stg 2 | - | - | - | - | 5.8 | - |
| Follow-up Hdwy | 2.23 | - | - | - | 3.5 | 3.3 |
| Pot Cap-1 Maneuver | 748 | - | - | - | 106 | 564 |
| Stage 1 | - | - | - | - | 364 | - |
| Stage 2 | - | - | - | - | 482 | - |
| Platoon blocked, \% |  | - | - | - |  |  |
| Mov Cap-1 Maneuver | 748 | - | - | - | 98 | 564 |
| Mov Cap-2 Maneuver | - | - | - | - | 98 | - |
| Stage 1 | - | - | - | - | 338 | - |
| Stage 2 | - | - | - | - | 482 | - |
|  |  |  |  |  |  |  |
| Approach | EB |  | WB |  | SB |  |
| HCM Control Delay, s | 0.5 |  | 0 |  | 18.7 |  |
| HCM LOS |  |  |  |  | C |  |
|  |  |  |  |  |  |  |
| Minor Lane/Major Mvmt |  | EBL | EBT | WBT | WBR SBLn1 |  |
| Capacity (veh/h) |  | 748 | - | - | - | 289 |
| HCM Lane V/C Ratio |  | 0.07 | - | - | - | 0.091 |
| HCM Control Delay (s) |  | 10.2 | - | - | - | 18.7 |
| HCM Lane LOS |  | B | - | - | - | C |
| HCM 95th \%tile Q(veh) |  | 0.2 | - | - | - | 0.3 |

HCM 6th TWSC
20: Hwy 211 \& Dubarko Rd



HCM 6th TWSC
23: Bornstedt Rd \& Hwy 211

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 4.9 |  |  |  |  |  |



HCM 6th TWSC
37: Langensand Rd \& US 26



SECTION 2. FUTURE TRANSPORTATION SYSTEM PERFORMANCE MEMO

# FUTURE TRANSPORTATION SYSTEM PERFORMANCE 

DATE: June 28, 2021
TO: Project Management Team
FROM: Reah Flisakowski, Dock Rosenthal \| DKS Associates
SUBJECT: Sandy Bypass Feasibility Reevaluation P\# 20020-007

This memorandum summarizes the future transportation system performance along US 26 through the City of Sandy, Oregon. This assessment generally includes the US 26 segment between the intersections with SE Orient Drive and Firwood Drive at Shorty's Corner. Analyzing the future transportation system performance documents, the expected year 2040 vehicle travel conditions through the City and provides an evaluation of a potential alternative route to US 26 as identified in the 2011 City of Sandy Transportation System Plan. A documentation of future pedestrian, bicycle and transit conditions will be provided as part of the on-going update of the City's Transportation System Plan (TSP).

## MOTOR VEHICLE CONDITIONS

Future year 2040 operating conditions for vehicles were assessed using data and findings developed for the existing conditions analysis ${ }^{1}$ and available growth pattern data for the study area and US 26. The following sections summarize this analysis.

## MOTOR VEHICLE ALTERNATIVES

Future improvement alternatives were previously developed and evaluated as part of the 2011 Sandy TSP ${ }^{2}$ to enhance connectivity, provide access to developing lands, and address congestion in the US 26 corridor. The objective for each improvement alternative ranged from relying mainly on management and enhancement of the existing transportation system to large investments in new facilities to increase corridor capacity.

Three of the prior TSP alternatives were carried forward and incorporated into this Sandy Bypass Feasibility Reevaluation, as described in the following sections. Note the prior TSP Alternative \#2 US 26 Widening was not included in this analysis.

[^7]
## 2040 NO BUILD ALTERNATIVE

A No Build Alternative would typically be based on the existing system and not include future improvements. However, there are several roadway projects that are fully funded and/or currently in the design phase. It was determined these projects should be included in the No Build Alternative due to the high level of certainty that they will be part of the future system. These projects are listed below. A figure showing the project locations by project ID is provided in the appendix.

- Dubarko Road connection to Champion Way (\#2)
- Extend Bell Street to $362^{\text {nd }}$ Avenue (portion of \#3)
- Extend $362^{\text {nd }}$ Avenue to Bell Street (portion of \#4)
- Extend Dubarko Road to US 26 opposite Vista Loop Drive West (\#9)
- Signalized control at the intersection of OR 211 and Dubarko Road and US 26 and Vista Loop Drive (west)/Dubarko extension


## 2040 ALTERNATIVE \#1 - LOCAL SYSTEM ENHANCEMENTS AND MINOR HIGHWAY IMPROVEMENTS

The emphasis of this alternative was to improve overall street connectivity, provide access to lands that would develop in the future, and improve operations on US 26 by enhancing the supporting City street network so that local trips would have less need to travel on US 26.

The future improvement projects included in the 2040 Alternative \#1 are listed below. They include roadway and intersection capacity projects. A figure showing the project locations by project ID is provided in the appendix.

## Roadway Improvements

- Industrial Way extension to Jarl Road/ US 26 (\#1)
- Dubarko Road connection to Champion Way (\#2)
- Extend Bell Street to Orient Drive (\#3)
- Extend $362^{\text {nd }}$ Drive to Kelso Road (\#4)
- Extend Kate Schmidt Street from US 26 to the proposed Bell Street extension (\#5)
- Extend Industrial Way north of US 26 to Bell Street Extension (\#6)
- Extend Olson Road from $362^{\text {nd }}$ Drive to Jewelberry Avenue (\#7)
- Extend Agnes Street to Jewelberry Avenue (\#8)
- Extend Dubarko Road to US 26 opposite Vista Loop Drive West (\#9)
- Gunderson Road, Sandy Heights St./370 th Avenue, Colorado Road, Arletha Court (\#10)
- Construct a new road from Dubarko Road to US 26 opposite Vista Loop Drive East (\#11)


## Intersection Improvements

- US 26/ 362nd Drive - Construct a second westbound left turn lane, receiving lane for second westbound left turn lane, northbound through lane, new southbound leg with through, right turn and left turn lane
- US 26/ Industrial Way - Change southbound approach to dual left turn lanes and a shared through/right lane, construct a northbound left turn lane
- US 26/Ruben Lane - Change southbound approach to dual left turn lanes and a shared through/right lane, change northbound approach to left turn lane, and shared through/right lane
- OR 211/ Proctor Boulevard (US 26) - Construct a northbound left turn lane (restriping only)
- US 26/ Ten Eyck Road/Wolf Drive - Construct a northbound and southbound left turn lane
- US 26/ Vista Loop Drive West - Realign Vista Loop Drive to be perpendicular to US 26
- OR 211/ Dubarko Road - Construct a traffic signal, northbound right turn lane, southbound left turn lane, northbound left turn lane
- OR 211/ Bornstedt Road - Prohibit left turn movements out
- OR 211/ Arletha Court - Realign intersection to create a four-legged intersection with the Gunderson Road extension
- $362^{\text {nd }}$ Drive/ Industrial Way (West) - Construct an eastbound left turn lane with 50 feet of storage
- $362^{\text {nd }}$ Drive/ Dubarko Road - Construct a single-lane roundabout


## 2040 ALTERNATIVE \#3 - LOCAL SYSTEM ENHANCEMENTS AND US 26 BYPASS

Alternative \#3 included all the same projects as Alternative \#1 but added a bypass of the existing US 26 corridor around the south side of the City from a point west of Orient Drive to approximately Shorty's Corner. A figure showing the high-level conceptual alignment of the bypass (\#13) is provided in the appendix.

For the purpose of this analysis, the bypass concept was assumed to have the following design characteristics:

- Four-lane facility (two lanes in each direction)
- 45 mph posted speed and 50 mph design speed
- Limited access facility
- interchange at the east and west end connections with US 26
- at-grade intersection at OR 211 controlled by a traffic signal or roundabout
- remaining key street intersections limited to right-in/right-out

The bypass conceptual alignment and design characteristics will be further refined during the next phase of the analysis, the Bypass Benefit Cost Analysis.

## MOTOR VEHICLE OPERATIONS

## FUTURE FORECASTING

Traffic forecasts for each of the future 2040 alternatives were developed using a combination of available data and prior modeling analysis and findings. The forecasts relied on recent year 2020 intersection counts³, year 2029 analysis from the 2011 Sandy TSP and ODOT Volume Tables. The forecasts were developed for the TSP study intersections and focused on the peak hour. Future volumes can be found in the operation reports in the appendix.

Future 2040 No Build Alternative forecasts were based on the 2020 count data and growth rates available from the 2029 forecasts. The addition of the Alternative \#1 improvements would result in moderate changes to local travel patterns with better connectivity and intersection capacity. The 2040 No Build Alternative forecasts were refined to represent the 2040 Alternative \#1 using growth rates available from the 2029 forecasts.

The addition of the bypass would result in significant changes to regional travel patterns. Future 2040 Alternative \#3 forecasts were developed using the Alternative \#1 volumes, growth rates available from the 2029 forecasts and current travel pattern data.

A travel pattern analysis was completed using StreetLight data which provided information on where vehicle trips are coming from through the City, how much delay these trips experience and how long it takes them to make their trip. The data showed the proposed bypass would attract up to $28 \%$ of the total US 26 traffic during the peak hour. For a conservative analysis and for alignment with the 2011 Sandy TSP findings, the forecasting assumed 40\% of the total US 26 traffic would divert to the bypass.

The 2040 Alternative \# 1 volumes were adjusted to account for use of the US 26 bypass to develop 2040 Alternative \#3 volumes. US 26 is forecasted to serve approximately 3,800 vehicles during the peak hour under the 2040 No Build Alternative. Under the 2040 Alternative \#3, US 26 is forecasted to serve approximately 2,300 vehicles and the bypass is forecasted to serve approximately 1,500 vehicles during the peak hour.

## JURISDICTIONAL MOBILITY STANDARDS

The mobility standards for intersections vary according to the agency of jurisdiction for each intersection. Five of the study intersections are under City jurisdiction (362 ${ }^{\text {nd }}$ Drive/Industrial Way - North and South, Bluff Road/Bell Street, OR 211/Bornstedt, and OR 211/Dubarko) while the remaining 11 intersections are under ODOT jurisdiction. Current ODOT mobility targets require a volume to capacity ratio between 0.80 and 0.90 or less to be maintained at study intersections (see Table 2) and the City of Sandy operating standards require that a level of service "D" or better

[^8]be maintained for any signalized intersection and unsignalized intersections with stop control on the minor approach ${ }^{4}$.

## FUTURE INTERSECTION OPERATIONS

Motor vehicle conditions were evaluated for the 2040 peak hour at the 16 study intersections under each of the future improvement alternatives. The evaluation utilized the Highway Capacity Manual (HCM) $6^{\text {th }}$ Edition methodology. The detailed intersection operation reports are shown in the appendix.

FIGURE 1: STUDY INTERSECTIONS WITH EXISTING CONTROL

${ }^{4}$ City of Sandy Transportation System Plan, DKS Associates, 2011.

## 2040 No Build

As shown in Table 1, eight intersections are forecasted to exceed mobility targets.

- US 26 and Orient Drive - The eastbound through movement at this intersection requires more capacity but is limited by the split phasing for Orient Drive/Jarl Road which serves a high southbound left turn volume with only a single approach lane.
- US 26 and $\mathbf{3 6 2}^{\text {nd }}$ Drive - More capacity is needed for the eastbound and westbound left and through movements at this intersection but green time for those movements is limited by the split phasing of the northbound and southbound approaches.
- US 26 and Industrial Way - The eastbound through movement and northbound approach are both over capacity at this intersection. The split phasing of the northbound and southbound approaches also limits the green time available to the US 26 movements.
- 362 ${ }^{\text {nd }}$ Drive and Industrial Way (north) - High northbound and southbound volumes result in limited gaps for the Industrial Way approach at this two-way-stop-controlled intersection.
- 362 ${ }^{\text {nd }}$ Drive and Industrial Way (south) - High traffic volumes at all approaches result in long delays for all movements at this all-way-stop-controlled intersection.
- US 26 and Ruben Lane - The eastbound through movement and southbound approach are both over capacity at this intersection. The split phasing of the northbound and southbound approaches also limits the green time available to the US 26 movements.
- US 26 and Bluff Road - The eastbound left and through, westbound left and through, and northbound left movements are all over capacity at this intersection.
- OR 211 and Bornstedt Road - High eastbound and westbound volumes result in limited gaps for the Bornstedt Road approach at this two-way-stop-controlled intersection.

TABLE 1: 2040 NO BUILD INTERSECTION OPERATIONS (PEAK HOUR)

| STUDY INTERSECTION | $\begin{aligned} & \text { CONTROL } \\ & \text { TYPE } \end{aligned}$ | JURISDICTION | $\begin{aligned} & \text { MOBILITY } \\ & \text { TARGET } \end{aligned}$ | Level of SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | F | 134 | 1.19 |
| US 26/362 ${ }^{\text {ND }}$ DRIVE | Signal | ODOT | 0.80 | F | 121 | 1.16 |
| US 26/INDUSTRIAL WAY | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | E | 74 | 1.10 |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (NORTH) | TWSC ${ }^{\text {b }}$ | City of Sandy | D | $\underset{[F]}{\mathbf{B}}$ | $\begin{gathered} 11 \\ {[117]} \end{gathered}$ | $\begin{gathered} 0.49 \\ {[0.94]} \end{gathered}$ |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (SOUTH) | AWSC | City of Sandy | D | F | 214 | 1.43 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | C | 35 | 0.97 |
| US 26/bluff road | Signal | ODOT | 0.85 | F | 112 | 1.12 |
| BLUFF ROAD/BELL STREET | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 9 \\ {[23]} \end{gathered}$ | $\begin{gathered} 0.29 \\ {[0.09]} \end{gathered}$ |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 30 | 0.81 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 32 | 0.84 |
| OR 211/ DUBARKO ROAD | Signal | City of Sandy | D | C | 21 | 0.81 |
| OR 211/BORNSTEDT ROAD | TWSC | City of Sandy | D | $\begin{gathered} \mathbf{A} \\ {[\mathbf{F}]} \\ \hline \end{gathered}$ | $\begin{gathered} 10 \\ {[240]} \\ \hline \end{gathered}$ | $\begin{gathered} 0.35 \\ {[1.32]} \end{gathered}$ |
| US 26/TEN EYCK ROAD | Signal | ODOT | 0.85 | C | 29 | 0.80 |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{C} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 16 \\ {[>300]} \end{gathered}$ | $\begin{gathered} 0.48 \\ {[0.91]} \end{gathered}$ |
| US 26/VISTA LOOP DRIVE W | Signal | ODOT | 0.80 | C | 25 | 0.66 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 12 \\ {[117]} \end{gathered}$ | $\begin{gathered} 0.48 \\ {[0.25]} \end{gathered}$ |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for V/C.

## 2040 Alternative \#1

The improvements included in Alternative 1 were analyzed to assess operation benefits at the study intersections resulting from new system network and added capacity. Two intersections that did not meet mobility targets will do so with the improvements in Alternative \#1.

- The intersection of US 26 and Industrial Way meets mobility targets with a reduction in demand at the eastbound, westbound and northbound approaches.
- The intersection of OR 211 and Bornstedt Road meets mobility targets with the prohibition of the northbound left turn movement.

Operations under Alternative \#1 conditions are show in Table 2. With the new local network connections north of US 26, particularly the Bell Street extension to Orient Drive, through volumes along US 26 are reduced in Alternative \#1 which results in improvements to the operation of intersections along the highway.

Six intersections still fail to meet mobility targets under Alternative \#1.

- US 26 and Orient Drive - There is a higher eastbound left traffic volume and lower eastbound through volume relative to the No Build condition however this reduction does not improve conditions enough for this intersection to meet mobility targets.
- US 26 and $\mathbf{3 6 2}^{\text {nd }}$ Drive - Lower traffic volumes for the eastbound and westbound approaches improve conditions at this intersection but it still fails to meet mobility targets.
- 362 ${ }^{\text {nd }}$ Drive and Industrial Way (north) - With an additional southbound through lane that widens this intersection and increased traffic volumes, conditions remain LOS F for the Industrial Way approach.
- $\mathbf{3 6 2}^{\text {nd }}$ Drive and Industrial Way (south) - The eastbound left turn lane improves conditions for that approach, but higher northbound and southbound volumes degrade conditions for the major approaches.
- US 26 and Ruben Lane - Lower traffic volumes for the eastbound and westbound approaches improve conditions at this intersection but it still fails to meet mobility targets.
- US 26 and Bluff Road - Lower traffic volumes for the eastbound left and through and westbound through movements improve conditions at this intersection but it still fails to meet mobility targets.

TABLE 2: 2040 ALTERNATIVE \# 1 INTERSECTION OPERATIONS (PEAK HOUR)

| STUDY INTERSECTION | $\begin{aligned} & \text { CONTROL } \\ & \text { TYPE } \end{aligned}$ | JURISDICTION | $\begin{aligned} & \text { MOBILITY } \\ & \text { TARGET } \end{aligned}$ | Level of SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | F | 134 | 1.11 |
| US 26/362ND DRIVE | Signal | ODOT | 0.80 | D | 41 | 1.00 |
| US 26/INDUSTRIAL WAY | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | D | 18 | 0.79 |
| $362^{\text {ND }}$ DRIVE/ <br> INDUSTRIAL WAY <br> (NORTH) | TWSC ${ }^{\text {b }}$ | City of Sandy | D | $\begin{gathered} \mathbf{A} \\ {[\mathbf{F}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[107]} \end{gathered}$ | $\begin{gathered} 0.46 \\ {[1.04]} \end{gathered}$ |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (SOUTH) | AWSC | City of Sandy | D | F | >300 | 1.52 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | D | 48 | 0.84 |
| US 26/bLUFF ROAD | Signal | ODOT | 0.85 | E | 73 | 0.86 |
| BLUFF ROAD/BELL STREET | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 8 \\ {[16]} \\ \hline \end{gathered}$ | $\begin{gathered} 0.24 \\ {[0.10]} \end{gathered}$ |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 32 | 0.80 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 27 | 0.72 |
| OR 211/ DUBARKO RD | Signal | City of Sandy | D | B | 16 | 0.68 |
| OR 211/BORNSTEDT ROD | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~B}]} \end{gathered}$ | $\begin{gathered} 11 \\ {[15]} \end{gathered}$ | $\begin{gathered} 0.5 \\ {[0.04]} \end{gathered}$ |
| US 26/TEN EYCK ROAD | Signal | ODOT | 0.85 | C | 28 | 0.73 |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{C} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 18 \\ {[>300]} \end{gathered}$ | $\begin{gathered} 0.51 \\ {[1.21]} \end{gathered}$ |
| US 26/VISTA LOOP DRIVE W | Signal | ODOT | 0.80 | B | 17 | 0.61 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 12 \\ {[121]} \end{gathered}$ | $\begin{gathered} 0.48 \\ {[0.26]} \end{gathered}$ |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for V/C.

## Alternative \#3

The improvements included in Alternative 1, combined with the bypass of the existing US 26 corridor, were analyzed to assess operation benefits at the study intersections. Because the impacts on the City street network will vary significantly with the locations and types of access allowed to the bypass, only the US 26 corridor intersections were evaluated to see how much the bypass could relieve congestion.

As shown in Table 3, with the addition of a US 26 bypass only the intersection of US 26 and Orient Drive would exceed mobility targets. The eastbound through and southbound left movements at this intersection continue to compete for available green time in the cycle even with the addition of the bypass.

TABLE 3: 2040 ALTERNATIVE \#3 INTERSECTION OPERATIONS (PEAK HOUR)

| STUDY INTERSECTION | $\begin{aligned} & \text { CONTROL } \\ & \text { TYPE } \end{aligned}$ | JURISDICTION | MOBility TARGET | LEVEL OF SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | C | 32 | 0.83 |
| US 26/362 ${ }^{\text {ND }}$ DRIVE | Signal | ODOT | 0.80 | C | 34 | 0.76 |
| US 26/INDUSTRIAL WAY | Signala | ODOT | 0.80 | C | 22 | 0.56 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | C | 31 | 0.65 |
| US 26/bluff road | Signal | ODOT | 0.85 | D | 42 | 0.64 |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 27 | 0.59 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 29 | 0.67 |
| US 26/TEN EYCK ROAD | Signal | ODOT | 0.85 | C | 26 | 0.54 |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{D}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[33]} \end{gathered}$ | $\begin{gathered} 0.25 \\ {[0.17]} \end{gathered}$ |
| US 26/VISTA LOOP DRIVE W | Signal | ODOT | 0.80 | A | 4 | 0.48 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \text { A } \\ {[\mathrm{F}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[62]} \end{gathered}$ | $\begin{gathered} 0.28 \\ {[0.14]} \end{gathered}$ |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for V/C.

## MOTOR VEHICLE TRAVEL TIME ESTIMATES

The US 26 bypass is expected to serve a moderate future volume and improve traffic flow on US 26 through Sandy. It was estimated that approximately 1,500 vehicles per hour would use the bypass during the year 2040 peak hour. Approximately $60 \%$ of the bypass users during the peak hour would be through traffic with no origin or destination in Sandy, while the other $40 \%$ would be comprised of local trips accessing the southern end of Sandy.

As an additional measure for evaluating the effectiveness of each alternative, travel times along US 26 through the study area were estimated. Table 4 shows the travel time estimates for each alternative. Improvements in travel times among the alternatives are generally consistent with the improvements shown for intersection operations, with the provision of a bypass in Alternative \#3 resulting in moderate reductions in through travel time.
tABLE 4: ESTIMATED US 26 CORRIDOR TRAVEL TIMES (PEAK HOUR)

| ALTERNATIVE | TRAVEL TIME <br> EASTBOUND <br> (MM:SS) | TRAVEL TIME <br> WESTBOUND <br> (MM:SS) |
| :--- | :---: | :---: |
| 2020 EXISTING | $09: 36$ | $09: 54$ |
| 2040 NO BUILD | $16: 49$ | $14: 26$ |
| 2040 ALTERNATIVE \#1 | $13: 18$ | $10: 15$ |
| 2040 ALTERNATIVE \#3 | US 26 FACILITY | $08: 54$ |
|  | BYPASS FACILITY | $07: 56$ |

## BYPASS FACILITY CROSS-SECTION CONSIDERATION

The expected 2040 peak hour volumes using the bypass suggest the facility could adequately accommodate demands with a narrower cross-section providing 2 lanes (one in each direction). The highest 2040 volume on the bypass is not expected to exceed 1,000 vehicles in either direction. If the bypass concept was reduced to a 2-lane facility, the connection with OR 211 may require a full interchange instead of an at-grade intersection with traffic signal or roundabout control. The analysis and findings in this future conditions memo would not change since free-flow operations are expected on the bypass with either 2 or 4 lanes and the same future volumes would be served. Both cross-sections options will be considered and further refined during the next phase of the analysis, the Bypass Benefit Cost Analysis.

## SUMMARY

The future conditions findings from this analysis will contribute to the content and analysis in subsequent memoranda including the Benefit Cost Analysis Memorandum and the Sandy Bypass Feasibility Reevaluation Report.

Key findings from the future conditions alternative analysis include:

- Under the 2040 No Build Alternative, 8 study intersections (4 on US 26) would exceed mobility targets.
- The addition of local connections and intersection improvements under 2040 Alternative \#1, 6 study intersections (4 on US 26) would continue to exceed mobility targets.
- Adding the bypass under Alternative \#3 would improve traffic operations, only one study intersection would continue to exceed mobility targets (US 26 and Orient Drive)
- Approximately 1,500 vehicles an hour would use the bypass during the 2040 peak hour.
- Approximately $60 \%$ of bypass users during peak periods would represent through trips, $40 \%$ would be local trips accessing the southern end of Sandy.
- Compared to the 2040 No Build Alternative, the addition of local connections and intersection improvements under 2040 Alternative \#1 would decrease travel times on US 26 approximately 3 minutes 30 seconds eastbound and 4 minutes westbound
- Compared to the 2040 No Build Alternative, the addition of the bypass under 2040 Alternative \#3 would decrease travel times on US 26 approximately 8 minutes eastbound and 4 minutes westbound
- Under Alternative \#3, the bypass would save travel time through the study area compared to US 26 ( 1 minute eastbound and 2 minutes 30 seconds westbound)


## APPENDIX

## CONTENTS

## SECTION 1. FUTURE ROADWAY

SECTION 2. FUTURE CONDITION HCM REPORTS

## SECTION 1. FUTURE ROADWAY



## SECTION 2. FUTURE CONDITION HCM REPORTS

HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26
06／28／2021

|  | 4 | $\rightarrow$ |  | 7 |  | 4 | 4 | 4 | $p$ |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 个4 | 「 | \％ | 个个 | 「 |  | ¢ |  |  | $\uparrow$ |  |
| Traffic Volume（veh／h） | 60 | 2520 | 5 | 10 | 1750 | 225 | 10 | 50 | 10 | 260 | 10 | 20 |
| Future Volume（veh／h） | 60 | 2520 | 5 | 10 | 1750 | 225 | 10 | 50 | 10 | 260 | 10 | 20 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 63 | 2653 | 5 | 11 | 1842 | 0 | 11 | 53 | 11 | 274 | 11 | 21 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 81 | 1907 | 850 | 65 | 1847 |  | 14 | 69 | 14 | 288 | 12 | 22 |
| Arrive On Green | 0.05 | 0.57 | 0.57 | 0.04 | 0.56 | 0.00 | 0.07 | 0.06 | 0.07 | 0.19 | 0.19 | 0.19 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 227 | 1096 | 227 | 1501 | 60 | 115 |
| Grp Volume（v），veh／h | 63 | 2653 | 5 | 11 | 1842 | 0 | 75 | 0 | 0 | 306 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1551 | 0 | 0 | 1676 | 0 | 0 |
| Q Serve（g＿s），s | 4.2 | 65.0 | 0.2 | 0.7 | 63.6 | 0.0 | 5.5 | 0.0 | 0.0 | 20.7 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 4.2 | 65.0 | 0.2 | 0.7 | 63.6 | 0.0 | 5.5 | 0.0 | 0.0 | 20.7 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.15 |  | 0.15 | 0.90 |  | 0.07 |
| Lane Grp Cap（c），veh／h | 81 | 1907 | 850 | 65 | 1847 |  | 98 | 0 | 0 | 321 | 0 | 0 |
| V／C Ratio（X） | 0.78 | 1.39 | 0.01 | 0.17 | 1.00 |  | 0.76 | 0.00 | 0.00 | 0.95 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 81 | 1907 | 850 | 80 | 1847 |  | 101 | 0 | 0 | 321 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（I） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 54.0 | 24.9 | 10.8 | 53.3 | 25.3 | 0.0 | 52.8 | 0.0 | 0.0 | 45.9 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 35.6 | 179.5 | 0.0 | 0.7 | 20.2 | 0.0 | 24.9 | 0.0 | 0.0 | 37.6 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 2.5 | 69.1 | 0.1 | 0.3 | 26.1 | 0.0 | 2.8 | 0.0 | 0.0 | 12.0 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 89.7 | 204.4 | 10.8 | 54.1 | 45.5 | 0.0 | 77.7 | 0.0 | 0.0 | 83.5 | 0.0 | 0.0 |
| LnGrp LOS | F | F | B | D | D |  | E | A | A | F | A | A |
| Approach Vol，veh／h |  | 2721 |  |  | 1853 | A |  | 75 |  |  | 306 |  |
| Approach Delay，s／veh |  | 201.3 |  |  | 45.6 |  |  | 77.7 |  |  | 83.5 |  |
| Approach LOS |  | F |  |  | D |  |  | E |  |  | F |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ）， s | 9.5 | 68.0 |  | 26.0 | 8.5 | 69.0 |  | 11.3 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ）， s | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 5.0 | 61.0 |  | 21.0 | 5.0 | 61.0 |  | 7.0 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 6.2 | 65.6 |  | 22.7 | 2.7 | 67.0 |  | 7.5 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 0.0 |  | 0.0 | 0.0 | 0.0 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 133.9 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | F |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
06/28/2021

c Critical Lane Group

HCM Signalized Intersection Capacity Analysis
5：Ruben Lane \＆US 26

|  | 4 |  |  | 7 |  | 4 | 4 | $\uparrow$ | $p$ |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 44 | 「 | \％ | 个4 | 「 |  | $\uparrow$ | F | ${ }^{*}$ | $\uparrow$ |  |
| Traffic Volume（vph） | 175 | 2045 | 195 | 45 | 1650 | 100 | 120 | 35 | 40 | 270 | 35 | 135 |
| Future Volume（vph） | 175 | 2045 | 195 | 45 | 1650 | 100 | 120 | 35 | 40 | 270 | 35 | 135 |
| Ideal Flow（vphpl） | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 |
| Total Lost time（s） | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Lane Util．Factor | 1.00 | ＊0．94 | 1.00 | 1.00 | ＊0．97 | 1.00 |  | 1.00 | 1.00 | 0.95 | 0.95 | 1.00 |
| Frpb，ped／bikes | 1.00 | 1.00 | 0.98 | 1.00 | 1.00 | 0.97 |  | 1.00 | 0.98 | 1.00 | 1.00 | 0.98 |
| Flpb，ped／bikes | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Frt | 1.00 | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |  | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |
| Flt Protected | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 0.96 | 1.00 | 0.95 | 0.96 | 1.00 |
| Satd．Flow（prot） | 1676 | 3318 | 1467 | 1644 | 3358 | 1432 |  | 1682 | 1461 | 1624 | 1646 | 1506 |
| Flt Permitted | 0.07 | 1.00 | 1.00 | 0.06 | 1.00 | 1.00 |  | 0.96 | 1.00 | 0.95 | 0.96 | 1.00 |
| Satd．Flow（perm） | 132 | 3318 | 1467 | 96 | 3358 | 1432 |  | 1682 | 1461 | 1624 | 1646 | 1506 |
| Peak－hour factor，PHF | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 |
| Adj．Flow（vph） | 177 | 2066 | 197 | 45 | 1667 | 101 | 121 | 35 | 40 | 273 | 35 | 136 |
| RTOR Reduction（vph） | 0 | 0 | 40 | 0 | 0 | 36 | 0 | 0 | 34 | 0 | 0 | 126 |
| Lane Group Flow（vph） | 177 | 2066 | 157 | 45 | 1667 | 65 | 0 | 156 | 6 | 153 | 155 | 10 |
| Confl．Peds．（\＃／hr） |  |  | 1 |  |  | 3 | 1 |  | 4 | 4 |  |  |
| Heavy Vehicles（\％） | 2\％ | 2\％ | 2\％ | 4\％ | 4\％ | 4\％ | 3\％ | 3\％ | 3\％ | 0\％ | 0\％ | 0\％ |
| Turn Type | pm＋pt | NA | Perm | pm＋pt | NA | Perm | Split | NA | Perm | Split | NA | Perm |
| Protected Phases | 5 | 2 |  | 1 | 6 |  | 8 | 8 |  | 4 | 4 |  |
| Permitted Phases | 2 |  | 2 | 6 |  | 6 |  | 8 | 8 |  |  |  |
| Actuated Green，G（s） | 81.5 | 80.1 | 80.1 | 75.5 | 75.5 | 75.5 |  | 19.3 | 19.3 | 10.0 | 10.0 | 10.0 |
| Effective Green，g（s） | 81.5 | 81.5 | 81.5 | 75.5 | 76.9 | 76.9 |  | 19.3 | 19.3 | 10.0 | 10.0 | 10.0 |
| Actuated g／C Ratio | 0.63 | 0.63 | 0.63 | 0.58 | 0.59 | 0.59 |  | 0.15 | 0.15 | 0.08 | 0.08 | 0.08 |
| Clearance Time（s） | 4.0 | 5.4 | 5.4 | 4.0 | 5.4 | 5.4 |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Vehicle Extension（s） | 2.3 | 5.4 | 5.4 | 2.3 | 5.4 | 5.4 |  | 2.3 | 2.3 | 2.3 | 2.3 | 2.3 |
| Lane Grp Cap（vph） | 175 | 2080 | 919 | 93 | 1986 | 847 |  | 249 | 216 | 124 | 126 | 115 |
| v／s Ratio Prot | 0.06 | c0．62 |  | 0.01 | c0．50 |  |  | c0．09 |  | c0．09 | 0.09 |  |
| v／s Ratio Perm | c0．57 |  | 0.11 | 0.27 |  | 0.05 |  |  | 0.00 |  |  | 0.01 |
| v／c Ratio | 1.01 | 0.99 | 0.17 | 0.48 | 0.84 | 0.08 |  | 0.63 | 0.03 | 1.23 | 1.23 | 0.09 |
| Uniform Delay，d1 | 42.5 | 24.0 | 10.1 | 30.2 | 21.5 | 11.4 |  | 52.0 | 47.3 | 60.0 | 60.0 | 55.8 |
| Progression Factor | 0.66 | 0.41 | 0.29 | 1.00 | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Incremental Delay，d2 | 23.3 | 4.6 | 0.0 | 2.3 | 4.5 | 0.2 |  | 3.9 | 0.0 | 156.7 | 154.7 | 0.2 |
| Delay（s） | 51.1 | 14.5 | 2.9 | 32.5 | 26.0 | 11.5 |  | 55.9 | 47.4 | 216.7 | 214.7 | 56.0 |
| Level of Service | D | B | A | C | C | B |  | E | D | F | F |  |
| Approach Delay（s） |  | 16.2 |  |  | 25.4 |  |  | 54.2 |  |  | 166.8 |  |
| Approach LOS |  | B |  |  | C |  |  | D |  |  | F |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 2000 Control Delay |  |  | 34.8 |  | HCM 2000 | Level of S | ervice |  | C |  |  |  |
| HCM 2000 Volume to Capacity ratio |  |  | 0.97 |  |  |  |  |  |  |  |  |  |
| Actuated Cycle Length（s） |  |  | 130.0 |  | um of los | time（s） |  |  | 16.0 |  |  |  |
| Intersection Capacity Utilization |  |  | 90．4\％ |  | CU Level | f Service |  |  | E |  |  |  |
| Analysis Period（min） |  |  | 15 |  |  |  |  |  |  |  |  |  |

C Critical Lane Group

HCM 6th Signalized Intersection Summary
6: Bluff Rd \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
8: Bluff Rd \& Bell Street


HCM 6th TWSC
9: 362nd Dr \& Industrial Way East


HCM 6th AWSC
10: 362nd Dr \& Industrial Way West


| Movement | EBL | EBR | NBL | NBT | SBT | SBR |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Lane Configurations | rr |  |  | $\uparrow$ | $\hat{\boldsymbol{F}}$ |  |
| Traffic Vol, veh/h | 180 | 230 | 125 | 605 | 555 | 30 |
| Future Vol, veh/h | 180 | 230 | 125 | 605 | 555 | 30 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Heavy Vehicles, \% | 0 | 0 | 1 | 1 | 1 | 1 |
| Mvmt Flow | 189 | 242 | 132 | 637 | 584 | 32 |
| Number of Lanes | 1 | 0 | 0 | 1 | 1 | 0 |


| Approach | EB | NB | SB |
| :--- | ---: | ---: | ---: |
| Opposing Approach |  | SB | NB |
| Opposing Lanes | 0 | 1 | 1 |
| Conflicting Approach Left | SB | EB |  |
| Conflicting Lanes Left | 1 | 1 | 0 |
| Conflicting Approach Right | NB |  | EB |
| Conflicting Lanes Right | 1 | 0 | 1 |
| HCM Control Delay | 35.2 | 214.3 | 101.6 |
| HCM LOS | E | F | F |


| Lane | NBLn1 | EBLn1 | SBLn1 |
| :--- | ---: | ---: | ---: |
| Vol Left, \% | $17 \%$ | $44 \%$ | $0 \%$ |
| Vol Thru, \% | $83 \%$ | $0 \%$ | $95 \%$ |
| Vol Right, \% | $0 \%$ | $56 \%$ | $5 \%$ |
| Sign Control | Stop | Stop | Stop |
| Traffic Vol by Lane | 730 | 410 | 585 |
| LT Vol | 125 | 180 | 0 |
| Through Vol | 605 | 0 | 555 |
| RT Vol | 0 | 230 | 30 |
| Lane Flow Rate | 768 | 432 | 616 |
| Geometry Grp | 1 | 1 | 1 |
| Degree of Util (X) | 1.407 | 0.809 | 1.116 |
| Departure Headway (Hd) | 6.863 | 7.495 | 7.139 |
| Convergence, Y/N | Yes | Yes | Yes |
| Cap | 538 | 488 | 511 |
| Service Time | 4.863 | 5.495 | 5.139 |
| HCM Lane VIC Ratio | 1.428 | 0.885 | 1.205 |
| HCM Control Delay | 24.3 | 35.2 | 101.6 |
| HCM Lane LOS | F | E | F |
| HCM 95th-tile Q | 34.7 | 7.6 | 18.6 |

HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


Notes
Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary 15: Wolf Drive/SE Ten Eyck Rd \& US 26


Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
16: Langensand Rd \& US 26

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 3.4 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
17: US 26 \& Vista Loop West
06/28/2021

|  | 4 | $\rightarrow$ | 7 | 7 |  |  | 4 | $\uparrow$ | P |  | $\frac{1}{7}$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \% | 44 | 7 | \% | 中 ${ }^{\text {a }}$ |  |  | \$ |  |  | ¢ |  |
| Traffic Volume (veh/h) | 170 | 1435 | 0 | 100 | 1140 | 0 | 5 | 5 | 100 | 5 | O | 120 |
| Future Volume (veh/h) | 170 | 1435 | 0 | 100 | 1140 | 0 | 5 | 5 | 100 | 5 | 0 | 120 |
| Initial $Q(Q b)$, veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus, Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/ln | 1758 | 1758 | 1723 | 1723 | 1716 | 1716 | 1723 | 1723 | 1723 | 1800 | 1723 | 1800 |
| Adj Flow Rate, veh/h | 179 | 1511 | 0 | 105 | 1200 | 0 | 5 | 5 | 105 | 5 | 0 | 126 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh, \% | 3 | 3 | 2 | 2 | 6 | 6 | 2 | 2 | 2 | 0 | 2 | 0 |
| Cap, veh/h | 547 | 2609 | 1141 | 436 | 2509 | 0 | 74 | 0 | 3 | 74 | 0 | 3 |
| Arrive On Green | 0.07 | 0.78 | 0.00 | 0.06 | 0.77 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Sat Flow, veh/h | 1674 | 3340 | 1460 | 1641 | 3346 | 0 | 75 | 75 | 1569 | 66 | 0 | 1654 |
| Grp Volume(v), veh/h | 179 | 1511 | 0 | 105 | 1200 | 0 | 115 | 0 | 0 | 131 | 0 | 0 |
| Grp Sat Flow(s), veh/h/ln | 1674 | 1670 | 1460 | 1641 | 1630 | 0 | 1719 | 0 | 0 | 1719 | 0 | 0 |
| Q Serve(g_s), s | 1.2 | 9.2 | 0.0 | 0.7 | 6.8 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Cycle Q Clear(g_c), s | 1.2 | 9.2 | 0.0 | 0.7 | 6.8 | 0.0 | 0.1 | 0.0 | 0.0 | 0.1 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 0.00 | 0.04 |  | 0.91 | 0.04 |  | 0.96 |
| Lane Grp Cap(c), veh/h | 547 | 2609 | 1141 | 436 | 2509 | 0 | 77 | 0 | 0 | 77 | 0 | 0 |
| V/C Ratio(X) | 0.33 | 0.58 | 0.00 | 0.24 | 0.48 | 0.00 | 1.48 | 0.00 | 0.00 | 1.70 | 0.00 | 0.00 |
| Avail Cap(c_a), veh/h | 888 | 4942 | 2160 | 660 | 4566 | 0 | 855 | 0 | 0 | 851 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(l) | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay (d), s/veh | 1.8 | 2.2 | 0.0 | 2.2 | 2.1 | 0.0 | 25.4 | 0.0 | 0.0 | 25.4 | 0.0 | 0.0 |
| Incr Delay (d2), s/veh | 0.3 | 0.4 | 0.0 | 0.2 | 0.3 | 0.0 | 228.6 | 0.0 | 0.0 | 323.2 | 0.0 | 0.0 |
| Initial Q Delay(d3),s/veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/ln | 0.0 | 0.2 | 0.0 | 0.0 | 0.1 | 0.0 | 5.8 | 0.0 | 0.0 | 7.8 | 0.0 | 0.0 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh | 2.1 | 2.7 | 0.0 | 2.4 | 2.4 | 0.0 | 254.0 | 0.0 | 0.0 | 348.6 | 0.0 | 0.0 |
| LnGrp LOS | A | A | A | A | A | A | F | A | A | F | A | A |
| Approach Vol, veh/h |  | 1690 |  |  | 1305 |  |  | 115 |  |  | 131 |  |
| Approach Delay, s/veh |  | 2.6 |  |  | 2.4 |  |  | 254.0 |  |  | 348.6 |  |
| Approach LOS |  | A |  |  | A |  |  | F |  |  | F |  |
| Timer - Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration ( $G+Y+R \mathrm{c}$ ), $s$ | 7.7 | 43.0 |  | 0.0 | 7.1 | 43.6 |  | 0.0 |  |  |  |  |
| Change Period ( $\mathrm{Y}+\mathrm{Rc}$ ), s | 4.0 | 6.0 |  | 4.0 | 4.0 | 6.0 |  | 4.0 |  |  |  |  |
| Max Green Setting (Gmax), s | 14.0 | 69.0 |  | 23.0 | 10.0 | 73.0 |  | 23.0 |  |  |  |  |
| Max Q Clear Time (g_c+11), s | 3.2 | 8.8 |  | 0.0 | 2.7 | 11.2 |  | 0.0 |  |  |  |  |
| Green Ext Time (p_c), s | 0.3 | 17.7 |  | 0.0 | 0.1 | 26.4 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 25.4 |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
18: US 26 \& Vista Loop East

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 0.4 |  |  |  |  |  |


| Major/Minor | Major1 |  | Major2 |  | Minor2 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Conflicting Flow All | 1326 | 0 | - | 0 | 2131 | 663 |
| Stage 1 | - | - | - | - | 1313 | - |
| Stage 2 | - | - | - | - | 818 | - |
| Critical Hdwy | 4.14 | - | - | - | 6.84 | 6.94 |
| Critical Hdwy Stg 1 | - | - | - | - | 5.84 | - |
| Critical Hdwy Stg 2 | - | - | - | - | 5.84 | - |
| Follow-up Hdwy | 2.22 | - | - | - | 3.52 | 3.32 |
| Pot Cap-1 Maneuver | 517 | - | - | - | 42 | 404 |
| Stage 1 | - | - | - | - | 216 | - |
| Stage 2 | - | - | - | - | 394 | - |
| Platoon blocked, \% |  | - | - | - |  |  |
| Mov Cap-1 Maneuver | 517 | - | - | - | 42 | 404 |
| Mov Cap-2 Maneuver | - | - | - | - | 42 | - |
| Stage 1 | - | - | - | - | 214 | - |
| Stage 2 | - | - | - | - | 394 | - |
|  |  |  |  |  |  |  |
| Approach | EB |  | WB |  | SB |  |
| HCM Control Delay, s | 0 |  | 0 |  | 117.3 |  |
| HCM LOS |  |  |  |  | F |  |
|  |  |  |  |  |  |  |
| Minor Lane/Major Mvmt |  |  | EBT | WBT | WBR SBLn1 |  |
| Capacity (veh/h) |  | 517 | - | - |  | 42 |
| HCM Lane V/C Ratio |  | 0.01 | - | - | - | 0.251 |
| HCM Control Delay (s) |  | 12 | - | - | - | 117.3 |
| HCM Lane LOS |  | B | - | - |  | F |
| HCM 95th \%tile Q(veh) |  | 0 | - | - | - | 0.8 |

HCM 6th Signalized Intersection Summary
20: Hwy 211 \& Dubarko Rd
06/28/2021

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

HCM 6th TWSC
23: Bornstedt Rd \& Hwy 211



HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26
06／28／2021

|  | 4 | $\rightarrow$ |  | 7 |  | 4 | 4 | $\dagger$ | $>$ | ＊ | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 个4 | 「 | \％ | 种 | 「 |  | \＄ |  |  | \＄ |  |
| Traffic Volume（veh／h） | 250 | 2205 | 15 | 10 | 1435 | 165 | 70 | 50 | 10 | 165 | 10 | 90 |
| Future Volume（veh／h） | 250 | 2205 | 15 | 10 | 1435 | 165 | 70 | 50 | 10 | 165 | 10 | 90 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 263 | 2321 | 16 | 11 | 1511 | 0 | 74 | 53 | 11 | 174 | 11 | 95 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 182 | 1735 | 774 | 73 | 1496 |  | 65 | 46 | 10 | 207 | 13 | 113 |
| Arrive On Green | 0.11 | 0.52 | 0.52 | 0.04 | 0.45 | 0.00 | 0.08 | 0.08 | 0.08 | 0.21 | 0.21 | 0.21 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 826 | 591 | 123 | 1008 | 64 | 550 |
| Grp Volume（v），veh／h | 263 | 2321 | 16 | 11 | 1511 | 0 | 138 | 0 | 0 | 280 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1540 | 0 | 0 | 1622 | 0 | 0 |
| Q Serve（g＿s），s | 11.0 | 52.5 | 0.5 | 0.6 | 46.0 | 0.0 | 8.0 | 0.0 | 0.0 | 16.9 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 11.0 | 52.5 | 0.5 | 0.6 | 46.0 | 0.0 | 8.0 | 0.0 | 0.0 | 16.9 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.54 |  | 0.08 | 0.62 |  | 0.34 |
| Lane Grp Cap（c），veh／h | 182 | 1735 | 774 | 73 | 1496 |  | 121 | 0 | 0 | 333 | 0 | 0 |
| V／C Ratio（X） | 1.44 | 1.34 | 0.02 | 0.15 | 1.01 |  | 1.14 | 0.00 | 0.00 | 0.84 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 182 | 1735 | 774 | 73 | 1496 |  | 121 | 0 | 0 | 541 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（I） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 45.4 | 24.7 | 12.1 | 46.9 | 27.9 | 0.0 | 46.8 | 0.0 | 0.0 | 38.9 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 227.8 | 156.2 | 0.0 | 0.6 | 25.8 | 0.0 | 124.9 | 0.0 | 0.0 | 6.4 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 15.9 | 55.0 | 0.2 | 0.3 | 21.0 | 0.0 | 7.3 | 0.0 | 0.0 | 7.3 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 273.3 | 180.9 | 12.1 | 47.4 | 53.8 | 0.0 | 171.7 | 0.0 | 0.0 | 45.3 | 0.0 | 0.0 |
| LnGrp LOS | F | F | B | D | F |  | F | A | A | D | A | A |
| Approach Vol，veh／h |  | 2600 |  |  | 1522 | A |  | 138 |  |  | 280 |  |
| Approach Delay，s／veh |  | 189.2 |  |  | 53.7 |  |  | 171.7 |  |  | 45.3 |  |
| Approach LOS |  | F |  |  | D |  |  | F |  |  | D |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ）， s | 15.0 | 50.0 |  | 24.9 | 8.5 | 56.5 |  | 12.0 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ），$s$ | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 10.5 | 43.0 |  | 33.0 | 4.0 | 49.5 |  | 7.5 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 13.0 | 48.0 |  | 18.9 | 2.6 | 54.5 |  | 10.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 0.0 |  | 1.0 | 0.0 | 0.0 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 134.3 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | F |  |  |  |  |  |  |  |  |  |
| Notes |  |  |  |  |  |  |  |  |  |  |  |  |

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
06/28/2021

c Critical Lane Group

HCM 6th Signalized Intersection Summary
5: Ruben Lane \& US 26

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

## Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
6：Bluff Rd \＆US 26

|  | 4 |  |  |  |  |  |  |  | $\pm$ | ， |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ${ }^{*}$ | 性 | 「 | \％ | 革 | 「 | ${ }^{7}$ | F |  | \％ | $\uparrow$ |  |
| Traffic Volume（veh／h） | 80 | 1640 | 180 | 70 | 1370 | 295 | 90 | 5 | 25 | 265 | 145 | 85 |
| Future Volume（veh／h） | 80 | 1640 | 180 | 70 | 1370 | 295 | 90 | 5 | 25 | 265 | 145 | 85 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.98 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln 1 | 1772 | 1772 | 1772 | 1730 | 1730 | 1730 | 1786 | 1786 | 1786 | 1786 | 1786 | 1786 |
| Adj Flow Rate，veh／h | 82 | 1673 | 184 | 71 | 1398 | 301 | 92 | 5 | 26 | 270 | 148 | 87 |
| Peak Hour Factor | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 5 | 5 | 5 | 1 | 1 | 1 | 1 | 1 | 1 |
| Cap，veh／h | 127 | 1408 | 626 | 375 | 1675 | 834 | 115 | 30 | 155 | 216 | 191 | 112 |
| Arrive On Green | 0.04 | 0.42 | 0.42 | 0.19 | 0.57 | 0.57 | 0.07 | 0.12 | 0.13 | 0.13 | 0.18 | 0.19 |
| Sat Flow，veh／h | 1688 | 3367 | 1498 | 1647 | 2941 | 1465 | 1701 | 245 | 1275 | 1701 | 1053 | 619 |
| Grp Volume（v），veh／h | 82 | 1673 | 184 | 71 | 1398 | 301 | 92 | 0 | 31 | 270 | 0 | 235 |
| Grp Sat Flow（s），veh／h／nn | 1688 | 1683 | 1498 | 1647 | 1470 | 1465 | 1701 | 0 | 1520 | 1701 | 0 | 1672 |
| Q Serve（g＿s），s | 3.4 | 46.0 | 6.6 | 0.0 | 42.9 | 12.3 | 5.9 | 0.0 | 2.0 | 14.0 | 0.0 | 14.7 |
| Cycle Q Clear（g＿c），s | 3.4 | 46.0 | 6.6 | 0.0 | 42.9 | 12.3 | 5.9 | 0.0 | 2.0 | 14.0 | 0.0 | 14.7 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.84 | 1.00 |  | 0.37 |
| Lane Grp Cap（c），veh／h | 127 | 1408 | 626 | 375 | 1675 | 834 | 115 | 0 | 185 | 216 | 0 | 303 |
| V／C Ratio（X） | 0.65 | 1.19 | 0.29 | 0.19 | 0.83 | 0.36 | 0.80 | 0.00 | 0.17 | 1.25 | 0.00 | 0.78 |
| Avail Cap（c＿a），veh／h | 127 | 1408 | 626 | 375 | 1675 | 834 | 186 | 0 | 414 | 216 | 0 | 486 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 0.55 | 0.55 | 0.55 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 |
| Uniform Delay（d），s／veh | 28.3 | 32.0 | 11.4 | 36.3 | 19.4 | 12.8 | 50.6 | 0.0 | 43.1 | 48.0 | 0.0 | 42.8 |
| Incr Delay（d2），s／veh | 5.3 | 89.0 | 0.7 | 0.1 | 5.1 | 1.2 | 7.7 | 0.0 | 0.3 | 143.7 | 0.0 | 2.6 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ | ／／IT1． 5 | 34.9 | 2.3 | 1.6 | 15.2 | 4.2 | 2.8 | 0.0 | 0.8 | 14.6 | 0.0 | 6.3 |
| Unsig．Movement Delay， | ，s／veh |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 33.6 | 121.0 | 12.1 | 36.4 | 24.5 | 14.0 | 58.2 | 0.0 | 43.4 | 191.7 | 0.0 | 45.4 |
| LnGrp LOS | C | F | B | D | C | B | E | A | D | F | A | D |
| Approach Vol，veh／h |  | 1939 |  |  | 1770 |  |  | 123 |  |  | 505 |  |
| Approach Delay，s／veh |  | 106.9 |  |  | 23.2 |  |  | 54.5 |  |  | 123.7 |  |
| Approach LOS |  | F |  |  | C |  |  | D |  |  | F |  |
| Timer－Assigned Phs | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |  |  |  |  |
| Phs Duration（ $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ）， | ）， 84.6 | 50.0 | 11.4 | 23.9 | 8.0 | 66.6 | 18.0 | 17.4 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ），s | s 4.0 | 4.8 | 4.0 | 4.5 | 4.0 | 4.0 | 4.0 | 4.5 |  |  |  |  |
| Max Green Setting（Gma | max4， S | 45.2 | 12.0 | 31.5 | 4.0 | 46.0 | 14.0 | 29.5 |  |  |  |  |
| Max Q Clear Time（g＿c＋ | ＋12，©s | 48.0 | 7.9 | 16.7 | 5.4 | 44.9 | 16.0 | 4.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 0.0 | 0.0 | 0.7 | 0.0 | 1.1 | 0.0 | 0.1 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl DelayHCM 6th LOS |  |  | 73.2 |  |  |  |  |  |  |  |  |  |
|  |  |  | E |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green．

HCM 6th TWSC
8: Bluff Rd \& Bell Street


HCM 6th TWSC
9: 362nd Dr \& Industrial Way East


HCM 6th AWSC
10: 362nd Dr \& Industrial Way West


| Lane | NBLn1 | EBLn1 | EBLn2 | SBLn1 | SBLn2 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Vol Left, \% | $9 \%$ | $100 \%$ | $0 \%$ | $0 \%$ | $0 \%$ |
| Vol Thru, \% | $91 \%$ | $0 \%$ | $0 \%$ | $100 \%$ | $0 \%$ |
| Vol Right, \% | $0 \%$ | $0 \%$ | $100 \%$ | $0 \%$ | $100 \%$ |
| Sign Control | Stop | Stop | Stop | Stop | Stop |
| Traffic Vol by Lane | 715 | 100 | 255 | 850 | 5 |
| LT Vol | 65 | 100 | 0 | 0 | 0 |
| Through Vol | 0 | 0 | 0 | 850 | 0 |
| RT Vol | 753 | 105 | 255 | 0 | 5 |
| Lane Flow Rate | 4 | 7 | 268 | 895 | 5 |
| Geometry Grp | 1.376 | 0.237 | 0.514 | 7 | 7.66 |
| Degree of Util (X) | 7.422 | 9.469 | 8.203 | 7.144 | 6.423 |
| Departure Headway (Hd) | Yes | Yes | Yes | Yes | Yes |
| Convergence, Y/N | 497 | 382 | 443 | 519 | 561 |
| Cap | 5.422 | 7.169 | 5.903 | 4.844 | 4.123 |
| Service Time | 1.515 | 0.275 | 0.605 | 1.724 | 0.009 |
| HCM Lane V/C Ratio | 203.4 | 15.1 | 19.3 | 323.8 | 9.2 |
| HCM Control Delay | F | C | C | F | A |
| HCM Lane LOS | 30.9 | 0.9 | 2.9 | 48.1 | 0 |

HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


## Notes

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
15: Wolf Drive/SE Ten Eyck Rd \& US 26

| $\rangle$ |  |  |  |  |  |  | 4 |  |  |  | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations \% | 44 | ${ }^{\text {F }}$ | ${ }_{1}$ | 个4 | 「 | \% | $\hat{\beta}$ |  | \% | $\hat{\beta}$ |  |
| Traffic Volume (veh/h) 155 | 1365 | 130 | 10 | 1175 | 20 | 90 | 25 | 10 | 135 | 20 | 150 |
| Future Volume (veh/h) 155 | 1365 | 130 | 10 | 1175 | 20 | 90 | 25 | 10 | 135 | 20 | 150 |
| Initial Q $(Q b)$, veh 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus, Adj 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/ln 1772 | 1772 | 1772 | 1702 | 1702 | 1702 | 1800 | 1800 | 1800 | 1758 | 1758 | 1758 |
| Adj Flow Rate, veh/h 163 | 1437 | 137 | 11 | 1237 | 21 | 95 | 26 | 11 | 142 | 21 | 158 |
| Peak Hour Factor 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh, \% 2 | 2 | 2 | 7 | 7 | 7 | 0 | 0 | 0 | 3 | 3 | 3 |
| Cap, veh/h 366 | 1887 | 841 | 192 | 1494 | 666 | 193 | 254 | 108 | 331 | 38 | 283 |
| Arrive On Green 0.22 | 0.56 | 0.56 | 0.12 | 0.46 | 0.46 | 0.21 | 0.21 | 0.20 | 0.21 | 0.21 | 0.20 |
| Sat Flow, veh/h 1688 | 3367 | 1500 | 1621 | 3233 | 1442 | 1259 | 1201 | 508 | 1399 | 178 | 1339 |
| Grp Volume(v), veh/h 163 | 1437 | 137 | 11 | 1237 | 21 | 95 | 0 | 37 | 142 | 0 | 179 |
| Grp Sat Flow(s),veh/h/ln1688 | 1683 | 1500 | 1621 | 1617 | 1442 | 1259 | 0 | 1709 | 1399 | 0 | 1517 |
| Q Serve(g_s), s 9.2 | 36.0 | 4.9 | 0.7 | 36.7 | 0.9 | 8.1 | 0.0 | 1.9 | 10.1 | 0.0 | 11.7 |
| Cycle Q Clear(g_c), s 9.2 | 36.0 | 4.9 | 0.7 | 36.7 | 0.9 | 19.8 | 0.0 | 1.9 | 12.0 | 0.0 | 11.7 |
| Prop In Lane $\quad 1.00$ |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.30 | 1.00 |  | 0.88 |
| Lane Grp Cap(c), veh/h 366 | 1887 | 841 | 192 | 1494 | 666 | 193 | 0 | 362 | 331 | 0 | 321 |
| V/C Ratio(X) 0.44 | 0.76 | 0.16 | 0.06 | 0.83 | 0.03 | 0.49 | 0.00 | 0.10 | 0.43 | 0.00 | 0.56 |
| Avail Cap(c_a), veh/h 366 | 2121 | 945 | 192 | 1640 | 732 | 203 | 0 | 376 | 342 | 0 | 334 |
| HCM Platoon Ratio 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(I) $\quad 1.00$ | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 |
| Uniform Delay (d), s/veh 37.3 | 18.5 | 11.7 | 43.0 | 25.8 | 16.1 | 48.1 | 0.0 | 35.1 | 40.2 | 0.0 | 39.4 |
| Incr Delay (d2), s/veh 0.5 | 3.0 | 0.4 | 0.1 | 5.4 | 0.1 | 1.5 | 0.0 | 0.1 | 0.7 | 0.0 | 1.6 |
| Initial Q Delay(d3),s/veh 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/IR3. 9 | 14.3 | 1.7 | 0.3 | 14.3 | 0.3 | 2.6 | 0.0 | 0.8 | 3.5 | 0.0 | 4.5 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh 37.8 | 21.5 | 12.1 | 43.1 | 31.2 | 16.2 | 49.5 | 0.0 | 35.2 | 40.9 | 0.0 | 40.9 |
| LnGrp LOS D | C | B | D | C | B | D | A | D | D | A | D |
| Approach Vol, veh/h | 1737 |  |  | 1269 |  |  | 132 |  |  | 321 |  |
| Approach Delay, s/veh | 22.3 |  |  | 31.0 |  |  | 45.5 |  |  | 40.9 |  |
| Approach LOS | C |  |  | C |  |  | D |  |  | D |  |
| Timer - Assigned Phs 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration ( $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ), 87.1 | 65.7 |  | 27.3 | 27.9 | 54.8 |  | 27.3 |  |  |  |  |
| Change Period (Y+Rc), s 4.5 | 4.0 |  | 5.5 | 4.5 | 4.0 |  | 5.5 |  |  |  |  |
| Max Green Setting (Gmax4, © | 69.3 |  | 22.7 | 17.5 | 55.8 |  | 22.7 |  |  |  |  |
| Max Q Clear Time (g_c+112,\%s | 38.0 |  | 14.0 | 11.2 | 38.7 |  | 21.8 |  |  |  |  |
| Green Ext Time (p_c), s 0.0 | 23.7 |  | 0.7 | 0.2 | 12.2 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl DelayHCM 6th LOS |  | 28.1 |  |  |  |  |  |  |  |  |  |
|  |  | C |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
16: Langensand Rd \& US 26

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 5.3 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
17：Dubarko Ext／Vista Loop West \＆US 26
06／28／2021

|  | $\rangle$ | $\rightarrow$ | $\geqslant$ | 7 |  |  | 4 | $\dagger$ | $>$ |  | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ＊ | 个4 | 「 | ${ }^{7}$ | 中t |  |  | \＄ |  |  | \＄ |  |
| Traffic Volume（veh／h） | 130 | 1350 | 5 | 100 | 1240 | 0 | 5 | 5 | 100 | 5 | 0 | 100 |
| Future Volume（veh／h） | 130 | 1350 | 5 | 100 | 1240 | 0 | 5 | 5 | 100 | 5 | 0 | 100 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1758 | 1758 | 1772 | 1772 | 1716 | 1716 | 1772 | 1772 | 1772 | 1800 | 1723 | 1800 |
| Adj Flow Rate，veh／h | 137 | 1421 | 5 | 106 | 1305 | 0 | 5 | 5 | 105 | 5 | 0 | 105 |
| Peak Hour Factor | 0.95 | 0.95 | 0.94 | 0.94 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 3 | 3 | 2 | 2 | 6 | 6 | 2 | 2 | 2 | 0 | 2 | 0 |
| Cap，veh／h | 177 | 2488 | 1119 | 136 | 2347 | 0 | 82 | 0 | 4 | 82 | 0 | 4 |
| Arrive On Green | 0.11 | 0.75 | 0.75 | 0.08 | 0.72 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Sat Flow，veh／h | 1674 | 3340 | 1502 | 1688 | 3346 | 0 | 77 | 77 | 1614 | 78 | 0 | 1641 |
| Grp Volume（v），veh／h | 137 | 1421 | 5 | 106 | 1305 | 0 | 115 | 0 | 0 | 110 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1674 | 1670 | 1502 | 1688 | 1630 | 0 | 1768 | 0 | 0 | 1719 | 0 | 0 |
| Q Serve（g＿s），s | 3.7 | 8.7 | 0.0 | 2.8 | 8.6 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 3.7 | 8.7 | 0.0 | 2.8 | 8.6 | 0.0 | 0.1 | 0.0 | 0.0 | 0.1 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 0.00 | 0.04 |  | 0.91 | 0.05 |  | 0.95 |
| Lane Grp Cap（c），veh／h | 177 | 2488 | 1119 | 136 | 2347 | 0 | 86 | 0 | 0 | 86 | 0 | 0 |
| V／C Ratio（X） | 0.77 | 0.57 | 0.00 | 0.78 | 0.56 | 0.00 | 1.34 | 0.00 | 0.00 | 1.28 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 656 | 5089 | 2288 | 551 | 4754 | 0 | 969 | 0 | 0 | 938 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 20.0 | 2.6 | 1.5 | 20.7 | 3.0 | 0.0 | 23.0 | 0.0 | 0.0 | 23.0 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 5.3 | 0.4 | 0.0 | 6.9 | 0.4 | 0.0 | 166.7 | 0.0 | 0.0 | 141.6 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 1.4 | 0.2 | 0.0 | 1.1 | 0.1 | 0.0 | 4.8 | 0.0 | 0.0 | 4.2 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 25.3 | 3.0 | 1.5 | 27.6 | 3.4 | 0.0 | 189.7 | 0.0 | 0.0 | 164.6 | 0.0 | 0.0 |
| LnGrp LOS | C | A | A | C | A | A | F | A | A | F | A | A |
| Approach Vol，veh／h |  | 1563 |  |  | 1411 |  |  | 115 |  |  | 110 |  |
| Approach Delay，s／veh |  | 5.0 |  |  | 5.3 |  |  | 189.7 |  |  | 164.6 |  |
| Approach LOS |  | A |  |  | A |  |  | F |  |  | F |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $G+Y+R \mathrm{c}$ ）， s | 8.9 | 37.1 |  | 0.0 | 7.7 | 38.2 |  | 0.0 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ），s | 4.0 | 4.0 |  | 4.0 | 4.0 | 4.0 |  | 4.0 |  |  |  |  |
| Max Green Setting（Gmax），s | 18.0 | 67.0 |  | 23.0 | 15.0 | 70.0 |  | 23.0 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 5.7 | 10.6 |  | 0.0 | 4.8 | 10.7 |  | 0.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.2 | 20.0 |  | 0.0 | 0.2 | 23.6 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 17.2 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | B |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
18: US 26 \& Vista Loop East



HCM 6th Signalized Intersection Summary
20: Hwy 211 \& Dubarko Rd
06/28/2021

|  | 4 | $\rightarrow$ |  | 7 |  |  | 4 | 4 | 7 |  | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | * | $\uparrow$ |  | \% | $\hat{\dagger}$ |  | ${ }^{*}$ | 4 | F | * | $\uparrow$ | 「 |
| Traffic Volume (veh/h) | 40 | 30 | 135 | 240 | 105 | 30 | 30 | 300 | 415 | 10 | 470 | 15 |
| Future Volume (veh/h) | 40 | 30 | 135 | 240 | 105 | 30 | 30 | 300 | 415 | 10 | 470 | 15 |
| Initial $Q(Q b)$, veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.99 |
| Parking Bus, Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/ln | 1800 | 1800 | 1800 | 1772 | 1772 | 1772 | 1772 | 1772 | 1772 | 1758 | 1758 | 1758 |
| Adj Flow Rate, veh/h | 42 | 32 | 142 | 253 | 111 | 32 | 32 | 316 | 437 | 11 | 495 | 16 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh, \% | 0 | 0 | 0 | 2 | 2 | 2 | 2 | 2 | 2 | 3 | 3 | 3 |
| Cap, veh/h | 378 | 43 | 193 | 436 | 355 | 102 | 302 | 728 | 614 | 337 | 693 | 584 |
| Arrive On Green | 0.03 | 0.15 | 0.15 | 0.15 | 0.27 | 0.27 | 0.03 | 0.41 | 0.41 | 0.01 | 0.39 | 0.39 |
| Sat Flow, veh/h | 1714 | 288 | 1277 | 1688 | 1322 | 381 | 1688 | 1772 | 1494 | 1674 | 1758 | 1482 |
| Grp Volume(v), veh/h | 42 | 0 | 174 | 253 | 0 | 143 | 32 | 316 | 437 | 11 | 495 | 16 |
| Grp Sat Flow(s),veh/h/ln | 1714 | 0 | 1565 | 1688 | 0 | 1703 | 1688 | 1772 | 1494 | 1674 | 1758 | 1482 |
| Q Serve(g_s), s | 1.2 | 0.0 | 6.2 | 6.8 | 0.0 | 3.9 | 0.7 | 7.4 | 14.2 | 0.2 | 13.8 | 0.4 |
| Cycle Q Clear(g_c), s | 1.2 | 0.0 | 6.2 | 6.8 | 0.0 | 3.9 | 0.7 | 7.4 | 14.2 | 0.2 | 13.8 | 0.4 |
| Prop In Lane | 1.00 |  | 0.82 | 1.00 |  | 0.22 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Lane Grp Cap (c), veh/h | 378 | 0 | 236 | 436 | 0 | 458 | 302 | 728 | 614 | 337 | 693 | 584 |
| V/C Ratio(X) | 0.11 | 0.00 | 0.74 | 0.58 | 0.00 | 0.31 | 0.11 | 0.43 | 0.71 | 0.03 | 0.71 | 0.03 |
| Avail Cap(c_a), veh/h | 438 | 0 | 565 | 499 | 0 | 820 | 371 | 1158 | 977 | 434 | 1149 | 969 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(l) | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Uniform Delay (d), s/veh | 19.8 | 0.0 | 23.6 | 15.7 | 0.0 | 17.0 | 12.1 | 12.3 | 14.3 | 11.2 | 14.8 | 10.8 |
| Incr Delay (d2), s/veh | 0.1 | 0.0 | 3.3 | 1.0 | 0.0 | 0.3 | 0.1 | 0.9 | 3.3 | 0.0 | 2.9 | 0.0 |
| Initial Q Delay(d3),s/veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/ln | 0.5 | 0.0 | 2.3 | 2.4 | 0.0 | 1.4 | 0.2 | 2.5 | 4.6 | 0.1 | 5.0 | 0.1 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh | 19.9 | 0.0 | 26.9 | 16.7 | 0.0 | 17.3 | 12.2 | 13.1 | 17.5 | 11.2 | 17.8 | 10.8 |
| LnGrp LOS | B | A | C | B | A | B | B | B | B | B | B | B |
| Approach Vol, veh/h |  | 216 |  |  | 396 |  |  | 785 |  |  | 522 |  |
| Approach Delay, s/veh |  | 25.5 |  |  | 16.9 |  |  | 15.5 |  |  | 17.4 |  |
| Approach LOS |  | C |  |  | B |  |  | B |  |  | B |  |
| Timer - Assigned Phs | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |  |  |  |  |
| Phs Duration ( $G+Y+R \mathrm{c}$ ), s | 4.7 | 27.9 | 12.8 | 12.8 | 5.6 | 26.9 | 6.0 | 19.6 |  |  |  |  |
| Change Period ( $\mathrm{Y}+\mathrm{Rc}$ ), s | 4.0 | 4.8 | 4.0 | 4.0 | 4.0 | 4.8 | 4.0 | 4.0 |  |  |  |  |
| Max Green Setting (Gmax), s | 4.0 | 37.2 | 11.0 | 21.0 | 4.0 | 37.2 | 4.0 | 28.0 |  |  |  |  |
| Max Q Clear Time (g_c+11), s | 2.2 | 16.2 | 8.8 | 8.2 | 2.7 | 15.8 | 3.2 | 5.9 |  |  |  |  |
| Green Ext Time (p_c), s | 0.0 | 6.9 | 0.2 | 0.4 | 0.0 | 4.5 | 0.0 | 0.4 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay 17.5 |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | B |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
23: Bornstedt Rd \& Hwy 211

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 1.6 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26
06／28／2021

|  | $\stackrel{ }{*}$ |  |  | 7 |  | 4 | 4 | $\uparrow$ | $p$ |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 个4 | 「 | \％ | 个4 | 「 |  | \＆ |  |  | \＆ |  |
| Traffic Volume（veh／h） | 100 | 1525 | 5 | 5 | 745 | 165 | 25 | 40 | 10 | 245 | 20 | 30 |
| Future Volume（veh／h） | 100 | 1525 | 5 | 5 | 745 | 165 | 25 | 40 | 10 | 245 | 20 | 30 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 105 | 1605 | 5 | 5 | 784 | 0 | 26 | 42 | 11 | 258 | 21 | 32 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 145 | 1750 | 780 | 73 | 1583 |  | 32 | 52 | 14 | 303 | 25 | 38 |
| Arrive On Green | 0.09 | 0.52 | 0.52 | 0.04 | 0.48 | 0.00 | 0.07 | 0.06 | 0.07 | 0.22 | 0.22 | 0.22 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 507 | 818 | 214 | 1387 | 113 | 172 |
| Grp Volume（v），veh／h | 105 | 1605 | 5 | 5 | 784 | 0 | 79 | 0 | 0 | 311 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1540 | 0 | 0 | 1672 | 0 | 0 |
| Q Serve（g＿s），s | 6.2 | 45.1 | 0.2 | 0.3 | 16.7 | 0.0 | 5.2 | 0.0 | 0.0 | 18.4 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 6.2 | 45.1 | 0.2 | 0.3 | 16.7 | 0.0 | 5.2 | 0.0 | 0.0 | 18.4 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.33 |  | 0.14 | 0.83 |  | 0.10 |
| Lane Grp Cap（c），veh／h | 145 | 1750 | 780 | 73 | 1583 |  | 97 | 0 | 0 | 365 | 0 | 0 |
| V／C Ratio（X） | 0.73 | 0.92 | 0.01 | 0.07 | 0.50 |  | 0.81 | 0.00 | 0.00 | 0.85 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 229 | 1765 | 787 | 73 | 1583 |  | 97 | 0 | 0 | 552 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 45.9 | 22.7 | 11.9 | 47.2 | 18.4 | 0.0 | 47.5 | 0.0 | 0.0 | 38.7 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 4.2 | 8.4 | 0.0 | 0.2 | 0.5 | 0.0 | 36.8 | 0.0 | 0.0 | 8.1 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 2.6 | 17.0 | 0.1 | 0.1 | 5.7 | 0.0 | 3.0 | 0.0 | 0.0 | 8.3 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 50.1 | 31.1 | 11.9 | 47.5 | 18.9 | 0.0 | 84.3 | 0.0 | 0.0 | 46.7 | 0.0 | 0.0 |
| LnGrp LOS | D | C | B | D | B |  | F | A | A | D | A | A |
| Approach Vol，veh／h |  | 1715 |  |  | 789 | A |  | 79 |  |  | 311 |  |
| Approach Delay，s／veh |  | 32.2 |  |  | 19.1 |  |  | 84.3 |  |  | 46.7 |  |
| Approach LOS |  | C |  |  | B |  |  | F |  |  | D |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $G+Y+R \mathrm{C})$ ，$s$ | 12.8 | 53.2 |  | 26.5 | 8.5 | 57.5 |  | 10.5 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ）， s | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 13.5 | 41.5 |  | 33.0 | 4.0 | 51.0 |  | 6.0 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 8.2 | 18.7 |  | 20.4 | 2.3 | 47.1 |  | 7.2 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.1 | 7.3 |  | 1.1 | 0.0 | 3.5 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 31.6 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | C |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
06/28/2021

c Critical Lane Group

HCM 6th Signalized Intersection Summary
5: Ruben Lane \& US 26

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

## Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
6: Bluff Rd \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


## Notes

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
15: Wolf Drive/SE Ten Eyck Rd \& US 26

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |

Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
16: Langensand Rd \& US 26

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 0.9 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
17: Dubarko Ext/Vista Loop West \& US 26
06/28/2021


HCM 6th TWSC
18: US 26 \& Vista Loop East



## DRAFT TECHNICAL MEMORANDUM

DATE: July 26, 2021<br>TO: Project Management Team<br>FROM: Reah Flisakowski, Dock Rosenthal | DKS Associates<br>Chris Beatty, Jeff Elston | HHPR<br>Joel Ainsworth | ECONOrthwest<br>Darci Rudzinski | APG<br>SUBJECT: Sandy Bypass Feasibility Reevaluation - Benefit Cost Analysis P\# 20020-007

This memorandum presents the benefit cost analysis that was conducted to support the reevaluation of the US 26 bypass project that is identified in the 2011 Sandy Transportation System Plan (TSP). The goal of the analysis is to provide a planning-level assessment of the potential benefits and costs associated with the bypass using measures of performance related to the value of travel time, safety, and local businesses. The Sandy TSP is currently being updated and will incorporate the findings and recommendations from this assessment when developing the motor vehicle project list and priorities.

The following sections present the US 26 preferred conceptual alignment and the benefit cost analysis for value of time, safety, and local businesses.

## PREFERRED CONCEPTUAL ALIGNMENT

To support the benefit cost analysis, a conceptual alignment ( $10 \%$ design) and planning-level cost estimate was developed for the bypass. The US 26 bypass conceptual alignment developed for the 2011 Sandy TSP was refined based on updated future traffic operations and more detailed design considerations for topography, environmental constraints, and freeway design standards.

The conceptual alignment for the bypass is shown in Figure 1 and Appendix Section 1. The bypass features and design parameters are summarized below.

- The facility would be located south of the Sandy Urban Growth Boundary and approximately 5.8 miles long.
- The west end of the bypass would connect to US 26 approximately 2,400 feet west of Orient Drive. The new intersection on US 26 would be an interchange configuration.
- The east end of the bypass would connect to US 26 at Firwood Road (Shorty's Corner). The existing intersection would be converted to an interchange configuration.
- The new bypass intersection with OR 211 would be an interchange configuration.
- The bypass facility would provide a grade separated overcrossing at $362^{\text {nd }}$ Drive.
- The facility would provide a 120 -foot-wide right-of-way to accommodate four travel lanes (two each direction), raised median, shoulder area, lighting, trees and public utility easement.


FIGURE 1: US 26 BYPASS CONCEPTUAL ALIGNMENT
The primary purpose of the bypass is to serve regional traffic demand that currently travels on US 26 through Sandy. The interchanges at each end of the bypass and OR 211 would provide the primary access to the bypass. The rest of the facility would be limited to right-in/right-out access at key intersections to reduce conflicts and provide reliable free-flow traffic operations. The remaining streets that intersect the bypass conceptual alignment would be closed and an alternative street network would be provided. The conceptual alignment and potential network changes are shown in Appendix Section 1.

A cost estimate was prepared based on the $10 \%$ design concept for the bypass shown in Figure 1. The total cost estimate accounts for construction, utility and slope easements, right-of-way acquisition and professional services to administer design and construction management. The cost estimate is approximately $\$ 365$ to $\$ 390$ million in current year 2021 dollars. The detailed cost estimate is shown in Appendix Section 2. The cost estimate when adjusted for inflation to represent year 2040 is approximately $\$ 980$ million to $\$ 1$ billion. Construction in 2040 is the soonest the bypass could reasonably be built due to magnitude of the project related to regulatory and funding challenges.

## VALUE OF TIME IN TRAVEL

To identify potential benefits and costs associated with the US 26 bypass, a traffic analysis was conducted to provide a comparison of the future network improvement alternatives listed below. The supporting transportation data, analysis, and findings used for this benefit cost analysis are documented in the Future Transportation System Performance memo ${ }^{1}$ in the Appendix Section 3. This includes a detailed description of the projects and improvements included in each alternative.

- 2040 No Build Alternative includes the extension of Dubarko Road to SE Vista Loop Drive (west).
- 2040 Alternative \#1 includes a significant investment in local enhancements and minor improvements to US 26.
- 2040 Alternative \#3 adds the US 26 bypass to Alternative \#1.

The US 26 bypass is expected to serve a moderate future volume and improve traffic flow on US 26 through Sandy. It was estimated that approximately 1,500 vehicles per hour would use the bypass during the peak hour in year 2040. Approximately $60 \%$ of the bypass users during the peak hour would be through traffic with no origin or destination in Sandy, while the other $40 \%$ would be comprised of local trips accessing the south portion of Sandy.

As an additional measure for evaluating the effectiveness of each alternative, travel times along US 26 through the study area were estimated. Table 1 shows the travel time estimates for each alternative. Improvements in travel times among the alternatives are generally consistent with the improvements shown for intersection operations, with the provision of a bypass in Alternative \#3 resulting in moderate reductions in through travel time.

TABLE 1: ESTIMATED US 26 CORRIDOR TRAVEL TIMES (PEAK HOUR)

| ALTERNATIVE | TRAVEL TIME <br> EASTBOUND <br> (MM:SS) | TRAVEL TIME <br> WESTBOUND <br> (MM:SS) |
| :--- | :--- | :---: |
| 2020 EXISTING | $09: 35$ | $09: 55$ |
| 2040 NO BUILD | $16: 50$ | $14: 25$ |
| 2040 ALTERNATIVE \#1 | $13: 20$ | $10: 15$ |
| 2040 ALTERNATIVE \#3 | TRAVEL ON US 26 <br> FACILITY | $08: 55$ |
| TRAVEL ON BYPASS <br> FACILITY | $07: 55$ | $10: 20$ |

[^9]The future year 2040 travel time estimates developed for the No Build, Alternative \#1, and Alternative \#3 were used to evaluate potential future travel time benefits. With the bypass facility, year 2040 travel times through Sandy would result in the travel time savings shown in Table 2.

TABLE 2: ESTIMATED US 26 CORRIDOR TRAVEL TIMES SAVINGS (PEAK HOUR)

| ALTERNATIVES COMPARED | TRAVEL TIME <br> SAVINGS <br> EASTBOUND <br> (MM:SS) | TRAVEL TIME <br> SAVINGS <br> WESTBOUND <br> (MM:SS) |
| :--- | :---: | :---: |
| 2040 NO BUILD TO ALTERNATIVE \#3 | $-8: 55$ | $-6: 30$ |
| 2040 ALTERNATIVE \#1 TO ALTERNATIVE \#3 | $-5: 25$ | $-2: 20$ |

The value of time in travel savings (VTTS) was estimated to measure a potential benefit of the bypass. The Benefit-Cost Analysis Guidelines for Discretionary Grant Programs ${ }^{2}$ was the source for the value of travel time savings (cost per person hour) and average vehicle occupancy inputs in the calculations. Detailed assumptions are provided in Appendix Section 4.

The total VTTS was estimated at $\$ 19.21$ per person hour for travel along US 26 . This value was adjusted to reflect a slightly higher VTTS than the national average based on slightly higher household income and employee compensation in the City of Sandy and the Portland-VancouverHillsboro metropolitan area. The VTTS for commercial traffic was estimated at $\$ 32.19$ per person hour. This is consistent with the national rates recommended and scaled to 2021 dollars.

Based on the travel time savings between Alternative \#1 and Alternative \#3 shown in Table 2, the hourly benefit during the 2040 peak hour is approximately $\$ 1,900$. If this benefit is realized for one hour every weekday, the annual benefit is estimated at $\$ 500,000$ per year. If the benefit is realized for 6 hours every weekday, the annual benefit is estimate at $\$ 3,000,000$ per year. If this time savings benefit can be sustained for 20 years at an interest rate of $5 \%$, the net present value of the benefit is approximately $\$ 37.4$ million.

Comparing No Build and Alternative \#3, the hourly benefit during the 2040 peak hour is approximately $\$ 3,700$. If this benefit is realized for one hour every weekday, the annual benefit is estimated at $\$ 1,000,000$ per year. If the benefit is realized for 6 hours every weekday, the annual benefit is estimate at $\$ 6,000,000$ per year. If this time savings benefit can be sustained for 20 years at an interest rate of $5 \%$, the net present value of the benefit is approximately $\$ 74.8$ million.

[^10]
## SAFETY ANALYSIS

## COLLISION DATA

A safety analysis was conducted for US 26 between the end points of the bypass conceptual alignment. The most recent five years of available collision data, 2014 to 2018, was reviewed to document the severity of collisions and calculate the crash rate. The collision data compiled for the Sandy TSP Update is shown in Figure 2 and includes the US 26 safety data used for this analysis.

FIGURE 2: SANDY SAFETY ASSESSMENT - 2014 TO 2018


The crash records were summarized by study intersection for intersection-related crashes in Table 2 and non-intersection related crashes by study segments are summarized in Table 3. In total, the study corridor experienced 338 crashes over the five-year study period, including four fatal crashes and five serious injury crashes. The following key findings are summarized below all 338 crashes:

- All four fatal crashes involved a driver under the influence of alcohol or drugs.
- Three of the four crashes involved a pedestrian fatality.
- Two fatal crashes occurred in front of the Safeway along US 26 between Ruben Ln and Industrial Way.
- The most common crash type was rear-end crashes (53\%) and the top contributing factor was failure to avoid (34\%).
- The study intersection of $362^{\text {nd }}$ Dr and US 26 reported the highest number of crashes and the highest crash rate. Whereas the intersection of US 26 and Ruben Ln experienced the highest number of high severity crashes (one fatal and two serious injury crashes).
- The study segment between Ruben Ln and Bluff Rd experienced the highest number of crashes and the highest crash rate, including two fatal crashes.
- One in four crashes occurred on wet road surface conditions.

TABLE 2: US 26 INTERSECTION COLLISION DATA (2014 TO 2018)

| STUDY INTERSECTION | FATAL | INJURY | PROPERTY DAMAGE ONLY | TOTALA | CRASH RATE ${ }^{\text {B }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| ORIENT DR/US 26 | 0 | 1 | 2 | 3 | 0.053 |
| $362^{\text {ND }}$ DR/US 26 | 0 | 25 | 10 | 35 | 0.566 |
| INDUSTRIAL WAY/ US 26 | 0 | 6 | 5 | 11 | 0.201 |
| RUBEN LN/US 26 | 1 | 13 | 4 | 18 | 0.309 |
| BLUFF RD/US 26 | 0 | 9 | 10 | 19 | 0.311 |
| MEINIG AVE (OR <br> 211)/PROCTER BLVD (US 26) | 0 | 4 | 6 | 10 | 0.391 |
| MEINIG AVE (OR <br> 211)/PIONEER BLVD (US 26) | 0 | 6 | 5 | 11 | 0.290 |
| TEN EYCK RD/US 26 | 0 | 7 | 5 | 12 | 0.293 |
| LANGENSAND RD/US 26 | 0 | 4 | 2 | 6 | 0.182 |
| VISTA LOOP DR W/US 26 | 0 | 0 | 0 | 0 | 0 |
| VISTA LOOP DR E/US 26 | 0 | 0 | 0 | 0 | 0 |

${ }^{\text {A }}$ Intersection crashes were filtered to crashes that were only intersection related.
${ }^{\text {в }}$ Crash rate is calculated based on FHWA intersection crash rate calculation:
https://safety.fhwa.dot.gov/local_rural/training/fhwasa1210/s3.cfm
Overall, the 11 study intersections experienced a total of 125 crashes, including one fatal crash and three serious injury crashes. The following key findings for 125 intersection related crashes are summarized below:

- One fatal crash occurred at the intersection of Ruben Ln and US 26 that involved a driver, who was reported under the influence of alcohol, driving westbound along US 26 and disregarded the traffic signal and hit a pedestrian crossing the crosswalk.
- Two of the three serious injury crashes involved a vehicle making a turning movement from the westbound approach at Ruben Ln and US 26.
- $362^{\text {nd }} \mathrm{Dr}$ and US 26 intersection reported the highest number of crashes and the highest crash rate compared to the other study intersection.
- The top three collision types reported at the study intersections were rear-end (49\%), turning (35\%), and pedestrian related (6\%).
- The top three contributing circumstances were reported failure to avoid (36\%), failure to yield ( $24 \%$ ), and disregarding the signal ( $8 \%$ ).
- $31 \%$ of crashes were reported on wet road surface conditions.

TABLE 3: US 26 SEGMENT COLLISION DATA (2014 TO 2018)

| HIGHWAY SEGMENT | LENGTH <br> (MILES) | FATAL | INJURY | PROPERTY DAMAGE ONLY | TOTAL | CRASH RATE ${ }^{\text {a }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1000 FEET WEST OF ORIENT DR - ORIENT DR | 0.189 | 0 | 0 | 1 | 1 | 9.676 |
| ORIENT DR - 362 ${ }^{\text {ND }}$ DR | 0.602 | 0 | 10 | 9 | 19 | 66.104 |
| $\begin{aligned} & 362^{\text {ND }} \text { DR - INDUSTRIAL } \\ & \text { WAY } \end{aligned}$ | 0.326 | 0 | 19 | 4 | 23 | 141.466 |
| INDUSTRIAL WAY RUBEN LN | 0.368 | 0 | 18 | 9 | 27 | 139.838 |
| RUBEN LN - BLUFF RD | 0.421 | 2 | 39 | 20 | 61 | 283.660 |
| BLUFF RD - MEINIG AVE (OR 211) ON PIONEER BLVD | 0.526 | 0 | 7 | 13 | 20 | 119.152 |
| BLUFF RD - MEINIG AVE (OR 211) ON PROCTOR BLVD | 0.523 | 0 | 8 | 19 | 27 | 206.289 |
| MEINIG AVE (OR 211) TEN EYCK RD ON PIONEER BLVD | 0.215 | 0 | 5 | 5 | 10 | 174.438 |
| MEINIG AVE (OR 211) TEN EYCK RD ON PROCTOR BLVD | 0.204 | 0 | 2 | 5 | 7 | 161.571 |
| TEN EYCK RD LANGENSAND RD | 0.292 | 1 | 4 | 1 | 6 | 56.007 |
| LANGENSAND RD VISTA LOOP DR EAST | 1.030 | 0 | 6 | 6 | 12 | 24.366 |
| VISTA LOOP DR EAST SE LUZON LN | 0.188 | 0 | 0 | 0 | 0 | 45.903 |

Overall, the study corridor experienced a total of 213 crashes that were non-intersection related, including three fatal crashes and two serious injury crashes. The following key findings for 213 segment crashes are summarized below:

- Three fatal crashes occurred over the five-year study period:
- Two fatal crashes occurred along US 26, between Ruben Lane and Industrial Way, including one pedestrian fatality. Both of these crashes involved a driver reportedly under the influence of drugs.
- The other fatal crash involved a driver, who was reported under the influence of alcohol and drugs, hit a pedestrian walking eastbound along the shoulder of US 26, between Ten Eyck Rd and Langensand Rd, where there is no sidewalk present.
- The segment along US 26 between Ruben Lane and Bluff Road reported the highest number of crashes and the highest crash rate compared to the other segments.
- The top three collision types reported for segments were rear-end (56\%), turning (16\%), and sideswipe (13\%).
- The top three contributing circumstances were reported failure to avoid (32\%), failure to yield (16\%), and following too close (14\%).
- One in five crashes were reported on wet road surface conditions.
- Eight crashes (4\%) reported a driver under the influence of alcohol or drugs, including three fatal crashes and four injury crashes.


## BYPASS SAFETY EVALUATION

By rerouting traffic around the main corridor of cities, highway bypasses can provide several direct transportation benefits, including improved roadway safety. A high-level safety evaluation of US 26 was conducted to identify potential safety benefits from the bypass. The evaluation included a review of literature and outcomes from bypass facilities as follows:

## California Bypass Study (2006) ${ }^{\mathbf{3}}$

This report summarizes the impacts of bypasses for local communities by presenting case studies of bypasses throughout the United States. Based on the case studies found in this report, constructing bypasses can improve traffic safety by reducing the number of conflict points between trucks, automobiles, motorcycles, bicyclists, and pedestrians. In particular, bypasses can divert freight traffic away from downtown areas, and it can improve travel times for goods to be moved between areas. Bypasses can also improve the perception of safety by addressing concerns related to truck traffic, improve local downtown circulation and reduce the idling noise in urban areas. The

[^11]report also summarized case studies of bypasses in other states, such as Iowa, where the bypass increased local business sales "due to local residents taking advantage of easier access to downtown businesses as a result of less traffic congestion, improved traffic safety and easier parking".

## New Roads and Human Health: A Systemic Review (2003) ${ }^{4}$

This journal article conducted a review of 32 different before-and-after bypass studies worldwide and their safety impacts. The research compared the number of injury accidents on the main road through town in the "before" period and the number of injury accidents in the "after" period for both the main road and the new bypass. In particular, a Norway case study conducted a metaanalysis of 20 bypasses that observed a 19\% decrease in injury accidents on average. Overall, the bypass studies showed a general decline in the number of injury accidents after the opening of the new bypass facilities.

## A Bayesian Assessment of the Effect of Highway Bypasses in Iowa on Crashes and Crash Rate (2011) ${ }^{5}$

This journal article assessed the impact of highway bypasses in the state of Iowa. The study evaluated several years before and after the construction of a bypass for 19 sites and compared them to 6 other "non-treatment" sites. The "non-treatment" sites were six cities that were scheduled to be bypassed but had not started construction prior to the study completion. The research results indicated the construction of the bypasses resulted in improved safety with a reduction of the number of crashes on both the old and new (bypass) road networks considered in the study. On average, the crash frequencies "were reduced by $50 \%$ on the old road network and $62 \%$ on the new road network". Also, the "crash rates on average were reduced $33 \%$ on the old road network and $59 \%$ on the new road network". Overall, the study concluded that the bypass construction increased traffic safety by reducing the number of crashes.

## SAFETY BENEFITS

It is estimated the construction of the US 26 bypass in Alternative \#3 would moderately improve safety on US 26 between Orient Drive and Firwood Road. Based on the literature review, it is likely that the number of crashes on US 26 through Sandy will be reduced if proper safety measures are implemented for the bypass construction. In particular, appropriate wayfinding signage and speed limit setting for both the main road and the new bypass should be planned thoughtfully for both local residents and regional travelers. Also, ensuring effective collaboration and consultation with relevant stakeholders, such as law enforcement, will ensure the continued safety for local residents and travelers on both routes. Furthermore, the City of Sandy should consider some educational

[^12]outreach efforts to inform local residents of how to safely traverse interchanges (merging, diverging and ramps) and to prevent driving under the influence of drugs/alcohol to reduce fatalities.

Overall, the bypass is expected to reduce the number of conflict points and avoid vulnerable travelers (i.e. pedestrians and bicyclists) by rerouting traffic away from the commercial and downtown areas.

## BENEFITS OR IMPACTS TO LOCAL BUSINESSES

To establish a baseline understanding of the potential effect of highway bypasses on communities similar to Sandy, available economic literature was reviewed and summarized in the following sections. This information is intended to inform the range of potential benefits or impacts to local businesses from the estimated reduction in vehicle trips on US 26 through Sandy.

## CHARACTERISTICS OF BYPASSES

Bypasses arise out of a need to correct safety and traffic concerns for state highways that are serving as both a regional highway and main street by diverting traffic away from a downtown or urban area and providing alternative routes for through traffic. Ideally, this has the potential to improve local access to goods and services for residents and visitors by decreasing traffic delays. ${ }^{6}$ Bypasses can be used to enhance quality of life (e.g., less noise and air pollution), add roadway capacity for existing or anticipated traffic needs, and upgrade existing roadway conditions. ${ }^{7}$

When urban activities become more centered around highways, highways may be unable to efficiently serve the community and are instead used for local trips-as opposed to through traffic. Downtown areas need parking access for businesses and safe, walkable environments while regional travel areas need fewer stops, higher speeds, and limited access facilities.

In Oregon, new bypasses can take the form of freeways or expressways and can be located within an Urban Growth Boundary (UGB) and/or outside of a UGB, with a Transportation Planning Rule goal exception. The primary distinction between these two roadways is the degree of local access. Freeways are high speed and have fully controlled access to prioritize through traffic and safety. When access connections are necessary, grade-separated interchanges are integrated.

Expressways have more access, albeit strictly controlled, to manage inter and intra-urban traffic. When expressway connections are necessary, they are at-grade signalized and unsignalized public

[^13]road intersections and interchanges. In general, rural areas should not have traffic signals and private-property access is discouraged although some exceptions may apply. ${ }^{8}$

## THE IMPACT OF BYPASSES ON SMALL-TOWN ECONOMIES

Some business owners and local stakeholders may express concerns about how a bypass will impact their local economy, while elected officials may view the new infrastructure as an opportunity for economic development. These changes can leave residents and local business owners wondering about the economic impacts of diverted traffic or the competitive effects of potential development adjacent to the new roadway. Economic concerns may include, but are not limited to:

- Will the businesses seeking development opportunities be locally owned or national chains or franchises likely to order their supplies and spend profits elsewhere?
- Will there be a loss of local character if the existing business mix is altered?
- Will new business development adjacent to the bypass increase competition for the existing businesses?

Each of these questions are complex and challenging to predict without extensive project and geographic information. Given the limited scope, this assessment focuses on the characteristics of bypasses that can affect a community's economy. The following section describes those differing characteristics.

## HOW CAN A BYPASS IMPACT DIFFERENT TYPES OF TOWNS AND BUSINESSES?

How the construction of a new bypass interacts with a local economy depends on several interrelated factors including the types of services and sectors a town specializes in, the customer base that town appeals to, and its geographic location. Key questions that often arise when attempting to evaluate the economic effect of a bypass on a community's economy are:

- Is the town located along a major trade route or near a large metropolitan area?
- What types of industry does the local economy support?
- Does the town cater primarily to tourists and pass-through traffic or residents?

Answering all these questions is imperative when evaluating the economic impacts of bypasses on local economies. While the variance of economic effects can be wide, some generalized relationships have been established through research. In 2006, the California Department of Transportation (Caltrans) published a comprehensive study ${ }^{9}$ that assessed the impacts of bypasses on small-town economies by reviewing existing literature on bypasses, performing field work, and developing a proprietary Highway Bypass Impact (HBI) Model. The authors identified a variety of factors that influence how a bypass interacts with a local, small-town economy.

[^14]The study identifies several key features that should be considered during the design phase of bypasses:

- Time savings
- Direct access
- Proximity to commercial areas
- Visibility

The time savings drivers incur is a determining factor in how many vehicles will opt to utilize the new bypass over the old route. This feature is one of the most significant benefits from bypasses. Bypasses connected to highway interchanges may impact businesses in one of two ways. One positive feature is that they can increase access to existing businesses if they are located along the bypass. A potential drawback is the bypass could draw traffic away from established businesses, encouraging new development adjacent to the bypass and increasing competition for existing businesses. The availability of parking in commercial areas (e.g., downtown) is a strong indicator of how well existing businesses can withstand potential competition from newly accessible land. And lastly, the more visible a business is from a bypass and the closer the business is to a commercial area (e.g., downtown), the less likely it is to experience negative effects from new traffic flows.

Communities with heavy local traffic or through traffic that does not stop are the least likely to be impacted by bypasses while communities that provide goods and services to pass-through traffic are most likely to experience adverse effects. In essence, the more a community relies on local traffic, the less likely the new bypass will impact businesses because there is an existing customer base. Even though local traffic-dependent communities may not stand to gain much from the addition of a bypass, they could experience increased and more efficient traffic flows if a bypass reduces truck traffic.

Residential communities and tourist destinations are the most likely to benefit from bypasses resulting in less traffic congestion and increased safety. Local business owners in these areas may have to partner with government officials to mitigate any potential negative impacts from the new traffic patterns. These strategies could involve capital improvements (e.g., increasing walkability, additional parking) or downtown redevelopment. Towns that offer a variety of visitor services (e.g., hotels, art galleries) attract more tourists as opposed to travelers passing through on their way to somewhere else and may experience positive economic impacts if a downtown area serves as a destination.

The types of towns that will have the most difficult time transitioning their economy after a bypass is constructed are those that are highway oriented. In particular, businesses that cater to passthrough traffic, like fast food chains and gas stations, are the most likely to be affected by bypasses. One critical question for these types of communities is whether travelers make opportunistic stops or if they incorporate the stop into their travel plans ahead of time? If travelers plan in advance on stopping at a particular location, ensuring convenient access for them is crucial to maintain the health of local businesses. If the businesses are more opportunistic for travelers, then advertising and proximity to the bypass is imperative. For example, tourist-related businesses can mitigate negative impacts by relocating to properties adjacent to the bypass.

## RESEARCH SUMMARY

Throughout the 1990s and 2000s, researchers and local and state governments evaluated the impacts of bypasses on local economies. A broad range of studies and reports emerged with many focusing on small-town economies.

In 1998, the Wisconsin Department of Transportation (WisDOT) published a report that analyzed the impact of bypasses on 17 smaller communities ${ }^{10}$ relative to 14 control communities since 1980. Researchers found that average traffic patterns over the long term on the older routes in the medium-to-large communities were close to the pre-bypass counts. ${ }^{11}$ Overall, residents and business owners viewed the bypasses as beneficial, citing development opportunities, less truck traffic, and improved traffic flows. These effects allowed businesses-retail and traffic-dependent businesses, in particular-to flourish and the medium-to-large communities to experience continued economic growth. Additionally, the bypasses caused little relocation of retail businesses adjacent to the new roadway. Despite these positives, the authors noted that bypasses had an increased potential for harm to communities with fewer than 1,000 residents. ${ }^{12}$

Similar to WisDOT's study, the Texas Department of Transportation (TxDOT) asked researchers to perform an analysis investigating the economic impacts of highway bypasses on small communities. While business owners, residents, and local elected officials held mixed reviews of the bypasses initially, they felt that traffic congestion had greatly improved, subsequently increasing safety and local business access. Despite these positives, the traffic diversion had negative impacts on highway-oriented businesses (e.g., service stations, motels, fast food restaurants), downtown businesses, and those along the bypass. However, the authors noted these impacts were not uniformly distributed and depended largely on the function of the downtown area, in particular whether the area focused on civic or service-related businesses. ${ }^{13}$

In 2001, the University of Kentucky Center for Business and Economic Research performed an analysis with the Kentucky Transportation Center to assess the impacts of bypasses on both local economies and quality of life. Researchers found that the construction of new bypasses did impact retail sales, but not overall employment. Employment growth was likely to increase if the bypasses were located near a city's business district. Other key findings included the size of a community was not a determinant in employment growth and some rearrangement of economic activity resulted from bypasses (e.g., increased vacancy rates in downtown areas). Residents reported

[^15]greater satisfaction with improved traffic flows and most downtown business owners felt that the bypass either assisted them or had no meaningful impact on their businesses. ${ }^{14}$

A larger study conducted through the National Cooperative Highway Research Program (NCHRP) used national survey data from both the United States and Canada to assess the impacts of bypasses on smaller economies (i.e., 5,000 residents). While the findings were largely inconclusive, the authors did determine that highway-oriented businesses in small towns were the most negatively impacted by traffic diversions and that perceived effects were more profound than the actual effects. Although there was an observed initial drop in sales, the local economies typically recovered due to decreased congestion and noise pollution. Small and rural communities stood to benefit as development potential along the new roadway and traffic safety increased. Additionally, land values increased along both the new bypasses and old routes. The researchers also concluded that population density had a large effect on a community's economic performance following bypass construction and that a town's ability to extend its political boundaries (and subsequently garner additional tax revenue from development) could have a positive impact as well. ${ }^{15}$

## POTENTIAL IMPACTS FOR SANDY

Accounting for a city's unique characteristics and commercial competition outside the city is the only way to truly assess how a particular economy may be impacted by a new bypass. The City of Sandy is a mixed economic environment with local and big-box businesses. Many are auto-oriented and cater to highway pass through traffic such as gas stations, convenience stores, drive-through coffee shops and fast food/high turnover restaurants. A major segment of retail customers are recreational visitors travelling through Sandy to Mt. Hood and Central Oregon. These unique customers support specialized local businesses such as outdoor equipment stores.

Some of these businesses serving pass through traffic may see an impact if their services cannot be easily replaced. For example, customers will need to determine if the travel time savings from taking the bypass outweighs the convenience of shopping in Sandy. Customers may choose to shop near their home before they leave or at their destination instead. Other auto-oriented businesses, such as gas stations, will likely be impacted. Customers may choose to stop for gas outside Sandy to save time travelling on the bypass. There are several gas stations to the east and west of Sandy within a few miles. The existing gas station at Firwood Road (Shorty's Corner) would be conveniently located on the east end of the bypass. Note that Sandy has a local gas tax that generates revenue to fund various transportation needs including facility maintenance. The diversion of vehicles to the bypass would likely reduce local gas tax revenue.

With the forecasted local growth over the next 20 years, it is unlikely these businesses would experience a high impact from a bypass. An analysis of employment inflow and outflow from

[^16]$2018^{16}$ (the most recent year available) showed that approximately 5,000 Sandy residents work outside of the city, 3,000 workers commute into the city, and 600 residents work within the city. Of the jobs within Sandy, most are classified as retail trade ( $\sim 1,000$ or $25 \%$ ) followed by accommodation and food services ( $\sim 500,15 \%$ ) and educational services ( $\sim 400,12 \%$ ). Of these, retail and food services may be the most vulnerable to impacts from a bypass.

The majority of the bypass alignment is outside the urban growth boundary with rural zoning and land use. Urban development would be prohibited, eliminating the possibility for new commercial development along the bypass that could compete with existing businesses on US 26 . The biggest commercial competition is the Portland Metro area, approximately seven miles west of Sandy, which can provide almost all the retail and service businesses highway drivers could need.

The bypass is forecasted to serve 1,500 vehicles peak hour in the 2040 peak hour. A portion of these vehicles are potential Sandy business customers that choose the travel time savings of the bypass over the convenience of shopping at a business on US 26. To counter that impact, lower traffic volumes on the highway may make downtown highway fronting businesses more attractive.

## OTHER CONSIDERATIONS

There are other potential benefits and costs related to constructing a bypass that should be considered beyond the value of travel time, safety and local businesses previously presented. These other considerations include maintenance of the facility and policy and regulatory requirements as descripted in the following sections.

## US 26 JURISDICTIONAL TRANSFER TO CITY

A new bypass facility would be constructed and operated by ODOT. With the bypass in place, ODOT would transfer the jurisdiction of the existing section of US 26 being bypassed to the City. The ongoing maintenance and operation of the facility would be a cost burden for the City. This segment of US 26 is approximately 5 miles long with four to five travel lanes, street lighting and numerous traffic signals. The average annual cost to maintain a comparable urban highway is $\$ 20,000$ to $\$ 30,000$ per miles. Over the next 20 years, the maintenance cost for the City is estimated to be $\$ 2$ to $\$ 3$ million.

The City taking jurisdiction of US 26 also brings opportunities to make local changes to the facility. With the bypass in place, the future traffic volumes on US 26 will decrease significantly and potentially allow the reconstruction of the existing five-lane sections (outside the downtown couplet) to three-lanes and provide additional design features such as landscaping, wider sidewalks, protected bicycle lanes, median treatments, and diagonal parking with the extra roadway width. This would result in benefits to overall safety and livability and encourage more walking, biking, and transit activity. Reconstruction of US 26 would be a major capital project with

[^17]potential modifications to traffic signals, drainage, utilities, street lighting, pavement markings and signage. Based on planning level cost estimates for comparable corridor reconstruction projects, the cost estimate could range from $\$ 20$ to $\$ 40$ million for improvements.

## POLICY AND REGULATORY REQUIREMENTS

A detailed evaluation of the policy and regulatory considerations associated with a potential bypass was conducted for this analysis, as provided in the Appendix, Section 4 and summarized below.

The construction of a US 26 bypass around the city of Sandy represents a significant investment in public infrastructure with the potential to impact transportation, urban and rural lands, Goal 5 resources, and the local and regional economy. Demonstration of compliance with several related policies and regulations will need to be addressed if this alternative is pursued and further developed.

A preferred bypass alternative would be documented in a facility plan, ultimately adopted by the Oregon Transportation Commission (OTC) and Oregon Department of Transportation (ODOT), thereby amending the Oregon Highway Plan (OHP). The City of Sandy and Clackamas County will need to work collaboratively on developing any necessary amendments to local plans (such as the comprehensive plan, TSPs, local land use, and subdivision codes) to ensure consistency with the facility plan for the proposed bypass. While both the state and the local governments adopt the facility plan, or elements thereof, the adoption processes are different and the roles and responsibilities for the different levels of government are not the same.

Both the City of Sandy and Clackamas County would amend their respective TSPs to incorporate elements of the facility plan. Local approval may require the adoption of new transportation-related policies, consistent with the findings and supportive of the recommendations of the facility plan. New ordinances or amendments to existing ordinances, resolutions, and Inter-Governmental Agreements (IGA) may be necessary to ensure that the access management, the land use management, and the coordination elements of the facility plan are achieved. The approval process would include Planning Commission/City Council hearings with the City of Sandy and Planning Commission/County Commission hearings with Clackamas County.

If the preferred bypass alignment impacts County land designated for EFU or Forest use, the County would need to support adoption with goal exception findings. ${ }^{17}$ Following successful local adoption by the City and County, the facility plan could be presented to the OTC for its review and approval.

[^18]
## SUMMARY

To support the reevaluation of the US 26 bypass project, a planning-level assessment of the potential benefits and costs of the bypass was conducted with measures of performance related to various measures. The key findings are summarized in Table 4. These findings will contribute to the content and analysis in subsequent memoranda including the Sandy Bypass Feasibility Reevaluation Report.

TABLE 4: COST AND BENEFIT SUMMARY OF BYPASS FACILITY

| Measure | Cost/Impact | Benefit | Consideration |
| :---: | :---: | :---: | :---: |
| Project Planning and Construction | $\$ 980$ million to $\$ 1$ billion for construction, right-ofway acquisition, easements, design and construction management |  | The cost estimate is for planning purposes only and could change significantly due to the high level of uncertainty regarding the construction year, NEPA process and final design and alignment. |
| Future Volume and Travel Time |  | Bypass estimated to serve <br> 1,500 vehicles per hour in 2040 peak hour. <br> Bypass compared to 2040 No Build alternative peak hour: Estimated to save 9 minutes eastbound and 6.5 minutes westbound | Other roadway capacity projects are likely to be built by 2040 that would improve US 26 traffic flow and reduce the estimated time savings ( 5.5 minutes eastbound and 2.5 minutes westbound). |
| Travel Time Value |  | \$6 million per year, $\$ 75$ million over 20 years | Cost saving estimate is highly variable depending on future traffic patterns and duration of congested conditions. |
| Safety |  | Overall reduction in crashes on US 26 expected with lower volumes and fewer conflicts with pedestrians and cyclists downtown. |  |
| Local Businesses | Diverts potential customers from highway-oriented businesses on US 26. Local gas tax revenue would likely be lower. | Reducing traffic volumes in the downtown area could increase walking and biking activity and make fronting businesses more attractive. | Current zoning and land use patterns encourage commercial development along the highway. A bypass outside the UGB would not allow for adjacent commercial development. If the bypass was inside the UGB, new adjacent commercial development may compete with businesses on US 26. |


| Jurisdictional <br> Transfer to City | City would be responsible for US 26 maintenance, estimated to cost $\$ 2$ to 3 million over next 20 years. | Potential reconstruction of US 26 with reduced vehicle lanes and multimodal improvements, estimated to cost $\$ 20$ to $\$ 40$ million | City would need to find new ongoing funding for maintenance. <br> The cost for reconstruction is highly variable due to uncertainty regarding the final design and year of construction. |
| :---: | :---: | :---: | :---: |
| Policy and <br> Regulation <br> Requirements | Demonstration of compliance with numerous related policies, regulations and ordinances will need to be addressed to gain project approval. |  | Amendments to the Oregon <br> Highway Plan require adoption by the OTC and ODOT. <br> A robust NEPA planning process will be needed to address potential impacts to Goal 5 resources and designated forest use lands. |

## APPENDIX

## CONTENTS

## SECTION 1. BYPASS CONCEPT DRAWINGS

SECTION 2. BYPASS COST ESTIMATES
SECTION 3. FUTURE TRANSPORTATION SYSTEM PERFORMANCE MEMO
SECTION 4. VALUE OF TRAVEL TIME SAVINGS ASSUMPTIONS AND CALCULATIONS
SECTION 5. POLICY AND REGULATORY CONSIDERATIONS MEMO

## SECTION 1. BYPASS CONCEPT DRAWINGS







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## SECTION 2. BYPASS COST ESTIMATES

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Freeway Section

## Major Street Segments

US 26 Bypass - Freeway Section
Interchange Ramps \& SE Firwood Rd Realignment

Estimated Cost

| $\$$ | $224,600,000$ |
| :--- | ---: |
| $\$$ | $72,700,000$ |

## Estimated Cost

| $\$$ | $16,700,000$ |
| :--- | :--- |
| $\$$ | $17,100,000$ |
| $\$$ | $17,800,000$ |
| $\$$ | $17,300,000$ |

Estimated Cost

| $\$$ | $2,000,000$ |
| :--- | ---: |
| $\$$ | $1,200,000$ |
| $\$$ | $1,200,000$ |
| $\$$ | $1,200,000$ |
| $\$$ | 500,000 |
| $\$$ | $1,000,000$ |
| $\$$ | $1,000,000$ |
| $\$$ | 500,000 |
| $\$$ | $1,000,000$ |
| $\$$ | $1,200,000$ |

Section Cost

| $\$$ | $5,400,000$ |
| :--- | :--- |
| $\$$ | $5,700,000$ |

\$ 388,100,000

## Total Project Development Cost (10\%)

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Freeway Section
Job No. DKS-44
Date: 7/23/2021

| Global Cost Assumptions |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Construction Cost Contingency | \% |  | 30\% | (Mob, TPDT, EC, RSO, Staking, etc.) |
| Contractor LS Incidental | \% |  | 15\% |  |
| Capital Project Mgmt. (design \& const.) |  |  | 10.0\% |  |
| Design Engineering |  |  | 10.0\% |  |
| Design Survey |  |  | 1.5\% |  |
| Public Involvement |  |  | 0.5\% |  |
| Const. Engineering Support |  |  | 6.0\% |  |
| Inspection |  |  | 5.0\% |  |
| Roadwork |  |  |  | Assumptions |
| Bridge Structure | SQFT | \$ | 400.00 |  |
| Concrete Curb \& Gutter | FOOT | \$ | 28.00 |  |
| Concrete Curb, Std. Type C | FOOT | \$ | 20.00 |  |
| Concrete Curb, Low Profile Mountable | FOOT | \$ | 25.00 |  |
| Concrete Barrier, Permanent | FOOT | \$ | 75.00 |  |
| Sidewalk | SQFT | \$ | 7.00 |  |
| Concrete Median (Paving) | SQFT | \$ | 20.00 | excludes curb |
| Asphalt Mixture | TON | \$ | 100.00 |  |
| Aggregate Base | CUYD | \$ | 78.00 |  |
| Geotextile Fabric | SQYD | \$ | 1.00 |  |
| Earthwork | CUYD | \$ | 30.00 |  |
| Topsoil | CUYD | \$ | 45.00 |  |
| Bark Mulch (3" depth) | CUYD | \$ | 90.00 |  |
| Groundcovers | SQFT | \$ | 15.00 | At 12" OC spacing, approx. 1/SF |
| Street Trees | EACH | \$ | 650.00 |  |
| Root Barrier | FOOT | \$ | 10.00 |  |
| Irrigation | SQFT | \$ | 4.00 |  |
| Storm Main (24" dia) | FOOT | \$ | 240.00 |  |
| Storm Lateral (12" dia) | FOOT | \$ | 115.00 |  |
| Storm Manhole (48" dia) | EACH | \$ | 5,000.00 |  |
| Storm Catch Basin | EACH | \$ | 3,000.00 |  |
| Water Quality \& Detention | SQFT | \$ | 20.00 | using 6\% of imp. Area |
| Drainageway Crossing, 3 Sided Box Culvert | FOOT | \$ | 300.00 |  |
| Sanitary Main (24" dia) | FOOT | \$ | 350.00 |  |
| Sanitary Main (8" dia) | FOOT | \$ | 150.00 | no laterals - to be installed with development |
| Sanitary Manhole (60" dia) | EACH | \$ | 15,000.00 |  |
| Sanitary Manhole (48" dia) | EACH | \$ | 9,000.00 |  |
| Water Main (18" DI) | FOOT | \$ | 225.00 |  |
| Water Main (8" DI) | FOOT | \$ | 110.00 |  |
| Fire Hydrants (w/ lat \& fittings) | EACH | \$ | 10,000.00 |  |
| Purple Pipe (12" PVC) | FOOT | \$ | 100.00 |  |
| Streetlights (incl conduit) | EACH | \$ | 4,000.00 |  |
| Joint Trench | FOOT | \$ | 40.00 |  |
| Underground Power (vaults) | EACH | \$ | 15,000.00 |  |
| Underground Power (conduit) | FOOT | \$ | 10.00 |  |
| Right-of-Way |  |  |  |  |
| Right-of-Way (SF) | SQFT | \$ | 10.00 | Note: ROW costs are budgetary only and appr |
| Easement (SF) | SQFT | \$ | 2.00 | Note: ROW costs are budgetary only and appr |

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Freeway Section
Roadway Section Analysis
Job No. DKS-44
pate: $7123 / 2022$




## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Freeway Section
Roadway Section Analysis
Job No. DKS-44
Date: 7/23/2021
Road Section: US 26 Bypass - Freeway Section


Road Section Data Entry

| Segment | Begin STA | End STA | Length (ft) | Road |  | Right of Way |  | Public Utility Easements |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Width (ft) | Area (sf) | Width (ft) | Area (sf) | Width (ft) | Area (sf) |
| freeway section | 200 | 31500 | 30,323 | 86.0 | 2,607,778 | 120.0 | 3,638,760 | 16.0 | 485,168 |
|  |  |  | - |  | - |  | - |  | - |
|  |  |  | - |  | - |  | - |  | - |
|  |  |  | - |  | - |  | - |  | - |
|  |  |  | 30,323 |  | 2,607,778 |  | 3,638,760 |  | 485,168 |


| Roadway Section Costs (Volume) | Area (sf) | Depth (ft) | Volume (CY) | Wt (Ton) | Unit Price |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
| Asphalt (Ton) | 2,607,778 | 0.67 | 64,390 | 136,506 | \$ 100.00 | \$ | 13,650,591 |
| Aggregate Base |  |  | 138,512 |  | \$ 78.00 | \$ | 10,803,936 |
| Earthwork |  |  |  |  | LS | \$ | 41,066,200 |
| Roadway Section Costs (Area) |  |  |  |  |  |  |  |
| Concrete Median | Width (ft) | Length (ft) | Area (sf) | SY | Unit Price |  | Total |
|  |  | 30,323 | - |  | \$ 20.00 | \$ | - |
| Planted Median |  | 30,323 | - |  | \$ 21.50 | \$ | - |
| Sidewalk |  | 30,323 | - |  | \$ 7.00 | \$ | - |
| Landscape Strip |  | 30,323 | - |  | \$ 21.50 | \$ | - |
| Geotextile Fabric | - | - | - | 373,984 | \$ 1.00 | \$ | 373,984 |
| W.Q. \& Detention |  |  | 156,467 |  | \$ 20.00 | \$ | 3,129,334 |
| Roadway Section Costs (Length) |  |  |  |  |  |  |  |
|  | Length (ft) | No. of Times | Total Length |  | Unit Price |  | Total |
| Curb \& Gutter | 30,323 |  | - |  | \$ 28.00 | \$ | - |
| Concrete Curb, Std. Type C | 30,323 |  | - |  | \$ 20.00 | \$ | - |
| Concrete Curb, Low Profile Mountable | 30,323 |  | - |  | \$ 25.00 | \$ | - |
| Concrete Barrier, Permanent | 29,380 | 1 | 29,380 |  | \$ 75.00 | \$ | 2,203,500 |
| Street Trees | 30,323 | 2 | 60,646 |  | \$ 25.00 | \$ | 1,516,150 |
| Street Lights | 30,323 | 2 | 60,646 |  | \$ 40.00 | \$ | 2,425,840 |
| Storm System | 30,323 | 1 | 30,323 |  | \$ 344.45 | \$ | 10,444,757 |
| Joint Trench + PGE | 30,323 | 1 | 30,323 |  | \$ 117.50 | \$ | 3,562,953 |
| Drainageway Crossing, 3 Sided Box Culvert |  |  | 2,230 |  | \$ 300.00 | \$ | 669,000 |
|  |  |  |  | Combined Items Subtotal: |  | \$ | 89,846,244 |
| Contingency |  |  | 30\% |  |  | \$ | 26,953,873 |
|  |  |  |  | Construction Subtotal: |  | \$ | 116,800,118 |
| Construction Incidentals |  |  | 15\% |  |  | \$ | 17,520,018 |

Total Construction Cost \$ 134,320,135
Professional Services (Design \& Construction)
Capital Project Mgmt. (design \& construction)
Design Engineering
Design Survey
Const. Engineering Support
Inspection


Professional Services Total: \$ 44,325,645
Right-of-Way

## Right-of-Way

PUE's
Permanent Slope Easement
Building Removals

| Area (sf) | Reduce \% |
| :---: | :---: |
| 3,638,760 |  |
| 485,168 |  |
| 839,279 |  |
| - |  |


| Area (sf) | EA |  | Unit Price |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 3,638,760 |  | \$ | 10.00 | \$ | 36,387,600 |
| 485,168 |  | \$ | 2.00 | \$ | 970,336 |
| 839,279 |  | \$ | 2.00 | \$ | 1,678,558 |
| - | 23 |  | 300,000.00 | \$ | 6,900,000 |

Right-of-Way Subtotal \$ 45,936,494

Total Project Cost: \$ 224,582,274

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Freeway Section
Roadway Section Analysis
Job No. DKS-44
Date: 7/23/2021
Road Section: Interchange Ramps \& SE Firwood Rd Realignment


| Segment | Begin STA | End STA | Length (ft) | Road |  | Right of Way |  | Public Utility Easements |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Width (ft) | Area (sf) | Width (ft) | Area (sf) | Width (ft) | Area (sf) |
| West Interchange Ramps |  |  | 6,780 |  | 210,396 |  | 129,844 |  | - |
| Interchange at OR211 |  |  | 5,787 |  | 175,242 |  | 437,206 |  | - |
| East Interchange Ramps |  |  | 5,995 |  | 189,664 |  | 602,315 |  | - |
| SE Firwood Rd |  |  | 1,062 |  | 25,488 |  | 72,208 |  | - |
|  |  |  | 19,624 |  | 600,790 |  | 1,241,572 |  | - |

## Roadway Section Costs (Volume)

## Asphalt (Ton) <br> Aggregate Base

Earthwork

| Area (sf) | Depth (ft) | Volume (CY) | Wt (Ton) | Unit Price |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 600,790 | 0.67 | 14,834 | 31,449 | \$ | 100.00 | \$ | 3,144,876 |
|  |  | 38,588 |  | \$ | 78.00 | \$ | 3,009,864 |
|  |  |  |  |  | LS | \$ | 11,305,770 |

Roadway Section Costs (Area)
Concrete Median
Planted Median
Sidewalk
Landscape Strip
Geotextile Fabric
W.Q. \& Detention

| Width (ft) | Length ( ft ) 19,624 | Area (sf) | SY | Unit Price |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | \$ | 20.00 | \$ | - |
|  | 19,624 | - |  | \$ | 21.50 | \$ | - |
|  | 19,624 | - |  | \$ | 7.00 | \$ | - |
|  | 19,624 | - |  | \$ | 21.50 | \$ | - |
| - | - | - | 121,266 | \$ | 1.00 | \$ | 121,266 |
|  |  | 36,047 |  | \$ | 20.00 | \$ | 720,948 |

## Roadway Section Costs (Length)

Curb \& Gutter
Length (ft) No. of Times Total Length
Concrete Curb, Std. Type C
Concrete Curb, Low Profile Mountable
Concrete Barrier, Permanent
Street Trees
Street Lights
Storm System
Joint Trench + PGE 19,624 19,624 19,624
19,624
Contsency


|  | Unit Price |  | Total |  |
| :---: | :---: | :---: | :---: | :---: |
|  | \$ | 28.00 | \$ | - |
|  | \$ | 20.00 | \$ | - |
|  | \$ | 25.00 | \$ | - |
|  | \$ | 75.00 | \$ | - |
|  | \$ | 25.00 | \$ | 981,200 |
|  | \$ | 40.00 | \$ | 1,569,920 |
|  | \$ | 295.00 | \$ | 5,789,080 |
|  | \$ | 117.50 | \$ | 2,305,820 |
| Combined I | Item | Subtotal: | \$ | 28,948,744 |


| Contingency |  | Construction Subtotal: | \$ |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 30\% |  |  | 8,684,623 |
|  |  |  | \$ | 37,633,367 |
| Construction Incidentals | 15\% |  | \$ | 5,645,005 |

Total Construction Cost \$ 43,278,372
Professional Services (Design \& Construction)
Capital Project Mgmt. (design \& construction)
Design Engineering
Design Survey
Public Involvement
Const. Engineering Support
Inspection

| $10.0 \%$ |  |
| :---: | ---: |
| $10.0 \%$ | $\$$ |
| $1.5 \%$ | $4,327,837$ |
| $0.5 \%$ | $\$$ |
| $6.0 \%$ | $4,327,837$ |
| $5.0 \%$ | $\$$ |

Professional Services Total: $\$ 14,281,863$
Right-of-Way
Right-of-Way
PUE's
Building Removals

| Area (sf) | Reduce $\%$ |
| :---: | :---: |
| $1,241,572$ |  |
|  |  |
|  |  |



Right-of-Way Subtotal \$ 15,115,724

Total Project Cost: \$ 72,675,959





## Sanitary System

| Unit Prices: | \$ 350.00 | \$ 150.00 | \$ 15,000.00 |  | 9,000.00 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 24" PVC | 8" PVC | 60" Deep MH |  | 48" MH |  | Subtotal |  | Total Cost |  |
| US 26 Bypass | 0 | 31,300 | 0 |  | 79 | \$ | 5,406,000 | \$ | 5,406,000 | Note: Used 400' spacing for manholes. |
|  |  |  |  |  |  | \$ | - | \$ | - |  |
|  |  |  |  |  |  | \$ | - | \$ | - |  |
|  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Total | - | 31,300 | - |  | 79 |  |  |  |  |  |
|  | Length | Width | Area |  | it Price |  |  |  | al Cost |  |
| Sanitary Easement | 0 | 20 | - | \$ | 2.00 |  |  | \$ | - | Note: ROW costs are budgetary only and |
|  |  |  |  |  | Total Sanit | tary | y System |  | \$5,406,000 |  |
| Domestic Water Syst | tem |  |  |  |  |  |  |  |  |  |
| Unit Prices: |  |  |  |  |  |  |  |  |  |  |
|  | 8" Ductile Iro | P Pipe | \$ 110.00 |  |  |  |  |  |  |  |
|  | Hydrants (inc | cl. laterals) | \$ 10,000.00 |  |  |  |  |  |  | Assume 1 per 500' (roundup) |
|  |  |  |  |  |  |  | 40\% |  |  |  |
|  |  | 8" DI | Hydrants |  | Subtotal |  | Fittings |  | Total Cost |  |
| US 26 Bypass |  | 31,300 | 63 | \$ | 4,073,000 | \$ | 1,629,200 | \$ | 5,702,200 |  |
|  |  | 0 | 0 | \$ | ,073,00 | \$ | 1,620,200 | \$ | 5,702,200 |  |
|  |  | 0 | 0 | \$ | - | \$ | - | \$ | - |  |
|  |  | 0 | 0 | \$ | - | \$ | - | \$ | - |  |
|  |  | 0 | 0 | \$ | - | \$ | - | \$ | - |  |
|  |  |  | 0 | \$ | - | \$ | - | \$ | - |  |
| Other Specific Water Items | s | Length |  |  |  |  |  |  |  |  |
| XXX |  |  |  |  |  |  |  |  |  |  |
| XXX |  |  |  |  |  |  |  |  |  |  |
| XXX |  |  |  |  |  |  |  |  |  |  |
| XXX |  |  |  |  |  |  |  |  |  |  |
|  |  |  | Total | Do | mestic W | ater | r System |  | \$5,702,200 |  |

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Urban Freeway Section Job No. DKS-44
Date: 7/23/2021

## Major Street Segments

US 26 Bypass - Urban Freeway Section
Interchange Ramps \& SE Firwood Rd Realignment

| Estimated Cost |  |
| :--- | ---: |
| $\$$ | $205,900,000$ |
| $\$$ | $72,700,000$ |

## Estimated Cost

| $\$$ | $16,700,000$ |
| :--- | :--- |
| $\$$ | $17,100,000$ |
| $\$$ | $17,800,000$ |
| $\$$ | $17,300,000$ |

## Major Intersections/Structures

Private Drive / West Interchange EB Off Ramp
US 26 Bypass / SE Jarl Rd
US 26 Bypass / SE Colorado Rd US 26 Bypass / SE Gunderson Rd
US 26 Bypass / SE 367th Ave
US 26 Bypass / SE Seibert Ln US 26 Bypass / SE Bornstedt Rd

US 26 Bypass / SE Fritsche Ln US 26 Bypass / SE Jacoby Rd US 26 Bypass / SE Langensand Rd

## Other

Sanitary Sewer
Waterline

Total Project Development Cost (10\%)

Estimated Cost

| $\$$ | $2,000,000$ |
| :--- | ---: |
| $\$$ | $1,200,000$ |
| $\$$ | $1,200,000$ |
| $\$$ | $1,200,000$ |
| $\$$ | 500,000 |
| $\$$ | $1,000,000$ |
| $\$$ | $1,000,000$ |
| $\$$ | 500,000 |
| $\$$ | $1,000,000$ |
| $\$$ | $1,200,000$ |

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Urban Freeway Section
Job No. DKS-44
Date: 7/23/2021

| Global Cost Assumptions |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Construction Cost Contingency | \% |  | 30\% | (Mob, TPDT, EC, RSO, Staking, etc.) |
| Contractor LS Incidental | \% |  | 15\% |  |
| Capital Project Mgmt. (design \& const.) |  |  | 10.0\% |  |
| Design Engineering |  |  | 10.0\% |  |
| Design Survey |  |  | 1.5\% |  |
| Public Involvement |  |  | 0.5\% |  |
| Const. Engineering Support |  |  | 6.0\% |  |
| Inspection |  |  | 5.0\% |  |
| Roadwork |  |  |  | Assumptions |
| Bridge Structure | SQFT | \$ | 300.00 |  |
| Concrete Curb \& Gutter | FOOT | \$ | 28.00 |  |
| Concrete Curb, Std. Type C | FOOT | \$ | 20.00 |  |
| Concrete Curb, Low Profile Mountable | FOOT | \$ | 25.00 |  |
| Concrete Barrier, Permanent | FOOT | \$ | 75.00 |  |
| Sidewalk | SQFT | \$ | 7.00 |  |
| Concrete Median (Paving) | SQFT | \$ | 20.00 | excludes curb |
| Asphalt Mixture | TON | \$ | 100.00 |  |
| Aggregate Base | CUYD | \$ | 78.00 |  |
| Geotextile Fabric | SQYD | \$ | 1.00 |  |
| Earthwork | CUYD | \$ | 30.00 |  |
| Topsoil | CUYD | \$ | 45.00 |  |
| Bark Mulch (3" depth) | CUYD | \$ | 90.00 |  |
| Groundcovers | SQFT | \$ | 15.00 | At 12" OC spacing, approx. 1/SF |
| Street Trees | EACH | \$ | 650.00 |  |
| Root Barrier | FOOT | \$ | 10.00 |  |
| Irrigation | SQFT | \$ | 4.00 |  |
| Storm Main (24" dia) | FOOT | \$ | 240.00 |  |
| Storm Lateral (12" dia) | FOOT | \$ | 115.00 |  |
| Storm Manhole (48" dia) | EACH | \$ | 5,000.00 |  |
| Storm Catch Basin | EACH | \$ | 3,000.00 |  |
| Water Quality \& Detention | SQFT | \$ | 20.00 | using 6\% of imp. Area |
| Sanitary Main (24" dia) | FOOT | \$ | 350.00 |  |
| Sanitary Main (8" dia) | FOOT | \$ | 150.00 | no laterals - to be installed with development |
| Sanitary Manhole (60" dia) | EACH | \$ | 15,000.00 |  |
| Sanitary Manhole (48" dia) | EACH | \$ | 9,000.00 |  |
| Water Main (18" DI) | FOOT | \$ | 225.00 |  |
| Water Main (8" DI) | FOOT | \$ | 110.00 |  |
| Fire Hydrants (w/ lat \& fittings) | EACH | \$ | 10,000.00 |  |
| Purple Pipe (12" PVC) | FOOT | \$ | 100.00 |  |
| Streetlights (incl conduit) | EACH | \$ | 4,000.00 |  |
| Joint Trench | FOOT | \$ | 40.00 |  |
| Underground Power (vaults) | EACH | \$ | 15,000.00 |  |
| Underground Power (conduit) | FOOT | \$ | 10.00 |  |
| Right-of-Way |  |  |  |  |
| Right-of-Way (SF) | SQFT | \$ | 10.00 | Note: ROW costs are budgetary only and appr |
| Easement (SF) | SQFT | \$ | 2.00 | Note: ROW costs are budgetary only and appr |

## ODOT Sandy Bypass

Conceptual 10\% Design / Estimate - Summary with Urban Freeway Section
Roadway Section Analysis
Job No. DKS-44
Date: 7/23/2021
Road Section: US 26 Bypass - Urban Freeway Section
Typical Road Section

| Asphalt | 8 |
| :---: | :---: |
| Agg. Base | 14 |


| Segment | Begin STA | End STA | Length (ft) | Road |  | Right of Way |  | Public Utility Easements |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Width (ft) | Area (sf) | Width (ft) | Area (sf) | Width (ft) | Area (sf) |
| urban freeway section | 200 | 31500 | 30,323 | 86.0 | 2,607,778 | 100.0 | 3,032,300 | 16.0 | 485,168 |
|  |  |  | - |  | - |  | - |  | - |
|  |  |  | - |  | - |  | - |  | - |
|  |  |  | - |  | - |  | - |  | - |
|  |  |  | 30,323 |  | 2,607,778 |  | 3,032,300 |  | 485,168 |


| Roadway Section Costs (Volume) |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Area (sf) | Depth (ft) | Volume (CY) | Wt (Ton) |  | Price |  | Total |
| Asphalt (Ton) | 2,607,778 | 0.67 | 64,390 | 136,506 | \$ | 100.00 | \$ | 13,650,591 |
| Aggregate Base |  |  | 113,992 |  | \$ | 78.00 | \$ | 8,891,376 |
| Earthwork |  |  |  |  |  | LS | \$ | 35,681,770 |
| Roadway Section Costs (Area) |  |  |  |  |  |  |  |  |
| Concrete MedianPlanted Median | Width (ft) | Length (ft) | Area (sf) | SY |  | Price |  | Total |
|  |  | 30,323 | - |  | \$ | 20.00 | \$ | - |
|  |  | 30,323 | - |  | \$ | 21.50 | \$ | - |
| Sidewalk <br> Landscape Strip |  | $\begin{aligned} & 30,323 \\ & 30,323 \end{aligned}$ | - |  | \$ | 7.00 | \$ | - |
|  |  |  | - |  | \$ | 21.50 | \$ | - |
| Geotextile Fabric | - | - | 156,467 | 347,633 | \$ | 1.00 | \$ | 347,633 |
| W.Q. \& Detention |  |  |  |  | \$ | 20.00 | \$ | 3,129,334 |

## Roadway Section Costs (Length)

Curb \& Gutter
Concrete Curb, Std. Type C
Concrete Curb, Low Profile Mountable
Concrete Barrier, Permanent
Street Trees
Street Lights
Storm System
Joint Trench + PGE
Drainageway Crossing, 3 Sided Box Culvert

| Length (ft) | No. of Times Total Length |  |
| :---: | :---: | :---: |
| 30,323 |  | - |
| 30,323 |  | - |
| 30,323 | 2 | 60,646 |
| 29,380 | 1 | 29,380 |
| 30,323 | 2 | 60,646 |
| 30,323 | 2 | 60,646 |
| 30,323 | 1 | 30,323 |
| 30,323 | 1 | 30,323 |
|  |  | 2,180 |


| Unit Price |  |  | Total |
| :---: | :---: | :---: | :---: |
| \$ | 28.00 | \$ |  |
| \$ | 20.00 | \$ | - |
| \$ | 25.00 | \$ | 1,516,150 |
| \$ | 75.00 | \$ | 2,203,500 |
| \$ | 25.00 | \$ | 1,516,150 |
| \$ | 40.00 | \$ | 2,425,840 |
| \$ | 344.45 | \$ | 10,444,757 |
| \$ | 117.50 | \$ | 3,562,953 |
| \$ | 300.00 | \$ | 654,000 |

Combined Items Subtotal: \$ 84,024,053

| Contingency | 30\% |  | \$ | 25,207,216 |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Construction Subtotal: | \$ | 109,231,270 |
| Construction Incidentals | 15\% |  | \$ | 16,384,690 |

Total Construction Cost $\$ \mathbf{1 2 5 , 6 1 5 , 9 6 0}$

Professional Services (Design \& Construction)
Capital Project Mgmt. (design \& construction)
Design Engineering
Design Survey
Public Involvement
Const. Engineering Support
Inspection


Professional Services Total: \$41,453,267

## Right-of-Way

## Right-of-Way

PUE's
Permanent Slope Easements
Building Removals

| Area (sf) | Reduce \% | Area (sf) | EA |  | Unit Price |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 3,032,300 |  | 3,032,300 |  | \$ | 10.00 | \$ | 30,323,000 |
| 485,168 |  | 485,168 |  | \$ | 2.00 | \$ | 970,336 |
| 746,353 |  | 746,353 |  | \$ | 2.00 | \$ | 1,492,706 |
| - |  | - | 20 |  | 300,000.00 | \$ | 6,000,000 |
|  |  |  | Right-of-Way Subtotal |  |  | \$ | 8,786,042 |

Total Project Cost: \$ 205,855,269

## Sanitary System



SECTION 3. FUTURE TRANSPORTATION SYSTEM PERFORMANCE MEMO

# FUTURE TRANSPORTATION SYSTEM PERFORMANCE 

DATE: June 28, 2021
TO: Project Management Team
FROM: Reah Flisakowski, Dock Rosenthal \| DKS Associates
SUBJECT: Sandy Bypass Feasibility Reevaluation P\# 20020-007

This memorandum summarizes the future transportation system performance along US 26 through the City of Sandy, Oregon. This assessment generally includes the US 26 segment between the intersections with SE Orient Drive and Firwood Drive at Shorty's Corner. Analyzing the future transportation system performance documents, the expected year 2040 vehicle travel conditions through the City and provides an evaluation of a potential alternative route to US 26 as identified in the 2011 City of Sandy Transportation System Plan. A documentation of future pedestrian, bicycle and transit conditions will be provided as part of the on-going update of the City's Transportation System Plan (TSP).

## MOTOR VEHICLE CONDITIONS

Future year 2040 operating conditions for vehicles were assessed using data and findings developed for the existing conditions analysis ${ }^{1}$ and available growth pattern data for the study area and US 26. The following sections summarize this analysis.

## MOTOR VEHICLE ALTERNATIVES

Future improvement alternatives were previously developed and evaluated as part of the 2011 Sandy TSP ${ }^{2}$ to enhance connectivity, provide access to developing lands, and address congestion in the US 26 corridor. The objective for each improvement alternative ranged from relying mainly on management and enhancement of the existing transportation system to large investments in new facilities to increase corridor capacity.

Three of the prior TSP alternatives were carried forward and incorporated into this Sandy Bypass Feasibility Reevaluation, as described in the following sections. Note the prior TSP Alternative \#2 US 26 Widening was not included in this analysis.

[^19]
## 2040 NO BUILD ALTERNATIVE

A No Build Alternative would typically be based on the existing system and not include future improvements. However, there are several roadway projects that are fully funded and/or currently in the design phase. It was determined these projects should be included in the No Build Alternative due to the high level of certainty that they will be part of the future system. These projects are listed below. A figure showing the project locations by project ID is provided in the appendix.

- Dubarko Road connection to Champion Way (\#2)
- Extend Bell Street to $362^{\text {nd }}$ Avenue (portion of \#3)
- Extend $362^{\text {nd }}$ Avenue to Bell Street (portion of \#4)
- Extend Dubarko Road to US 26 opposite Vista Loop Drive West (\#9)
- Signalized control at the intersection of OR 211 and Dubarko Road and US 26 and Vista Loop Drive (west)/Dubarko extension


## 2040 ALTERNATIVE \#1 - LOCAL SYSTEM ENHANCEMENTS AND MINOR HIGHWAY IMPROVEMENTS

The emphasis of this alternative was to improve overall street connectivity, provide access to lands that would develop in the future, and improve operations on US 26 by enhancing the supporting City street network so that local trips would have less need to travel on US 26.

The future improvement projects included in the 2040 Alternative \#1 are listed below. They include roadway and intersection capacity projects. A figure showing the project locations by project ID is provided in the appendix.

## Roadway Improvements

- Industrial Way extension to Jarl Road/ US 26 (\#1)
- Dubarko Road connection to Champion Way (\#2)
- Extend Bell Street to Orient Drive (\#3)
- Extend $362^{\text {nd }}$ Drive to Kelso Road (\#4)
- Extend Kate Schmidt Street from US 26 to the proposed Bell Street extension (\#5)
- Extend Industrial Way north of US 26 to Bell Street Extension (\#6)
- Extend Olson Road from $362^{\text {nd }}$ Drive to Jewelberry Avenue (\#7)
- Extend Agnes Street to Jewelberry Avenue (\#8)
- Extend Dubarko Road to US 26 opposite Vista Loop Drive West (\#9)
- Gunderson Road, Sandy Heights St./370 th Avenue, Colorado Road, Arletha Court (\#10)
- Construct a new road from Dubarko Road to US 26 opposite Vista Loop Drive East (\#11)


## Intersection Improvements

- US 26/ 362nd Drive - Construct a second westbound left turn lane, receiving lane for second westbound left turn lane, northbound through lane, new southbound leg with through, right turn and left turn lane
- US 26/ Industrial Way - Change southbound approach to dual left turn lanes and a shared through/right lane, construct a northbound left turn lane
- US 26/Ruben Lane - Change southbound approach to dual left turn lanes and a shared through/right lane, change northbound approach to left turn lane, and shared through/right lane
- OR 211/ Proctor Boulevard (US 26) - Construct a northbound left turn lane (restriping only)
- US 26/ Ten Eyck Road/Wolf Drive - Construct a northbound and southbound left turn lane
- US 26/ Vista Loop Drive West - Realign Vista Loop Drive to be perpendicular to US 26
- OR 211/ Dubarko Road - Construct a traffic signal, northbound right turn lane, southbound left turn lane, northbound left turn lane
- OR 211/ Bornstedt Road - Prohibit left turn movements out
- OR 211/ Arletha Court - Realign intersection to create a four-legged intersection with the Gunderson Road extension
- $362^{\text {nd }}$ Drive/ Industrial Way (West) - Construct an eastbound left turn lane with 50 feet of storage
- $362^{\text {nd }}$ Drive/ Dubarko Road - Construct a single-lane roundabout


## 2040 ALTERNATIVE \#3 - LOCAL SYSTEM ENHANCEMENTS AND US 26 BYPASS

Alternative \#3 included all the same projects as Alternative \#1 but added a bypass of the existing US 26 corridor around the south side of the City from a point west of Orient Drive to approximately Shorty's Corner. A figure showing the high-level conceptual alignment of the bypass (\#13) is provided in the appendix.

For the purpose of this analysis, the bypass concept was assumed to have the following design characteristics:

- Four-lane facility (two lanes in each direction)
- 45 mph posted speed and 50 mph design speed
- Limited access facility
- interchange at the east and west end connections with US 26
- at-grade intersection at OR 211 controlled by a traffic signal or roundabout
- remaining key street intersections limited to right-in/right-out

The bypass conceptual alignment and design characteristics will be further refined during the next phase of the analysis, the Bypass Benefit Cost Analysis.

## MOTOR VEHICLE OPERATIONS

## FUTURE FORECASTING

Traffic forecasts for each of the future 2040 alternatives were developed using a combination of available data and prior modeling analysis and findings. The forecasts relied on recent year 2020 intersection counts³, year 2029 analysis from the 2011 Sandy TSP and ODOT Volume Tables. The forecasts were developed for the TSP study intersections and focused on the peak hour. Future volumes can be found in the operation reports in the appendix.

Future 2040 No Build Alternative forecasts were based on the 2020 count data and growth rates available from the 2029 forecasts. The addition of the Alternative \#1 improvements would result in moderate changes to local travel patterns with better connectivity and intersection capacity. The 2040 No Build Alternative forecasts were refined to represent the 2040 Alternative \#1 using growth rates available from the 2029 forecasts.

The addition of the bypass would result in significant changes to regional travel patterns. Future 2040 Alternative \#3 forecasts were developed using the Alternative \#1 volumes, growth rates available from the 2029 forecasts and current travel pattern data.

A travel pattern analysis was completed using StreetLight data which provided information on where vehicle trips are coming from through the City, how much delay these trips experience and how long it takes them to make their trip. The data showed the proposed bypass would attract up to $28 \%$ of the total US 26 traffic during the peak hour. For a conservative analysis and for alignment with the 2011 Sandy TSP findings, the forecasting assumed 40\% of the total US 26 traffic would divert to the bypass.

The 2040 Alternative \# 1 volumes were adjusted to account for use of the US 26 bypass to develop 2040 Alternative \#3 volumes. US 26 is forecasted to serve approximately 3,800 vehicles during the peak hour under the 2040 No Build Alternative. Under the 2040 Alternative \#3, US 26 is forecasted to serve approximately 2,300 vehicles and the bypass is forecasted to serve approximately 1,500 vehicles during the peak hour.

## JURISDICTIONAL MOBILITY STANDARDS

The mobility standards for intersections vary according to the agency of jurisdiction for each intersection. Five of the study intersections are under City jurisdiction (362 ${ }^{\text {nd }}$ Drive/Industrial Way - North and South, Bluff Road/Bell Street, OR 211/Bornstedt, and OR 211/Dubarko) while the remaining 11 intersections are under ODOT jurisdiction. Current ODOT mobility targets require a volume to capacity ratio between 0.80 and 0.90 or less to be maintained at study intersections (see Table 2) and the City of Sandy operating standards require that a level of service "D" or better

[^20]be maintained for any signalized intersection and unsignalized intersections with stop control on the minor approach ${ }^{4}$.

## FUTURE INTERSECTION OPERATIONS

Motor vehicle conditions were evaluated for the 2040 peak hour at the 16 study intersections under each of the future improvement alternatives. The evaluation utilized the Highway Capacity Manual (HCM) $6^{\text {th }}$ Edition methodology. The detailed intersection operation reports are shown in the appendix.

FIGURE 1: STUDY INTERSECTIONS WITH EXISTING CONTROL

${ }^{4}$ City of Sandy Transportation System Plan, DKS Associates, 2011.

## 2040 No Build

As shown in Table 1, eight intersections are forecasted to exceed mobility targets.

- US 26 and Orient Drive - The eastbound through movement at this intersection requires more capacity but is limited by the split phasing for Orient Drive/Jarl Road which serves a high southbound left turn volume with only a single approach lane.
- US 26 and $\mathbf{3 6 2}^{\text {nd }}$ Drive - More capacity is needed for the eastbound and westbound left and through movements at this intersection but green time for those movements is limited by the split phasing of the northbound and southbound approaches.
- US 26 and Industrial Way - The eastbound through movement and northbound approach are both over capacity at this intersection. The split phasing of the northbound and southbound approaches also limits the green time available to the US 26 movements.
- 362 ${ }^{\text {nd }}$ Drive and Industrial Way (north) - High northbound and southbound volumes result in limited gaps for the Industrial Way approach at this two-way-stop-controlled intersection.
- 362 ${ }^{\text {nd }}$ Drive and Industrial Way (south) - High traffic volumes at all approaches result in long delays for all movements at this all-way-stop-controlled intersection.
- US 26 and Ruben Lane - The eastbound through movement and southbound approach are both over capacity at this intersection. The split phasing of the northbound and southbound approaches also limits the green time available to the US 26 movements.
- US 26 and Bluff Road - The eastbound left and through, westbound left and through, and northbound left movements are all over capacity at this intersection.
- OR 211 and Bornstedt Road - High eastbound and westbound volumes result in limited gaps for the Bornstedt Road approach at this two-way-stop-controlled intersection.

TABLE 1: 2040 NO BUILD INTERSECTION OPERATIONS (PEAK HOUR)

| STUDY INTERSECTION | $\begin{gathered} \text { CONTROL } \\ \text { TYPE } \end{gathered}$ | JURISDICTION | MOBility TARGET | LEVEL OF SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | F | 134 | 1.19 |
| US 26/362 ${ }^{\text {ND }}$ DRIVE | Signal | ODOT | 0.80 | F | 121 | 1.16 |
| US 26/INDUSTRIAL WAY | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | E | 74 | 1.10 |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (NORTH) | TWSC ${ }^{\text {b }}$ | City of Sandy | D | $\stackrel{\text { B }}{[F]}$ | $\begin{gathered} 11 \\ {[117]} \end{gathered}$ | $\begin{gathered} 0.49 \\ {[0.94]} \end{gathered}$ |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (SOUTH) | AWSC | City of Sandy | D | F | 214 | 1.43 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | C | 35 | 0.97 |
| US 26/bluFf road | Signal | ODOT | 0.85 | F | 112 | 1.12 |
| BLUFF ROAD / BELL STREET | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 9 \\ {[23]} \end{gathered}$ | $\begin{gathered} 0.29 \\ {[0.09]} \end{gathered}$ |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 30 | 0.81 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 32 | 0.84 |
| OR 211 / DUBARKO ROAD | Signal | City of Sandy | D | C | 21 | 0.81 |
| OR 211/BORNSTEDT ROAD | TWSC | City of Sandy | D | $\begin{gathered} \mathbf{A} \\ {[\mathbf{F}]} \\ \hline \end{gathered}$ | $\begin{gathered} 10 \\ {[240]} \end{gathered}$ | $\begin{gathered} 0.35 \\ {[1.32]} \\ \hline \end{gathered}$ |
| US 26/TEN EYCK ROAD | Signal | ODOT | 0.85 | C | 29 | 0.80 |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{C} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 16 \\ {[>300]} \end{gathered}$ | $\begin{gathered} 0.48 \\ {[0.91]} \end{gathered}$ |
| US 26/VISTA LOOP DRIVE W | Signal | ODOT | 0.80 | C | 25 | 0.66 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 12 \\ {[117]} \end{gathered}$ | $\begin{gathered} 0.48 \\ {[0.25]} \end{gathered}$ |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for V/C.

## 2040 Alternative \#1

The improvements included in Alternative 1 were analyzed to assess operation benefits at the study intersections resulting from new system network and added capacity. Two intersections that did not meet mobility targets will do so with the improvements in Alternative \#1.

- The intersection of US 26 and Industrial Way meets mobility targets with a reduction in demand at the eastbound, westbound and northbound approaches.
- The intersection of OR 211 and Bornstedt Road meets mobility targets with the prohibition of the northbound left turn movement.

Operations under Alternative \#1 conditions are show in Table 2. With the new local network connections north of US 26, particularly the Bell Street extension to Orient Drive, through volumes along US 26 are reduced in Alternative \#1 which results in improvements to the operation of intersections along the highway.

Six intersections still fail to meet mobility targets under Alternative \#1.

- US 26 and Orient Drive - There is a higher eastbound left traffic volume and lower eastbound through volume relative to the No Build condition however this reduction does not improve conditions enough for this intersection to meet mobility targets.
- US 26 and $\mathbf{3 6 2}^{\text {nd }}$ Drive - Lower traffic volumes for the eastbound and westbound approaches improve conditions at this intersection but it still fails to meet mobility targets.
- 362 ${ }^{\text {nd }}$ Drive and Industrial Way (north) - With an additional southbound through lane that widens this intersection and increased traffic volumes, conditions remain LOS F for the Industrial Way approach.
- $\mathbf{3 6 2}^{\text {nd }}$ Drive and Industrial Way (south) - The eastbound left turn lane improves conditions for that approach, but higher northbound and southbound volumes degrade conditions for the major approaches.
- US 26 and Ruben Lane - Lower traffic volumes for the eastbound and westbound approaches improve conditions at this intersection but it still fails to meet mobility targets.
- US 26 and Bluff Road - Lower traffic volumes for the eastbound left and through and westbound through movements improve conditions at this intersection but it still fails to meet mobility targets.

TABLE 2: 2040 ALTERNATIVE \# 1 INTERSECTION OPERATIONS (PEAK HOUR)

| STUDY INTERSECTION | $\begin{aligned} & \text { CONTROL } \\ & \text { TYPE } \end{aligned}$ | JURISDICTION | $\begin{aligned} & \text { MOBILITY } \\ & \text { TARGET } \end{aligned}$ | Level of SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | F | 134 | 1.11 |
| US 26/362ND DRIVE | Signal | ODOT | 0.80 | D | 41 | 1.00 |
| US 26/INDUSTRIAL WAY | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | D | 18 | 0.79 |
| $362^{\text {ND }}$ DRIVE/ <br> INDUSTRIAL WAY <br> (NORTH) | TWSC ${ }^{\text {b }}$ | City of Sandy | D | $\begin{gathered} \mathbf{A} \\ {[\mathbf{F}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[107]} \end{gathered}$ | $\begin{gathered} 0.46 \\ {[1.04]} \end{gathered}$ |
| $362^{\text {ND }}$ DRIVE/ INDUSTRIAL WAY (SOUTH) | AWSC | City of Sandy | D | F | >300 | 1.52 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | D | 48 | 0.84 |
| US 26/bLUFF ROAD | Signal | ODOT | 0.85 | E | 73 | 0.86 |
| BLUFF ROAD/BELL STREET | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{A} \\ {[\mathrm{C}]} \end{gathered}$ | $\begin{gathered} 8 \\ {[16]} \\ \hline \end{gathered}$ | $\begin{gathered} 0.24 \\ {[0.10]} \end{gathered}$ |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 32 | 0.80 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 27 | 0.72 |
| OR 211/ DUBARKO RD | Signal | City of Sandy | D | B | 16 | 0.68 |
| OR 211/BORNSTEDT ROD | TWSC | City of Sandy | D | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~B}]} \end{gathered}$ | $\begin{gathered} 11 \\ {[15]} \end{gathered}$ | $\begin{gathered} 0.5 \\ {[0.04]} \end{gathered}$ |
| US 26/TEN EYCK ROAD | Signal | ODOT | 0.85 | C | 28 | 0.73 |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{C} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 18 \\ {[>300]} \end{gathered}$ | $\begin{gathered} 0.51 \\ {[1.21]} \end{gathered}$ |
| US 26/VISTA LOOP DRIVE W | Signal | ODOT | 0.80 | B | 17 | 0.61 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 12 \\ {[121]} \end{gathered}$ | $\begin{gathered} 0.48 \\ {[0.26]} \end{gathered}$ |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for $\mathrm{V} / \mathrm{C}$.

## Alternative \#3

The improvements included in Alternative 1, combined with the bypass of the existing US 26 corridor, were analyzed to assess operation benefits at the study intersections. Because the impacts on the City street network will vary significantly with the locations and types of access allowed to the bypass, only the US 26 corridor intersections were evaluated to see how much the bypass could relieve congestion.

As shown in Table 3, with the addition of a US 26 bypass only the intersection of US 26 and Orient Drive would exceed mobility targets. The eastbound through and southbound left movements at this intersection continue to compete for available green time in the cycle even with the addition of the bypass.

TABLE 3: 2040 ALTERNATIVE \#3 INTERSECTION OPERATIONS (PEAK HOUR)

| STUDY INTERSECTION | CONTROL TYPE | JURISDICTION | MOBILITY TARGET | LEVEL OF SERVICE | DELAY (SECONDS) | $\begin{gathered} \text { V/C } \\ \text { RATIO } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US 26/ORIENT DRIVE | Signal | ODOT | 0.80 | C | 32 | 0.83 |
| US 26/362 ${ }^{\text {ND }}$ DRIVE | Signal | ODOT | 0.80 | C | 34 | 0.76 |
| US 26/INDUSTRIAL WAY | Signala | ODOT | 0.80 | C | 22 | 0.56 |
| US 26/RUBEN LANE | Signal ${ }^{\text {a }}$ | ODOT | 0.80 | C | 31 | 0.65 |
| US 26/bluff road | Signal | ODOT | 0.85 | D | 42 | 0.64 |
| PIONEER BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 27 | 0.59 |
| PROCTOR BOULEVARD (US 26)/MEINIG AVENUE (OR 211) | Signal | ODOT | 0.90 | C | 29 | 0.67 |
| US 26/ten eyck road | Signal | ODOT | 0.85 | C | 26 | 0.54 |
| US 26/LANGENSAND ROAD | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{B} \\ {[\mathrm{D}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[33]} \end{gathered}$ | $\begin{gathered} 0.25 \\ {[0.17]} \end{gathered}$ |
| US 26/VISTA LOOP DRIVE W | Signal | ODOT | 0.80 | A | 4 | 0.48 |
| US 26/VISTA LOOP DRIVE E | TWSC | ODOT | 0.80 | $\begin{gathered} \mathrm{A} \\ {[\mathrm{~F}]} \end{gathered}$ | $\begin{gathered} 10 \\ {[62]} \end{gathered}$ | $\begin{gathered} 0.28 \\ {[0.14]} \end{gathered}$ |

a. This signal reported using HCM 2000 due to non-standard characteristics.
b. Two-way Stop Controlled (TWSC) measures are reported as worst major [worst minor] approach for LOS and Delay and as worst movement for V/C.

## MOTOR VEHICLE TRAVEL TIME ESTIMATES

The US 26 bypass is expected to serve a moderate future volume and improve traffic flow on US 26 through Sandy. It was estimated that approximately 1,500 vehicles per hour would use the bypass during the year 2040 peak hour. Approximately $60 \%$ of the bypass users during the peak hour would be through traffic with no origin or destination in Sandy, while the other $40 \%$ would be comprised of local trips accessing the southern end of Sandy.

As an additional measure for evaluating the effectiveness of each alternative, travel times along US 26 through the study area were estimated. Table 4 shows the travel time estimates for each alternative. Improvements in travel times among the alternatives are generally consistent with the improvements shown for intersection operations, with the provision of a bypass in Alternative \#3 resulting in moderate reductions in through travel time.
tABLE 4: ESTIMATED US 26 CORRIDOR TRAVEL TIMES (PEAK HOUR)

| ALTERNATIVE | TRAVEL TIME <br> EASTBOUND <br> (MM:SS) | TRAVEL TIME <br> WESTBOUND <br> (MM:SS) |
| :--- | :---: | :---: |
| 2020 EXISTING | $09: 36$ | $09: 54$ |
| 2040 NO BUILD | $16: 49$ | $14: 26$ |
| 2040 ALTERNATIVE \#1 | $13: 18$ | $10: 15$ |
| 2040 ALTERNATIVE \#3 | US 26 FACILITY | $08: 54$ |
|  | BYPASS FACILITY | $07: 56$ |

## BYPASS FACILITY CROSS-SECTION CONSIDERATION

The expected 2040 peak hour volumes using the bypass suggest the facility could adequately accommodate demands with a narrower cross-section providing 2 lanes (one in each direction). The highest 2040 volume on the bypass is not expected to exceed 1,000 vehicles in either direction. If the bypass concept was reduced to a 2-lane facility, the connection with OR 211 may require a full interchange instead of an at-grade intersection with traffic signal or roundabout control. The analysis and findings in this future conditions memo would not change since free-flow operations are expected on the bypass with either 2 or 4 lanes and the same future volumes would be served. Both cross-sections options will be considered and further refined during the next phase of the analysis, the Bypass Benefit Cost Analysis.

## SUMMARY

The future conditions findings from this analysis will contribute to the content and analysis in subsequent memoranda including the Benefit Cost Analysis Memorandum and the Sandy Bypass Feasibility Reevaluation Report.

Key findings from the future conditions alternative analysis include:

- Under the 2040 No Build Alternative, 8 study intersections (4 on US 26) would exceed mobility targets.
- The addition of local connections and intersection improvements under 2040 Alternative \#1, 6 study intersections (4 on US 26) would continue to exceed mobility targets.
- Adding the bypass under Alternative \#3 would improve traffic operations, only one study intersection would continue to exceed mobility targets (US 26 and Orient Drive)
- Approximately 1,500 vehicles an hour would use the bypass during the 2040 peak hour.
- Approximately $60 \%$ of bypass users during peak periods would represent through trips, $40 \%$ would be local trips accessing the southern end of Sandy.
- Compared to the 2040 No Build Alternative, the addition of local connections and intersection improvements under 2040 Alternative \#1 would decrease travel times on US 26 approximately 3 minutes 30 seconds eastbound and 4 minutes westbound
- Compared to the 2040 No Build Alternative, the addition of the bypass under 2040 Alternative \#3 would decrease travel times on US 26 approximately 8 minutes eastbound and 4 minutes westbound
- Under Alternative \#3, the bypass would save travel time through the study area compared to US 26 ( 1 minute eastbound and 2 minutes 30 seconds westbound)


## APPENDIX

## CONTENTS

## SECTION 1. FUTURE ROADWAY

SECTION 2. FUTURE CONDITION HCM REPORTS

## SECTION 1. FUTURE ROADWAY



## SECTION 2. FUTURE CONDITION HCM REPORTS

HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26
06／28／2021

|  | 4 | $\rightarrow$ |  | 7 |  | 4 | 4 | 4 | 7 |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 种 | 「 | \％ | 个4 | F |  | \＄ |  |  | \＆ |  |
| Traffic Volume（veh／h） | 60 | 2520 | 5 | 10 | 1750 | 225 | 10 | 50 | 10 | 260 | 10 | 20 |
| Future Volume（veh／h） | 60 | 2520 | 5 | 10 | 1750 | 225 | 10 | 50 | 10 | 260 | 10 | 20 |
| Initial Q（Qb），veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 63 | 2653 | 5 | 11 | 1842 | 0 | 11 | 53 | 11 | 274 | 11 | 21 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 81 | 1907 | 850 | 65 | 1847 |  | 14 | 69 | 14 | 288 | 12 | 22 |
| Arrive On Green | 0.05 | 0.57 | 0.57 | 0.04 | 0.56 | 0.00 | 0.07 | 0.06 | 0.07 | 0.19 | 0.19 | 0.19 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 227 | 1096 | 227 | 1501 | 60 | 115 |
| Grp Volume（v），veh／h | 63 | 2653 | 5 | 11 | 1842 | 0 | 75 | 0 | 0 | 306 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1551 | 0 | 0 | 1676 | ， | 0 |
| Q Serve（g＿s），s | 4.2 | 65.0 | 0.2 | 0.7 | 63.6 | 0.0 | 5.5 | 0.0 | 0.0 | 20.7 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 4.2 | 65.0 | 0.2 | 0.7 | 63.6 | 0.0 | 5.5 | 0.0 | 0.0 | 20.7 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.15 |  | 0.15 | 0.90 |  | 0.07 |
| Lane Grp Cap（c），veh／h | 81 | 1907 | 850 | 65 | 1847 |  | 98 | 0 | 0 | 321 | 0 | 0 |
| V／C Ratio（X） | 0.78 | 1.39 | 0.01 | 0.17 | 1.00 |  | 0.76 | 0.00 | 0.00 | 0.95 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 81 | 1907 | 850 | 80 | 1847 |  | 101 | 0 | 0 | 321 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 54.0 | 24.9 | 10.8 | 53.3 | 25.3 | 0.0 | 52.8 | 0.0 | 0.0 | 45.9 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 35.6 | 179.5 | 0.0 | 0.7 | 20.2 | 0.0 | 24.9 | 0.0 | 0.0 | 37.6 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 2.5 | 69.1 | 0.1 | 0.3 | 26.1 | 0.0 | 2.8 | 0.0 | 0.0 | 12.0 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 89.7 | 204.4 | 10.8 | 54.1 | 45.5 | 0.0 | 77.7 | 0.0 | 0.0 | 83.5 | 0.0 | 0.0 |
| LnGrp LOS | F | F | B | D | D |  | E | A | A | F | A | A |
| Approach Vol，veh／h |  | 2721 |  |  | 1853 | A |  | 75 |  |  | 306 |  |
| Approach Delay，s／veh |  | 201.3 |  |  | 45.6 |  |  | 77.7 |  |  | 83.5 |  |
| Approach LOS |  | F |  |  | D |  |  | E |  |  | F |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ），$s$ | 9.5 | 68.0 |  | 26.0 | 8.5 | 69.0 |  | 11.3 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ）， s | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 5.0 | 61.0 |  | 21.0 | 5.0 | 61.0 |  | 7.0 |  |  |  |  |
| Max Q Clear Time（g＿c c 11 ），s | 6.2 | 65.6 |  | 22.7 | 2.7 | 67.0 |  | 7.5 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 0.0 |  | 0.0 | 0.0 | 0.0 |  | 0.0 |  |  |  |  |

## Intersection Summary

| HCM 6th Ctrl Delay | 133.9 |
| :--- | ---: |
| HCM 6th LOS | F |

## Notes

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
06/28/2021

c Critical Lane Group

HCM Signalized Intersection Capacity Analysis
5：Ruben Lane \＆US 26
06／28／2021

|  | 4 |  |  | 7 |  | 4 | 4 | $\uparrow$ | $p$ |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 44 | 「 | \％ | 个4 | 「 |  | $\uparrow$ | F | ${ }^{*}$ | $\uparrow$ |  |
| Traffic Volume（vph） | 175 | 2045 | 195 | 45 | 1650 | 100 | 120 | 35 | 40 | 270 | 35 | 135 |
| Future Volume（vph） | 175 | 2045 | 195 | 45 | 1650 | 100 | 120 | 35 | 40 | 270 | 35 | 135 |
| Ideal Flow（vphpl） | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 | 1800 |
| Total Lost time（s） | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Lane Util．Factor | 1.00 | ＊0．94 | 1.00 | 1.00 | ＊0．97 | 1.00 |  | 1.00 | 1.00 | 0.95 | 0.95 | 1.00 |
| Frpb，ped／bikes | 1.00 | 1.00 | 0.98 | 1.00 | 1.00 | 0.97 |  | 1.00 | 0.98 | 1.00 | 1.00 | 0.98 |
| Flpb，ped／bikes | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Frt | 1.00 | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |  | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |
| Flt Protected | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 0.96 | 1.00 | 0.95 | 0.96 | 1.00 |
| Satd．Flow（prot） | 1676 | 3318 | 1467 | 1644 | 3358 | 1432 |  | 1682 | 1461 | 1624 | 1646 | 1506 |
| Flt Permitted | 0.07 | 1.00 | 1.00 | 0.06 | 1.00 | 1.00 |  | 0.96 | 1.00 | 0.95 | 0.96 | 1.00 |
| Satd．Flow（perm） | 132 | 3318 | 1467 | 96 | 3358 | 1432 |  | 1682 | 1461 | 1624 | 1646 | 1506 |
| Peak－hour factor，PHF | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 | 0.99 |
| Adj．Flow（vph） | 177 | 2066 | 197 | 45 | 1667 | 101 | 121 | 35 | 40 | 273 | 35 | 136 |
| RTOR Reduction（vph） | 0 | 0 | 40 | 0 | 0 | 36 | 0 | 0 | 34 | 0 | 0 | 126 |
| Lane Group Flow（vph） | 177 | 2066 | 157 | 45 | 1667 | 65 | 0 | 156 | 6 | 153 | 155 | 10 |
| Confl．Peds．（\＃／hr） |  |  | 1 |  |  | 3 | 1 |  | 4 | 4 |  |  |
| Heavy Vehicles（\％） | 2\％ | 2\％ | 2\％ | 4\％ | 4\％ | 4\％ | 3\％ | 3\％ | 3\％ | 0\％ | 0\％ | 0\％ |
| Turn Type | pm＋pt | NA | Perm | pm＋pt | NA | Perm | Split | NA | Perm | Split | NA | Perm |
| Protected Phases | 5 | 2 |  | 1 | 6 |  | 8 | 8 |  | 4 | 4 |  |
| Permitted Phases | 2 |  | 2 | 6 |  | 6 |  | 8 | 8 |  |  |  |
| Actuated Green，G（s） | 81.5 | 80.1 | 80.1 | 75.5 | 75.5 | 75.5 |  | 19.3 | 19.3 | 10.0 | 10.0 | 10.0 |
| Effective Green，g（s） | 81.5 | 81.5 | 81.5 | 75.5 | 76.9 | 76.9 |  | 19.3 | 19.3 | 10.0 | 10.0 | 10.0 |
| Actuated g／C Ratio | 0.63 | 0.63 | 0.63 | 0.58 | 0.59 | 0.59 |  | 0.15 | 0.15 | 0.08 | 0.08 | 0.08 |
| Clearance Time（s） | 4.0 | 5.4 | 5.4 | 4.0 | 5.4 | 5.4 |  | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 |
| Vehicle Extension（s） | 2.3 | 5.4 | 5.4 | 2.3 | 5.4 | 5.4 |  | 2.3 | 2.3 | 2.3 | 2.3 | 2.3 |
| Lane Grp Cap（vph） | 175 | 2080 | 919 | 93 | 1986 | 847 |  | 249 | 216 | 124 | 126 | 115 |
| v／s Ratio Prot | 0.06 | c0．62 |  | 0.01 | c0．50 |  |  | c0．09 |  | c0．09 | 0.09 |  |
| v／s Ratio Perm | c0．57 |  | 0.11 | 0.27 |  | 0.05 |  |  | 0.00 |  |  | 0.01 |
| v／c Ratio | 1.01 | 0.99 | 0.17 | 0.48 | 0.84 | 0.08 |  | 0.63 | 0.03 | 1.23 | 1.23 | 0.09 |
| Uniform Delay，d1 | 42.5 | 24.0 | 10.1 | 30.2 | 21.5 | 11.4 |  | 52.0 | 47.3 | 60.0 | 60.0 | 55.8 |
| Progression Factor | 0.66 | 0.41 | 0.29 | 1.00 | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Incremental Delay，d2 | 23.3 | 4.6 | 0.0 | 2.3 | 4.5 | 0.2 |  | 3.9 | 0.0 | 156.7 | 154.7 | 0.2 |
| Delay（s） | 51.1 | 14.5 | 2.9 | 32.5 | 26.0 | 11.5 |  | 55.9 | 47.4 | 216.7 | 214.7 | 56.0 |
| Level of Service | D | B | A | C | C | B |  | E | D | F | F |  |
| Approach Delay（s） |  | 16.2 |  |  | 25.4 |  |  | 54.2 |  |  | 166.8 |  |
| Approach LOS |  | B |  |  | C |  |  | D |  |  | F |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 2000 Control Delay |  |  | 34.8 |  | HCM 2000 | Level of S | ervice |  | C |  |  |  |
| HCM 2000 Volume to Capacity ratio |  |  | 0.97 |  |  |  |  |  |  |  |  |  |
| Actuated Cycle Length（s） |  |  | 130.0 |  | um of los | time（s） |  |  | 16.0 |  |  |  |
| Intersection Capacity Utilization |  |  | 90．4\％ |  | CU Level | f Service |  |  | E |  |  |  |
| Analysis Period（min） |  |  | 15 |  |  |  |  |  |  |  |  |  |

c Critical Lane Group

HCM 6th Signalized Intersection Summary
6: Bluff Rd \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
8: Bluff Rd \& Bell Street


HCM 6th TWSC
9: 362nd Dr \& Industrial Way East


HCM 6th AWSC
10: 362nd Dr \& Industrial Way West


| Movement | EBL | EBR | NBL | NBT | SBT | SBR |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Lane Configurations | rr |  |  | $\uparrow$ | $\hat{\boldsymbol{F}}$ |  |
| Traffic Vol, veh/h | 180 | 230 | 125 | 605 | 555 | 30 |
| Future Vol, veh/h | 180 | 230 | 125 | 605 | 555 | 30 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Heavy Vehicles, \% | 0 | 0 | 1 | 1 | 1 | 1 |
| Mvmt Flow | 189 | 242 | 132 | 637 | 584 | 32 |
| Number of Lanes | 1 | 0 | 0 | 1 | 1 | 0 |


| Approach | EB | NB | SB |
| :--- | ---: | ---: | ---: |
| Opposing Approach |  | SB | NB |
| Opposing Lanes | 0 | 1 | 1 |
| Conflicting Approach Left | SB | EB |  |
| Conflicting Lanes Left | 1 | 1 | 0 |
| Conflicting Approach Right | NB |  | EB |
| Conflicting Lanes Right | 1 | 0 | 1 |
| HCM Control Delay | 35.2 | 214.3 | 101.6 |
| HCM LOS | E | F | F |


| Lane | NBLn1 | EBLn1 | SBLn1 |
| :--- | ---: | ---: | ---: |
| Vol Left, \% | $17 \%$ | $44 \%$ | $0 \%$ |
| Vol Thru, \% | $83 \%$ | $0 \%$ | $95 \%$ |
| Vol Right, \% | $0 \%$ | $56 \%$ | $5 \%$ |
| Sign Control | Stop | Stop | Stop |
| Traffic Vol by Lane | 730 | 410 | 585 |
| LT Vol | 125 | 180 | 0 |
| Through Vol | 605 | 0 | 555 |
| RT Vol | 0 | 230 | 30 |
| Lane Flow Rate | 768 | 432 | 616 |
| Geometry Grp | 1 | 1 | 1 |
| Degree of Util (X) | 1.407 | 0.809 | 1.116 |
| Departure Headway (Hd) | 6.863 | 7.495 | 7.139 |
| Convergence, Y/N | Yes | Yes | Yes |
| Cap | 538 | 488 | 511 |
| Service Time | 4.863 | 5.495 | 5.139 |
| HCM Lane VIC Ratio | 1.428 | 0.885 | 1.205 |
| HCM Control Delay | 24.3 | 35.2 | 101.6 |
| HCM Lane LOS | F | E | F |
| HCM 95th-tile Q | 34.7 | 7.6 | 18.6 |

HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


Notes
Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary 15: Wolf Drive/SE Ten Eyck Rd \& US 26


Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
16: Langensand Rd \& US 26

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 3.4 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
17: US 26 \& Vista Loop West
06/28/2021

|  | 4 | $\rightarrow$ | 7 | 7 |  |  | 4 | $\uparrow$ | P |  | $\frac{1}{7}$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \% | 44 | 7 | \% | 中 ${ }^{\text {a }}$ |  |  | \$ |  |  | ¢ |  |
| Traffic Volume (veh/h) | 170 | 1435 | 0 | 100 | 1140 | 0 | 5 | 5 | 100 | 5 | O | 120 |
| Future Volume (veh/h) | 170 | 1435 | 0 | 100 | 1140 | 0 | 5 | 5 | 100 | 5 | 0 | 120 |
| Initial $Q(Q b)$, veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus, Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/ln | 1758 | 1758 | 1723 | 1723 | 1716 | 1716 | 1723 | 1723 | 1723 | 1800 | 1723 | 1800 |
| Adj Flow Rate, veh/h | 179 | 1511 | 0 | 105 | 1200 | 0 | 5 | 5 | 105 | 5 | 0 | 126 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh, \% | 3 | 3 | 2 | 2 | 6 | 6 | 2 | 2 | 2 | 0 | 2 | 0 |
| Cap, veh/h | 547 | 2609 | 1141 | 436 | 2509 | 0 | 74 | 0 | 3 | 74 | 0 | 3 |
| Arrive On Green | 0.07 | 0.78 | 0.00 | 0.06 | 0.77 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Sat Flow, veh/h | 1674 | 3340 | 1460 | 1641 | 3346 | 0 | 75 | 75 | 1569 | 66 | 0 | 1654 |
| Grp Volume(v), veh/h | 179 | 1511 | 0 | 105 | 1200 | 0 | 115 | 0 | 0 | 131 | 0 | 0 |
| Grp Sat Flow(s), veh/h/ln | 1674 | 1670 | 1460 | 1641 | 1630 | 0 | 1719 | 0 | 0 | 1719 | 0 | 0 |
| Q Serve(g_s), s | 1.2 | 9.2 | 0.0 | 0.7 | 6.8 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Cycle Q Clear(g_c), s | 1.2 | 9.2 | 0.0 | 0.7 | 6.8 | 0.0 | 0.1 | 0.0 | 0.0 | 0.1 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 0.00 | 0.04 |  | 0.91 | 0.04 |  | 0.96 |
| Lane Grp Cap(c), veh/h | 547 | 2609 | 1141 | 436 | 2509 | 0 | 77 | 0 | 0 | 77 | 0 | 0 |
| V/C Ratio(X) | 0.33 | 0.58 | 0.00 | 0.24 | 0.48 | 0.00 | 1.48 | 0.00 | 0.00 | 1.70 | 0.00 | 0.00 |
| Avail Cap(c_a), veh/h | 888 | 4942 | 2160 | 660 | 4566 | 0 | 855 | 0 | 0 | 851 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(l) | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay (d), s/veh | 1.8 | 2.2 | 0.0 | 2.2 | 2.1 | 0.0 | 25.4 | 0.0 | 0.0 | 25.4 | 0.0 | 0.0 |
| Incr Delay (d2), s/veh | 0.3 | 0.4 | 0.0 | 0.2 | 0.3 | 0.0 | 228.6 | 0.0 | 0.0 | 323.2 | 0.0 | 0.0 |
| Initial Q Delay(d3),s/veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/ln | 0.0 | 0.2 | 0.0 | 0.0 | 0.1 | 0.0 | 5.8 | 0.0 | 0.0 | 7.8 | 0.0 | 0.0 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh | 2.1 | 2.7 | 0.0 | 2.4 | 2.4 | 0.0 | 254.0 | 0.0 | 0.0 | 348.6 | 0.0 | 0.0 |
| LnGrp LOS | A | A | A | A | A | A | F | A | A | F | A | A |
| Approach Vol, veh/h |  | 1690 |  |  | 1305 |  |  | 115 |  |  | 131 |  |
| Approach Delay, s/veh |  | 2.6 |  |  | 2.4 |  |  | 254.0 |  |  | 348.6 |  |
| Approach LOS |  | A |  |  | A |  |  | F |  |  | F |  |
| Timer - Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration ( $G+Y+R \mathrm{c}$ ), $s$ | 7.7 | 43.0 |  | 0.0 | 7.1 | 43.6 |  | 0.0 |  |  |  |  |
| Change Period ( $\mathrm{Y}+\mathrm{Rc}$ ), s | 4.0 | 6.0 |  | 4.0 | 4.0 | 6.0 |  | 4.0 |  |  |  |  |
| Max Green Setting (Gmax), s | 14.0 | 69.0 |  | 23.0 | 10.0 | 73.0 |  | 23.0 |  |  |  |  |
| Max Q Clear Time (g_c+11), s | 3.2 | 8.8 |  | 0.0 | 2.7 | 11.2 |  | 0.0 |  |  |  |  |
| Green Ext Time (p_c), s | 0.3 | 17.7 |  | 0.0 | 0.1 | 26.4 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 25.4 |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
18: US 26 \& Vista Loop East

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 0.4 |  |  |  |  |  |


| Major/Minor | Major1 |  | Major2 |  | Minor2 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Conflicting Flow All | 1326 | 0 | - | 0 | 2131 | 663 |
| Stage 1 | - | - | - | - | 1313 | - |
| Stage 2 | - | - | - | - | 818 | - |
| Critical Hdwy | 4.14 | - | - | - | 6.84 | 6.94 |
| Critical Hdwy Stg 1 | - | - | - | - | 5.84 | - |
| Critical Hdwy Stg 2 | - | - | - | - | 5.84 | - |
| Follow-up Hdwy | 2.22 | - | - | - | 3.52 | 3.32 |
| Pot Cap-1 Maneuver | 517 | - | - | - | 42 | 404 |
| Stage 1 | - | - | - | - | 216 | - |
| Stage 2 | - | - | - | - | 394 | - |
| Platoon blocked, \% |  | - | - | - |  |  |
| Mov Cap-1 Maneuver | 517 | - | - | - | 42 | 404 |
| Mov Cap-2 Maneuver | - | - | - | - | 42 | - |
| Stage 1 | - | - | - | - | 214 | - |
| Stage 2 | - | - | - | - | 394 | - |
|  |  |  |  |  |  |  |
| Approach | EB |  | WB |  | SB |  |
| HCM Control Delay, s | 0 |  | 0 |  | 117.3 |  |
| HCM LOS |  |  |  |  | F |  |
|  |  |  |  |  |  |  |
| Minor Lane/Major Mvmt |  | EBL | EBT | WBT | WBR SBLn1 |  |
| Capacity (veh/h) |  | 517 | - | - | - | 42 |
| HCM Lane V/C Ratio |  | 0.01 | - | - | - | 0.251 |
| HCM Control Delay (s) |  | 12 | - | - | - | 117.3 |
| HCM Lane LOS |  | B | - | - | - | F |
| HCM 95th \%tile Q(veh) |  | 0 | - | - | - | 0.8 |

HCM 6th Signalized Intersection Summary
20: Hwy 211 \& Dubarko Rd
06/28/2021

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

HCM 6th TWSC
23: Bornstedt Rd \& Hwy 211



HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26
06／28／2021

|  | 4 |  |  | $\downarrow$ | $\checkmark$ | 4 | 4 | 4 | 7 | ＊ | ¢ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 中4 | F＇ | \％ | 中4 | 「 |  | \＆ |  |  | $\uparrow$ |  |
| Traffic Volume（veh／h） | 250 | 2205 | 15 | 10 | 1435 | 165 | 70 | 50 | 10 | 165 | 10 | 90 |
| Future Volume（veh／h） | 250 | 2205 | 15 | 10 | 1435 | 165 | 70 | 50 | 10 | 165 | 10 | 90 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 263 | 2321 | 16 | 11 | 1511 | 0 | 74 | 53 | 11 | 174 | 11 | 95 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 182 | 1735 | 774 | 73 | 1496 |  | 65 | 46 | 10 | 207 | 13 | 113 |
| Arrive On Green | 0.11 | 0.52 | 0.52 | 0.04 | 0.45 | 0.00 | 0.08 | 0.08 | 0.08 | 0.21 | 0.21 | 0.21 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 826 | 591 | 123 | 1008 | 64 | 550 |
| Grp Volume（v），veh／h | 263 | 2321 | 16 | 11 | 1511 | 0 | 138 | 0 | 0 | 280 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1540 | 0 | 0 | 1622 | 0 | 0 |
| Q Serve（g＿s），s | 11.0 | 52.5 | 0.5 | 0.6 | 46.0 | 0.0 | 8.0 | 0.0 | 0.0 | 16.9 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 11.0 | 52.5 | 0.5 | 0.6 | 46.0 | 0.0 | 8.0 | 0.0 | 0.0 | 16.9 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.54 |  | 0.08 | 0.62 |  | 0.34 |
| Lane Grp Cap（c），veh／h | 182 | 1735 | 774 | 73 | 1496 |  | 121 | 0 | 0 | 333 | 0 | 0 |
| V／C Ratio（X） | 1.44 | 1.34 | 0.02 | 0.15 | 1.01 |  | 1.14 | 0.00 | 0.00 | 0.84 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 182 | 1735 | 774 | 73 | 1496 |  | 121 | 0 | 0 | 541 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（I） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 45.4 | 24.7 | 12.1 | 46.9 | 27.9 | 0.0 | 46.8 | 0.0 | 0.0 | 38.9 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 227.8 | 156.2 | 0.0 | 0.6 | 25.8 | 0.0 | 124.9 | 0.0 | 0.0 | 6.4 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 15.9 | 55.0 | 0.2 | 0.3 | 21.0 | 0.0 | 7.3 | 0.0 | 0.0 | 7.3 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 273.3 | 180.9 | 12.1 | 47.4 | 53.8 | 0.0 | 171.7 | 0.0 | 0.0 | 45.3 | 0.0 | 0.0 |
| LnGrp LOS | F | F | B | D | F |  | F | A | A | D | A | A |
| Approach Vol，veh／h |  | 2600 |  |  | 1522 | A |  | 138 |  |  | 280 |  |
| Approach Delay，s／veh |  | 189.2 |  |  | 53.7 |  |  | 171.7 |  |  | 45.3 |  |
| Approach LOS |  | F |  |  | D |  |  | F |  |  | D |  |
| Timer－Assigned Phs | ， | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $G+Y+R \mathrm{c}$ ）， s | 15.0 | 50.0 |  | 24.9 | 8.5 | 56.5 |  | 12.0 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ），s | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 10.5 | 43.0 |  | 33.0 | 4.0 | 49.5 |  | 7.5 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 13.0 | 48.0 |  | 18.9 | 2.6 | 54.5 |  | 10.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 0.0 |  | 1.0 | 0.0 | 0.0 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 134.3 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | F |  |  |  |  |  |  |  |  |  |
| Notes |  |  |  |  |  |  |  |  |  |  |  |  |

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
06/28/2021

c Critical Lane Group

HCM 6th Signalized Intersection Summary
5: Ruben Lane \& US 26

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

## Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
6：Bluff Rd \＆US 26

|  | 4 |  |  |  |  |  |  |  | $\pm$ | ， |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ${ }^{*}$ | 性 | 「 | \％ | 革 | 「 | ${ }^{7}$ | F |  | \％ | $\uparrow$ |  |
| Traffic Volume（veh／h） | 80 | 1640 | 180 | 70 | 1370 | 295 | 90 | 5 | 25 | 265 | 145 | 85 |
| Future Volume（veh／h） | 80 | 1640 | 180 | 70 | 1370 | 295 | 90 | 5 | 25 | 265 | 145 | 85 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.98 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln 1 | 1772 | 1772 | 1772 | 1730 | 1730 | 1730 | 1786 | 1786 | 1786 | 1786 | 1786 | 1786 |
| Adj Flow Rate，veh／h | 82 | 1673 | 184 | 71 | 1398 | 301 | 92 | 5 | 26 | 270 | 148 | 87 |
| Peak Hour Factor | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 | 0.98 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 5 | 5 | 5 | 1 | 1 | 1 | 1 | 1 | 1 |
| Cap，veh／h | 127 | 1408 | 626 | 375 | 1675 | 834 | 115 | 30 | 155 | 216 | 191 | 112 |
| Arrive On Green | 0.04 | 0.42 | 0.42 | 0.19 | 0.57 | 0.57 | 0.07 | 0.12 | 0.13 | 0.13 | 0.18 | 0.19 |
| Sat Flow，veh／h | 1688 | 3367 | 1498 | 1647 | 2941 | 1465 | 1701 | 245 | 1275 | 1701 | 1053 | 619 |
| Grp Volume（v），veh／h | 82 | 1673 | 184 | 71 | 1398 | 301 | 92 | 0 | 31 | 270 | 0 | 235 |
| Grp Sat Flow（s），veh／h／nn | 1688 | 1683 | 1498 | 1647 | 1470 | 1465 | 1701 | 0 | 1520 | 1701 | 0 | 1672 |
| Q Serve（g＿s），s | 3.4 | 46.0 | 6.6 | 0.0 | 42.9 | 12.3 | 5.9 | 0.0 | 2.0 | 14.0 | 0.0 | 14.7 |
| Cycle Q Clear（g＿c），s | 3.4 | 46.0 | 6.6 | 0.0 | 42.9 | 12.3 | 5.9 | 0.0 | 2.0 | 14.0 | 0.0 | 14.7 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.84 | 1.00 |  | 0.37 |
| Lane Grp Cap（c），veh／h | 127 | 1408 | 626 | 375 | 1675 | 834 | 115 | 0 | 185 | 216 | 0 | 303 |
| V／C Ratio（X） | 0.65 | 1.19 | 0.29 | 0.19 | 0.83 | 0.36 | 0.80 | 0.00 | 0.17 | 1.25 | 0.00 | 0.78 |
| Avail Cap（c＿a），veh／h | 127 | 1408 | 626 | 375 | 1675 | 834 | 186 | 0 | 414 | 216 | 0 | 486 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 0.55 | 0.55 | 0.55 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 |
| Uniform Delay（d），s／veh | 28.3 | 32.0 | 11.4 | 36.3 | 19.4 | 12.8 | 50.6 | 0.0 | 43.1 | 48.0 | 0.0 | 42.8 |
| Incr Delay（d2），s／veh | 5.3 | 89.0 | 0.7 | 0.1 | 5.1 | 1.2 | 7.7 | 0.0 | 0.3 | 143.7 | 0.0 | 2.6 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ | ／／IT1． 5 | 34.9 | 2.3 | 1.6 | 15.2 | 4.2 | 2.8 | 0.0 | 0.8 | 14.6 | 0.0 | 6.3 |
| Unsig．Movement Delay， | ，s／veh |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 33.6 | 121.0 | 12.1 | 36.4 | 24.5 | 14.0 | 58.2 | 0.0 | 43.4 | 191.7 | 0.0 | 45.4 |
| LnGrp LOS | C | F | B | D | C | B | E | A | D | F | A | D |
| Approach Vol，veh／h |  | 1939 |  |  | 1770 |  |  | 123 |  |  | 505 |  |
| Approach Delay，s／veh |  | 106.9 |  |  | 23.2 |  |  | 54.5 |  |  | 123.7 |  |
| Approach LOS |  | F |  |  | C |  |  | D |  |  | F |  |
| Timer－Assigned Phs | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |  |  |  |  |
| Phs Duration（ $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ）， | ）， 84.6 | 50.0 | 11.4 | 23.9 | 8.0 | 66.6 | 18.0 | 17.4 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ），s | s 4.0 | 4.8 | 4.0 | 4.5 | 4.0 | 4.0 | 4.0 | 4.5 |  |  |  |  |
| Max Green Setting（Gma | max4， S | 45.2 | 12.0 | 31.5 | 4.0 | 46.0 | 14.0 | 29.5 |  |  |  |  |
| Max Q Clear Time（g＿c＋ | ＋12，©s | 48.0 | 7.9 | 16.7 | 5.4 | 44.9 | 16.0 | 4.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.0 | 0.0 | 0.0 | 0.7 | 0.0 | 1.1 | 0.0 | 0.1 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl DelayHCM 6th LOS |  |  | 73.2 |  |  |  |  |  |  |  |  |  |
|  |  |  | E |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green．

HCM 6th TWSC
8: Bluff Rd \& Bell Street


HCM 6th TWSC
9: 362nd Dr \& Industrial Way East


HCM 6th AWSC
10: 362nd Dr \& Industrial Way West

|  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intersection <br> Intersection Delay, s/veh 221.9 <br> Intersection LOS | 221.9$F$ |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Movement | EBL | EBR | NBL | NBT | SBT | SBR |
| Lane Configurations | \% | 「 |  | $\uparrow$ | 4 | 「 |
| Traffic Vol, veh/h | 100 | 255 | 65 | 650 | 850 | 5 |
| Future Vol, veh/h | 100 | 255 | 65 | 650 | 850 | 5 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Heavy Vehicles, \% | 0 | 0 | 1 | 1 | 1 | 1 |
| Mvmt Flow | 105 | 268 | 68 | 684 | 895 | 5 |
| Number of Lanes | 1 | 1 | 0 | 1 | 1 | 1 |
| Approach | EB |  | NB |  | SB |  |
| Opposing Approach |  |  | SB |  | NB |  |
| Opposing Lanes | 0 |  | 2 |  | 1 |  |
| Conflicting Approach Left | SB |  | EB |  |  |  |
| Conflicting Lanes Left | 2 |  | 2 |  | 0 |  |
| Conflicting Approach Right | NB |  |  |  | EB |  |
| Conflicting Lanes Right | 1 |  | 0 |  | 2 |  |
| HCM Control Delay | 18.1 |  | 203.4 |  | 322 |  |
| HCM LOS | C |  | F |  | F |  |


| Lane | NBLn1 | EBLn1 | EBLn2 | SBLn1 | SBLn2 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Vol Left, \% | $9 \%$ | $100 \%$ | $0 \%$ | $0 \%$ | $0 \%$ |
| Vol Thru, \% | $91 \%$ | $0 \%$ | $0 \%$ | $100 \%$ | $0 \%$ |
| Vol Right, \% | $0 \%$ | $0 \%$ | $100 \%$ | $0 \%$ | $100 \%$ |
| Sign Control | Stop | Stop | Stop | Stop | Stop |
| Traffic Vol by Lane | 715 | 100 | 255 | 850 | 5 |
| LT Vol | 65 | 100 | 0 | 0 | 0 |
| Through Vol | 0 | 0 | 0 | 850 | 0 |
| RT Vol | 753 | 105 | 255 | 0 | 5 |
| Lane Flow Rate | 4 | 7 | 268 | 895 | 5 |
| Geometry Grp | 1.376 | 0.237 | 0.514 | 7 | 7.66 |
| Degree of Util (X) | 7.422 | 9.469 | 8.203 | 7.144 | 6.423 |
| Departure Headway (Hd) | Yes | Yes | Yes | Yes | Yes |
| Convergence, Y/N | 497 | 382 | 443 | 519 | 561 |
| Cap | 5.422 | 7.169 | 5.903 | 4.844 | 4.123 |
| Service Time | 1.515 | 0.275 | 0.605 | 1.724 | 0.009 |
| HCM Lane V/C Ratio | 203.4 | 15.1 | 19.3 | 323.8 | 9.2 |
| HCM Control Delay | F | C | C | F | A |
| HCM Lane LOS | 30.9 | 0.9 | 2.9 | 48.1 | 0 |

HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


## Notes

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
15: Wolf Drive/SE Ten Eyck Rd \& US 26

| $\rangle$ |  |  |  |  |  |  | 4 |  |  |  | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations \% | 44 | ${ }^{\text {F }}$ | ${ }_{1}$ | 个4 | 「 | \% | $\hat{\beta}$ |  | \% | $\hat{\beta}$ |  |
| Traffic Volume (veh/h) 155 | 1365 | 130 | 10 | 1175 | 20 | 90 | 25 | 10 | 135 | 20 | 150 |
| Future Volume (veh/h) 155 | 1365 | 130 | 10 | 1175 | 20 | 90 | 25 | 10 | 135 | 20 | 150 |
| Initial Q $(Q b)$, veh 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus, Adj 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/ln 1772 | 1772 | 1772 | 1702 | 1702 | 1702 | 1800 | 1800 | 1800 | 1758 | 1758 | 1758 |
| Adj Flow Rate, veh/h 163 | 1437 | 137 | 11 | 1237 | 21 | 95 | 26 | 11 | 142 | 21 | 158 |
| Peak Hour Factor 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh, \% 2 | 2 | 2 | 7 | 7 | 7 | 0 | 0 | 0 | 3 | 3 | 3 |
| Cap, veh/h 366 | 1887 | 841 | 192 | 1494 | 666 | 193 | 254 | 108 | 331 | 38 | 283 |
| Arrive On Green 0.22 | 0.56 | 0.56 | 0.12 | 0.46 | 0.46 | 0.21 | 0.21 | 0.20 | 0.21 | 0.21 | 0.20 |
| Sat Flow, veh/h 1688 | 3367 | 1500 | 1621 | 3233 | 1442 | 1259 | 1201 | 508 | 1399 | 178 | 1339 |
| Grp Volume(v), veh/h 163 | 1437 | 137 | 11 | 1237 | 21 | 95 | 0 | 37 | 142 | 0 | 179 |
| Grp Sat Flow(s),veh/h/ln1688 | 1683 | 1500 | 1621 | 1617 | 1442 | 1259 | 0 | 1709 | 1399 | 0 | 1517 |
| Q Serve(g_s), s 9.2 | 36.0 | 4.9 | 0.7 | 36.7 | 0.9 | 8.1 | 0.0 | 1.9 | 10.1 | 0.0 | 11.7 |
| Cycle Q Clear(g_c), s 9.2 | 36.0 | 4.9 | 0.7 | 36.7 | 0.9 | 19.8 | 0.0 | 1.9 | 12.0 | 0.0 | 11.7 |
| Prop In Lane $\quad 1.00$ |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.30 | 1.00 |  | 0.88 |
| Lane Grp Cap(c), veh/h 366 | 1887 | 841 | 192 | 1494 | 666 | 193 | 0 | 362 | 331 | 0 | 321 |
| V/C Ratio(X) 0.44 | 0.76 | 0.16 | 0.06 | 0.83 | 0.03 | 0.49 | 0.00 | 0.10 | 0.43 | 0.00 | 0.56 |
| Avail Cap(c_a), veh/h 366 | 2121 | 945 | 192 | 1640 | 732 | 203 | 0 | 376 | 342 | 0 | 334 |
| HCM Platoon Ratio 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(I) $\quad 1.00$ | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 |
| Uniform Delay (d), s/veh 37.3 | 18.5 | 11.7 | 43.0 | 25.8 | 16.1 | 48.1 | 0.0 | 35.1 | 40.2 | 0.0 | 39.4 |
| Incr Delay (d2), s/veh 0.5 | 3.0 | 0.4 | 0.1 | 5.4 | 0.1 | 1.5 | 0.0 | 0.1 | 0.7 | 0.0 | 1.6 |
| Initial Q Delay(d3),s/veh 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/IR3. 9 | 14.3 | 1.7 | 0.3 | 14.3 | 0.3 | 2.6 | 0.0 | 0.8 | 3.5 | 0.0 | 4.5 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh 37.8 | 21.5 | 12.1 | 43.1 | 31.2 | 16.2 | 49.5 | 0.0 | 35.2 | 40.9 | 0.0 | 40.9 |
| LnGrp LOS D | C | B | D | C | B | D | A | D | D | A | D |
| Approach Vol, veh/h | 1737 |  |  | 1269 |  |  | 132 |  |  | 321 |  |
| Approach Delay, s/veh | 22.3 |  |  | 31.0 |  |  | 45.5 |  |  | 40.9 |  |
| Approach LOS | C |  |  | C |  |  | D |  |  | D |  |
| Timer - Assigned Phs 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration ( $\mathrm{G}+\mathrm{Y}+\mathrm{Rc}$ ), 87.1 | 65.7 |  | 27.3 | 27.9 | 54.8 |  | 27.3 |  |  |  |  |
| Change Period (Y+Rc), s 4.5 | 4.0 |  | 5.5 | 4.5 | 4.0 |  | 5.5 |  |  |  |  |
| Max Green Setting (Gmax4, © | 69.3 |  | 22.7 | 17.5 | 55.8 |  | 22.7 |  |  |  |  |
| Max Q Clear Time (g_c+112,\%s | 38.0 |  | 14.0 | 11.2 | 38.7 |  | 21.8 |  |  |  |  |
| Green Ext Time (p_c), s 0.0 | 23.7 |  | 0.7 | 0.2 | 12.2 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl DelayHCM 6th LOS |  | 28.1 |  |  |  |  |  |  |  |  |  |
|  |  | C |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
16: Langensand Rd \& US 26

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |



HCM 6th Signalized Intersection Summary
17：Dubarko Ext／Vista Loop West \＆US 26
06／28／2021

|  | $\rangle$ | $\rightarrow$ | $\geqslant$ | 7 |  |  | 4 | $\uparrow$ | $p$ |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 个4 | 「 | \％ | 中t |  |  | \＄ |  |  | \＆ |  |
| Traffic Volume（veh／h） | 130 | 1350 | 5 | 100 | 1240 | 0 | 5 | 5 | 100 | 5 | 0 | 100 |
| Future Volume（veh／h） | 130 | 1350 | 5 | 100 | 1240 | 0 | 5 | 5 | 100 | 5 | 0 | 100 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1758 | 1758 | 1772 | 1772 | 1716 | 1716 | 1772 | 1772 | 1772 | 1800 | 1723 | 1800 |
| Adj Flow Rate，veh／h | 137 | 1421 | 5 | 106 | 1305 | 0 | 5 | 5 | 105 | 5 | 0 | 105 |
| Peak Hour Factor | 0.95 | 0.95 | 0.94 | 0.94 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 3 | 3 | 2 | 2 | 6 | 6 | 2 | 2 | 2 | 0 | 2 | 0 |
| Cap，veh／h | 177 | 2488 | 1119 | 136 | 2347 | 0 | 82 | 0 | 4 | 82 | 0 | 4 |
| Arrive On Green | 0.11 | 0.75 | 0.75 | 0.08 | 0.72 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Sat Flow，veh／h | 1674 | 3340 | 1502 | 1688 | 3346 | 0 | 77 | 77 | 1614 | 78 | 0 | 1641 |
| Grp Volume（v），veh／h | 137 | 1421 | 5 | 106 | 1305 | 0 | 115 | 0 | 0 | 110 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1674 | 1670 | 1502 | 1688 | 1630 | 0 | 1768 | 0 | 0 | 1719 | 0 | 0 |
| Q Serve（g＿s），s | 3.7 | 8.7 | 0.0 | 2.8 | 8.6 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 3.7 | 8.7 | 0.0 | 2.8 | 8.6 | 0.0 | 0.1 | 0.0 | 0.0 | 0.1 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 0.00 | 0.04 |  | 0.91 | 0.05 |  | 0.95 |
| Lane Grp Cap（c），veh／h | 177 | 2488 | 1119 | 136 | 2347 | 0 | 86 | 0 | 0 | 86 | 0 | 0 |
| V／C Ratio（X） | 0.77 | 0.57 | 0.00 | 0.78 | 0.56 | 0.00 | 1.34 | 0.00 | 0.00 | 1.28 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 656 | 5089 | 2288 | 551 | 4754 | 0 | 969 | 0 | 0 | 938 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 20.0 | 2.6 | 1.5 | 20.7 | 3.0 | 0.0 | 23.0 | 0.0 | 0.0 | 23.0 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 5.3 | 0.4 | 0.0 | 6.9 | 0.4 | 0.0 | 166.7 | 0.0 | 0.0 | 141.6 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 1.4 | 0.2 | 0.0 | 1.1 | 0.1 | 0.0 | 4.8 | 0.0 | 0.0 | 4.2 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 25.3 | 3.0 | 1.5 | 27.6 | 3.4 | 0.0 | 189.7 | 0.0 | 0.0 | 164.6 | 0.0 | 0.0 |
| LnGrp LOS | C | A | A | C | A | A | F | A | A | F | A | A |
| Approach Vol，veh／h |  | 1563 |  |  | 1411 |  |  | 115 |  |  | 110 |  |
| Approach Delay，s／veh |  | 5.0 |  |  | 5.3 |  |  | 189.7 |  |  | 164.6 |  |
| Approach LOS |  | A |  |  | A |  |  | F |  |  | F |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $G+Y+R \mathrm{c}$ ），$s$ | 8.9 | 37.1 |  | 0.0 | 7.7 | 38.2 |  | 0.0 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ），s | 4.0 | 4.0 |  | 4.0 | 4.0 | 4.0 |  | 4.0 |  |  |  |  |
| Max Green Setting（Gmax），s | 18.0 | 67.0 |  | 23.0 | 15.0 | 70.0 |  | 23.0 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 5.7 | 10.6 |  | 0.0 | 4.8 | 10.7 |  | 0.0 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.2 | 20.0 |  | 0.0 | 0.2 | 23.6 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 17.2 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | B |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
18: US 26 \& Vista Loop East



HCM 6th Signalized Intersection Summary
20: Hwy 211 \& Dubarko Rd
06/28/2021

|  | 4 | $\rightarrow$ | 7 | 7 |  |  | 4 | $\uparrow$ | 7 | ( | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ${ }^{7}$ | $\hat{\dagger}$ |  | \% | $\uparrow$ |  | ${ }^{*}$ | $\uparrow$ | F | ${ }^{*}$ | 4 | F |
| Traffic Volume (veh/h) | 40 | 30 | 135 | 240 | 105 | 30 | 30 | 300 | 415 | 10 | 470 | 15 |
| Future Volume (veh/h) | 40 | 30 | 135 | 240 | 105 | 30 | 30 | 300 | 415 | 10 | 470 | 15 |
| Initial $Q(Q b)$, veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped-Bike Adj(A_pbT) | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 0.99 |
| Parking Bus, Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow, veh/h/n | 1800 | 1800 | 1800 | 1772 | 1772 | 1772 | 1772 | 1772 | 1772 | 1758 | 1758 | 1758 |
| Adj Flow Rate, veh/h | 42 | 32 | 142 | 253 | 111 | 32 | 32 | 316 | 437 | 11 | 495 | 16 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh, \% | 0 | 0 | 0 | 2 | 2 | 2 | 2 | 2 | 2 | 3 | 3 | 3 |
| Cap, veh/h | 378 | 43 | 193 | 436 | 355 | 102 | 302 | 728 | 614 | 337 | 693 | 584 |
| Arrive On Green | 0.03 | 0.15 | 0.15 | 0.15 | 0.27 | 0.27 | 0.03 | 0.41 | 0.41 | 0.01 | 0.39 | 0.39 |
| Sat Flow, veh/h | 1714 | 288 | 1277 | 1688 | 1322 | 381 | 1688 | 1772 | 1494 | 1674 | 1758 | 1482 |
| Grp Volume(v), veh/h | 42 | 0 | 174 | 253 | 0 | 143 | 32 | 316 | 437 | 11 | 495 | 16 |
| Grp Sat Flow(s), veh/h/ln | 1714 | 0 | 1565 | 1688 | 0 | 1703 | 1688 | 1772 | 1494 | 1674 | 1758 | 1482 |
| Q Serve(g_s), s | 1.2 | 0.0 | 6.2 | 6.8 | 0.0 | 3.9 | 0.7 | 7.4 | 14.2 | 0.2 | 13.8 | 0.4 |
| Cycle Q Clear(g_c), s | 1.2 | 0.0 | 6.2 | 6.8 | 0.0 | 3.9 | 0.7 | 7.4 | 14.2 | 0.2 | 13.8 | 0.4 |
| Prop In Lane | 1.00 |  | 0.82 | 1.00 |  | 0.22 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Lane Grp Cap (c), veh/h | 378 | 0 | 236 | 436 | 0 | 458 | 302 | 728 | 614 | 337 | 693 | 584 |
| V/C Ratio(X) | 0.11 | 0.00 | 0.74 | 0.58 | 0.00 | 0.31 | 0.11 | 0.43 | 0.71 | 0.03 | 0.71 | 0.03 |
| Avail Cap(c_a), veh/h | 438 | 0 | 565 | 499 | 0 | 820 | 371 | 1158 | 977 | 434 | 1149 | 969 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter(l) | 1.00 | 0.00 | 1.00 | 1.00 | 0.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Uniform Delay (d), s/veh | 19.8 | 0.0 | 23.6 | 15.7 | 0.0 | 17.0 | 12.1 | 12.3 | 14.3 | 11.2 | 14.8 | 10.8 |
| Incr Delay (d2), s/veh | 0.1 | 0.0 | 3.3 | 1.0 | 0.0 | 0.3 | 0.1 | 0.9 | 3.3 | 0.0 | 2.9 | 0.0 |
| Initial Q Delay(d3),s/veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \%ile BackOfQ(50\%),veh/In | 0.5 | 0.0 | 2.3 | 2.4 | 0.0 | 1.4 | 0.2 | 2.5 | 4.6 | 0.1 | 5.0 | 0.1 |
| Unsig. Movement Delay, s/veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay(d),s/veh | 19.9 | 0.0 | 26.9 | 16.7 | 0.0 | 17.3 | 12.2 | 13.1 | 17.5 | 11.2 | 17.8 | 10.8 |
| LnGrp LOS | B | A | C | B | A | B | B | B | B | B | B | B |
| Approach Vol, veh/h |  | 216 |  |  | 396 |  |  | 785 |  |  | 522 |  |
| Approach Delay, s/veh |  | 25.5 |  |  | 16.9 |  |  | 15.5 |  |  | 17.4 |  |
| Approach LOS |  | C |  |  | B |  |  | B |  |  | B |  |
| Timer - Assigned Phs | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |  |  |  |  |
| Phs Duration ( $G+Y+R \mathrm{c}$ ), s | 4.7 | 27.9 | 12.8 | 12.8 | 5.6 | 26.9 | 6.0 | 19.6 |  |  |  |  |
| Change Period ( $\mathrm{Y}+\mathrm{Rc}$ ), s | 4.0 | 4.8 | 4.0 | 4.0 | 4.0 | 4.8 | 4.0 | 4.0 |  |  |  |  |
| Max Green Setting (Gmax), s | 4.0 | 37.2 | 11.0 | 21.0 | 4.0 | 37.2 | 4.0 | 28.0 |  |  |  |  |
| Max Q Clear Time (g_c+11), s | 2.2 | 16.2 | 8.8 | 8.2 | 2.7 | 15.8 | 3.2 | 5.9 |  |  |  |  |
| Green Ext Time (p_c), s | 0.0 | 6.9 | 0.2 | 0.4 | 0.0 | 4.5 | 0.0 | 0.4 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 17.5 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | B |  |  |  |  |  |  |  |  |  |

HCM 6th TWSC
23: Bornstedt Rd \& Hwy 211

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 1.6 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
1：SE Jarl Road／SE Orient Drive \＆US 26
06／28／2021

|  | $\stackrel{ }{*}$ |  |  | 7 |  | 4 | 4 | $\uparrow$ | $p$ |  | $\downarrow$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \％ | 个4 | 「 | \％ | 个4 | 「 |  | \＆ |  |  | \＆ |  |
| Traffic Volume（veh／h） | 100 | 1525 | 5 | 5 | 745 | 165 | 25 | 40 | 10 | 245 | 20 | 30 |
| Future Volume（veh／h） | 100 | 1525 | 5 | 5 | 745 | 165 | 25 | 40 | 10 | 245 | 20 | 30 |
| Initial $Q(Q b)$ ，veh | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Ped－Bike Adj（A＿pbT） | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 1.00 |  | 1.00 |
| Parking Bus，Adj | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Work Zone On Approach |  | No |  |  | No |  |  | No |  |  | No |  |
| Adj Sat Flow，veh／h／ln | 1772 | 1772 | 1772 | 1744 | 1744 | 1744 | 1603 | 1603 | 1603 | 1772 | 1772 | 1772 |
| Adj Flow Rate，veh／h | 105 | 1605 | 5 | 5 | 784 | 0 | 26 | 42 | 11 | 258 | 21 | 32 |
| Peak Hour Factor | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 | 0.95 |
| Percent Heavy Veh，\％ | 2 | 2 | 2 | 4 | 4 | 4 | 14 | 14 | 14 | 2 | 2 | 2 |
| Cap，veh／h | 145 | 1750 | 780 | 73 | 1583 |  | 32 | 52 | 14 | 303 | 25 | 38 |
| Arrive On Green | 0.09 | 0.52 | 0.52 | 0.04 | 0.48 | 0.00 | 0.07 | 0.06 | 0.07 | 0.22 | 0.22 | 0.22 |
| Sat Flow，veh／h | 1688 | 3367 | 1502 | 1661 | 3313 | 1478 | 507 | 818 | 214 | 1387 | 113 | 172 |
| Grp Volume（v），veh／h | 105 | 1605 | 5 | 5 | 784 | 0 | 79 | 0 | 0 | 311 | 0 | 0 |
| Grp Sat Flow（s），veh／h／ln | 1688 | 1683 | 1502 | 1661 | 1657 | 1478 | 1540 | 0 | 0 | 1672 | 0 | 0 |
| Q Serve（g＿s），s | 6.2 | 45.1 | 0.2 | 0.3 | 16.7 | 0.0 | 5.2 | 0.0 | 0.0 | 18.4 | 0.0 | 0.0 |
| Cycle Q Clear（g＿c），s | 6.2 | 45.1 | 0.2 | 0.3 | 16.7 | 0.0 | 5.2 | 0.0 | 0.0 | 18.4 | 0.0 | 0.0 |
| Prop In Lane | 1.00 |  | 1.00 | 1.00 |  | 1.00 | 0.33 |  | 0.14 | 0.83 |  | 0.10 |
| Lane Grp Cap（c），veh／h | 145 | 1750 | 780 | 73 | 1583 |  | 97 | 0 | 0 | 365 | 0 | 0 |
| V／C Ratio（X） | 0.73 | 0.92 | 0.01 | 0.07 | 0.50 |  | 0.81 | 0.00 | 0.00 | 0.85 | 0.00 | 0.00 |
| Avail Cap（c＿a），veh／h | 229 | 1765 | 787 | 73 | 1583 |  | 97 | 0 | 0 | 552 | 0 | 0 |
| HCM Platoon Ratio | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Upstream Filter（l） | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 0.00 | 1.00 | 0.00 | 0.00 | 1.00 | 0.00 | 0.00 |
| Uniform Delay（d），s／veh | 45.9 | 22.7 | 11.9 | 47.2 | 18.4 | 0.0 | 47.5 | 0.0 | 0.0 | 38.7 | 0.0 | 0.0 |
| Incr Delay（d2），s／veh | 4.2 | 8.4 | 0.0 | 0.2 | 0.5 | 0.0 | 36.8 | 0.0 | 0.0 | 8.1 | 0.0 | 0.0 |
| Initial Q Delay（d3），s／veh | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| \％ile BackOfQ（50\％），veh／ln | 2.6 | 17.0 | 0.1 | 0.1 | 5.7 | 0.0 | 3.0 | 0.0 | 0.0 | 8.3 | 0.0 | 0.0 |
| Unsig．Movement Delay，s／veh |  |  |  |  |  |  |  |  |  |  |  |  |
| LnGrp Delay（d），s／veh | 50.1 | 31.1 | 11.9 | 47.5 | 18.9 | 0.0 | 84.3 | 0.0 | 0.0 | 46.7 | 0.0 | 0.0 |
| LnGrp LOS | D | C | B | D | B |  | F | A | A | D | A | A |
| Approach Vol，veh／h |  | 1715 |  |  | 789 | A |  | 79 |  |  | 311 |  |
| Approach Delay，s／veh |  | 32.2 |  |  | 19.1 |  |  | 84.3 |  |  | 46.7 |  |
| Approach LOS |  | C |  |  | B |  |  | F |  |  | D |  |
| Timer－Assigned Phs | 1 | 2 |  | 4 | 5 | 6 |  | 8 |  |  |  |  |
| Phs Duration（ $G+Y+R \mathrm{C})$ ，$s$ | 12.8 | 53.2 |  | 26.5 | 8.5 | 57.5 |  | 10.5 |  |  |  |  |
| Change Period（ $\mathrm{Y}+\mathrm{Rc}$ ）， s | 4.5 | 7.0 |  | 5.0 | 4.5 | 7.0 |  | 4.5 |  |  |  |  |
| Max Green Setting（Gmax），s | 13.5 | 41.5 |  | 33.0 | 4.0 | 51.0 |  | 6.0 |  |  |  |  |
| Max Q Clear Time（g＿c＋11），s | 8.2 | 18.7 |  | 20.4 | 2.3 | 47.1 |  | 7.2 |  |  |  |  |
| Green Ext Time（p＿c），s | 0.1 | 7.3 |  | 1.1 | 0.0 | 3.5 |  | 0.0 |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 6th Ctrl Delay |  |  | 31.6 |  |  |  |  |  |  |  |  |  |
| HCM 6th LOS |  |  | C |  |  |  |  |  |  |  |  |  |

## Notes

User approved pedestrian interval to be less than phase max green．
Unsignalized Delay for［WBR］is excluded from calculations of the approach delay and intersection delay．

HCM 6th Signalized Intersection Summary
3: 362nd Dr \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

HCM Signalized Intersection Capacity Analysis
4: Industrial Way \& US 26
06/28/2021

c Critical Lane Group

HCM 6th Signalized Intersection Summary
5: Ruben Lane \& US 26

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

## Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
6: Bluff Rd \& US 26


## Notes

User approved pedestrian interval to be less than phase max green.

HCM 6th Signalized Intersection Summary
13: Hwy 211 \& US 26/Procter Blvd

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

HCM 6th Signalized Intersection Summary
14: Hwy 211 \& Pioneer Blvd


## Notes

Unsignalized Delay for [EBR] is excluded from calculations of the approach delay and intersection delay.

HCM 6th Signalized Intersection Summary
15: Wolf Drive/SE Ten Eyck Rd \& US 26


Notes

* HCM 6th computational engine requires equal clearance times for the phases crossing the barrier.

HCM 6th TWSC
16: Langensand Rd \& US 26

| Intersection |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Int Delay, s/veh | 0.9 |  |  |  |  |  |



HCM 6th Signalized Intersection Summary
17: Dubarko Ext/Vista Loop West \& US 26
06/28/2021


HCM 6th TWSC
18: US 26 \& Vista Loop East



## TRAVEL TIME SAVINGS

The memorandum on Benefit Cost Analysis Guidance ${ }^{18}$ uses the following value of travel time savings (VTTS) categories:

- Business travel - Estimated at $\$ 27.90$ for the United States.
- Personal travel - Estimated at $\$ 16.50$ for the United States.

These categories are averaged using a weight of $88.2 \%$ for Personal travel and $11.8 \%$ for Business travel resulting in a VTTS for All Purposes of $\$ 17.90$.

A comparison of median household income and median employee compensation indicates that the City of Sandy and the Portland-Vancouver-Hillsboro metropolitan area exceed the national level for both categories.

- Business travel - Estimated at $\$ 29.64 .{ }^{19}$
- Personal travel - Estimated at $\$ 17.81 .{ }^{20}$

These categories were averaged using the same splits for Personal and Business travel resulting in a VTTS of \$19.21.

For truck drivers the recommended rate of $\$ 30.80$ (2019 dollars) was used resulted in a 2021 value of $\$ 32.19$.

Vehicle occupancy information was averaged from two sources:

- NHTS ${ }^{21} 5$ p.m. weekday average vehicle occupancy for the Portland-Vancouver-Hillsboro: 1.44
- 2019 American Community Survey ${ }^{22}$ 5-year estimates workers per car, truck or van for the City of Sandy: 1.07

This results in an estimated average vehicle occupancy of 1.26 for the weekday p.m. peak hour.

[^21]DKS SANDY BYPASS FEASIbILITY REEVALUATION • BENEFIT COST ANALYSIS • JUNE 2021

Approximately 1,500 vehicles are estimated to use the proposed bypass during the peak hour with 1,200 through trips and 300 local trips. The individual origin-destination of these local trips is unknown so only the 1,200 through trips were used to evaluate the value of travel time savings (VTTS). Of these $1,200,720$ are eastbound trips and 480 are westbound trips. The percentage of truck drivers is estimated to be 3 percent in the eastbound direction ( 22 truck drivers) and 4 percent in the westbound direction (19 truck drivers). The final estimated traveler characteristics are shown in Table 1.

TABLE 1: TRAVELER CHARACTERISTICS OF BYPASS USERS

|  | General Travel | Commercial Drivers |
| :--- | :---: | :---: |
| Eastbound | 879 | 22 |
| Westbound | 581 | 19 |

The bi-directional travel time on the proposed bypass is estimated to be 7 minutes 56 seconds with interchanges at either end of the bypass and a traffic signal at the intersection with OR 211. The eastbound travel time with Alternative \#1 is estimated at 13 minutes 20 seconds; the westbound travel time is estimated at 10 minutes 15 seconds.

In the eastbound direction, the estimated travel time savings is 80 person-hours (40\%) and in the westbound direction the travel time savings is estimated at 53 person-hours (40\%). Using a weighted VTTS of $\$ 19.53$ for the eastbound direction and $\$ 19.62$ for the westbound direction (to account for commercial drivers) the total travel time savings value is \$2,600 (2021 dollars). Extending this to an annual weekday p.m. total, the value is approximately $\$ 675,000$ per year. If weekday p.m. peak hour conditions exist daily (including weekends) then the value of the travel time savings is approximately $\$ 950,000$ per year.

SECTION 4. POLICY AND REGULATORY CONSIDERATION MEMO

LAND USE PLANNING
TRANSPORTATION PLANNING
PROJECT MANAGEMENT

MEMORANDUM

## Task 4.1 Final Policy and Regulatory Considerations Memo

City of Sandy Bypass Feasibility Reevaluation

| DATE | May 7, 2021 |
| :--- | :--- |
| TO | Reah Flisakowski, DKS |
| FROM | Darci Rudzinski and Emma Porricolo, APG |
| CC | Kevin Chewuk, and Dock Rosenthal, DKS |

## INTRODUCTION

This memorandum provides a detailed evaluation of the policy and regulatory considerations associated with a potential bypass of the existing US 26 around the south side of the city of Sandy. A potential US 26 bypass was one of three concepts developed and evaluated during the 2011 Sandy Transportation System Plan (TSP) update to enhance connectivity, provide access to developing lands, and address congestion in the existing US 26 corridor. The bypass option is being reexamined in preparation for the current TSP update as a two-lane facility (one lane in each direction) around the south side of the City with an interchange at the west terminus (a point west of Orient Drive) and an interchange at the east terminus (near Firwood Road). As was the case in the analysis that led to the adoption of the 2011 TSP, a bypass would be part of a package of improvements that would include local system enhancements and highway improvements. The state and local policy and regulatory framework for updating the TSP is reviewed in Technical Memorandum 1: Policy Framework and Code Review. This memorandum is focused only on the additional considerations related to a bypass; the evaluation herein references both the January 2021 Policy Framework and Code Review as well as work developed as part of the 2011 TSP. ${ }^{1}$

As noted in the 2011 transportation analysis, the construction of a US 26 bypass around the city of Sandy represents a significant investment in public infrastructure with the potential to impact transportation, urban and rural lands, Goal 5 resources, and the local and regional economy. Demonstration of compliance with several related policies and regulations will need to be addressed if this alternative is pursued and further developed.

[^22]| ANGELO PLANNING GROUP | angeloplanning.com |
| :--- | ---: |
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| Portland, OR 97205 | f: 503.227 .3679 |

City of Sandy Bypass Feasibility Reevaluation Task 4.1 Draft Policy and Regulatory Considerations Memo May 7, 2021

The applicable state and local policy documents are:

- Oregon Highway Plan (OHP)
- Oregon Statewide Planning Goals
- Transportation Planning Rule (TPR)


## POLICY AND REGULATORY REVIEW

## Oregon Highway Plan

Planning for a bypass would be undertaken as a new facility plan ${ }^{2}$ project, developed in partnership with ODOT, the City of Sandy, and Clackamas County consistent with Oregon Highway Plan (OHP) Policy 2A: Partnerships. Ultimately, a facility plan for a new bypass would be adopted by the Oregon Transportation Commission (OTC) as an amendment to the OHP. Planning for new bypasses is governed by OHP Policy 1G: Major Improvements and Policy 1H: Bypasses.

## Policy 1G: Major Improvements

Policy 1G states that existing facilities should be maintained and enhanced to improve performance and safety before adding capacity. When developing transportation solutions, the priority is to maintain the existing system first by improving functionality through means such as access management, transportation demand management, and improved traffic operations. Where this strategy is unable to meet the project objectives, the focus should then shift to improvements to efficiency and capacity of existing facilities, followed by adding capacity to existing facilities, and lastly to constructing new facilities.

The construction of a new facility such as a bypass is categorized under the lowest level of priority under this policy. Therefore, the planning process must demonstrate that alternatives that do not include a bypass cannot adequately support safety, growth management, and other livability and economic objectives. As identified in a previous analysis, ${ }^{3}$ this would include demonstrating that:

- The improvement is needed to satisfy a state transportation objective or objectives.
- The scope of the project is reasonably identified, considering the long-range projection of need.
- The improvement is identified through a planning process that includes:
- A robust public involvement process;
- An evaluation of reasonable transportation and land use alternatives including measures for managing the existing transportation system and for reducing demands for highway capacity; and
- Sufficient environmental analysis at the fatal flaw analysis level.

[^23]
# City of Sandy Bypass Feasibility Reevaluation Task 4.1 Draft Policy and Regulatory Considerations Memo May 7, 2021 <br> Page 3 of 7 

- The plan includes measures to manage the transportation system, and demonstrates that these measures will not satisfy identified highway needs during the planning period or there is a need to preserve a future transportation corridor for future needs beyond the planning period.
- The improvement would be a cost-effective means to achieve the objective(s).
- The proposed timing of the improvement is consistent with priorities established in corridor plans and regional transportation plans.
- Funding for the project can reasonably be expected at the time the project is ready for development and construction.
- Local street improvements proposed as part of the major improvement would be funded through the local transportation financing program.
- The plan includes policies and implementing measures that protect the corridor and its intended function.

Also, Policy 1G: Major Improvements calls for the implementation of a cost-sharing agreement where major improvements benefit the local system.

## Policy 1H: Bypasses

Bypasses are highways designed to maintain or increase statewide or regional mobility and they generally divert pass through vehicle trips around a downtown, or an urban or metropolitan area. If a bypass were constructed around Sandy, it is likely to be designed as a limited access facility to protect its functional life as an alternate route around Sandy.

The objectives of the Bypass Policy are:

- To maintain and enhance the utility of the state highway investment,
- To assure land uses that are consistent and compatible with Oregon statewide land use goals,
- To identify the appropriate function of bypasses in the transportation system, and
- To guide the long-term operation of bypasses through agreement on land use and transportation management actions.

In addition, there are actions included in the policy which require:

- ODOT and the affected local governments to identify the need for a bypass in a Transportation System Plan and/or Corridor Plan in a manner consistent with Oregon Highway Plan Policy 1G.
- ODOT and the affected local governments to use a refinement plan and/or a NEPA process to consider alternatives and assess potential impacts.
- Establishment of management agreements between ODOT and the affected local governments to protect the facility investment.
- Design for moderate to high-speed travel, consistent with freeway or expressway facilities.
- Prohibition of direct private property access and a limited number of public access points.
- Development of management plans for new interchanges and other bypass elements.

City of Sandy Bypass Feasibility Reevaluation Task 4.1 Draft Policy and Regulatory Considerations Memo

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- Adoption of an acknowledged TSP that incorporates the Oregon Highway Plan Bypass policies.
- Adoption of local ordinances that provide for adequate connectivity to complement the bypass.
- Consideration of re-zoning properties that could adversely impact the facility.
- Consideration of potential local participation in financing.
- Consideration of a jurisdictional transfer of the bypassed highway.

The first bullet in the list above dictates that ODOT, Sandy, and Clackamas County would identify the need for a bypass in a facility plan and/or adopted local transportation system plans (see Steps to Adoption in this memorandum). Subsequent steps move into the National Environmental Policy Act (NEPA) process, with decisions becoming more refined as the facility's location and design become more specific. A demonstration of the purpose and need for a US 26 bypass around Sandy would not only provide a basis for studying such an improvement, it is a critical first step in the decision-making process of evaluating alternatives in a manner that complies with NEPA requirements.

As the last bullet in the list implies, a possible outcome of a future bypass would be jurisdictional transfer of the existing US 26 corridor that runs through Sandy from ODOT control to the City. This would shift maintenance responsibilities to the City and future improvements and access would be consistent with a local street functional classification and its associated standards.

## Oregon Statewide Planning Goals

## Goal 3 and Goal 4

Findings of consistency with the Statewide Planning Goals would need to support the adoption of a bypass facility plan and associated recommended changes to local plans. At least portions of a proposed bypass would be located in the rural lands of Clackamas County. Land south of the City of Sandy, outside the City's urban growth boundary (UGB), would likely include parcels zoned for exclusive farm use (EFU) and forest use (Timber District, TBR). EFU is a state regulated designation that is intended to preserve land for farm- and forest-related uses.

Statewide Planning Goal 3, to preserve and maintain agricultural lands, is implemented by the Oregon Administrative Rule (OAR) 660-033. OAR 660-033-0012, Table 1, identifies transportation facilities and improvements that are permitted on Agricultural lands. Included in the Uses Authorized on Agricultural Lands are transportation improvements on rural lands allowed by OAR 660-012-0065. This is a subsection of the Oregon Transportation Planning Rule (TPR) that identifies transportation improvements that may be allow on rural lands, consistent with Goal 3 and Goal 4, Forest Lands.

Forest lands are also considered a resource land designation and have specific state protections that are implemented through local ordinances. Pursuant to OAR chapter 660, Division 6, the County may allow transportation-related uses in the TBR zone designated lands, including road widening within existing

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rights-of-way in conformance with the transportation element of acknowledged comprehensive plans and public road and highway projects as described in ORS 215.213(1) and 215.283(1). ${ }^{4}$

A new four-lane bypass alignment that impacted EFU or Forest (Timber) lands would require a goal exception. The goal exception would be a reasons exception with findings pursuant to ORS 197.732. ${ }^{5}$ Clackamas County would be the approving body for a goal exception, which would need to be supported by findings of fact and "reasons" statements documenting why state policy - in this case Goal 3 Agricultural Lands and/or Goal 4 Forest Lands, depending on the parcel's zoning - should not apply.

A reasons exception needs to document that there is no alternative area that could reasonably accommodate the improvement and that the long term environmental, economic, social and energy (ESEE) consequences have been evaluated and the proposed roadway and its interchanges have been designed to reduce adverse impacts and, to the extent possible, is compatible with adjacent uses. That analysis must include showing that the solutions to the defined problem cannot be accommodated in any areas that wouldn't require a goal exception, that the proposed improvements' impact on the subject goal exception area are not any worse than those associated with other alternatives, and that the improvements can be designed to minimize adverse impacts. In other words, the proposed transportation improvement must be shown to be compatible with other adjacent uses or will be made so through specified measures to reduce adverse impacts. The County and City may need to show how the adoption of a facility design and associated land use measures minimize the accessibility of rural lands from the proposed bypass and that adoption also supports the continued use of surrounding rural lands.

## Goal 5

Goal 5, Natural Resources, Scenic and Historic Areas, and Open Spaces, states that local governments shall "adopt programs that will protect natural resources and conserve scenic, historic, and open space resources for present and future generations." Cities and counties are to maintain inventories for the following:

- Riparian corridors (including water and riparian areas and fish habitat)
- Wetlands
- Wildlife habitat
- Federal wild and scenic rivers
- State scenic waterways
- Groundwater resources
- Approved Oregon recreation trails
- Natural areas
- Wilderness areas
${ }^{4}$ ORS 215.213(1) and 215.283(1) address uses permitted in exclusive farm use zones; transportation improvements are basically limited on EFU lands to modification, improvement, or realignment of existing roadways and highways.
5 https://www.oregonlaws.org/ors/197.732

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- Mineral and aggregate
- Energy sources
- Cultural areas

Analysis supporting the 2011 TSP identified constraints to land and public infrastructure development related to Sandy's location at the base of Mt. Hood and the foothills terrain. Environmental and topographic constraints limit options to provide an effective transportation network in specific areas. Constraints include, but are not limited to:

- steep slopes in the northeast that severely limit the feasible expansion of transportation facilities to provide alternate routes to US 26 east of Bluff Road and Tickle Creek; and
- salmon-bearing streams and wetlands running parallel to US 26 along the southern end of the City.

In addition to required Goal 5 inventories, local governments are encouraged to inventory:

- Historic resources
- Open spaces
- Scenic views and sites

The City's TSP supports environmental resource protection through the following adopted Environmental Goal: "Avoid or mitigate transportation project impacts to environmental resources including creeks and wetlands, cultural resources, and wildlife corridors." The TSP also includes protection of scenic resources and the City's historic character under "Community Goals."

Impacts to Goal 5 resources, in particular to those that are mapped and associated with specific County or City protection or mitigation requirements, would be a criterion by which to evaluate proposed bypass alignments. Where mapped Goal 5 lands are impacted, a goal exception may be needed to support the bypass "preferred alternative" - the selected bypass alignment and associated project improvements. The preferred alternative would then be further studied for refinements that could mitigate or minimize any potential impact to Goal 5 resources.

## Goal 12, Transportation

Goal 12, Transportation, is implemented by OAR 660 Division 12, known as the Transportation Planning Rule or "TPR." The Clackamas County TSP and the Sandy TSP must be consistent with each other, and both have to be consistent with adopted elements of the state TSP, including the OHP. Cities and counties adopt regional and local TSPs required by the TPR as part of their comprehensive plans.

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## Transportation Planning Rule (OAR 660-012)

The Transportation Planning Rule (TPR) identifies transportation facilities, services, and improvements that may be permitted on rural lands consistent with Goals 3, 4, 11, and 14 without a goal exception (Transportation Improvements on Rural Lands 660-012-0065). As described in the Goal 3 and Goal 4 section of this memorandum, transportation improvements on rural resource lands are largely limited to modifications, improvements, or realignments of existing roadways and highways. In order to plan for and adopt elements of a bypass facility plan, in the case that the preferred alignment impacts EFU or Forest lands, Clackamas County will need to support adoption with goal exception findings.

## STEPS TO ADOPTION

As discussed earlier in this memorandum, a preferred bypass alternative would be documented in a facility plan. Pursuant to OAR 734-051-7010, the OTC ultimately adopts facility plans, thereby amending the OHP. Prior to adoption by the OTC, ODOT, the City of Sandy, and Clackamas County would work collaboratively on developing any amendments to local comprehensive plans and TSPs and local land use and subdivision codes that are necessary to support the plan for the proposed bypass and to ensure that its recommendations are consistent with local plans and codes. While both the state and the local governments adopt the facility plan, or elements thereof, the adoption processes are different and the roles and responsibilities of the different levels of government are not the same.

Both the City of Sandy and Clackamas County would amend their respective TSPs to incorporate elements of the facility plan. In addition to adopting planned improvements on the local systems associated with the bypass and interchanges, local approval may require the adoption of new transportation-related policies, consistent with the findings and supportive of the recommendations of the facility plan. In addition, new ordinances or amendments to existing ordinances, resolutions, and Inter-Governmental Agreements (IGA) may be necessary to ensure that access management, land use management, and coordination elements of the facility plan are achieved. The approval process would include Planning Commission/City Council hearings with the City of Sandy and Planning Commission/County Commission hearings with Clackamas County. As discussed in the previous section, if the preferred bypass alignment impacts County land designated for EFU or Forest use, the County would need to support adoption with goal exception findings. ${ }^{6}$ Following successful local adoption by the City and County, the facility plan can be presented to the OTC for its review and approval.

[^24]Meeting Date: March 5, 2022
From Jordan Wheeler, City Manager
SUBJECT: City Council Goals Update

## PURPOSE / OBJECTIVE:

Receive an update and review the status 2021-22 City Council Goals. Reprioritize or amend goals as needed.

## BACKGROUND / CONTEXT:

In 2021, the City council held three visioning and goal setting meetings that resulted in a set of prioritized goals for 2021 and 2022 that were adopted on March 8, 2021:

## Plan and provide sustainable infrastructure

- Complete the alternatives discharge including the analysis of constructed wetlands and incorporate into the Wastewater Facilities Plan
- Continue progress on Bell Street/362nd road improvements
- Evaluate our current water suppliers relationships and adopt Water Master Plan.
- Complete the transportation system plan and prioritize projects.
- Continue to grow SandyNet to make it self-sufficient for the long-term
- Implement the transit master plan


## Be proactive in managing and planning for growth

- Collaborate with the Planning Commission to develop policy and provide criteria for approving and/or recommending variances and zone changes
- Begin the update of the City's Comprehensive Plan
- Update the development code


## Foster economic recovery and growth

- Develop a COVID-19 community recovery plan (i.e. business recovery, utility payment assistance plan, etc.)
- Develop a long-term plan for economic development that provides clear direction for commercial, industrial, small business growth


## Update Council policies and rules

- Maintain financial strength and sustainability
- Diversify revenue sources, analyze new revenue streams, look at cost recovery where possible

Collaborate with regional and community partners to address homelessness

- Appoint a homelessness task force
- Create a plan to address homelessness in Sandy
- Engage the community on community issues and in celebration
- Develop a strategy to engage and involve more people before decisions are made
- Celebrate Sandy's history and 110th anniversary


## Expand recreation opportunities that align with community needs

- Appoint a committee to guide the next steps for the Community Campus and aquatics
- Complete the parks and trail master plan
- Develop a plan for the Community Campus
- Explore Council and community recreation services needs and determine how the organization can support this
- Incorporate biodiversity into our parks and green space

The current status of the goals are attached.
LIST OF ATTACHMENTS/EXHIBITS:

1. 2021-21 City Council Goals Status Update
2. 2021-23 City Council Goal Setting Summary Report

## City of Sandy

2022 Work Plan
Council City Goals Status

| Goal | Actions | Project Lead | Timeline | Status as of February 2022 |
| :---: | :---: | :---: | :---: | :---: |
| Plan and provide sustainable infrastructure | Implement the next phase of the wastewater facilities plan and move forward with adequate funding | Public Works | Fall 2022 | - WIFIA application submitted. Loan targeted to be closed by May 15, 2022. <br> - City received $\$ 14.7$ million in ARPA funds from the State. <br> - Collection System basins 2 and 8 to be completed March 2022. <br> - Collection System basins 6 and 7 design underway with construction in summer 2022. <br> - Wastewater treatment plant improvements $50 \%$ complete. |
|  | Complete the alternatives discharge including the analysis of constructed wetlands and incorporate into the Wastewater Facilities Plan | Public Works | Fall 2021 | - NPDES Permitting work underway with application to be submitted mid 2022. <br> - Draft temperature alternatives analysis completed. <br> - Preliminary indirect discharge to groundwater study complete. Next studies on shallow infiltration underway. |
|  | Continue progress on Bell Street/362nd road improvements | Public Works | Spring 2021 | - $90 \%$ design completed and project cost estimate updated. <br> - Offers to properties sent. <br> - Land use application under review. <br> - Project to go to bid in March. |


|  | Evaluate our current water suppliers relationships and adopt Water Master Plan | Public Works | May 2021 | - Council selected the option to treat raw water purchased from Portland Water Bureau and explore local groundwater resources. <br> - Groundwater study to be completed by May 2022. <br> - Draft Water Master Plan to be presented May 2022 and must be sent to OHA by July 1, 2022. |
| :---: | :---: | :---: | :---: | :---: |
|  | Complete the transportation system plan and prioritize projects | Development Services | Completion: <br> Fall 2022 | - Three CAC meetings have been held, public survey \#1 is complete, work session with Council and PC occured in December 2021, and Bypass Feasibility Study has been published. |
|  | Continue to grow SandyNet to make it self-sufficient for the long-term | SandyNet | Ongoing | - Implement council approved plans to work towards this goal. <br> - Create and implement SandyNet master plan <br> - SandyNet Advisory Board is evaluating plans for rate increase(s). |
|  | Implement the transit master plan | Transit | Ongoing | - Have funding awarded and ODOT approval for a fully funded (no match required) fully electric shift change vehicle (SUV). <br> - Applied for planning funds for 3 future construction projects (new or improved administrative space at OPS, new maintenance bay at OPS, garage doors on new bus barns). <br> - Obtained funding to maintain service levels even in "gloom" scenario such as high contractor costs and/or reduced payroll tax/fares collections. <br> - In process (RFP out) new/upgraded on board technology equipment. <br> - In process of a rebuild of an older diesel transit bus as replacement vehicle, moving forward on an alternative fuel process. |


| Be proactive in managing and planning for growth | Collaborate with the Planning Commission to develop policy and provide criteria for approving and/or recommending variances and zone changes | Development Services | Spring 2021 | - Work session held on $6 / 7 / 21$; direction on variances, code deviations, planned developments, and other code priorities was provided to staff. <br> - Planned Developments removed from Development Code. |
| :---: | :---: | :---: | :---: | :---: |
|  | Begin the update of the City's Comprehensive Plan | Development Services | Completion: <br> Winter 2023 | - Council approved 3 J as the contractor with an expenditure of $\$ 251 \mathrm{k}$ on $12 / 6 / 21$. <br> - Official project kickoff occuring March 7, 2022 |
|  | Update the development code | Development Services | Ongoing | - Ongoing. Next code updates: Parks Code, Building Code, Senate Bill 458, Land Divisions, Sign Code. <br> - Clear and Objective Code Audit RFP published. |
| Foster economic recovery and growth | Develop a COVID-19 community recovery plan (i.e. business recovery, utility payment assistance plan, etc.) | Admin | Q2 2021 | - Additional ARPA funded business relief program anticipated to be brought to Council for approval in winter 2022. |
|  | Develop a long-term plan for economic development that provides clear direction for commercial, industrial, small business growth | Economic Development | Q4 2022 | - RFP for Economic Development Strategic Plan was published; proposals are currently being received. Proposals will be reviewed and a consultant recommended by the Economic Development Advisory Board. |
| Update Council policies and rules |  | City Council / Admin | 2022 | - Mayor and Councilor Hokanson currently reviewing proposed rules edits from staff, based on LOC model |
| Maintain financial strength and sustainability | Diversify revenue sources, analyze new revenue streams, look at cost recovery where possible | Finance | Ongoing | - In progress - comprehensive review of current fees and charges compared to other cities within Clackamas County - future work session to review in Spring 2022 with implementation beginning July 1. |
| Collaborate with regional and community partners to address homelessness | Appoint a homelessness task force | Admin/ <br> Police | Spring 2021 | - Task Force presented initial proposals for Council consideration: Camping and RV parking ordinances, and options for increasing services. |


|  |  |  |  | －Adopt new and revised ordinances． |
| :---: | :---: | :---: | :---: | :---: |
|  | Create a plan to address homelessness in Sandy | Admin／ Police | Winter 2022 | －Camping ordinance amendments adoption anticipated for Spring 2022．Working with community partners to schedule a community forum on homelessness anticipated for March／April 2022. |
| Engage the community on community issues and in celebration | Develop a strategy to engage and involve more people before decisions are made | Admin | Summer 2021 | －Sandy Speaks launched in late fall 2021. |
|  | Celebrate Sandy＇s history and 110th anniversary | Parks \＆ <br> Recreation／ Library | Summer 2021 | －110th Anniversary programs were a success．Special events being planned for 2022. |
| Expand recreation opportunities that align with community needs | Appoint a committee to guide the next steps for the Community Campus and aquatics | City Council | Winter 2021 | －In progress．The Parks and Recreation Dept．is developing a Technical Advisory Committee that will then guide 3 focus groups（rec／senior／park）through the next process in the Community Campus concept phase． |
|  | Complete the parks and trails master plan | Parks \＆ <br> Recreation | Summer 2021 | －Completed and adopted by Council． <br> －Currently working on removing duplication of trails in the TSP and PTSMP with DKS and ESA． |
|  | Develop a plan for the Community Campus | Parks \＆ <br> Recreation | Fall 2022 | －In progress．The goal is to concept plan for the full site by May 2022. |
|  | Explore Council and community recreation services needs and determine how the organization can support this | Parks \＆ <br> Recreation | $\begin{array}{\|l\|l\|l\|l\|l\|l\|l\|l\|l\|} \text { Summer } \\ \text { 2021-2022 } \end{array}$ | －In progress．The P\＆R Director is working on hiring several full time positions which will support community recreation services．A current analysis of service and programs is being reviewed and studied． |
|  | Incorporate biodiversity into our parks and green space | Parks \＆ <br> Recreation | Ongoing | －In progress．The P\＆R Department is working on exploring options，funding，and timing to plant pollinator gardens．One site identified are the community gardens at Bornstedt Park． |

## SANDY 2021-2023 City Council Goals

Draft Prepared March 4, 2021


## Introduction

The City of Sandy is pleased to present the summary of their annual goal-setting retreat. The City Council and Management Team conducted a three-day virtual retreat January 26, January 27. and February 13. 2021 to review the Council's goals, discuss current community projects and issues, and provide City staff with direction regarding the Council's priorities for the coming years. The City contracted with SSW Consulting, a professional strategic planning and facilitation firm to prepare and guide the group through their discussion. In advance of the retreat, SSW conducted outreach with the Council and staff to discuss community challenges, opportunities, and priorities on the horizon. The agenda for the discussion was based on the following outcomes identified through the outreach process:
» Identify a shared vision and goals for the City:
» Identify high-level goals and prioritize them to provide realistic, focused direction for the organization:
» Identify the mission and vision to guide the comprehensive plan process;
» Define clear roles and relationships:
» Enhance the partnership between the Governing Body and Staff; and.
» Understand the team's communication styles and develop a team agreement that will help us move the goals forward.

The City Council and staff worked closely together to identify goals for the next two years that would build on the work and success of previous years, while also addressing new challenges and shifting community needs. The City will work on these goals in addition to maintaining high-quality core City services.

The City Council and staff look forward to working together with the community and our partners as we set out to achieve these goals.

- Sandy City Council + Management Team


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City of Sandy

## Our

## Team

## City Council

Mayor Stan Pulliam
Councilor Jeremy Pietzold
Councilor Laurie Smallwood
Councilor Carl Exner
Councilor Richard Sheldon
Councilor Kathleen Walker
Councilor Don Hokanson

## Management Team

Jordan Wheeler, City Manager<br>Tyler Deems, Deputy City Manager/Finance Director<br>Jeff Aprati, Assistant to the City Manager/City Recorder<br>Andi Howell, Transit Director<br>Greg Brewster, IT Director<br>Ernie Roberts, Police Chief<br>Kelly O'Neill, Development Services Director<br>Mike Walker, Public Works Director<br>Angie Welty, Human Resources Director<br>Tanya Richardson, Community Services Director<br>Sarah McIntyre, Library Director

## Consultant/Facilitator

Sara Singer Wilson, Principal/Owner
SSW Consulting

## Sandy

## Vision



Aligning
With the Vision

The City of Sandy is preparing to embark on an update of the City's Comprehensive Plan which will define how the City wants to develop and grow in the future. In preparation for this planning exercise, the team imagined how they wanted to see the City of Sandy look, feel and function 20 years from now. Through this visioning exercise, they developed the vision statement below. The Council plans to continue their discussion of the vision statement at a future City Council Work Session.

Vision A gateway destination to nature and recreation away from the busyness, where we are connected to each other and our history of being pioneers and innovators - the Sandy way of living. Sandy is a community that values neighborhood livability for all and thriving local businesses.

Setting

## The Context

The team celebrated progress and accomplishments from 2020 as highlighted in the graphic below:

## 2020 Accomplishments + Progress

| Kickoff of DEI training for <br> staff and the implementation <br> of the pay equity and <br> compensation/classification <br> study! | We launched our new |
| :---: | :---: |
| website |  |



The City Council and Staff discussed other various topics to help establish a shared context for the goal setting process. These topics included growth trends, technology trends, economic climate, other community trends, recreation and services, community needs, and uncertainties.

All organizations work in a context, there are larger environmental forces and trends that shape what is and is not possible just as much as the internal capacities and capabilities of a group. The context map on the following page develops a big-picture view of the Sandy environment and increases understanding of complex situations. This exercise assisted the team in establishing their common backdrop for the goal-setting.

City of Sandy


## 2021-2023 Goals

| Goal | Actions | Project <br> Lead | Timeline |
| :---: | :---: | :---: | :---: |
| Plan and provide sustainable infrastructure | > Implement the next phase of the wasterwater facilities plan and move forward with adequate funding | Public Works | Fall 2021 |
|  | > Complete the alternatives discharge including the analysis of constructed wetlands and incorporate into the Wastewater Facilities Plan | Public Works | Fall 2021 |
|  | > Continue progress on Bell Street/362nd road improvements | Public Works | Spring 2021 |
|  | > Evaluate our current water suppliers relationships and adopt Water Master Plan | Public Works | May 2021 |
|  | > Complete the transportation system plan and prioritize projects | Development Services | Ongoing with completion |
|  | > Continue to grow SandyNet to make it selfsufficient for the long-term | SandyNet | Ongoing |
|  | > Implement the transit master plan | Transit | Ongoing |
| Be proactive in managing and planning for growth | > Collaborate with the Planning Commission to develop policy and provide criteria for approving and/or recommending variances and zone changes | Development Services | Spring 2021 |
|  | > Begin the update of the City's Comprehensive Plan | Development Services | Summer 2021 |
|  | > Update the development code | Development Services | Ongoing, Various |
| Foster economic recovery and growth | > Develop a COVID-19 community recovery plan (i.e. business recovery, utility payment assistance plan, etc.) | Administration | Q2 2021 |
|  | > Develop a long-term plan for economic development that provides clear direction for commercial, industrial, small business growth | Economic Development | Q1 2022 |

## Update Council policies and rules

| City Council + | Spring/Summer |
| :---: | :---: |
| Administration | 2021 |

City of Sandy

| Goal | Actions | Project | Timeline |
| :--- | :--- | :--- | :--- |
| Maintain financial strength <br> and sustainability | > Diversify revenue sources, analyze new revenue <br> streams, look at cost recovery where possible | Finance | Spring/Summer |
| Collaborate with regional <br> and community partners to <br> address homelessness | > Appoint a homelessness task force |  |  |



## Team Agreement

## The Council agrees to:

Establish respectful and open communication channels

> We are committed to working as a team and will be open in our communications and provide honest feedback
> We respect everyone's ability to speak on an issue, but we will move forward as a team
> We agree to be thoughtful before making statements and be respectful of new and diverse perspectives
> We will provide clear and concise direction to staff

## Stay focused on the goals and provide resources for implementation

> We will stay focused on our goals for the greater good of the Sandy community
> We will stay focused on the big picture and trust and empower staff to implement the goals
> We will support the goals and staff by providing sufficient resources to accomplish the work we've outlined
> Recognize that staff will be focused on the Council's goals and initiatives not on this list will not receive the same level of attention
> We agree to be civil in our discussions and development of policy
$>$ We honor differences of opinion and support the team even if we disagree

## Recognize our positive intentions to better our community

## Staff agrees to:

| Establish | > Provide opportunities for Councilors to meet with the City Manager |
| :--- | :--- |
| respectful | > Present detailed information to the Council, help the team understand nuances |
| and open | of various topics, and be clear on what led to staff's recommendation |
| communication | > No surprises. Be timely in sharing information and provide all of the details - |
| channels | good and bad so we can make decisions accordingly |
|  | > Keep the Council informed of staff's needs for guidance, resources, etc. |
|  | > Recognize the Council majority while maintaining and showing respect for the |
|  | minority opinion |


| Strive for | $>$ Meet and exceed the high expectations of the Council and the community |
| :--- | :--- |
| excellence | $>$ Always strive for better results |



FOR SUCCESS...



Prepared by:


SSW CONSULTING www.sarasingerwilson.com


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    amenties. For this
    commite.assum
    parto of the communis

[^1]:    ${ }^{1}$ Sandy Transportation System Plan, DKS Associates, adopted December 2011.

[^2]:    ${ }^{3}$ https://onthemap.ces.census.gov/

[^3]:    ${ }^{4}$ Note that the adoption action is an amendment to the TSP, the transportation element of the local Comprehensive Plan.
    The comprehensive plan amendment becomes acknowledged after the 21-day appeal period and no appeals have been filed (see https://www.oregonlaws.org/ors/197.625.)

[^4]:    ${ }^{1}$ Traffic counts were collected on October 22, 2020.

[^5]:    ${ }^{2}$ The sensitivity of this result was tested by looking at the proportion of external trips for an average 24-hour period, for a typical daily volume, including weekend days. This resulted in a small increase to 21 percent.
    ${ }^{3}$ Other origin-destination pairs in Table 1 are expected to remain on US 26 or use other local streets due the access restrictions assumed in the current configuration of the bypass. It is assumed that most drivers will avoid out-of-direction travel for local trips.

[^6]:    ${ }^{4}$ City of Sandy Transportation System Plan (2011)

[^7]:    ${ }^{1}$ Existing Transportation System Performance memo, DKS Associates, April 19, 2021.
    ${ }^{2}$ Sandy TSP Update, Technical Memo \#2: Transportation Alternatives and Improvement Strategies, DKS Associates, February 25, 2011.

[^8]:    ${ }^{3}$ Traffic counts were collected on October 22, 2020.

[^9]:    ${ }^{1}$ Future Transportation System Performance memo, DKS Associates, June 28, 2021.

[^10]:    ${ }^{2}$ Benefit-Cost Analysis Guidelines for Discretionary Grant Programs, USDOT, December 2018.

[^11]:    ${ }^{3}$ Caltrans California Bypass Study (2006): https://rosap.ntl.bts.gov/view/dot/27518

[^12]:    ${ }^{4}$ Eagan, M., M. Petticrew, D. Ogilvie, V. Hamilton. 2003. American Journal of Public Health: https://ajph.aphapublications.org/doi/full/10.2105/AJPH.93.9.1463
    ${ }^{5}$ Lorenzo G. Cena, Nir Keren, Wen Li, Alicia L. Carriquiry, Michael D. Pawlovich, \& Steven A. Freeman. (2011). Journal of Safety Research: https://doi.org/10.1016/j.jsr.2011.05.007

[^13]:    ${ }^{6}$ Amendment to 1999 Oregon Highway Plan BYPASS POLICY, April 16, 2003.
    ${ }^{7}$ System Metrics Group, Inc. et al. 2006. California Bypass Study, The Economic Impacts of Bypasses: Volume 1: Planning Reference. Sacramento, CA: California Department of Transportation, Transportation Economics.

[^14]:    ${ }^{8}$ Amendment to 1999 Oregon Highway Plan BYPASS POLICY, April 16, 2003.
    ${ }^{9}$ California Bypass Study, The Economic Impacts of Bypasses, May 2006.

[^15]:    ${ }^{10}$ These communities ranged from 300 to 30,000 residents.
    ${ }^{11}$ According to the authors, most of the bypass communities had experienced a significant amount of economic growth prior to the construction of the new infrastructure and exceeded the growth in the control (i.e., non-bypass) communities.
    ${ }^{12}$ Wisconsin Department of Transportation. 1998. The Economic Impacts of Highway Bypasses on Communities, Summary.
    ${ }^{13}$ Civic-related businesses include courts, bail bonds companies, title companies, and law offices.

[^16]:    ${ }^{14}$ Thompson, E., J., Miller, and J., Roenker. 2001. The Impact of a New Bypass Route on the Local Economy and Quality of Life, Research Report KTC-01-10/SPR219-00-21. June 2001. Lexington, KY: University of Kentucky.
    ${ }^{15}$ National Cooperative Highway Research Program (NCHRP). 1996. "Effects of Highway Bypasses on Rural Communities and Small Urban Areas." Research Results Digest Number 210.

[^17]:    ${ }^{16}$ https://onthemap.ces.census.gov/

[^18]:    ${ }^{17}$ Note that the adoption action is an amendment to the TSP, the transportation element of the local Comprehensive Plan. The comprehensive plan amendment becomes acknowledged after the 21-day appeal period and no appeals have been filed (see https://www.oregonlaws.org/ors/197.625.)

[^19]:    ${ }^{1}$ Existing Transportation System Performance memo, DKS Associates, April 19, 2021.
    ${ }^{2}$ Sandy TSP Update, Technical Memo \#2: Transportation Alternatives and Improvement Strategies, DKS Associates, February 25, 2011.

[^20]:    ${ }^{3}$ Traffic counts were collected on October 22, 2020.

[^21]:    ${ }^{18}$ United States Department of Transportation, 2021
    ${ }^{19}$ Calculated using \$19.83 (2019 dollars) from the Bureau of Labor Statistics median compensation for the State of Oregon and scaled based on the methodology outlined in the Revised Value of Travel Time Guidance (2016). Then finally increased to 2021 dollars.
    ${ }^{20}$ Calculated based on the weighted average of 60\% 2019 Sandy household median income and 40\% 2019 Oregon household median income. This is based on the assumption that up to $40 \%$ of trips using the bypass will not be local. This average was scaled using the methodology outlined in the Revised Value of Travel Time Guidance (2016). Then finally increased to 2021 dollars.
    ${ }^{21}$ National Household Travel Survey, 2017
    ${ }^{22}$ US Census Bureau, Commuting Characteristics by Sex, S0801

[^22]:    ${ }^{1}$ Technical Memorandum \#3, Transportation Alternatives and Improvement Strategies, February 25, 2011, City of Sandy TSP Update.

[^23]:    2 Facility plans are defined as plans developed by ODOT for state highway facilities and include corridor facility plans and transportation refinement plans.
    ${ }^{3}$ The list is from OHP Action 1G. 2 and has been modified slightly, both from the OHP source document and from items originally included in Technical Memorandum \#3, Transportation Alternatives and Improvement Strategies.

[^24]:    ${ }^{6}$ Note that the adoption action is an amendment to the TSP, the transportation element of the local Comprehensive Plan. The comprehensive plan amendment becomes acknowledged after the 21-day appeal period and no appeals have been filed (see https://www.oregonlaws.org/ors/197.625.)

