City of Sandy



Agenda

City Council Meeting
Meeting Date: Monday, March 8, 2021
Meeting Time: 6:00 PM

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1. MEETING FORMAT NOTICE

The City Council will conduct this meeting electronically using the Zoom video conference platform. Members of the public may listen, view, and/or participate in this meeting using Zoom. Using Zoom is free of charge. See the instructions below:

- To login to the electronic meeting online using your computer, click this link: https://us02web.zoom.us/j/89138635991
- If you would rather access the meeting via telephone, dial (253) 215-8782. When prompted, enter the following meeting number: 891 3863 5991
- If you do not have access to a computer or telephone and would like to take part in the meeting, please contact City Hall by Friday March 5th and arrangements will be made to facilitate your participation.
- 2. CITY COUNCIL WORK SESSION 6:00 PM

2.1. City Council Work Session Planning and Schedule

City Council Work Session Planning and Schedule - Pdf

- 3. CITY COUNCIL MEETING 7:00 PM
- 4. PLEDGE OF ALLEGIANCE
- 5. ROLL CALL
- 6. CHANGES TO THE AGENDA

7. PUBLIC COMMENT

The Council welcomes your comments at this time. Please see the instructions below:

If you are participating online, click the "raise hand" button and wait to be

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If you are participating via telephone, dial *9 to "raise your hand" and wait to be recognized.

8. RESPONSE TO PREVIOUS PUBLIC COMMENTS

(no comments received on 3/1/21)

9. PRESENTATION

9.1. **Sandy River Watershed Presentation**

Kris Balliet, Sandy River Watershed Council

10. CONSENT AGENDA

10.1. City Council Minutes

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City Council - 01 Mar 2021 - Minutes - Pdf

10.2. <u>Memorandum of Understanding - Water Purchase Agreement</u>

15 - 19

MOU with City of Portland Regarding the Regional Water Supply Agreement - Pdf

11. OLD BUSINESS

11.1. Adoption of 2021/2022 City Council Goals

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Adoption of 2021/2022 City Council Goals - Pdf

12. NEW BUSINESS

12.1. Hwy 26 Noise Variance for ODOT ADA Ramp Project

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Moore Excavation Inc. Noise Variance Request

13. REPORT FROM THE CITY MANAGER

14. COMMITTEE /COUNCIL REPORTS

15. STAFF UPDATES

15.1. Monthly Reports

16. ADJOURN

17. NOTE: SURA MEETING TO FOLLOW

A Sandy Urban Renewal Board meeting will be held immediately following. Access the agenda here: https://sandy.civicweb.net/Portal/



Staff Report

Meeting Date: March 8, 2021

From Jordan Wheeler, City Manager

SUBJECT: City Council Work Session Planning and Schedule

BACKGROUND:

The City Council has a number of important issues and goals that would benefit from discussion and study at work sessions this year. Since 2019, the Council have held one hour work sessions starting at 6 p.m. prior to the regular City Council meetings. Occasionally, special meetings have been called for additional work sessions. The work session format allows the Council to receive information, ask questions, discuss issues with councilors and staff, and provide preliminary direction on policy options.

Given the number of important issues, projects, and initiatives competing for work session time, the Mayor has called for a Council work session to identify topics and work with staff to map a schedule for the year.

Based on the draft City Council goals, continuing projects, and City Councilor suggestions, a non exhaustive list of topics include:

- City Council Rules and Policies
- Homelessness Taskforce
- City Council Subcommittee on Community Campus and Aquatics
- Board and Commission Governance
- · City Resiliency Plan
- SandyNet (requested as Budget Committee topic)
- Development Code Modifications/Joint meeting with Planning Commission
- Water Supply Options/Water Master Plan (Scheduled May 2020)
- Transportation/Streets Work Shop (Pavement Management Plan, ODOT Projects, Street Capital Projects)
- Urban Renewal Grant Programs and Review Process (SURA)
- Urban Renewal Financial Plan and Visioning/Projects

LIST OF ATTACHMENTS/EXHIBITS:

Draft Future City Council Meeting Schedule



Draft City Council Future Schedule and Agenda Items

Meeting Date	Agenda Items	
March 15, 2021 City Council Meeting	6 p.m. Work Session	
April 5, 2021 City Council Meeting	6 p.m. Work Session	
April 19, 2021 City Council Meeting	 6 p.m. SURA Meeting Urban Renewal 101 and Financial Plan 7 p.m. City Council Meeting Boards and Commissions: adopt new policies and resolutions; rescind Title 18 Authorizing Ordinance for FF&C Obligation for Streetlights, Water Meters, 362nd HB 2001 Code Adoption (Ordinance with findings) GMP for Basin 8 Collection System Work 	

April 26, 2021 Budget Committee Meeting	6 p.m. Budget Committee Meeting #1 Budget Message Budget Overview. Department Presentations
May 3, 2021 SURA Budget Committee Meeting	6 p.m. SURA Budget Committee Meeting SURA Budget Presentation and Deliberations
Budget Committee Meeting	Budget Committee Meeting #2 • Continuation of Department Presentations and Budget Committee Deliberations
May 10, 2021 (tentative)	Budget Committee Meeting #3 • Budget Committee Deliberations and Budget Approval
May 17, 2021 City Council Meeting	6 p.m. Work Session • Portland Water Bureau water supply options presentation (Murraysmith)
	7 p.m. Regular Meeting
June 7, 2021 City Council Meeting	6 p.m. Work Session 7 p.m. City Council Meeting Budget Adoption Personnel Policy Update
June 21, 2021 City Council Meeting	6 p.m. Work Session 7 p.m. City Council Meeting
Tuesday July 6 City Council Meeting	6 p.m. Work Session 7 p.m. City Council Meeting
July 19, 2021 City Council Meeting	6 p.m. Work Session 7 p.m. City Council Meeting
August 2, 2021 City Council Meeting	Proposed Sumer Break?
August 16, 2021 City Council Meeting	6 p.m. Work Session 7 p.m. City Council Meeting

Regular Meeting Items to be Scheduled:

- Land Use Training
- Transportation SDCs (Gunderson Road)
- Wastewater and Water Rate Updates
- Quarterly DEI Update
- Police Station/EOC Tour
- Parks Master Plan Draft & Adoption
- Financial Forecast
- Water Master Plan Update/Water Rights and Sources Overview
- Joint Meeting with Oregon Trail School District Board
- Joint Meeting with Planning Commission
- ODOT Work Session (Safety Corridor, Project Updates)
- City Code Housekeeping and Updates
- Pesticide Use Policy
- Water Shut Off and Past Due Update

Development Services:

- Sign Code Modifications
- Sandy Style Code Modifications
- Urban Forestry Code Modifications
- Pleasant Street Master Plan Adoption
- Downtown Walkability Assessment
- Sail Shades at Centennial Plaza
- TSP and Bypass Study Results



MINUTES City Council Meeting Monday, March 1, 2021 7:00 PM

COUNCIL PRESENT: Stan Pulliam, Mayor, Jeremy Pietzold, Council President, Laurie Smallwood, Councilor,

Richard Sheldon, Councilor, Kathleen Walker, Councilor, Carl Exner, Councilor, and

Don Hokanson, Councilor

COUNCIL ABSENT:

STAFF PRESENT: Jordan Wheeler, City Manager, Jeff Aprati, City Recorder, Shelley Denison, Associate

Planner, David Doughman, City Attorney, Tyler Deems, Deputy City Manager / Finance Director, Kelly O'Neill, Development Services Director, and Ernie Roberts,

Police Chief

MEDIA PRESENT: Sandy Post

1. MEETING FORMAT NOTE

The City Council conducted this meeting electronically using the Zoom video conference platform. A video recording of the meeting is available on the City's YouTube channel: https://www.youtube.com/channel/UCbYEclgC6VW mV2UJGyvYfg

- 2. Pledge of Allegiance
- 3. Roll Call
- 4. Changes to the Agenda

Councilor Exner asked to be recognized first during the public hearing for The Views. **Mayor Pulliam** agreed.

5. Public Comment

(none)

6. Response to Previous Public Comments

The **City Manager** noted the suggestion at the previous meeting regarding suspending SAM fares during weather emergencies. He suggested the Transit Advisory Board could take up the topic and make a recommendation to the Council.

7. Consent Agenda

7.1. <u>City Council Minutes</u> - February 16, 2021

Moved by Richard Sheldon, seconded by Jeremy Pietzold

Approve the Consent Agenda.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,

Richard Sheldon, Kathleen Walker, Carl Exner, and Don

Hokanson

8. Old Business

8.1. Contract for Construction Manager / General Contractor Services

Staff Report - 0379

The **City Manager** noted the significance of this step in the wastewater improvement project. The **Public Works Director** summarized the staff report, and responded to a Council inquiry concerning the Guaranteed Maximum Price system.

Moved by Don Hokanson, seconded by Carl Exner

Staff Report - 0379

Authorize the City Manager to enter into a Construction Manager/General Contractor agreement with Slayden Constructors, Inc. for the Wastewater Treatment Plant Condition Assessment Improvements project subject to City Attorney review of the contract.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,

Richard Sheldon, Kathleen Walker, Carl Exner, and Don

Hokanson

8.2. **PUBLIC HEARING (continued): The Views**

Staff Report - 0382

<u>Note</u>: this hearing was continued from February 16, 2021. After receiving public testimony that evening, the record was closed for new evidence. At this March 1st meeting, the hearing resumed with Council questions for staff and the applicant.

New Ex Parte Contact: none

Staff Recap:

The **Associate Planner** summarized the updated staff report; presentation slides were included in the agenda packet. The City Attorney reiterated the importance of disclosing ex parte contact, and noted that there was a public comment received after the deadline that is not under consideration by the Council.

Council Procedural Discussion:

Councilor Exner stated that the Council had agreed to submit any questions on this application to staff by Thursday February 18, and stressed the importance of adhering to that agreement. He offered a motion (which was not seconded) to require that no additional questions be asked by Council this evening that would require substantial research and analysis by staff.

Councilor Smallwood offered a motion (later withdrawn) to limit questions of staff to those submitted by Thursday February 18.

The Council discussed additional procedural matters including the importance of submitting questions with sufficient time for answers to be prepared by staff, fairness and equity considerations, and the scope of the discussion for this matter.

Council Questions:

The Council asked questions of staff regarding the following issues:

- The process for allowing multi-family housing in specific areas
- The purpose and impact of using a planned development approach compared to a traditional zone change process
- The rationale for whether a Comprehensive Plan amendment would be necessary for this application, and the process for making such a determination

Tracy Brown, representing the applicant, addressed each of the questions raised in writing by Councilor Walker in Exhibit SSSS.

The Council asked additional questions regarding possible hazardous materials on the site, and made inquiries regarding lot sizes and the current zoning of

the parcels in question.

At this point the public hearing was closed

Council Discussion:

The Council discussed the scope of their discretion as they consider the application, vis a vis Oregon land use laws and regulations. They also discussed the scope and sufficiency of processes used by the City to evaluate applications that request deviations from the letter of the Development Code.

The Council discussed the merits of the application, with respect to the following issues:

- The amount of housing supply in the city
- The housing density proposed in the application
- The proposed location of the development in the city
- The intent of the Comprehensive Plan
- Accessibility of transit options
- Expectations of other owners in the vicinity when they purchased their property
- Width of the proposed streets
- Availability of parking
- Divergences from the underlying zoning requirements

Councilor Exner offered a motion (not seconded) to approve only the multifamily component of the application.

The Council conferred with the **City Attorney** regarding the legal consequences of various possible dispositions.

Councilor Smallwood moved to approve the application with the conditions and findings recommended by the Planning Commission. The motion failed.

Councilor Walker offered a motion (not seconded) to deny the application based on failure to meet the provisions of 17.64.00 (D) and (E); 17.64.100 C(1) and C(2); and 17.64.30 A.

After further consultation with the **City Attorney** regarding legal considerations associated with denial, **Councilor Hokanson** moved to deny the application based on failure to meet the provisions of 17.64.100 C(2) and 17.64.30 A due to deviations from the underlying zones related to factors

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City Council March 1, 2021

including but not limited to setbacks and unit types.

The consensus of the Council was that the **Mayor** should sign the Final Order composed by the **City Attorney** and staff.

Moved by Carl Exner

No additional questions should be asked by Council during the hearing that would require substantial research and analysis by staff.

(motion not seconded)

Moved by Laurie Smallwood

Limit questions of staff to those submitted by Thursday February 18.

(motion withdrawn)

Moved by Laurie Smallwood, seconded by Don Hokanson

Close the public hearing.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, Laurie Smallwood,

Richard Sheldon, Kathleen Walker, Carl Exner, and Don

Hokanson

Moved by Carl Exner

Approve the multi-family component of the application.

(motion not seconded)

Moved by Laurie Smallwood, seconded by Carl Exner

Approve the application with the conditions and findings recommended by the Planning Commission.

DEFEATED. 3-4

Ayes: Stan Pulliam, Laurie Smallwood, and Carl Exner

Nays: Jeremy Pietzold, Richard Sheldon, Kathleen Walker,

and Don Hokanson

Moved by Kathleen Walker

Deny the application based on failure to meet the provisions of 17.64.00 (D) and (E); 17.64.100 C(1) and C(2); and 17.64.30 A.

(motion not seconded)

Moved by Don Hokanson, seconded by Kathleen Walker

Deny the application based on failure to meet the provisions of 17.64.100 C(2) and 17.64.30 A due to deviations from the underlying zones related to factors including but not limited to setbacks and unit types.

CARRIED. 4-3

Ayes: Jeremy Pietzold, Richard Sheldon, Kathleen Walker,

and Don Hokanson

Nays: Stan Pulliam, Laurie Smallwood, and Carl Exner

9. Report from the City Manager

The **City Manager** noted that the Library has reopened for limited browsing, and noted the plans to reopen City Hall to the public on April 1st. He discussed the state vaccination framework. He stated that the Parks and Trails Master Plan draft is complete and has been sent to the Technical Advisory Committee for review. He noted that the County will consider the Vehicle Registration Fee issue this week. He reminded the Council about meeting with planning staff regarding the Comprehensive Plan update. He asked for Council input on the upcoming work session schedule.

10. Committee / Council Reports

Councilor Hokanson: expressed appreciation for the Council.

Councilor Walker: expressed appreciation for the Council and staff. Inquired about adoption of the goals. Noted the Library reopening. Noted Legislature consideration of a bill regarding homelessness.

Councilor Exner: referenced pavement condition issues on several streets. Noted that he will support the Council's decision this evening, notwithstanding the fact that he voted the other way. Noted an upcoming meeting regarding aquatics.

Councilor Sheldon: expressed appreciation for the Council, regardless of disagreements. Concurred on the importance of addressing homelessness with a comprehensive strategy, and noted the bill currently pending in the Legislature.

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City Council March 1, 2021

Councilor Smallwood: none.

Council President Pietzold: expressed appreciation for the Council. Noted that inperson learning is beginning and restaurants are opening. Referred to the recent storm clean-up. Expressed concern about semi trucks driving on local streets.

Mayor Pulliam: expressed appreciation for the Council. Asked for input from Councilors on work session topics. Expressed appreciation for Councilors attending meetings of advisory bodies; noted the distinction between attending as an official liaisons vs. in a citizen capacity. Noted the large number of covered structure grant program applications.

11. Staff updates

11.1. Monthly Reports

12. Adjourn

Mayor, Stan Pulliam

City Recorder, Jeff Aprati

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Staff Report

Meeting Date: March 8, 2021

From Mike Walker, Public Works Director

MOU with City of Portland Regarding the Regional Water Supply

SUBJECT: Agreement

BACKGROUND:

The Portland Water Bureau, in cooperation with its wholesale customers, is developing a new framework for the Regional Water Supply Agreement. The current agreement expires in June of 2026 for all wholesale customers except Sandy, (our agreement expires in May of 2028). Wholesale customers must provide notice of their intent to renew or let lapse the agreement five years in advance of the expiration date.

It is expected that several of the larger wholesale customers (Tualatin Valley Water District and City of Gresham) do not intend to renew their agreements and will notify PWB in June of this year. Recognizing that the Water Supply Agreement in its current format may not work for the remaining wholesale customers, PWB and the wholesalers have started on a revision to the Agreement.

The attached MOU memorializes the intent to revise the agreement and outlines the time frame and process for doing so. The five-year notice provision applies to Portland as well and the MOU serves as PWB's notice that they do not intend to renew the agreement with the wholesale customers in its current format. The MOU does not bind PWB or any of the wholesale customers to do anything other than negotiate a new agreement.

BUDGETARY IMPACT:

None, wholesale rates are set through a different process.

RECOMMENDATION:

Authorize staff to sign the MOU and begin the process of re-negotiating the Water Supply Agreement with Portland Water Bureau.

SUGGESTED MOTION:

I move to authorize staff to sign the MOU to begin the process of re-negotiating the Water Supply Agreement with Portland Water Bureau

LIST OF ATTACHMENTS/EXHIBITS:

Memorandum of Understanding

MEMORANDUM OF UNDERSTANDING REGARDING THE REGIONAL WATER SALES AGREEMENT

This Memorandum of Understanding ("MOU") is between the City of Portland ("Portland") and its nineteen current wholesale customers ("Wholesale Customers") who purchase water at a wholesale water rate from Portland to sell to their own retail water customers through the 2006 Wholesale Water Purchase Agreement ("current agreement") set to sunset for most Wholesale Customers in 2026. The Wholesale Customers and the expiration dates of their individual current agreements are listed in Exhibit A to this MOU.

This MOU is intended to memorialize the working relationship that exists between Portland and the Wholesale Customers (collectively, "Parties") and to outline steps the Parties propose to develop and ultimately agree to a new Regional Water Sales Agreement ("New Agreement") to be effective on or before July 1, 2026. The relationship between the Parties is built on mutual trust and open, honest, and transparent communication. This affiliation is critical to ensure that the New Agreement can be created that mutually works well for the Parties.

The Parties recognize the importance of developing and strengthening a regional water system that provides water to approximately one million people. This robust system can move water between basins through a planned regional transmission network to address seismic resiliency, wildfire suppression incidents, and other events. The Parties recognize that a reliable water supply system is critical to protect the health and safety of all customers and maintain the economic stability and growth of the greater metropolitan area.

The Parties agree on the importance of creating a fair and equitable New Agreement that shares the reasonable costs associated with building, operating, and maintaining a regional water supply system.

The Parties agree that following items are in their common interest:

- The current agreement no longer meets many of the needs of the Parties. The current
 agreement was created to address a set of conditions, many of which do not exist today.
 Since 2006, Portland and the Wholesale Customers have worked hard to develop
 regional collaboration based on mutual trust and an understanding of shared goals.
- 2. With a few exceptions, the current agreement renews (or expires) in 2026 (see Exhibit A). On or before June 30, 2021, most of the Wholesale Customers are required to notify Portland, or vice versa, if they intend to exit the current agreement in 2026.

Memorandum of Understanding Regarding the Regional Water Sales Agreement Page 2

- 3. For the past year, the Parties have been developing a framework for a new wholesale water sales agreement that will replace the current agreement and provide terms that are mutually acceptable and agreed upon by the Parties.
- 4. To that end, the Wholesale Customers hired FCS Group ("FCS"), a financial consulting firm, to work with the Parties to identify elements that they would like to include in the New Agreement. The FCS report (attached as Exhibit B) identified common goals and principles the Parties want to include in the New Agreement.
- 5. To assure that New Agreement will be in place on or before July 1, 2026, Portland will provide notice to Wholesale Customers on or before June 30, 2021, that Portland will not renew the current agreement.
- 6. The Parties intend to work together collaboratively to develop the New Agreement with a final draft completed by June 30, 2022.
- 7. With this MOU, Portland is stating its desire to continue selling water to all current Wholesale Customers who intend to purchase water from Portland. The Parties intend to jointly develop the New Agreement that will govern the terms of sale of that water to the Wholesale Customers beyond the 2026 expiration date of the current agreement.
- 8. The New Agreement will be based on the principles and goals jointly developed by the Parties and documented in the FCS report.
- 9. Nothing in this MOU modifies the current agreement between Portland and the Wholesale Customers, which for most Wholesale Customers remains in full force and effect until July 1, 2026.

IN WITNESS WHEREOF, the Parties have executed this MOU to be effective as of the date last executed. The parties attest that the signatories to this MOU have the authority to enter into this agreement on behalf of their respective agencies.

City of Portlar	nd
Signature:	Dabriel Solmer
Print Name:	Gabriel Solmer
Title:	Administrator, Portland Water Bureau
Date:	2/10/2021

Memorandum of Understanding Regarding the Regional Water S Page 3	ales Agreement	
Agency:		
Signature:		
Print Name:		
Title:		
Date:		

EXHIBIT A

Wholesale Customer	Earliest Contract Termination
Burlington Water District	6/30/2026
Gresham, City of	6/30/2026
Lake Grove Water District	6/30/2026
Lusted Water District	6/30/2026
Palatine Hill Water District	6/30/2027
Pleasant Home Water District	6/30/2026
Raleigh Water District	6/30/2026
Rockwood Water PUD	6/30/2026
Sandy, City of	6/30/2028
Six Private Water Corporations	6/30/2026
Tualatin Valley Water District	6/30/2026
Tualatin, City of	6/30/2026
Valley View Water District	6/30/2026
West Slope Water District	6/30/2026



Staff Report

Meeting Date: March 8, 2021

From Jordan Wheeler, City Manager

SUBJECT: Adoption of 2021/2022 City Council Goals

BACKGROUND:

The City engaged Sara Wilson of <u>SSW Consulting</u> to facilitate its goal setting process this year. Three goal setting meetings were held, on January 26th and 27th, and February 13th. The first two sessions included environmental scan and idea mapping exercises. The third session included goal refinement and prioritization of the proposed policy goals and implementation strategies.

The goal setting meetings produced a vision statement and eight high-level policy goals, each with its own implementation strategies:

Draft Vision Statement:

In 20 years we envision...

A gateway destination to nature and recreation away from the busyness, where we are connected to each other and our history of being pioneers and innovators - the Sandy way of living. Sandy is a community that values neighborhood livability and thriving local businesses.

2021 / 2022 City Council Goals (in priority order, per February 13th polling exercise):

- Plan and provide sustainable infrastructure
 - Implement the next phase of the wastewater facilities plan and move forward with adequate funding.
 - Complete the alternatives discharge including the analysis of constructed wetlands and incorporate into the Wastewater Facilities Plan
 - Continue progress on Bell Street/362nd road improvements
 - Evaluate our current water suppliers relationships and adopt Water Master Plan
 - o Complete the transportation system plan and prioritize projects.
 - Continue to grow SandyNet to make it self-sufficient for the long-term
 - o Implement the transit master plan
- Be proactive in managing and planning for growth

- Collaborate with the Planning Commission to develop policy and provide criteria for approving and/or recommending variances and zone changes
- o Begin the update of the City's Comprehensive Plan
- Update the development code
- Foster economic recovery and growth
 - Develop a COVID-19 community recovery plan (i.e. business recovery, utility payment assistance plan, etc.)
 - Develop a long-term plan for economic development that provides clear direction for commercial, industrial, small business growth
- Update Council policies and rules
- Maintain financial strength and sustainability
 - Diversify revenue sources, analyze new revenue streams, look at cost recovery where possible
- Collaborate with regional and community partners to address homelessness
 - o Appoint a homelessness task force
 - o Create a plan to address homelessness in Sandy
- Engage the community on community issues and in celebration
 - Develop a strategy to engage and involve more people before decisions are made
 - Celebrate Sandy's history and 110th anniversary
- Expand recreation opportunities that align with community needs
 - Appoint a committee to guide the next steps for the Community Campus and aquatics
 - o Complete the parks and trail master plan
 - o Develop a plan for the Community Campus
 - Explore Council and community recreation services needs and determine how the organization can support this
 - o Incorporate biodiversity into our parks and green space

BUDGETARY IMPACT:

To be determined during this year's budget process.

RECOMMENDATION:

Staff recommends that the Council formally adopt the City Council Goals for 2021 / 2022.

If desired by the Council, staff also recommends that the Council adopt the Vision Statement.

SUGGESTED MOTION:

"I move to adopt the City Council Goals for 2021 / 2022, as detailed in the staff report."

"I move to adopt the Vision Statement, as provided in the staff report."

LIS	ST OF ATTACHMENTS/EXHIBITS:
	 DRAFT Goal Setting Report produced by SSW Consulting (the final document will be forthcoming in the near future).
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2021-2023 City Council Goals

Draft Prepared March 4, 2021



Introduction

The City of Sandy is pleased to present the summary of their annual goal-setting retreat. The City Council and Management Team conducted a three-day virtual retreat January 26, January 27, and February 13, 2021 to review the Council's goals, discuss current community projects and issues, and provide City staff with direction regarding the Council's priorities for the coming years. The City contracted with SSW Consulting, a professional strategic planning and facilitation firm to prepare and guide the group through their discussion. In advance of the retreat, SSW conducted outreach with the Council and staff to discuss community challenges, opportunities, and priorities on the horizon. The agenda for the discussion was based on the following outcomes identified through the outreach process:

- » Identify a shared vision and goals for the City:
- » Identify high-level goals and prioritize them to provide realistic, focused direction for the organization;
- » Identify the mission and vision to guide the comprehensive plan process:
- » Define clear roles and relationships;
- » Enhance the partnership between the Governing Body and Staff; and,
- » Understand the team's communication styles and develop a team agreement that will help us move the goals forward.

The City Council and staff worked closely together to identify goals for the next two years that would build on the work and success of previous years, while also addressing new challenges and shifting community needs. The City will work on these goals in addition to maintaining high-quality core City services.

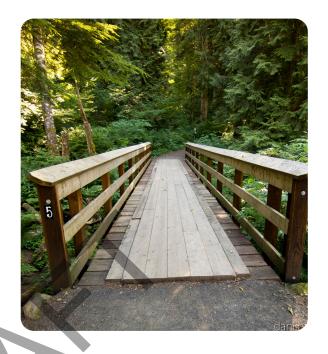
The City Council and staff look forward to working together with the community and our partners as we set out to achieve these goals.

- Sandy City Council + Management Team

www.ci.sandy.or.us

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City of Sandy

Our

Team

City Council

Mayor Stan Pulliam
Councilor Jeremy Pietzold
Councilor Laurie Smallwood
Councilor Carl Exner
Councilor Richard Sheldon
Councilor Kathleen Walker
Councilor Don Hokanson

Management Team

Jordan Wheeler, City Manager
Tyler Deems, Deputy City Manager/Finance Director
Jeff Aprati, Assistant to the City Manager/City Recorder
Andi Howell, Transit Director
Greg Brewster, IT Director
Ernie Roberts, Police Chief
Kelly O'Neill, Development Services Director
Mike Walker, Public Works Director
Angie Welty, Human Resources Director
Tanya Richardson, Community Services Director
Sarah McIntyre, Library Director

Consultant/Facilitator

Sara Singer Wilson, Principal/Owner SSW Consulting

4 2021/2023 City Council Goals

Sandy

Vision



Aligning With the Vision

The City of Sandy is preparing to embark on an update of the City's Comprehensive Plan which will define how the City wants to develop and grow in the future. In preparation for this planning exercise, the team imagined how they wanted to see the City of Sandy look, feel and function 20 years from now. Through this visioning exercise, they developed the vision statement below. The Council plans to continue their discussion of the vision statement at a future City Council Work Session.

Vision

A gateway destination to nature and recreation away from the busyness, where we are connected to each other and our history of being pioneers and innovators - the Sandy way of living. Sandy is a community that values neighborhood livability for all and thriving local businesses.

5

City of Sandy

Setting

The Context

The team celebrated progress and accomplishments from 2020 as highlighted in the graphic below:



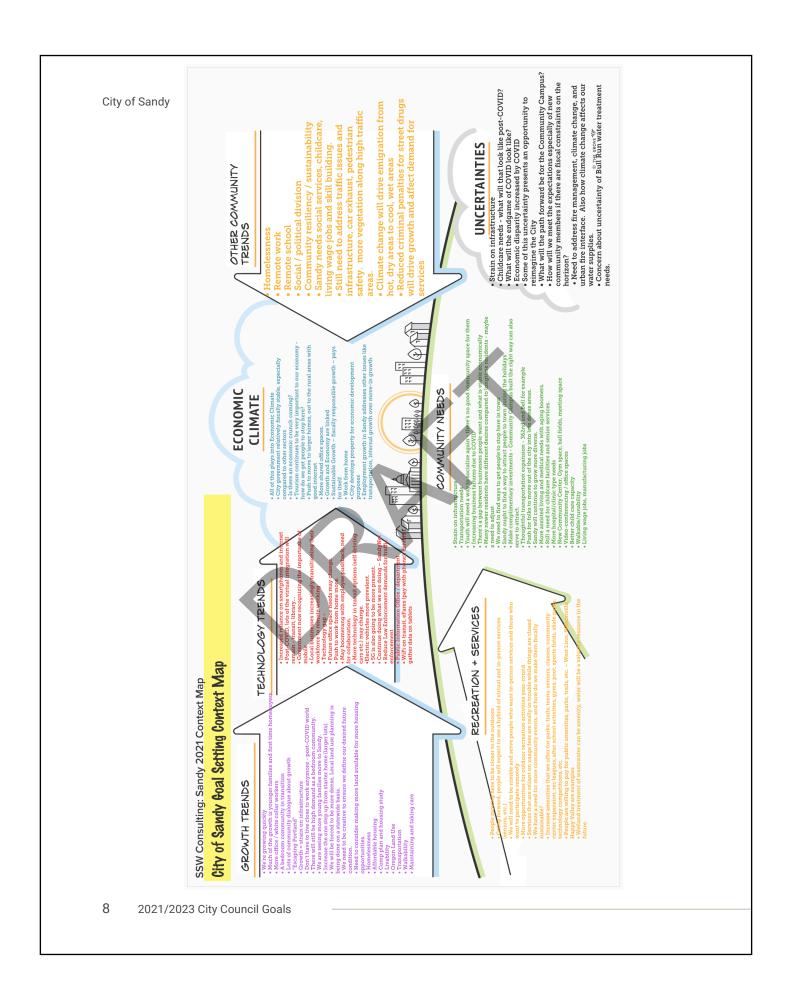
б 2021/2023 City Council Goals

Context Map

The City Council and Staff discussed other various topics to help establish a shared context for the goal setting process. These topics included growth trends, technology trends, economic climate, other community trends, recreation and services, community needs, and uncertainties.

All organizations work in a context, there are larger environmental forces and trends that shape what is and is not possible just as much as the internal capacities and capabilities of a group. The context map on the following page develops a big-picture view of the Sandy environment and increases understanding of complex situations. This exercise assisted the team in establishing their common backdrop for the goal-setting.





2021-2023

Goals

Goal	Actions	Project Lead	Timeline
	> Implement the next phase of the wasterwater facilities plan and move forward with adequate funding	Public Works	Fall 2021
Plan and provide sustainable infrastructure	> Complete the alternatives discharge including the analysis of constructed wetlands and incorporate into the Wastewater Facilities Plan	Public Works	Fall 2021
	> Continue progress on Bell Street/362nd road improvements	Public Works	Spring 2021
	> Evaluate our current water suppliers relationships and adopt Water Master Plan	Public Works	May 2021
	> Complete the transportation system plan and prioritize projects	Development Services	Ongoing with completion
	> Continue to grow SandyNet to make it self- sufficient for the long-term	SandyNet	Ongoing
	> Implement the transit master plan	Transit	Ongoing
Be proactive in managing	> Collaborate with the Planning Commission to develop policy and provide criteria for approving and/or recommending variances and zone changes	Development Services	Spring 2021
and planning for growth	> Begin the update of the City's Comprehensive Plan	Development Services	Summer 2021
	> Update the development code	Development Services	Ongoing, Various
Foster economic recovery	> Develop a COVID-19 community recovery plan (i.e. business recovery, utility payment assistance plan, etc.)	Administration	Q2 2021
and growth	> Begin the update of the City's Comprehensive Plan	Economic Development	Q1 2022
Update Council policies and rules		City Council + Administration	Spring/Summer 2021
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City of Sandy

Goal	Actions	Project Lead	Timeline
Maintain financial strength and sustainability	> Diversify revenue sources, analyze new revenue streams, look at cost recovery where possible	Finance	Spring/Summer 2021
Collaborate with regional and community partners to	> Appoint a homelessness task force	Administration/ Police	Spring 2021
address homelessness	> Create a plan to address homelessness in Sandy	Administration/ Police	Winter 2022
	> Develop a strategy to engage and involve more people before decisions are made	Administration	Summer 2021
Engage the community on community issues and in celebration	> Celebrate Sandy's history and 110th anniversary	Community Services/Library	Summer 2021
Expand recreation opportunities that align with	> Appoint a committee to guide the next steps for the Community Campus and aquatics	City Council	Winter 2021
community needs	> Complete the parks and trails master plan	Community Services	Summer 2021
	> Develop a plan for the Community Campus	Community Services	Fall 2022
	> Explore Council and community recreation services needs and determine how the organization can support this	Community Services	Summer 2021- 22
	> Incorporate biodiversity into our parks and green space	Community Services	Ongoing



City of Sandy

Team Agreement

The Council agrees to:

Establish respectful and open communication channels

- > We are committed to working as a team and will be open in our communications and provide honest feedback
- > We respect everyone's ability to speak on an issue, but we will move forward as a team
- > We agree to be thoughtful before making statements and be respectful of new and diverse perspectives
- > We will provide clear and concise direction to staff

Stay focused on the goals and provide resources for implementation

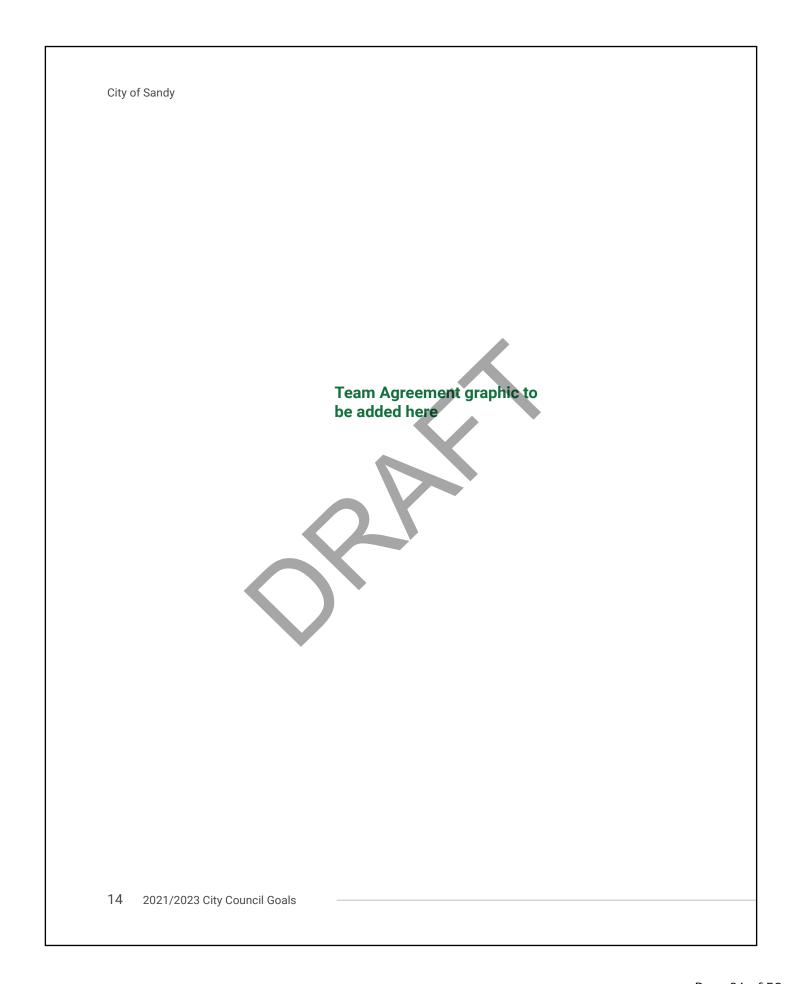
- > We will stay focused on our goals for the greater good of the Sandy community
- > We will stay focused on the big picture and trust and empower staff to implement the goals
- > We will support the goals and staff by providing sufficient resources to accomplish the work we've outlined
- > Recognize that staff will be focused on the Council's goals and initiatives not on this list will not receive the same level of attention

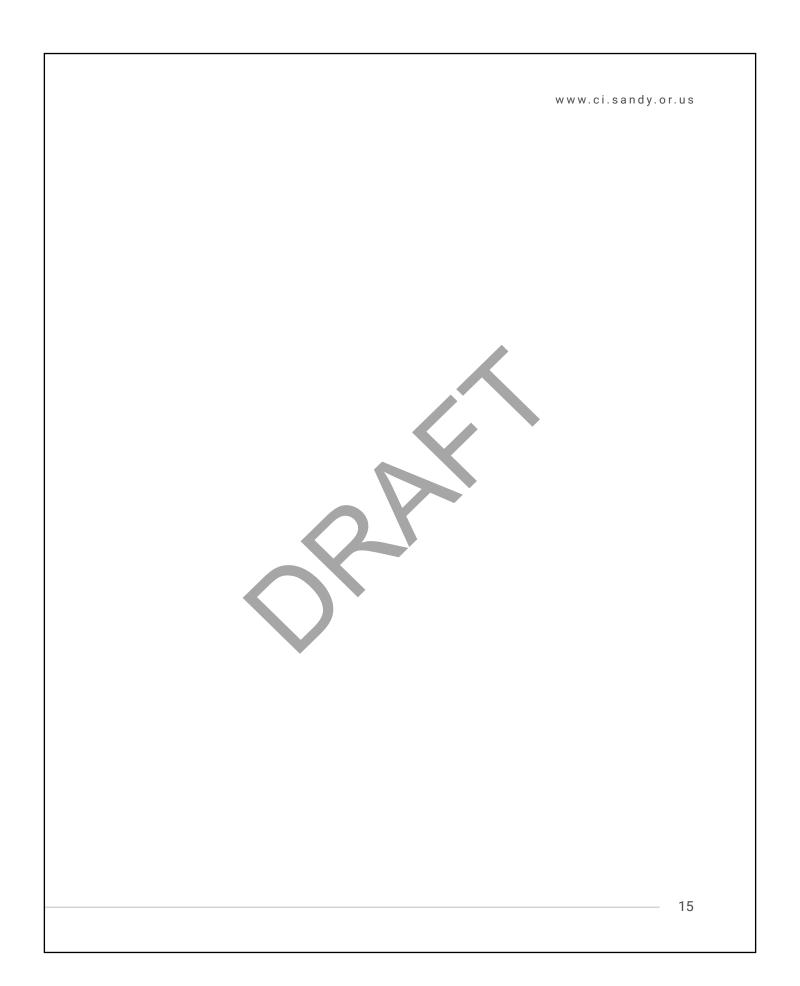
We hold positive intentions to better our community

- > We agree to be civil in our discussions and development of policy
- > We honor differences of opinion and support the team even if we disagree

12 2021/2023 City Council Goals

	www.ci.sandy.or.us
Staff agrees to:	
Establish respectful and open communication channels	 > Provide opportunities for Councilors to meet with the City Manager > Present detailed information to the Council, help the team understand nuances of various topics, and be clear on what led to staff's recommendation > No surprises. Be timely in sharing information and provide all of the details - good and bad so we can make decisions accordingly > Keep the Council informed of staff's needs for guidance, resources, etc. > Recognize the Council majority while maintaining and showing respect for the minority opinion
Strive for excellence	> Meet and exceed the high expectations of the Council and the community > Always strive for better results











Staff Report

Meeting Date: March 8, 2021

From Thomas Fisher, Engineering Technician

Moore Excavation Inc. Noise Variance On Hwy 26 and ODOT ADA

SUBJECT: Ramp Project

BACKGROUND:

Noise Variance

Chris Menting, Moore Excavation Inc (MEI) Project Engineer requests a noise variance from City Council to allow construction work outside the City's authorized work hours this year. This is part of the ODOT's ADA Ramp Project to replace all non-compliant ADA ramps along Highway 26. The noise variance is for demo of the old ramps and pouring the new ADA compliant ones. The four locations for night work at the intersections of Beers and Proctor, Bruns and Proctor, Revenue and Pioneer and Shelley and Pioneer.

Staff sent out notices on March 1st to all residents within 200 feet of the work site notifying them of this request and the opportunity to provide comments to the Council on the request.

Section 8.20.020.B(7) of the Municipal Code prohibits "unnecessary noise" between the hours of 6:00 PM and 7:00 AM unless authorized by a permit granted by the City Council. There is no objective standard for maximum noise levels in the Code. Instead, certain activities presumed to be noisy are prohibited between these hours, construction among them

The request from Mr. Menting indicates that night work will take place between April 10th and November 13th between the hours of 8:00 PM and 7:00 AM. Mr. Menting also submitted details on the equipment to be used along with estimated sound levels. The City Council may wish to add conditions regarding notification, public meetings, etc.

Also attached is a table showing dBA values for common noises to provide some perspective on the numbers provided by MEI.

Permanent and Temporary On-Street Parking Impacts

Members of ODOT's Project Management Team will also attend the meeting to discuss the permanent removal of an estimated 25-30 on street parking spaces on US 26, Proctor and Pioneer to accommodate the new ramps and the temporary removal of onstreet parking in areas where Temporary Pedestrian Access Routes (TPARs) will be established to move pedestrians through the work sites during construction.

The "Parking" attachment shows the locations where the ramps and the transition areas will be installed in red. Based on these drawings on-street parking for up to five vehicles would be eliminated on US 26 west of Bluff Rd., approximately 10-12 vehicles on Pioneer Blvd. and an equal number on Proctor Blvd. A standard parallel parking space is considered to be 22 feet long. Since individual parking spaces are not marked on Proctor, Pioneer and US 26 it is difficult to determine the exact number of spaces that would be eliminated lost.

In order to provide an accessible route for pedestrians (both disabled and not) temporary ramps and access routes will be established in the on-street parking lane in the vicinity of the work zones to allow pedestrians to safely pass through the work zones and get back to a sidewalk while the ramps are under construction. These temporary routes will be removed and on-street parking will be restored when the work is complete.

BUDGETARY IMPACT:

None

RECOMMENDATION:

Noise Variance - Direct staff to issue a noise variance permit to Moore Excavation Inc for the duration of work from April 10th and November 13th between the hours of 8:00 PM and 7:00 AM including any conditions deemed necessary by the City Council.

On Street Parking Impacts - Provide guidance regarding the desired degree and methods of public notice and or public meetings to notify and inform businesses and residents of the temporary and permanent impacts to on-street parking resulting from the ADA ramp project.

SUGGESTED MOTION:

I move to approve the noise variance request for night work for the ODOT ADA Ramp Project

LIST OF ATTACHMENTS/EXHIBITS:

- Noise Level Information
- Parking Impact Analysis
- Schedule and Site Plan for ODOT ADA Ramp Noise Variance

US26 Curb Ramps (Sandy) Project

Owner: ODOT

Contractor: Moore Excavation

Equipment	dBA Rating	
Concrete Saw	90	
Excavator	81	
Hydralic Breaker	101	
Dump Truck	76	
Compactor	83	

Source:

 $https://www.fhwa.dot.gov/Environment/noise/construction_noise/handbook/handbook09.cfm$

Common environmental noise levels

Continued exposure to noise above 85 dBA (adjusted decibels) over time will cause hearing loss. The volume (dBA) and the length of exposure to the sound will tell you how harmful the noise is. In general, the louder the noise, the less time required before hearing loss will occur.

According to the National Institute for Occupational Safety and Health, the maximum exposure time at 85 dBA is eight hours. At 110 dBA, the maximum exposure time is one minute and 29 seconds. If you must be exposed to noise, it is recommended that you limit the exposure time and/or wear hearing protection. A three dBA increase doubles the amount of noise, and halves the recommended amount of exposure time.

The following decibel levels of common noise sources are typical but will vary. Noise levels above 140dBA can cause damage to hearing after just one exposure.

Home	Work	Recreation
50 refrigerator 50 – 60 electric toothbrush 50 – 75 washing machine 50 – 75 air conditioner 50 – 80 electric shaver 55 coffee percolator 55 – 70 dishwasher 60 sewing machine 60 – 85 vacuum cleaner 60 – 95 hair dryer 65 – 80 alarm clock 70 TV audio 70 – 80 coffee grinder 70 – 95 garbage disposal 75 – 85 flush toilet 80 pop-up toaster 80 doorbell 80 ringing telephone 80 whistling kettle 80 – 90 food mixer or processor 80 – 90 blender 80 – 95 garbage disposal 110 baby crying 110 squeaky toy held close to the ear	 40 quiet office, library 50 large office 65 – 95 power lawn mower 80 manual machine, tools 85 handsaw 90 tractor 90 – 115 subway 95 electric drill 100 factory machinery 100 woodworking class 105 snow blower 110 power saw 110 leafblower 120 chain saw, hammer on nail 120 pneumatic drills, heavy machine 120 jet plane (at ramp) 120 ambulance siren 125 chain saw 130 air raid 130 air raid 130 percussion section at symphony 140 airplane taking off 150 jet engine taking off 150 artillery fire at 500 feet 180 rocket launching from pad 	 40 quiet residential area 70 freeway traffic 85 heavy traffic, noisy restaurant 90 truck, shouted conversation 95 – 110 motorcycle 100 school dance, boom box 110 disco 110 busy video arcade 110 car horn 110 -120 rock concert 112 personal cassette player on high 117 football game (stadium) 120 band concert 125 auto stereo (factory installed) 130 stock car races 143 bicycle horn 150 firecracker 156 capgun 157 balloon pop 163 rifle 166 handgun 170 shotqun
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