



City of Sandy

Agenda

City Council Meeting

Meeting Date: Monday, October 4, 2021

Meeting Time: 6:00 PM

Page

1. MEETING FORMAT NOTICE

This meeting will be conducted in a hybrid in-person / online format. The Council will be present in-person in the Council Chambers and members of the public are welcome to attend in-person as well. Members of the public also have the choice to view and participate in the meeting online via Zoom.

To attend the meeting in-person:

Come to Sandy City Hall (lower parking lot entrance).
39250 Pioneer Blvd., Sandy, OR 97055

To attend the meeting online via Zoom:

Please use this link: <https://us02web.zoom.us/j/82144696974>

Or by phone: (253) 215-8782; Meeting ID: 821 4469 6974

Please also note the new public comment signup process below.

2. CITY COUNCIL WORK SESSION - 6:00 PM

2.1. **Government Relations Update (Pac/West)**

3 - 17

[Government Relations Update \(Pac/West\) - Pdf](#)

3. CITY COUNCIL REGULAR MEETING - 7:00 PM

4. PLEDGE OF ALLEGIANCE

5. ROLL CALL

6. CHANGES TO THE AGENDA

7. PUBLIC COMMENT

The Council welcomes your comments at this time.

If you are attending the meeting in-person

Please submit your comment signup form to the City Recorder before the regular meeting begins at 7:00 p.m. Forms are available on the table next to the Council Chambers door.

If you are attending the meeting via Zoom

Please complete the [online comment signup webform](#) by 3:00 p.m. on the day of the meeting.

The Mayor will call on each person when it is their turn to speak for up to three minutes.

8. RESPONSE TO PREVIOUS PUBLIC COMMENTS

9. PRESENTATION

- 9.1. **Oath of Office: Sergeant Craven** 18
[Sergeant Oath - Craven](#)

10. CONSENT AGENDA

- 10.1. **City Council Minutes** 19 - 26
[City Council - 20 Sep 2021 - Minutes - Pdf](#)

11. REPORT FROM THE CITY MANAGER

12. COMMITTEE /COUNCIL REPORTS

13. STAFF UPDATES

- 13.1. [Monthly Reports](#)

14. ADJOURN



Staff Report

Meeting Date: October 4, 2021
From Jordan Wheeler, City Manager
SUBJECT: Government Relations Update (Pac/West)

DECISION TO BE MADE:

Council consensus on lobbying priorities and influence strategies ahead of the 2022 legislative session.

PURPOSE / OBJECTIVE:

Advance the City's legislative interests; leverage possible funding opportunities.

BACKGROUND / CONTEXT:

On July 6, 2021, representatives from Pac/West (the City's contracted government relations firm) conducted a work session with the Council to discuss legislative priorities, funding opportunities, and strategies to advance the City's interests.

The Council expressed its desire for a follow-up work session with Pac/West to refine priorities and develop influence strategies ahead of the Oregon Legislature session in February 2022.

KEY CONSIDERATIONS / ANALYSIS:

Key topics for discussion include:

- Housing and land use legislation passed during the 2021 legislative session that may impact Sandy
- Opportunities for capital/infrastructure funding, in the context of anticipated Federal funding
- Timelines for developing legislative proposals and opportunities to exert influence ahead of February 2022
- Impacts of redistricting

A work session outline provided by Pac/West is included, as is a link to an interactive redistricting map. Presentation slides will be added to the agenda packet once completed by Pac/West.

LIST OF ATTACHMENTS/EXHIBITS:

- Work session outline (provided by Pac/West)
- Presentation slides (will be added to the agenda packet once completed by Pac/West)

- Interactive Redistricting Maps:
 - Click the following link: <https://oregon-redistricting.esriemcs.com/portal/home/webmap/viewer.html?webmap=6727e152673143d08b3f2d3251375b6f&extent=-126.9526%2c40.7022%2c-114.2744%2c46.8946>
 - Along the left-hand side, below the word "Details," click the middle "Content" icon to the right of the blue information icon.
 - Turn off all the blue checked boxes, except "Adopted Maps."
 - Click the gray arrow next to the blue check box, "Adopted Maps."
 - Select the desired adopted map (i.e., Congressional, House, Senate).
 - Please Note: To view a comparison of how the new maps overlay with current district lines, click the "Oregon Reference Layers" along the left-hand side, and select either House Districts (Current), Senate Districts (Current), or Congressional Districts (Current).



Sandy City Council Meeting Legislative Update

October 4, 2021

1. Recap of Legislative Interim Timeline & Importance

1.1. September 2021

- 1.1.1. Special Session
- 1.1.2. Task Force Day & Legislative Days Canceled

1.2. November 2021

- 1.2.1. Nov 2: Election Day
- 1.2.2. Nov 15-17: Legislative Days/Revenue Forecast
- 1.2.3. Nov 18: Task Force Day
- 1.2.4. Nov 19: Legislative Concept Request Deadline

1.3. January 2022

- 1.3.1. Jan 10: Task Force Day
- 1.3.2. Jan 10: Legislative Concept Return Deadline
- 1.3.3. Jan 11-13: Legislative Days
- 1.3.4. Jan 14: Legislative Concept Drop Deadline

1.4. February 2022

- 1.4.1. Feb 1 – Mar 7: Legislative Session
- 1.4.2. Mar 8: Candidate Filing Deadline

2. Redistrict Update

2.1. City of Sandy Update

- 2.1.1. House District 51
- 2.1.2. Senate District 26
- 2.1.3. Congressional District 3

3. 2021-22 Interim Topics of Important

- 3.1. Priority Housing & Land Use Legislation Passed During 2021 Session
- 3.2. Key Budget Notes Effecting Local Government Passed During 2021 Session
- 3.3. Potential November Legislative Day Topics (i.e., Potential 2022 Legislation)
- 3.4. Major Rulemaking Currently Underway
 - 3.4.1. SB 582: Recycling Modernization Rulemaking Timeline
 - 3.4.2. SB 762: Wildfire Recovery/Prep Rulemaking Update
 - 3.4.3. DEQ Greenhouse Gas Emissions Program Rulemaking
- 3.5. ARPA/Capital Construction Funding Status Updates – City Projects

4. Q&A & Planning for 2022 Session

CITY OF SANDY LEGISLATIVE UPDATE

October 4, 2021



PREPARED BY
PAC/WEST LOBBY
GROUP

Recap of Interim Timeline & Importance

2021

September

- 20-27: Special Session
- 21: Task Force Day (Canceled)
- 22-24: Legislative Days (Canceled)

November

- 2: Election Day
- 15-17: Legislative Days/Revenue Forecast
- 18: Task Force Day
- 19: Legislative Concept Request Deadline

2022

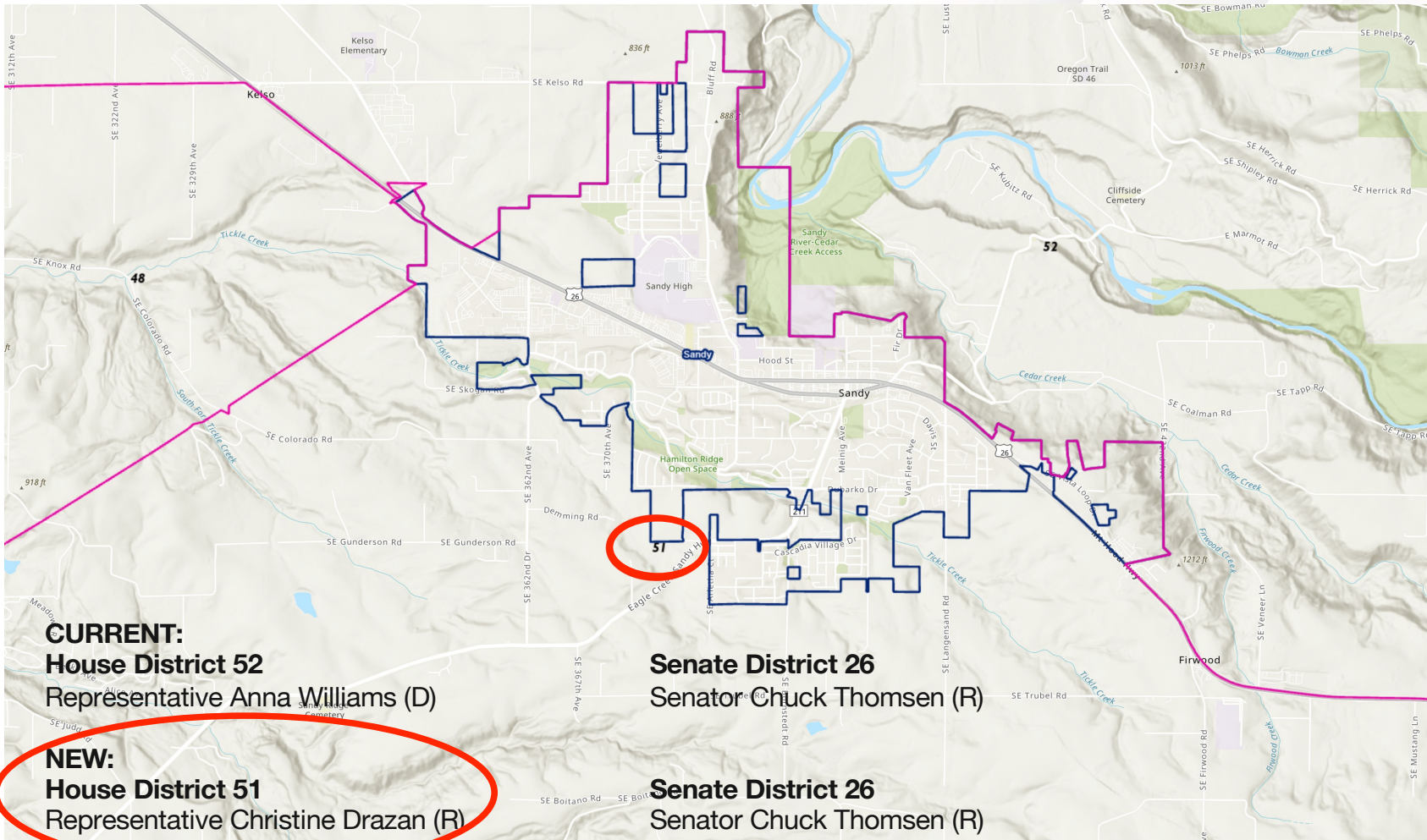
January

- 10: Task Force Day
- 10: Legislative Concept Return Deadline
- 11-13: Legislative Days
- 14: Legislative Concept Drop Deadline

February - March

- Feb 1 – Mar 7: Legislative Session
- Mar: Candidate Filing Deadline

Redistricting Update (New House District 51)



Legislative Issues

Housing & Land Use

- HB 2006 (2021) - Emergency Shelters
- HB 2918 – Surplus Real Property by Local Governments
- HB 3155 – Buildable Lands Inventory/Housing Production Strategy
- HB 3040 (2021) – System Development Charges

Key Budget Notes

OHCSO Regional Housing Needs Analysis

The Housing and Community Services Department is directed to work with the Department of Land Conservation and Development to provide an initial legislative report no later than February 1, 2022 and a final legislative report no later than December 31, 2022 on efforts to develop a legislative proposal for incorporation of a regional housing needs analysis into future state and local planning processes.

Major Rulemaking Underway

SB 582: Recycling Modernization Rulemaking

- Rulemaking #1 (2021 Q4 – 2022 Q4) PRO Requirements, Local Gov Compensation and Material Lists
- Rulemaking #2 (2022 Q4 – 2023 Q4) Permits and Certification, Fees and LCA

Greenhouse Gas Emissions Program Rulemaking

- Rulemaking has been extended to October 25

SB 762: Wildfire Recovery/Prep Rulemaking

State Budget

Capital Construction Package during the 2022 Legislative Session is likely to occur.

ARPA funding likely to be seen in Late 2021/Early 2022 (\$14,700,000 for the City of Sandy wastewater treatment plant).

Legislative Issues (Continued)

Identified 2022 Priorities

Police Reform/Grants

- Revisit HB 2002 - Police reform/Grants to public and private entities for restorative justice programs

Ag Overtime

- Revisit “Ag Overtime” proposal to better align with Washington and California.

Harvest Tax

- Modernizing the “Harvest Tax” to benefits workers more.

Agency Climate Action Workplans

- Agencies will be coming to the legislature for funding of their climate action plans set forth in previous Executive Orders.

Legislative Day Items

Government Affairs Team



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CITY OF SANDY LEGISLATIVE UPDATE

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PREPARED BY
PAC/WEST LOBBY
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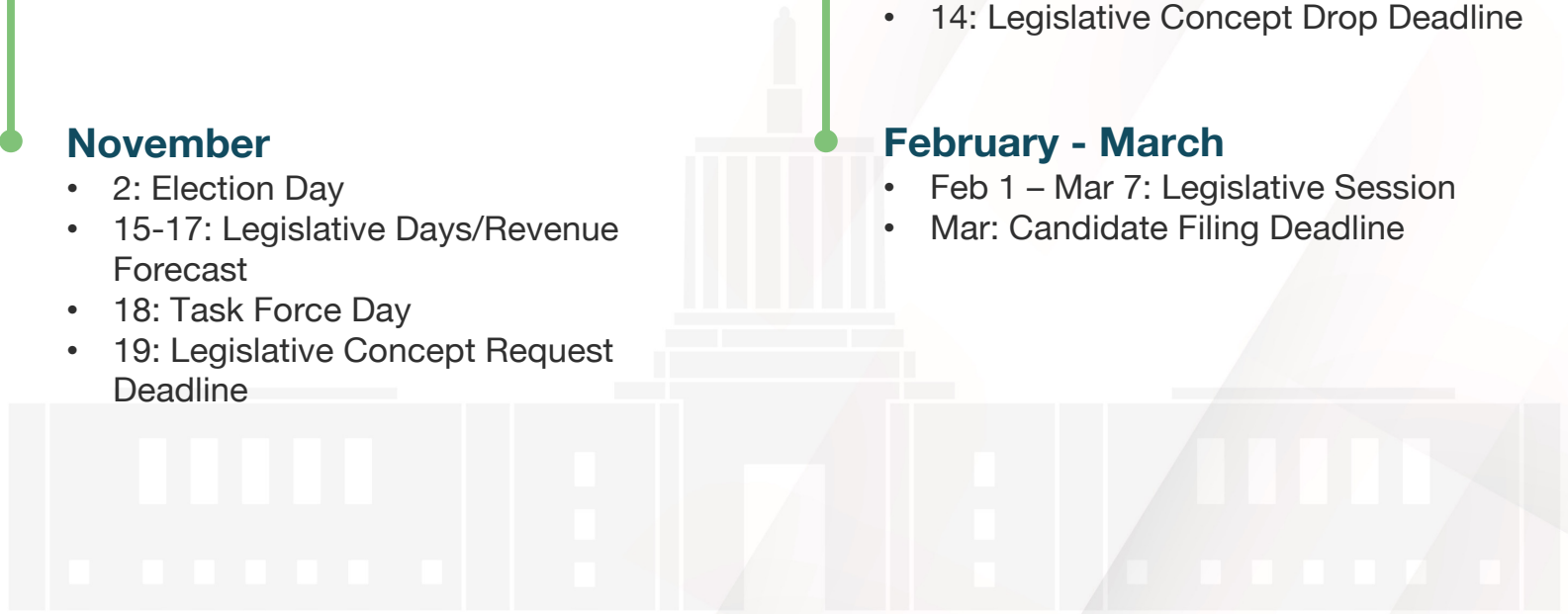
2022

January

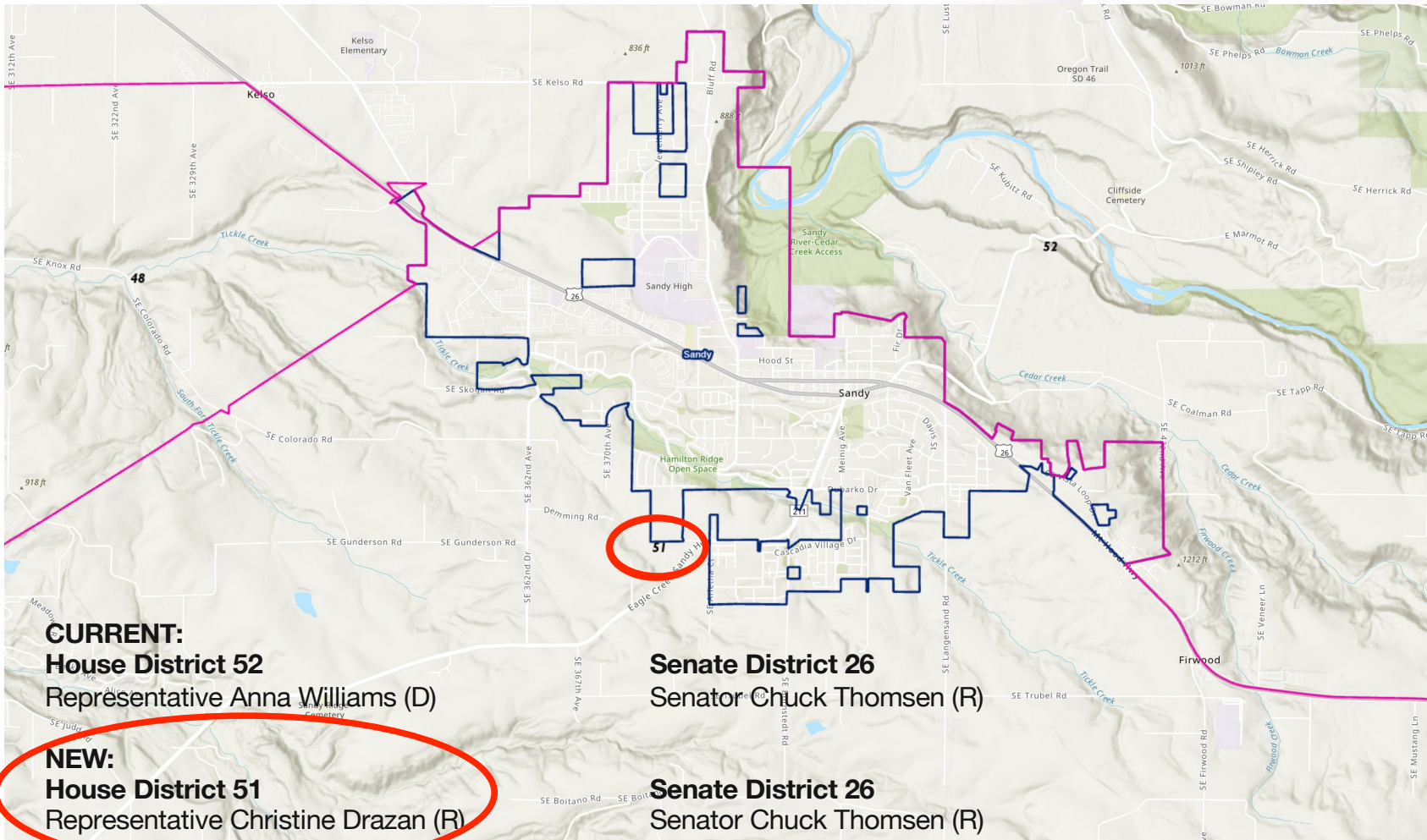
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February - March

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Redistricting Update (New House District 51)



CURRENT:
House District 52
Representative Anna Williams (D)

NEW:
House District 51
Representative Christine Drazan (R)

Senate District 26
Senator Chuck Thomsen (R)

Senate District 26
Senator Chuck Thomsen (R)

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POLICE SERGEANT'S
OATH OF OFFICE

STATE OF OREGON
COUNTY OF CLACKAMAS
CITY OF SANDY

I, **Samuel Craven**, do solemnly swear that I will support the Constitution of the United States, and the Constitution of the State of Oregon, and the Laws therefore, and I will faithfully, honestly, and impartially discharge the duties of Police Sergeant during my continuance therein, to the best of my ability, so help me God.

(SERGEANT)

Subscribed and sworn to and before me this 4th day of October, 2021.

Mayor Stan Pulliam
Sandy, Oregon

Chief Ernie Roberts
Sandy Police Department





MINUTES
City Council Meeting
Monday, September 20, 2021 6:00 PM

COUNCIL PRESENT: Stan Pulliam, Mayor; Jeremy Pietzold, Council President; Laurie Smallwood, Councilor; Richard Sheldon, Councilor; Kathleen Walker, Councilor; Carl Exner, Councilor; and Don Hokanson, Councilor

COUNCIL ABSENT:

STAFF PRESENT: Jordan Wheeler, City Manager; Jeff Aprati, City Recorder; David Snider, Economic Development Manager; Ernie Roberts, Police Chief; Tyler Deems, Deputy City Manager / Finance Director; Greg Brewster, IT/SandyNet Director; Kelly O'Neill, Development Services Director; Shelley Denison, Associate Planner; and David Doughman, City Attorney

MEDIA PRESENT: Sandy Post

1. CITY COUNCIL WORK SESSION - 6 PM

1.1. Special Service Contract Program 2021-23

Staff Report - 0468

The **Economic Development Manager** summarized the staff report, which was included in the agenda packet.

The Council reviewed the staff recommendations and discussed the following topics:

- Self-reporting by recipients is an efficient approach
- Program effectiveness is important, given that General Fund dollars can be used for other important purposes
- The need for a standardized application format and budget sheet
- The importance of performance measures
- The positive impact these programs have in the community
- The importance of keeping the application process simple
- Whether all non-profits in the community were made aware of this opportunity
- Whether to reopen the application process
- Whether the program should be annual instead of biannual

- Why the program is being discussed after applications were already received
- The possibility of using ARPA funds for a parallel grant program to allow other non-profits to apply
- Whether the program should have criteria tied to Council goals

The consensus of the Council was to move forward with the SSCP with the administrative amendments recommended by staff this time, for fairness reasons, and to reexamine the program on a more holistic basis for the next budget cycle. **Councilors Walker, Exner, and Pietzold** agreed to serve on an application review subcommittee. The Council also directed staff to develop a proposal for a parallel program using ARPA funds to allow additional non-profits to participate.

2. CITY COUNCIL REGULAR MEETING - 7 PM

3. Pledge of Allegiance

4. Roll Call

5. Changes to the Agenda

Mayor Pulliam noted that the oath of office for Sergeant Craven will be rescheduled to a future meeting.

6. Public Comment

None

7. Response to Previous Public Comments

None

8. Consent Agenda

8.1. City Council Minutes

September 7, 2021

8.2. Renewal of Intergovernmental Agreement between Clackamas County and Sandy Transit

Staff Report - 0477

8.3. Resolution 2021-27

Support for TA Grant Application for Comp Plan Update

Staff Report - 0481

Moved by Jeremy Pietzold, seconded by Carl Exner

Approve the Consent Agenda.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

9. Ordinances

9.1. **PUBLIC HEARING: Legislative Land Use**
Parks and Trails Master Plan (21-035 CPA)
Ordinance 2021-26

Staff Report - 0480

Abstentions:
none

Conflicts of Interest:
none

Staff Report:
The **City Manager** and **Associate Planner** summarized the staff report, which was included in the agenda packet. Presentation slides were also included in the agenda packet.

Public Testimony:
none

Discussion:

- Clarification from the City Attorney that the plan update did not require a Measure 56 notice
- Note that outside of development occurring, elements of the plan can be implemented through pursuing grants, SDC funding, volunteer efforts, and fees in lieu
- Discussion on the lines of authority for implementing the plan and the role of the Council
- Note that implementation of the plan may also include Council decisions on municipal code changes, SDC updates, and fee in lieu changes

- Thanks to community members and staff who made this accomplishment possible

Moved by Laurie Smallwood, seconded by Don Hokanson

Close the public hearing.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

Moved by Kathleen Walker, seconded by Laurie Smallwood

Approve the first reading of Ordinance 2021-26.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

Moved by Laurie Smallwood, seconded by Kathleen Walker

Approve the second reading of Ordinance 2021-26.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

- 9.2. **PUBLIC HEARING: Quasi-Judicial Land Use**
37685 Olson Street Annexation (21-027 ANN)
Ordinance 2021-25

Staff Report - 0479

Abstentions:

none

Conflicts of Interest:

none

Ex Parte Contact:

none

Staff Report:

The **Associate Planner** summarized the staff report, which was included in the agenda packet. Presentation slides were also included in the agenda packet.

Applicant Presentation:

The Applicant thanked staff and the Planning Commission, and indicated his willingness to answer any questions.

Public Testimony:

none

Discussion:

- Inquiry about retention of trees on the site; staff noted that no development application is pending, though no evidence of recent tree removal is apparent
- Note that the expense of connecting sewer to this specific property would be borne by the property owner

Moved by Carl Exner, seconded by Jeremy Pietzold

Close the public hearing.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

Moved by Jeremy Pietzold, seconded by Carl Exner

Approve the first reading of Ordinance 2021-25.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

Moved by Kathleen Walker, seconded by Richard Sheldon

Approve the second reading of Ordinance 2021-25.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

10. OLD BUSINESS

10.1. Consent of Assignment of Hoodview Disposal Franchise

Resolution 2021-28

Staff Report - 0483

The **City Manager** summarized the staff report, which was included in the agenda packet.

The Council expressed thanks to staff for their negotiation efforts.

Moved by Don Hokanson, seconded by Laurie Smallwood

Adopt Resolution 2021-28, consenting the assignment of the City's Solid Waste Franchise Agreement from Hoodview Disposal & Recycling Inc. to Kahut Companies Holdings, Inc, a wholly owned subsidiary of Waste Connections US Inc.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

11. New Business

11.1. Covered Structures - General Fund Program Authorization and Guidelines Approval

Staff Report - 0482

The **City Manager** and **Economic Development Manager** summarized the staff report, which was included in the agenda packet. The Council discussed whether the limit of one structure per applicant is prudent; the consensus of the Council was that this limit should be removed.

Moved by Don Hokanson, seconded by Carl Exner

Establish the "Permanent Outdoor Covered Structures Program -- General Fund," and approve the Program Guidelines as recommended by staff, (not including the proposed limit of one structure per applicant).

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,
Richard Sheldon, Kathleen Walker, Carl Exner, and Don
Hokanson

12. Report from the City Manager

- A fireworks display is being planned for Friday October 29th, following the Sandy High School football game
- The recruitment for Parks and Recreation Director is proceeding well; a decision is anticipated soon
- The recruitment for Public Works Director is now underway
- Staff will endeavor to public Council packets earlier in the future, even if some items need to be finalized and added after initial publication

13. Committee /Council Reports

Councilor Hokanson

- The Council should consider adopting regulations and requirements on short term rental businesses (Airbnb, etc.)
- The work of the Pool Exploratory Task Force is proceeding successfully

Councilor Exner

- Volunteers working with the Bee City group continue to develop ideas for fostering pollinator habitat, including pollinator gardens
- Outreach continues with local residents in the Roslyn Lake area on the City's wastewater project plans
- Some areas of street pavement need to be further addressed after recent I&I sewer work

Councilor Walker

- The City should find a way to honor the life of Les Geren, who recently passed away
- The Corn Cross event was very successful; thanks to all who were involved
- Agreement that short term rentals should be addressed
- Has thoughts on possible SandyNet IGA with the County; will forward

Councilor Sheldon

- Plans to provide input on a possible public camping ordinance

Councilor Smallwood

- The pool of candidates for the Parks and Recreation Director position is very strong
- Agrees on the need to honor Les Geren, possibly by naming something for him

Council President Pietzold

- Concerns about safety and large trucks on Langensand Road
- Important to have details on new state housing / land use laws available for the upcoming work session with the City's government relations team

Mayor Pulliam

- Recognition of 9/11 anniversary; thanks to first responders
- Appreciation for Councilors' efforts and dedication
- Importance of refining traffic signal synchronization on Hwy 26 to optimize traffic flow
- Appreciation for Les Geren

14. Staff updates

14.1. [Monthly Reports](#)

15. Adjourn

Mayor, Stan Pulliam

City Recorder, Jeff Aprati