

## MINUTES City Council Meeting Monday, April 20, 2020 6:00 PM

**COUNCIL PRESENT:** Stan Pulliam, Mayor, Jeremy Pietzold, Council President, John Hamblin, Councilor,

Laurie Smallwood, Councilor, Jan Lee, Councilor, Carl Exner, Councilor, and Bethany

Shultz, Councilor

**COUNCIL ABSENT:** 

**STAFF PRESENT:** Jordan Wheeler, City Manager, Andi Howell, Transit Director, David Doughman, City

Attorney, David Snider, Economic Development Manager, Emily Meharg, Senior Planner, Ernie Roberts, Police Chief, Jeff Aprati, City Recorder, and Kelly O'Neill,

**Development Services Director** 

MEDIA PRESENT: Sandy Post

## 1. (MEETING FORMAT NOTICE)

1.1. The Council conducted this meeting electronically using the Zoom
video conference platform. A video recording of the meeting as available on
the City's YouTube channel:

https://www.youtube.com/channel/UCbYEclgC6VW mV2UJGyvYfg

### 2. SANDY URBAN RENEWAL AGENCY MEETING - 6:00 PM

2.1. Emergency Small Business Assistance Program

Staff Report - 0257

The Economic Development Manager presented the proposed Emergency Small Business Assistance Program, which was developed by an ad-hoc committee created during the April 6, 2020 Council meeting.

The program will distribute \$75,000 in \$3,000 increments to small businesses in Sandy that are suffering during the COVID-19 crisis. Because Urban Renewal funds are being used, a minimum of 70% of the funds must be spent on businesses within the urban renewal district.

Categories of grant recipients will include eating and drinking establishments,

personal service providers, indoor entertainment and childcare businesses, and general retail.

Grant applicants will be evaluated according to the number of people they employ with preference toward smaller companies, and whether they have any outstanding fees or taxes. They will also be asked what they plan to do with the funds.

The intention of the Council was for the funds to be dispersed as quickly as possible. Staff will advertise the program aggressively. Applications will be submitted between 4/22 and 4/24, and recipients selected by May 1.

The Council was also supportive of the Chamber of Commerce receiving a separate \$3,000 grant to support the critical work they do to support local businesses.

#### 3. ADJOURN

- 4. City Council Work Session 6:30 PM
  - 4.1. Special District Formation Voter Survey Results

12 - 71

Staff Report - 0255

Representatives from the City's polling consultant, Campbell DeLong Resources Inc., presented the results of the City's recent poll, which measured potential public support for forming a new Aquatics and Recreation District. The results of the poll are attached to these minutes as presentation slides. The consultants advised that voters appear unlikely to support approval of the district at the November election.

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- 5. City Council Regular Business Meeting 7:00 PM
- 6. Pledge of Allegiance
- 7. Roll Call
- 8. Changes to the Agenda
- 9. Public Comment
- 10. Consent Agenda

10.1. City Council Minutes

10.2. Transit Drug and Alcohol Policy Update

Staff Report - 0252

Moved by Jan Lee, seconded by Jeremy Pietzold

Staff Report - 0252

Adopt the consent agenda.

CARRIED, 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie

Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

#### 11. **Ordinances**

11.1. Ordinance 2020-4: 19-037 CPA/ZC McCormick Drive Zone Change

72 - 80

Staff Report - 0238

Mayor Pulliam read required introductory statements and instructions for providing testimony remotely.

The hearing was opened at 7:23 PM.

There were no abstentions from the hearing body.

Councilor Exner stated he lives within 300 feet of the site.

No ex parte contact was declared.

No challenges to members of the body were brought.

## **Staff Presentation**

The **Senior Planner** presented a staff report outlining the requested zone change. The presentation slides are attached to these minutes. The Applicant seeks a zone change from C-2 to R-2. The subject property is 2.47 acres. Making the zone change would result in a surplus of 1.1 acres of commercial land and a 19.6 acre surplus of residential land. The Planning Commission recommended approval of the request, with the condition that significant trees and a landscape buffer be maintained.

**Councilor Pietzold** asked whether a change to R-3 was considered with respect to density near the city's core. The **Senior Planner** stated this was not a City-initiated process and the owners are asking for R-2. **Councilor Pietzold** inquired about the surplus of each specific type of zone. The **City Attorney** provided advice concerning remaining compliant with state requirements. Concerns about creating a zoning 'island' were discussed.

## **Applicant's Presentation**

Karl Sonnenberg, Ron Kincaid, and Chris Hagerman presented on behalf of the Applicant. Mr. Kincaid stated that their church was gifted the property by one of their members. Previous efforts to sell the land to create storage units were unsuccessful. Their real estate broker advised them that a zone change to residential would facilitate selling the property. Mr. Sonnenberg is an architect; he stated that the property is not well-suited for commercial use, whereas residential usage would fit in with other nearby development. Mr. Hagerman, a planning consultant, asked about the feasibility of implementing the condition concerning retaining significant trees, though he stated it may be redundant regardless.

## **Public Testimony in Favor**

(none)

## **Public Testimony Against**

**Kathleen Walker, 15920 SE Bluff Rd**: raised concerns about adequate parking given the parking code changes made at the previous Council meeting, and raised concerns that this property could result in a planned unit development with higher density.

### **Neutral Public Testimony**

(none)

### Staff Recap

Staff agreed that significant trees would most likely be included in the landscaping buffer, but it would be prudent to include the condition regardless. Planned developments are allowed in all zones, and would have to go through a full land use approval process. The City cannot enter into a deficit of available commercial land. The City will have to complete a new buildable lands inventory by 2024.

### **Applicant Rebuttal**

Residential use would result in less traffic, and parking would need to be

provided.

### Discussion

**Councilor Pietzold** stated he would be more concerned about losing C-1 property, whereas this is only C-2. He does not have serious concerns about creating an island. He cautioned that there will be little surplus commercial zoning left.

**Councilor Exner** stressed the importance of keeping the trees along the highway. He is pleased about the projected decrease in average daily trips, given the stress on nearby intersections.

Councilor Lee would be in favor of more multifamily housing.

Moved by Carl Exner, seconded by Laurie Smallwood

Staff Report - 0238

Close the quasi-judicial public hearing.

CARRIED, 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie

Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

Moved by John Hamblin, seconded by Bethany Shultz

Staff Report - 0238

Approve the first reading of Ordinance 2020-4.

CARRIED, 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie

Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

Moved by John Hamblin, seconded by Jeremy Pietzold

Approve the second reading of Ordinance 2020-4.

CARRIED, 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie

Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

Staff Report Slides - McCormick Drive Zone Change

#### 12. Old Business

12.1. 20-009 AP Bailey Meadows Subdivision Appeal

81 - 85

Staff Report - 0253

No additional ex parte contacts were declared.

The **Development Services Director** presented a recap of the application process thus far, including the multiple opportunities for the public to provide testimony. His slides are attached to these minutes.

### **Council Deliberation**

Mayor Pulliam stated that among his other responsibilities, he feels it is his duty as Mayor to ensure the City Code is administered in an unbiased manner, particularly regarding development projects. He stated that pursuant to Sandy Municipal Code 17.100.60(E), the requirement that "adequate public facilities are available or can be provided" is not met because of the significant traffic impacts, and that on this basis the application should be denied.

**Councilor Lee** concurred that the level of service deficiencies have not been mitigated under the Applicant's proposal, and the application should be denied.

**Councilor Exner** expressed his concerns about the traffic impacts on Melissa Ave, and does not believe the City can afford to pay to build alternative access. He believes there are substantial differences between the current situation and the City of Silverton case that has often been referenced.

**Councilor Pietzold** concurred with the Mayor. He stressed the need to strictly apply the City Code, as was done during the development of the Bluff neighborhood. He also referenced SMC 17.100.310, which requires the installation of streets at not cost to the City.

**Councilor Smallwood** agreed that the application should be denied to protect public safety.

**Councilor Shultz** agreed that the City Code does not support approval of the application, due to the traffic impacts on Melissa Ave.

### **Next Steps**

It was clear that a majority of the Council was inclined to deny the application.

The **City Attorney** advised that in such a circumstance, given that this is a 'needed housing' application, ORS 197.522 requires the City to provide the Applicant one additional opportunity to amend the proposal and seek approval.

The Council discussed with the Applicant's attorney a schedule to receive an amended proposal, provide a reasonable period to collect additional public testimony on the proposed changes, develop a staff report, and reconvene the Council for a final decision. The agreed-upon schedule is contained in the motion below.

Moved by Jan Lee, seconded by Carl Exner

Pursuant to ORS 197.522, approve an extended schedule to allow the applicant to amend the proposal:

April 28th at 5:00 PM - Deadline for the Applicant to submit proposed changes to the land use application or proposed condition changes.

May 4th at 5:00 PM - Public comment deadline. Comments must be limited to the proposed changes only.

May 6th at 5:00 PM - Final written argument from the Applicant deadline. May 13th - Deadline for staff report regarding revised application or revised conditions.

May 18th - City Council will review the proposal from the applicant, the additional public comments, and the staff report, at a public council meeting. May 26th - Revised 120-day deadline to issue final order.

CARRIFD, 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

CC Hearing Presentation for April 20, 2020 - Bailey Meadows Appeal

#### 13. New Business

13.1. Resolution 2020-07: Adoption of the Transit Master Plan

Staff Report - 0250

The **Transit Director** summarized the updated Transit Master Plan, which was developed through a robust planning process over several years including substantial staff and public input, with the assistance of the City's consultant, Jarrett Walker and Associates.

Those providing input generally stated that regional service as a slightly higher

priority than local service, the current ratio of spending between these functions is about right, and that simply getting to destinations is more important than amenities. The plan also includes potential service and capital investment opportunities, including a route to Clackamas Town Center, and identifies priorities for both robust and meager fiscal scenarios.

Moved by Laurie Smallwood, seconded by Carl Exner

Staff Report - 0250

Approve Resolution 2020-7.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

13.2. Sandy Area Metro Operations Request for Proposals

86 - 88

Staff Report - 0251

The **Transit Director** presented the Council with summarized information from the three responsive bids received from the City's recent RFP for transit operations services. The three companies were First Transit, MTRWestern, and MV. Projections were also created for the cost of retaining transit operations within the City organization. A team of several internal and external transit professionals evaluated the bids.

MTRWestern did not provide estimated costs past Year 1. First Transit consistently had the highest cost. While in Year 1, the City had the lowest cost, in Years 2 and 3 MV's projected costs were the lowest. The City's cost increase in future years is due in large part to wages and PERS.

The **Transit Director** stated the interview team was very impressed with MV's expertise and understanding of the City's needs. The operations structure they presented is very consistent with current practice and they appear to have a strong commitment to customer service. They agreed to hire the current drivers at their current wage and made strong assurances regarding benefits. MV also operates the City of Canby's transit.

There will be an opportunity to reexamine the contract after two years. The Transit Director recommended the Council authorize the City Manager to enter negotiations with MV.

Moved by Carl Exner, seconded by Jan Lee

Staff Report - 0251

Authorize the City Manager to enter into contract negotiations with MV.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

**Transit RFP Presentation Charts** 

13.3. Parks & Trails Advisory Board Member Term Updates

Staff Report - 0243

The **City Recorder** stated that Parks and Trails Advisory Board member terms are not currently consistent with existing policies. Administrative record searches have determined that term end dates for some long-tenured members are unknown, while newer members were not appointed to specific board seats with set terms. To address the problem, staff recommended that the Council establish fixed, staggered terms for the Board's seats and formally appoint the members to specific seats with set term dates.

Councilor Exner stated that the Arts Commission members have terms that alternate every two years, rather than on odd and even years. The City Recorder stated that the existing administrative policy only applies to advisory boards. Commissions are governed under their own rules. Councilor Smallwood stated she agrees with the proposal; many members of this particular board have a strong background in parks. Councilor Shultz stated it is important to remain consistent with the City's existing policies, which call for term end dates on odd and even years.

Moved by Bethany Shultz, seconded by Laurie Smallwood

Staff Report - 0243

Assign fixed, staggered, four-year term periods for each of the Parks and Trails Advisory Board's seven seats, and appoint members of the Board to specific individual seats, as proposed in the staff report.

CARRIED. 7-0

Ayes: Stan Pulliam, Jeremy Pietzold, John Hamblin, Laurie

Smallwood, Jan Lee, Carl Exner, and Bethany Shultz

## 14. Report from the City Manager

The **City Manager** updated the Council on the City's response to the COVID-19 crisis. The Library's new curbside service is operating well and has been well-received. Staff is preparing to follow the framework for re-opening Oregon issued by the Governor's Office. Staff will begin compiling budget impact figures from the crisis - potential impacts include gas taxes, transit payroll taxes, and PERS. The City is holding dates for possible future events, depending on how distancing guidance may evolve. The idea of purchasing gift cards from local businesses to distribute to local residents in need is being explored. Regarding wastewater, staff will receive a report this week regarding recycled water opportunities, and meetings continue with applicable property owners and DEQ. The survey work on 362nd and Bell is nearly completed.

## 15. Committee / Council Reports

**Councilor Shultz:** the Library Board is not currently meeting.

**Councilor Exner**: the Arts Commission met last Wednesday - the recording is on YouTube. Mural unveiling celebrations have been delayed due to COVID-19.

**Councilor Lee**: the Resiliency Planning Committee's work continues. The City should know by the middle of May whether grant funding will be received for this effort. The County is facing a 2% reduction in revenue.

**Councilor Smallwood**: local students are considering a graduation celebration that would include lining up along the highway with cars passing by acknowledging them. If this proves infeasible, she would like the City to collaborate to help facilitate a celebration. **Mayor Pulliam** stressed that the City should be supportive and collaborative with graduation efforts that are led by the School District, parents, and/or students.

**Councilor Pietzold**: he supports the City supplementing graduation celebration efforts. Emergency business assistance grants will be moving forward quickly. He is working with the County to facilitate extending free internet access hotspots for individuals without access.

**Mayor Pulliam**: he is proud of the City's response to the COVID crisis. It is unfortunate that the Mountain Festival had to be cancelled. It will be important to consider how to support service organizations that will not be able to host fundraising events. He is proud of the emergency business assistance grant program. He is excited about implementing the gift card program mentioned by the City Manager. He believes it is time to begin taking substantial actions to re-open our main street

businesses. Testing to determine immunity from the virus will be of great importance; it is possible that more people have been exposed in our area, and are thus immune, than was previously understood. The Governor is considering a regional approach to reopening, which could lump the City in with the larger Metro area. The City may need to advocate to be included with the rural area reopening, due to the serious economic impact. He also stressed the importance of strategically planning how to spend Urban Renewal funds, rather than spending it on an ad-hoc basis. Councilor Smallwood stated many business owners are developing measures for opening their businesses safely. Councilor Lee stressed the importance of testing for safety.

#### **16**. Staff updates

16.1. Monthly Reports

#### **17. Adjourn**

Mayor, Stan Pulliam

MPR

City Recorder, Jeff Aprati

# **Aquatics & Recreation District Formation Voter Survey Findings**



**Data collected March 2020** 

Report with Data Printout



## **Contents**

► Methods Page 1

► Research Result Page 3

- ✓ Demographic
- ✓ Reaction to District formation request
- ✓ Reaction to District facts
- ✓ Reaction to Aquatics-only variation
- ✓ Information sources
- ► Conclusions & Recommendations Page 28
- ►Appendix Page 34
  - ✓ Questionnaire
  - ✓ Data printout

**Aquatics & Recreation District Formation Survey** 

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## **METHODS**

- ► Objectives:
  - ✓ Assess likely level of support for potential District formation request
  - ✓ Identify how best to communicate District's benefits
- ► Telephone interviews with registered voters. 41% of interviews conducted on cell phones
- ► List: Voters in area similar to Library District, (includes Sandy, Boring, Eagle Creek, communities east to Alder Creek)
- ► Sample of 300. Worst-case reliability ±5.7%.

## ► Respondent criteria:

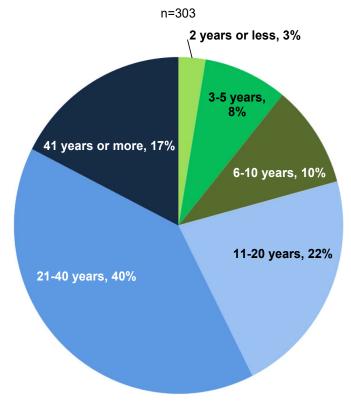
- ✓ Lives in proposed District area
- ✓ Self-described as voter 81% vote in every election; 14% in Primary & General; 5% Presidential only
- ✓ Gender (54%/45% female/male, 1% not identified). Final data weighted to balance female/male 50/50. Weighted n=303. (Difference compared to raw data is minimal)
- ▶ Interviews conducted March 6 to March 21, 2020
  - ✓ Overlaps with rising Covid 19 virus concerns everywhere.

## RESEARCH RESULTS

**Respondent demographics** 

# Most are long-time residents: Average is 27 years.

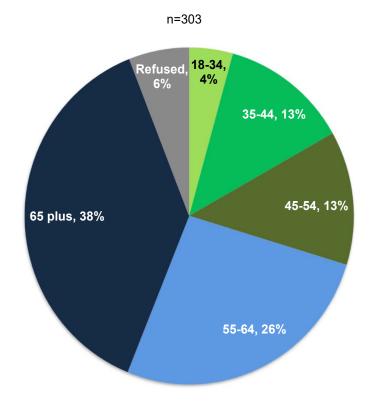
Q: How long have you lived in the City of Sandy or one of the surrounding communities?



# As expected, voters are also older. Average age is 60 years

Q: What is your age, please?

**Aquatics & Recreation District Formation Survey** 



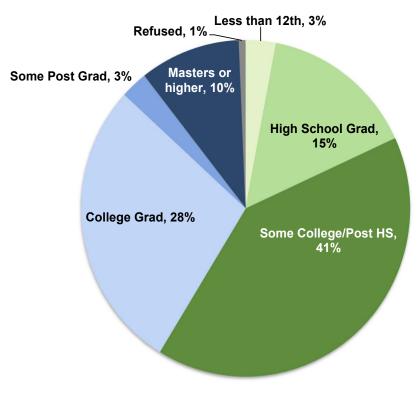
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# 4 in 10 voters have a college degree, 8 in 10 at least some post-secondary education

Q: What is the last year of education you had the opportunity to complete?





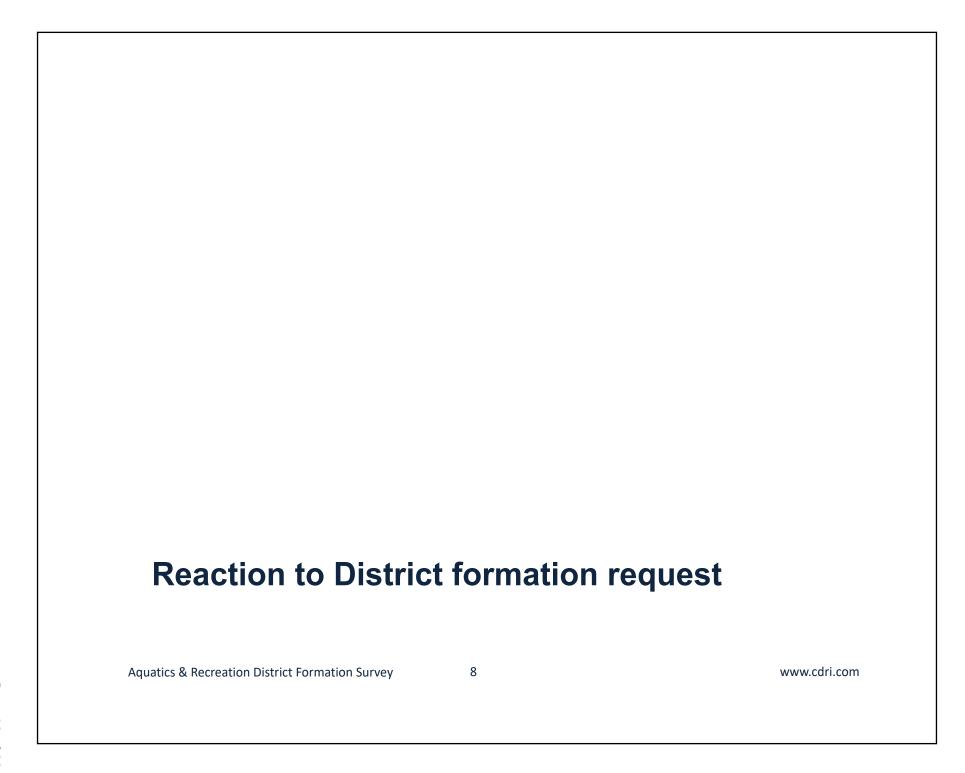
**Aquatics & Recreation District Formation Survey** 

6

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## Other demographics: A quarter have children at home & 9 in 10 are homeowners

- ► Homeownership: 90% own home
- ► Children under 18: 25% have children in home



## INITIAL "ASK" DESCRIPTION

The City of Sandy and surrounding communities are organizing an effort to form an Aquatics and Recreation District to serve the residents of these communities.

As envisioned, the District would renovate and operate the currently closed Aquatics Center at the 40-acre Community Campus in Sandy. The improved Aquatics Center would include a renovated indoor pool for year-round use. The District would also offer a range of recreational programs, for example soccer, dance, and music, that are designed to serve all ages throughout the District.

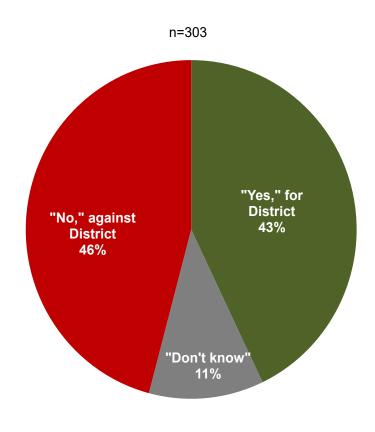
A "yes" vote would result in the creation of the District, along with the establishment of a permanent property tax rate of \$1.11 per thousand of assessed value, not market value. For property assessed at \$200,000, about average for residential property in the proposed District, the cost would be \$222 per year.

If the District is created, a 5-member board of directors would be elected to provide management and oversee future direction for the District.

## THREE VOTING QUESTIONS

- ▶ If the election were held today, would you vote "yes" for the formation of an Aquatics and Recreation District or "no" against the formation of a District?
- ▶ If "don't know:" If you had to make a decision today, would you say you are leaning toward voting for or against the formation of an Aquatics and Recreation District?
- ▶ If "yes:" District formation could be on the ballot as early as November 2020 and other funding measures may be on the ballot at that time. How strong is your support for the formation of an Aquatics and Recreation District? (very, somewhat, or not confident of voting "yes").

## *Initial* support by only 43% of voters (actual "yes" almost always lower than "initial yes")



Aquatics & Recreation District Formation Survey

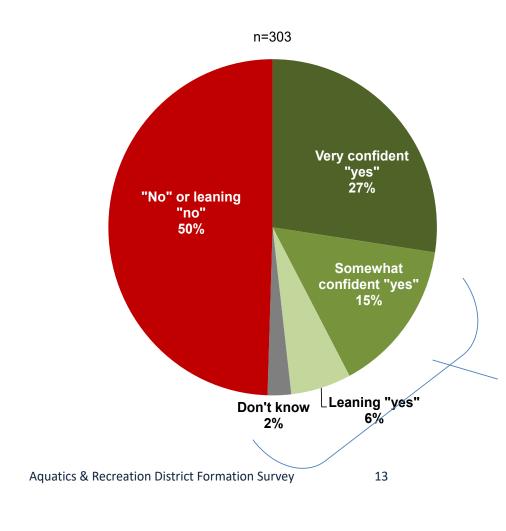
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## The disparity in voting preference between men & women is larger than typical — 22-point difference

- ► Women are much more likely to give initial support (54% initial "yes") than are men (32%)
  - ✓ A gender differential in the 10-12 percentage point range on other money measures tested is more common
- ► Other voter segments more likely to initially indicate they would vote "yes:"
  - ✓ Voters under 65 (48%) more than 65 or older (39%)
  - ✓ Children in the household. Of those with a child under 18 at home, 66% "yes"
  - ✓ Lives in Sandy ZIP code 97055 (48%) compared to (35%) for those in other ZIP codes.

# 27% are "very confident" they will support District formation; 23% are Fence Sitters



Fence Sitters are Voters who may support the bond but are not firmly committed to a "yes" vote, so may change mind. Getting information to Fence Sitters typically key to success

Fence Sitters = 23%
Somewhat confident (15%) +
Leaning "yes" (6%) +
Don't know (2%)

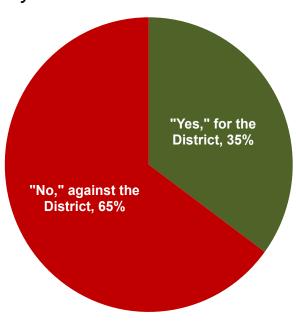
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# Projection indicates Aquatics & Recreation District formation is not likely to pass

## **Projection Assumptions:**

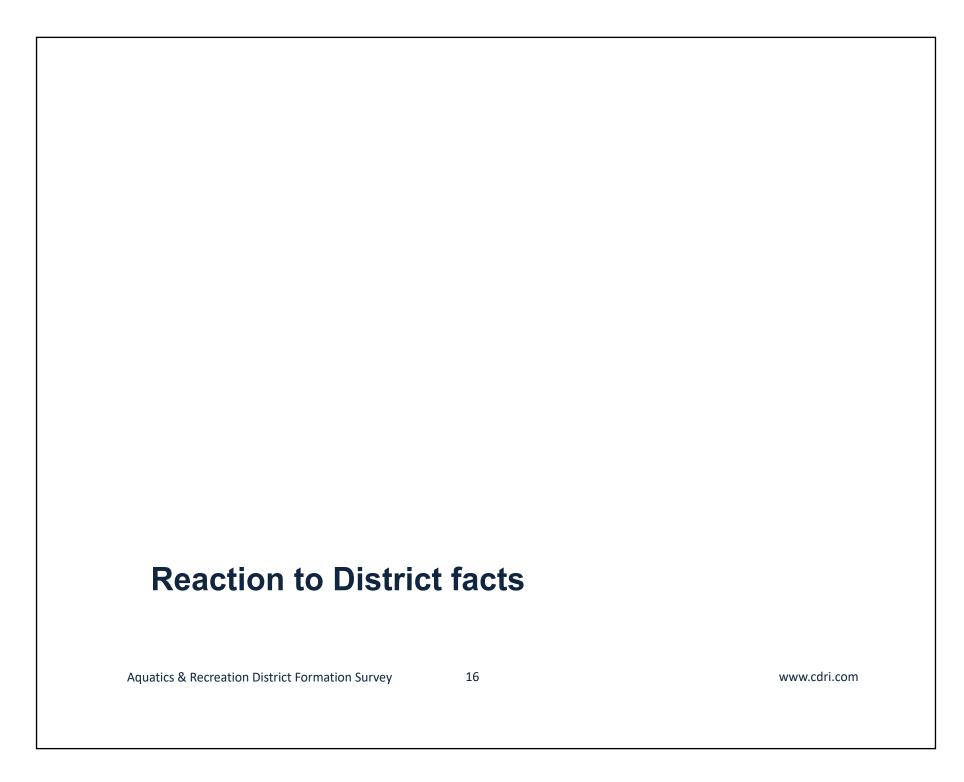
√All "very confident" voters (27%) will vote "yes"

 $\sqrt{1/3}$  of Fence Sitters (8%) will vote "yes"



## Interpreting the projection

- ► The projection assumes minimal change in relevant factors including economic confidence of voters and general reputation of local government
- ► Economic confidence during survey period was low due to global pandemic conditions — even over the 2-week survey period, initial yes percentage declined by a few percentage points
- ► Historical trends suggest virtually no chance for passage in near future
- ► Aquatics-only District (discussed later in report) has a bit more potential but still has little chance until economic shock passes.



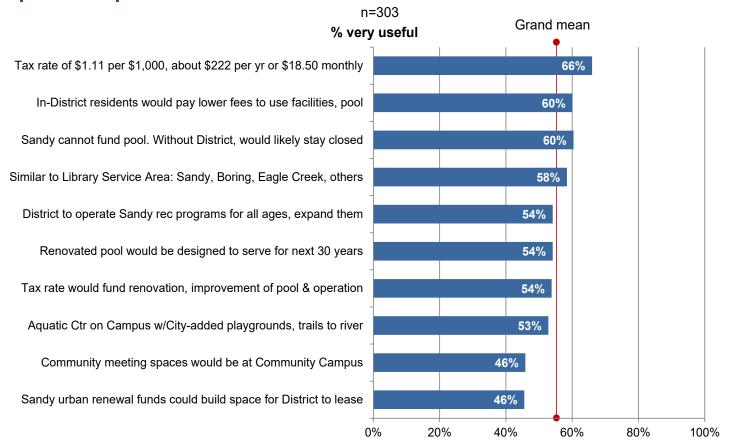
Now I am going to read you a series of factual statements regarding the proposed Aquatics and Recreation District. Regardless of how you currently believe you will vote, please rate how *useful the information seems to you* in clarifying whether or not you will vote for the formation of the District. For each statement please tell me whether it is *very useful, somewhat useful, not especially useful* information regarding formation of the District.

(Abbreviated statements shown in charts. For complete context, see full text of fact statements.)

## Full text of statements

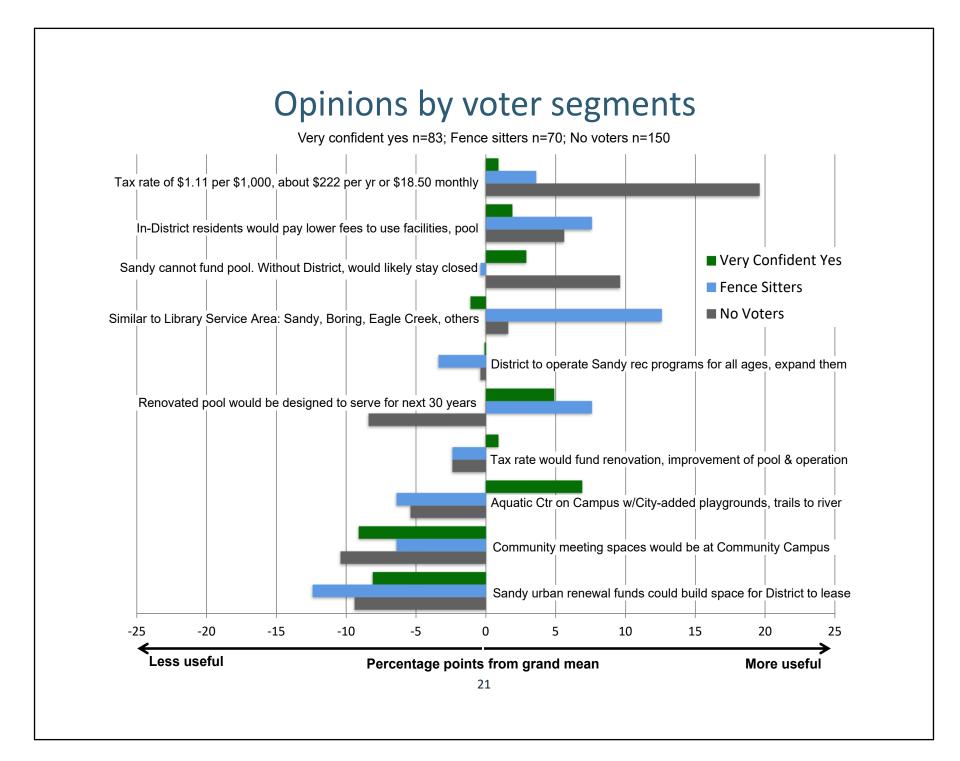
- ▶ If approved, the District would have a property tax rate of \$1.11 per thousand of assessed value, not market value. For property assessed at \$200,000, the cost would be \$222 per year or \$18.50 a month
- ► Residents living in the District would pay lower fees than out-of-District residents to use District facilities, including the pool
- ► The City of Sandy does not have the funds necessary to renovate and operate the pool. If the Aquatics and Recreation District is not formed, the pool would likely be permanently closed
- ► The boundaries of the District would be similar to those of the Sandy Library Service Area and would include the City of Sandy as well as Boring, Eagle Creek, and communities east of Sandy to Alder Creek
- ► The City of Sandy would turn over operation of its current recreation programs to the proposed District and the District would expand the recreational programs offered, including programs for all ages
- ▶ The renovated pool would be designed to serve District residents for the next 30 years
- ► The proposed tax rate would fund the improvement and renovation of the current indoor pool at the Community Campus in Sandy, as well as ongoing operation of the pool
- ► The Aquatics Center would be located on Community Campus property that the City anticipates upgrading by adding features such as playgrounds and walking trails to the river
- ► Community meeting spaces would be available in the renovated building at the Community Campus
- ▶ If the District is formed, the City of Sandy anticipates using urban renewal funds to establish a community center on the campus with space that could be leased to the District for recreation programs

# Most useful facts relate to costs & keeping pool open



## Normalize data to identify key messages

- ► Tendency for individuals or groups to rate all items higher or lower. Grand mean of very useful ratings by segment:
  - ✓ Very Confident (81%), Fence Sitters (66%), No (35%)
- ► To address issue, normalize data. 2 steps:
  - ✓ Determine "grand mean" average of averages for each segment
  - ✓ Determine how far above or below each statement's rating is from grand mean
- ► Higher above grand mean, more important to communicate.



Statements improve "yes" voter confidence, change opinion of some "unsure" or "no" voters

After District formation statements read...

- ► Some who initially said "no" or "unsure" change to saying "yes" a theoretic 5-point swing toward initial "yes" overall (from 43% to 48%)
- ► Percentage of respondents who are "very confident" of "yes" vote rises just 2 points from 27% to 29%
- ► Real-world change likely to be less because not all voters will receive all information.

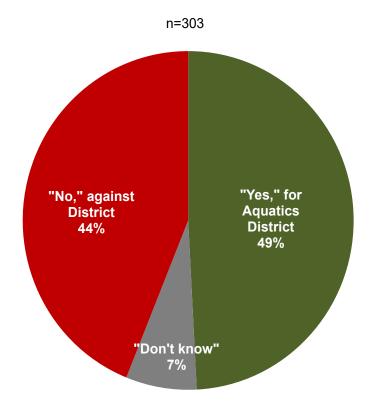
### Aquatics-only follow up question:

Q: A different approach under consideration is to form just an Aquatics District with the sole purpose of renovating and operating the Aquatics Center at the Community Campus in Sandy. The current indoor pool would be renovated and staffed, but the District would offer no other recreational programs or amenities.

The tax rate associated with this type of District would be 67¢ per thousand of assessed value. For property valued at \$200,000 the cost would be \$134 per year rather than the \$222 per year for an Aquatics and Recreation District.

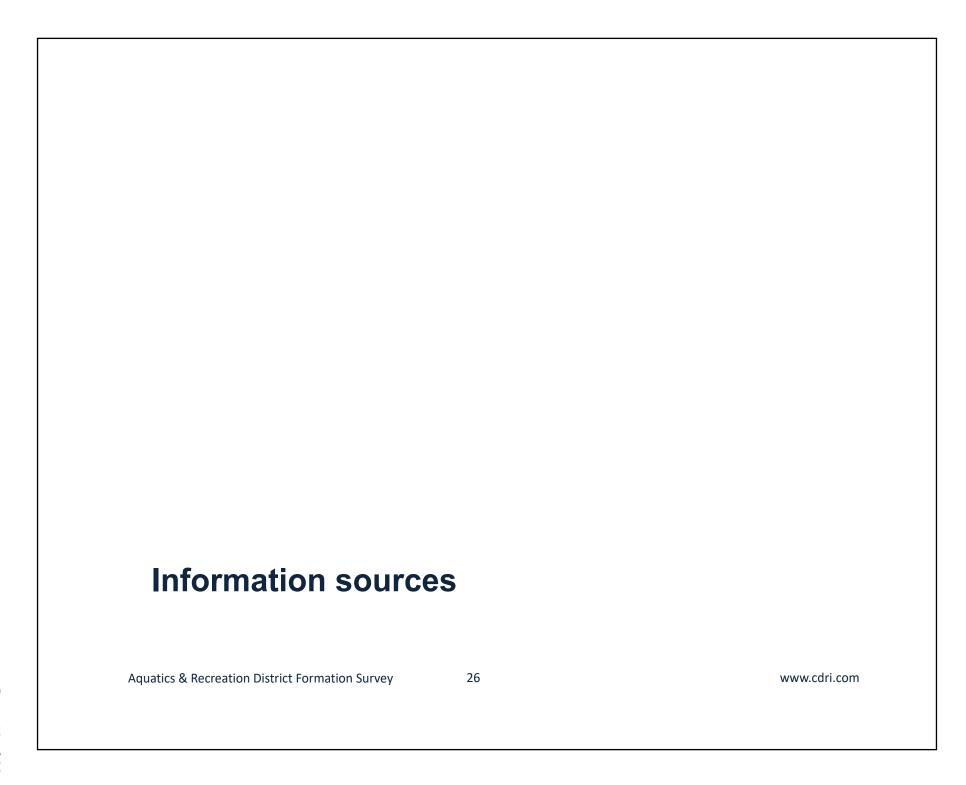
If voters are asked to form an Aquatics District, would you vote "yes" for the formation of an Aquatics District or "no" against the District?

Aquatics District gains just 6 more "yes" points over Aquatics & Recreation District (49% initial yes, compared to 43% — still low)



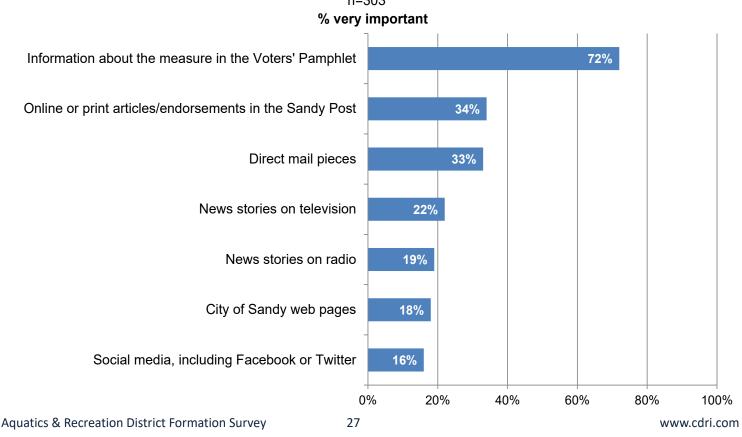
## While Aquatics-only District earns a bit more support, passage will still be a challenge

- ► As shown, Aquatics District gains just 6 more "yes" points over Aquatics & Recreation District (49% initial yes, compared to 43% still low)
- ▶ Under the most generous assumption (that those who switched to "no" for the lesser-cost District from "yes" on the more expensive one would have said "yes" if only one scenario were asked), the initial yes could be as high as 57%
  - ✓ That large a shift in the positive direction is very unlikely
  - ✓ Ignores likelihood that at least some no voters who said "yes" did so only in comparison (to encourage the lower cost option after hearing the more expensive one).



### Voters' Pamphlet key information source

Q: Now I want you to think specifically about how you learn about local elections. I am going to read you a list of possible sources of information. Please tell me if each source of information is very, somewhat, or not important when you are deciding how to vote on a local ballot measure n=303



CONCLUSIONS & REC	OMMENDATIONS
Aquatics & Recreation District Formation Survey 28	www.cdri.com

# Economic uncertainty undermines likelihood of passing District formation

- ► Voters make decisions about measures impacting their own property taxes based on 3 factors:
  - ✓ Perceived community benefit of intended purpose
  - ✓ Trust in organization to use tax dollars wisely
  - ✓ Degree of personal economic confidence
- ▶ The issue that is hardest to control economic confidence makes voter-approval of an Aquatics & Recreation District unlikely in the near term.

# World events in the Spring of 2020 make predictions especially challenging

- ► There is little historic comparison to the current economic situation, making forecasting difficult
  - ✓ Other than November 2008 election (shortly after a major market decline), voting results have met, or sometimes beaten, our projections
  - ✓ However, in '08, results in November were about 10 points below projections developed the previous May, when economic confidence was much higher
- ► In this case, significant economic (& health) anxiety was already present during the survey period
  - ✓ Without a return of reasonable economic confidence, we do not see a path to passage of either option.

### Delay the vote & evaluate lower cost options

- ▶ Delay any District formation vote until pandemic disruption is passed
  - ✓ With economic rebound, better support can be expected from all groups, though passage is not assured
- ► Based on current data, Aquatics-only District, while still a challenge, has greater likelihood of passage
  - ✓ While "fence sitters" do consider the value of the benefit (as opposed to just the cost), difference between \$1.11 per thousand for Aquatics & Rec compared to 67¢ per thousand for Aquatics-alone is substantial.

## Consider options in light of unlikely support for District in 2020

- ► Can City afford to maintain closed pool facility until a future when economic confidence returns?
  - ✓ If so, best chance may be 2022 or later, given the importance of younger voter support
- ► If City can afford to wait, then lay groundwork for a District-formation proposal
- ► Consider additional research, when economy improves, to further refine messaging
  - ✓ Particularly relevant for evaluating Aquatics-only approach, if selected
  - ✓ Develop descriptions, ballot explanations, & related communications materials based on research results.

Page 46 of 88

# For answers to questions or more information, contact:

### Campbell DeLong Resources, Inc.

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(503) 221-2005



Questionnaire

#### AQUATICS AND RECREATION DISTRICT 2020 FORMATION ELECTION 892

DATE	
PHONE NUMBER	
RESPONDENT NAME	
INTERVIEWER	
REASONS FOR TERMINATION	
Gender quota	Q1
Does not live in area	Q2
Not a registered voter	Q3
Rarely votes	Q4

#### INTRODUCTION

**(TO RANDOM HOUSEHOLD RESPONDENT:)** Hello, I'm (**FIRST AND LAST NAME**) from Campbell DeLong Resources. We are conducting a brief study on *local* government. May I please speak with a (male/female) household member who is a registered voter? (**IF NECESSARY:** The survey will take no more than 12 minutes to complete.) **IF NOT AVAILABLE, MAKE CALLBACK APPOINTMENT FOR FIRST POSSIBLE TIME**.

**As NECESSARY:** This is strictly research. We are not selling anything, and your name will not be associated with your comments.

**IF ASKING FOR MALE RESPONDENT:** I need to speak to a male in the household because we need to interview an equal number of men and women and we have already reached our quota for women.

**(TO NEW HOUSEHOLD RESPONDENT:)** Hello, I'm (**FIRST AND LAST NAME**) from Campbell DeLong Resources. We are conducting a brief study on *local* government. (**IF NECESSARY:** The survey will take no more than 12 minutes to complete.)

**As NECESSARY:** This is strictly research. We are not selling anything, and your name will not be associated with your comments.

Aquatics & Recreation District Formation V4

### **SCREENING**

Fire	st, I have just a couple of questions to deter	mine if you are the appropriate person to talk with.
1.	GENDER. RECORD. DO NOT ASK. CHECK QUO	OTAS. AN APPROXIMATE 50/50 MALE/FEMALE QUOTA
	Male       1         Female       2         Unable to determine       3	CONTINUE CONTINUE
2.	What is your ZIP code? RECORD. CONFIRM	I SAME AS VOTER REGISTRATION LIST.
	97009       1         97022       2         97023       3         97055       4	
	Other ZIP code, specify	
	ZIP CODE PROVIDED MUST MATCH ZIP CODE I ABOVE	N VOTER REGISTRATION LIST OR BE ZIP CODE LISTED
		formation just to confirm that you live in a specific tial and will not be associated with your name or UES TO REFUSE, POLITELY DISCONTINUE.
3.	Are you registered to vote in Oregon? RE	CORD ONE ONLY.
	Yes1	CONTINUE
	No2	POLITELY DISCONTINUE
	DO NOT READ: Don't know9	POLITELY DISCONTINUE
4.	Which one of the following statements be CATEGORIES IN ORDER. RECORD ONE ONLY	est describes how often you typically vote. READ
	Every election, including all off-year Ma November elections, no matter what's of Consistently in major May primaries and	on the ballot 1 <b>CONTINUE</b> I November
	general elections and sometimes in oth	
	In Presidential general elections, but les in others	
		4 POLITELY DISCONTINUE
	•	9 POLITELY DISCONTINUE

2

Aquatics & Recreation District Formation V4

 $@2020 \ Campbell \ DeLong \ Resources, \ Inc.$ 

#### ATTITUDES TOWARD DISTRICT FORMATION

The City of Sandy and surrounding communities are organizing an effort to form an Aquatics and Recreation District to serve the residents of these communities.

As envisioned, the District would renovate and operate the currently closed Aquatics Center at the 40-acre Community Campus in Sandy. The improved Aquatics Center would include a renovated indoor pool for year-round use. The District would also offer a range of recreational programs, for example soccer, dance, and music, that are designed to serve all ages throughout the District.

A "yes" vote would result in the creation of the District, along with the establishment of a permanent property tax rate of \$1.11 per thousand of assessed value, *not market value*. For property assessed at \$200,000, about average for residential property in the proposed District, the cost would be \$222 per year.

If the District is created, a 5-member board of directors would be elected to provide management and oversee future direction for the District.

5A.	If the election were hel	d today, would	l you vote " <i>ye</i>	s" for the form	nation of an Aqua	itics and
	Recreation District or "r	o" against the	formation of a	District? REC	ORD ONE ONLY.	

Yes, for the District formation1	SKIP TO 5C
No, against the District formation2	SKIP TO 6
DO NOT READ: Don't know9	ASK 5B

5B. IF DON'T KNOW IN 5A: If you had to make a decision today, would you say you are leaning toward voting for or against the formation of an Aquatics and Recreation District? RECORD ONE ONLY.

Leaning toward	d yes	1
Leaning toward	d no	2
DO NOT READ:	Don't know	9

5c. IF YES IN 5A: District formation could be on the ballot as early as November 2020 and other funding measures may be on the ballot at that time. How strong is your support for the formation of an Aquatics and Recreation District? Would you say you are very confident, somewhat confident, or not confident that you will vote for the formation of this District? RECORD ONE ONLY.

Very confident1	Not confident 3
Somewhat confident2	DO NOT READ: Don't know 9

Aquatics & Recreation District Formation V4

#### **USEFULNESS OF INFORMATION**

6. ASK ALL: Now I am going to read you a series of factual statements regarding the proposed Aquatics and Recreation District. Regardless of how you currently believe you will vote, please rate how useful the information seems to you in clarifying whether or not you will vote for the formation of the District. For each statement please tell me whether it is very useful, somewhat useful, not especially useful information regarding formation of the District. READ, RANDOMIZE LIST

### VERY SOMEWHAT NOT DK a. If approved, the District would have a property tax rate of \$1.11 per thousand of assessed value, not market value. For property assessed at \$200,000, the cost would be \$222 b. The proposed tax rate would fund the improvement and renovation of the current indoor pool at the Community c. The renovated pool would be designed to serve District d. If the District is formed, the City of Sandy anticipates using urban renewal funds to establish a community center on the campus with space that could be leased to the District for e. The Aquatics Center would be located on Community Campus property that the City anticipates upgrading by adding features such as playgrounds and walking trails to the The City of Sandy would turn over operation of its current recreation programs to the proposed District and the District would expand the recreational programs offered, including Residents living in the District would pay lower fees than out-h. Community meeting spaces would be available in the The boundaries of the District would be similar to those of the Sandy Library Service Area and would include the City of Sandy as well as Boring, Eagle Creek, and communities east The City of Sandy does not have the funds necessary to renovate and operate the pool. If the Aquatics and Recreation District is not formed, the pool would likely be

Aquatics & Recreation District Formation V4

7a.	ASK ONLY OF THOSE WHO SAY "NO" OR "DON'T KNOW" IN Q5A: As I noted before, all of the statements I just read are true. Now that you have been provided with this information, if the election were held today, would you vote "yes" for the formation of an Aquatics and Recreation District or "no" against formation of the District? RECORD ONE ONLY.												
	Yes, for the District												
7b.	ONLY IF "YES" IN 5A: As I noted before, all of the statements I just read are true. Now that you have been provided with this information, how strong is your support for the formation of an Aquatics and Recreation District? Would you say you are <i>very</i> confident, <i>somewhat</i> confident, or <i>not</i> confident that you will vote for the formation of this District? RECORD ONE ONLY.												
	Very confident1Not confident3Somewhat confident2Do NOT READ: Don't know9												
	AQUATICS-ONLY OPTION												
8.	<b>ASK ALL:</b> A different approach under consideration is to form just an Aquatics District with the sole purpose of renovating and operating the Aquatics Center at the Community Campus in Sandy. The current indoor pool would be renovated and staffed, but the District would offer no other recreational programs or amenities.												
	The tax rate associated with this type of District would be 67¢ per thousand of assessed value. For property valued at \$200,000 the cost would be \$134 per year rather than the \$222 per year for an Aquatics and Recreation District.												
	If voters are asked to form an Aquatics District, would you vote "yes" for the formation of an Aquatics District or "no" against the District?												
	Yes, for the District1  No, against the District2  Don't know9												
	INFORMATION SOURCES												
9.	Now I want you to think specifically about how you learn about local elections. I am going to read you a list of possible sources of information. Please tell me if each source of information is very, somewhat, or not important when you are deciding how to vote on a local ballot measure. READ AND ROTATE LIST.  VERY SOMEWHAT NOT DK												
	a. Online or print articles and endorsements in the Sandy Post 129												
	b. News stories on radio												
	c. News stories on television												
	d. Direct mail pieces												
	e. Social media, including Facebook or Twitter												
	f. Information about the measure in the Voter's Pamphlet												
	g. City of Sandy web pages												
Aqu	natics & Recreation District Formation V4 5 ©2020 Campbell DeLong Resources, Inc.												

### **DEMOGRAPHICS**

Now I have a few final questions to help classify your responses.

	YEARS
	LESS THAN ONE YEAR
	DO NOT READ: Don't remember/don't know/refused 99
11. [	Do you own or rent your current home?
	Own1
	Rent2
	Refused 9
12. [	Do you have any children under the age of 18 currently living in your home?
	Yes1
	No2
	Refused9
13. V	What is your age, please? <b>RECORD.</b>
	YEARS
	And what is the last year of education you had the opportunity to complete? RECORD. READ
	IST ONLY IF NECESSARY.
	LIST ONLY IF NECESSARY.  Less than 12th grade (not a high school graduate) 1
	LIST ONLY IF NECESSARY.  Less than 12th grade (not a high school graduate) 1  High school graduate
	LIST ONLY IF NECESSARY.  Less than 12th grade (not a high school graduate) 1  High school graduate
	Less than 12th grade (not a high school graduate) 1 High school graduate
	Less than 12th grade (not a high school graduate) 1 High school graduate
	Less than 12th grade (not a high school graduate) 1 High school graduate
	Less than 12th grade (not a high school graduate) 1 High school graduate
VERIF	Less than 12th grade (not a high school graduate) 1 High school graduate
VERIF	Less than 12th grade (not a high school graduate)1 High school graduate
	LIST ONLY IF NECESSARY.  Less than 12th grade (not a high school graduate) 1  High school graduate

6

Aquatics & Recreation District Formation V4

### 1. Gender

														Live in Sandy									
	###	Initial vote			Key voters		Vote Freq		Gender		Age	e	area	Child?	Education		ZIP		Date				
	TOTAL	Yes		Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male	Female	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11		
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158	
Male	152 50%	48 37%	88 63%	16 47%	32 39%	29 41%	91 61%	123 50%	20 47%	9 56%	152 100%	0 0%	94 55%	48 42%	66 51%	39 51%	92 52%	59 48%	93 49%	59 51%	77 53%		
Female	151 50%	82 63%	51 37%	18 53%	51 61%	41 59%	59 39%	121 50%	23 53%	7 44%	0 0%	151 100%	76 45%	67 58%	63 49%	37 49%	86 48%	64 52%	95 51%	56 49%	68 47%		

### 2. In what ZIP code are you registered to vote?

	###	Initial vote			Key voters			Vote Freq			Gender		Age		Sandy	Child?	Educa	ntion	ZIP		Survey Date	
	TOTAL	Yes		Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male F	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
97009	63	20	38	5	12	12	39	50	7	6	37	26	31	29	21	14	38	25	0	63	27	36
	21%	15%	27%	15%	14%	17%	26%	20%	16%	38%	24%	17%	18%	25%	16%	18%	21%	20%	0%	55%	19%	23%
97022	51	20	23	8	13	9	29	43	8	0	21	30	28	19	24	13	27	23	0	51	28	23
	17%	15%	17%	24%	16%	13%	19%	18%	19%	0%	14%	20%	16%	17%	19%	17%	15%	19%	0%	44%	19%	15%
97023	1	0	1	0	0	0	1	1	0	0	1	0	1	0	0	0	1	0	0	1	1	0
	0%	0%	1%	0%	0%	0%	1%	0%	0%	0%	1%	0%	1%	0%	0%	0%	1%	0%	0%	1%	1%	0%
97055	188	90	77	21	58	49	81	150	28	10	93	95	110	67	84	49	112	75	188	0	89	99
	62%	69%	55%	62%	70%	70%	54%	61%	65%	63%	61%	63%	65%	58%	65%	64%	63%	61%	100%	0%	61%	63%

(Q3, not shown, is a qualifying question: "Are you registered to vote in the State of Oregon?" Respondent must say yes to continue.)

#### 4. Which one of the following statements best describes how often you typically vote?

		Live in Sandy														Survey						
	###	Initial vote Key voters		V	Vote Freq			Gender		Age		Child?	Educa	tion	ZI	P	Date					
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Every election	244 81%	101 78%	116 83%	27 79%	62 75%	57 81%	125 83%	244 100%	0 0%	0 0%	123 81%	121 80%	126 74%	104 90%	100 78%	49 64%	141 79%	101 82%	150 80%	94 82%	110 76%	134 85%
Consistently in primary and general	43 14%	22 17%	16 12%	5 15%	17 20%	8 11%	18 12%	0 0%	43 100%	0 0%	20 13%	23 15%	32 19%	8 7%	19 15%	19 25%	30 17%	13 11%	28 15%	15 13%	23 16%	20 13%
Presidential	16 5%	7 5%	7 5%	2 6%	4 5%	5 7%	7 5%	0 0%	0 0%	16 100%	9 6%	7 5%	12 7%	3 3%	10 8%	8 11%	7 4%	9 7%	10 5%	6 5%	12 8%	4 3%

<sup>5.</sup> The City of Sandy and surrounding communities are organizing an effort to form an Aquatics and Recreation District to serve the residents of these communities. As envisioned, the District would renovate and operate the currently closed Aquatics Center at the 40-acre Community Campus in Sandy. The improved Aquatics Center would include a renovated indoor pool for year-round use. The District would also offer a range of recreational programs, for example soccer, dance, and music, that are designed to serve all ages throughout the District.

A "yes" vote would result in the creation of the District, along with the establishment of a permanent property tax rate of \$1.11 per thousand of assessed value, not market value. For property assessed at \$200,000, about average for residential property in the proposed District, the cost would be \$222 per year. If the District is created, a 5-member board of directors would be elected to provide management and oversee future direction for the District.

### 5A. If the election were held today, would you vote "yes" for the formation of an Aquatics and Recreation District or "no" against the formation of a District?

															Live in							
	###	In	itial vote	:	K	ey voters		V	ote Freq		Gend	er	Ag	e	Sandy	Child?	Educa	tion	ZI	Р	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Yes, for the levy	130 43%	130 100%	0 0%	0 0%	83 100%	47 67%	0 0%	101 41%	22 51%	7 44%	48 32%	82 54%	82 48%	45 39%	67 52%	50 66%	73 41%	57 46%	90 48%	40 35%	64 44%	66 42%
No, against the levy	139 46%	0 0%	139 100%	0 0%	0 0%	0 0%	139 93%	116 48%	16 37%	7 44%	88 58%	51 34%	77 45%	49 43%	53 41%	22 29%	80 45%	57 46%	77 41%	62 54%	68 47%	71 45%
Don't know	34 11%	0 0%	0 0%	34 100%	0 0%	23 33%	11 7%	27 11%	5 12%	2 13%	16 11%	18 12%	11 6%	21 18%	9 7%	4 5%	25 14%	9 7%	21 11%	13 11%	13 9%	21 13%

### 5B. IF DON'T KNOW IN Q5A: If you had to make a decision today, would you say you are leaning toward voting for or against the formation of a District?

															Live in Sandy						Surv	ev
	###	In	itial vote		K	ey voters		V	ote Freq		Gend	ler	Ag	je	area	Child?	Educa	ation	ZIF	)	Dat	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	34	0	0	34	0	23	11	27	5	2	16	18	11	21	9	4	25	9	21	13	13	21
Leaning toward yes	16 47%	0 0%	0 0%	16 47%	0 0%	16 70%	0 0%	13 48%	2 40%	1 50%	10 63%	6 33%	6 55%	10 48%	6 67%	2 50%	11 44%	5 56%	13 62%	3 23%	5 38%	11 52%
Leaning toward no	11 32%	0 0%	0 0%	11 32%	0 0%	0 0%	11 100%	9 33%	2 40%	0 0%	3 19%	8 44%	4 36%	5 24%	2 22%	2 50%	8 32%	3 33%	4 19%	7 54%	5 38%	6 29%
Don't know	7 21%	0 0%	0 0%	7 21%	0 0%	7 30%	0 0%	5 19%	1 20%	1 50%	3 19%	4 22%	1 9%	6 29%	1 11%	0 0%	6 24%	1 11%	4 19%	3 23%	3 23%	4 19%

## 5C. IF YES IN 5A: District formation could be on the ballot as early as November 2020 and other funding measures may be on the ballot at that time. How strong is your support for the formation of an Aquatics and Recreation District? Would you say you are very confident, somewhat confident, or not confident that you will vote for the formation of this District?

	###	In	iitial vote	<u> </u>	K	ey voters		V	ote Free	<u> </u>	Gend	ler	Ag	ge	Live in Sandy area	Child?	Educ	ation	ZI	Р	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	130	130	0	0	83	47	0	101	22	7	48	82	82	45	67	50	73	57	90	40	64	66
Very confident	83 64%	83 64%	0 0%	0 0%	83 100%	0 0%	0 0%	62 61%	17 77%	4 57%	32 67%	51 62%	56 68%	26 58%	43 64%	38 76%	49 67%	34 60%	58 64%		36 56%	47 71%
Somewhat confident	45 35%	45 35%	0 0%	0 0%	0 0%	45 96%	0 0%	38 38%	4 18%	3 43%	14 29%	31 38%	25 30%	18 40%	23 34%	12 24%	22 30%	23 40%	31 34%	14 35%	28 44%	17 26%
Not confident	1 1%	1 1%	0 0%	0 0%	0 0%	1 2%	0 0%	1 1%	0 0%	0 0%	1 2%	0 0%	1 1%	0 0%	1 1%	0 0%	1 1%	0 0%	0 0%	1 3%	0 0%	1 2%
Don't know	1 1%	1 1%	0 0%	0 0%	0 0%	1 2%	0 0%	0 0%	1 5%	0 0%	1 2%	0 0%	0 0%	1 2%	0 0%	0 0%	1 1%	0 0%	1 1%	0 0%	0 0%	1 2%

6. Now I am going to read you a series of factual statements regarding the proposed Aquatics and Recreation District. Regardless of how you currently believe you will vote, please rate how useful the information seems to you in clarifying whether or not you will vote for the formation of the District...

### 6a. If approved, the District would have a property tax rate of \$1.11 per thousand of assessed value, not market value. For property assessed at \$200,000 the cost would be \$222 per year or \$18.50 a month.

	###	In	itial vote		K	ey voters		V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ition	ZII	P	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male F	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	200	101	78	21	68	49	83	157	32	11	95	105	126	63	89	55	115	84	133	67	96	104
	66%	78%	56%	62%	82%	70%	55%	64%	74%	69%	63%	70%	74%	55%	69%	72%	65%	68%	71%	58%	66%	66%
Somewhat useful	45	25	15	5	14	13	18	35	9	1	22	23	21	21	20	15	27	18	26	19	18	27
	15%	19%	11%	15%	17%	19%	12%	14%	21%	6%	14%	15%	12%	18%	16%	20%	15%	15%	14%	17%	12%	17%
Not useful	53	4	45	4	1	5	47	47	2	4	32	21	23	26	17	6	32	20	25	28	29	24
	17%	3%	32%	12%	1%	7%	31%	19%	5%	25%	21%	14%	14%	23%	13%	8%	18%	16%	13%	24%	20%	15%
Unsure	5	0	1	4	0	3	2	5	0	0	3	2	0	5	3	0	4	1	4	1	2	3
	2%	0%	1%	12%	0%	4%	1%	2%	0%	0%	2%	1%	0%	4%	2%	0%	2%	1%	2%	1%	1%	2%

### 6b. The proposed tax rate would fund the improvement and renovation of the current indoor pool at the Community Campus in Sandy, as well as ongoing operation of the pool.

	###	In	iitial vote	<u>.                                    </u>	K	ey voters		V	ote Freq		Gend	er	Ag	ge	Live in Sandy area	Child?	Educa	ntion	ZII	P	Surv Dat	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	163	99	47	17	68	45	50	127	28	8	74	89	95	61	74	49	97	66	110	53	72	91
	54%	76%	34%	50%	82%	64%	33%	52%	65%	50%	49%	59%	56%	53%	57%	64%	54%	54%	59%	46%	50%	58%
Somewhat useful	67	30	25	12	14	24	29	50	10	7	37	30	37	27	31	20	35	32	39	28	34	33
	22%	23%	18%	35%	17%	34%	19%	20%	23%	44%	24%	20%	22%	23%	24%	26%	20%	26%	21%	24%	23%	21%
Not useful	71	0	67	4	0	1	70	66	4	1	41	30	37	26	24	7	44	25	38	33	38	33
	23%	0%	48%	12%	0%	1%	47%	27%	9%	6%	27%	20%	22%	23%	19%	9%	25%	20%	20%	29%	26%	21%
Unsure	2	1	0	1	1	0	1	1	1	0	0	2	1	1	0	0	2	0	1	1	1	1
	1%	1%	0%	3%	1%	0%	1%	0%	2%	0%	0%	1%	1%	1%	0%	0%	1%	0%	1%	1%	1%	1%

#### 6c. The renovated pool would be designed to serve District residents for the next 30 years.

	###	In	iitial vote	;	K	ey voters		V	ote Freq		Gend	ler	Ag	ge	Live in Sandy area	Child?	Educa	ation	ZI	P	Surv Da	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	164	107	37	20	71	52	41	127	28	9	74	90	97	58	72	50	96	68	111	53	72	92
	54%	82%	27%	59%	86%	74%	27%	52%	65%	56%	49%	60%	57%	50%	56%	66%	54%	55%	59%	46%	50%	58%
Somewhat useful	74	22	39	13	11	18	45	58	12	4	40	34	39	33	38	16	45	29	44	30	40	34
	24%	17%	28%	38%	13%	26%	30%	24%	28%	25%	26%	23%	23%	29%	29%	21%	25%	24%	23%	26%	28%	22%
Not useful	63	1	62	0	1	0	62	57	3	3	38	25	34	22	19	10	35	26	32	31	32	31
	21%	1%	45%	0%	1%	0%	41%	23%	7%	19%	25%	17%	20%	19%	15%	13%	20%	21%	17%	27%	22%	20%
Unsure	2	0	1	1	0	0	2	2	0	0	0	2	0	2	0	0	2	0	1	1	1	1
	1%	0%	1%	3%	0%	0%	1%	1%	0%	0%	0%	1%	0%	2%	0%	0%	1%	0%	1%	1%	1%	1%

### 6d. If the District is formed, the City of Sandy anticipates using urban renewal funds to establish a community center on the campus with space that could be leased to the District for recreation programs.

	###	In	itial vote		K	ey voters		V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ition	ZI	P	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	138	87	37	14	61	38	39	107	22	9	62	76	84	47	62	43	82	56	90	48	63	75
	46%	67%	27%	41%	73%	54%	26%	44%	51%	56%	41%	50%	49%	41%	48%	57%	46%	46%	48%	42%	43%	47%
Somewhat useful	96	39	44	13	19	27	50	72	19	5	53	43	55	36	43	24	54	42	60	36	47	49
	32%	30%	32%	38%	23%	39%	33%	30%	44%	31%	35%	28%	32%	31%	33%	32%	30%	34%	32%	31%	32%	31%
Not useful	65	4	57	4	3	2	60	61	2	2	35	30	30	29	23	8	38	25	34	31	33	32
	21%	3%	41%	12%	4%	3%	40%	25%	5%	13%	23%	20%	18%	25%	18%	11%	21%	20%	18%	27%	23%	20%
Unsure	4	0	1	3	0	3	1	4	0	0	2	2	1	3	1	1	4	0	4	0	2	2
	1%	0%	1%	9%	0%	4%	1%	2%	0%	0%	1%	1%	1%	3%	1%	1%	2%	0%	2%	0%	1%	1%

### <u>6e. The Aquatics Center would be located on the Community Campus property that the City anticipates upgrading by adding features such as playgrounds and walking trails to the river.</u>

	###	In	nitial vote	<u>,                                    </u>	K	ey voters		V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ntion	ZII	<u> </u>	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	160	99	41	20	73	42	45	123	29	8	70	90	94	59	71	47	92	68	103	57	74	86
	53%	76%	29%	59%	88%	60%	30%	50%	67%	50%	46%	60%	55%	51%	55%	62%	52%	55%	55%	50%	51%	54%
Somewhat useful	72	27	37	8	9	22	41	57	9	6	40	32	40	27	36	23	38	34	43	29	33	39
	24%	21%	27%	24%	11%	31%	27%	23%	21%	38%	26%	21%	24%	23%	28%	30%	21%	28%	23%	25%	23%	25%
Not useful	69	4	61	4	1	6	62	63	4	2	41	28	36	28	22	6	47	20	41	28	37	32
	23%	3%	44%	12%	1%	9%	41%	26%	9%	13%	27%	19%	21%	24%	17%	8%	26%	16%	22%	24%	26%	20%
Unsure	2	0	0	2	0	0	2	1	1	0	1	1	0	1	0	0	1	1	1	1	1	1
	1%	0%	0%	6%	0%	0%	1%	0%	2%	0%	1%	1%	0%	1%	0%	0%	1%	1%	1%	1%	1%	1%

### 6f. The City of Sandy would turn over operation of its current recreation programs to the proposed District and the District would expand the recreation programs offered, including programs for all ages.

	###	In	itial vote	<u> </u>	K	ey voters		V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ation	ZI	P	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	164	99	48	17	67	44	53	130	27	7	70	94	90	64	70	49	92	72	105	59	73	91
	54%	76%	35%	50%	81%	63%	35%	53%	63%	44%	46%	62%	53%	56%	54%	64%	52%	59%	56%	51%	50%	58%
Somewhat useful	77	27	37	13	14	22	41	58	13	6	47	30	46	28	42	21	46	31	46	31	37	40
	25%	21%	27%	38%	17%	31%	27%	24%	30%	38%	31%	20%	27%	24%	33%	28%	26%	25%	24%	27%	26%	25%
Not useful	60	4	52	4	2	4	54	55	3	2	34	26	33	22	17	5	39	19	36	24	33	27
	20%	3%	37%	12%	2%	6%	36%	23%	7%	13%	22%	17%	19%	19%	13%	7%	22%	15%	19%	21%	23%	17%
Unsure	2	0	2	0	0	0	2	1	0	1	1	1	1	1	0	1	1	1	1	1	2	0
	1%	0%	1%	0%	0%	0%	1%	0%	0%	6%	1%	1%	1%	1%	0%	1%	1%	1%	1%	1%	1%	0%

6

March 2020 Survey Data

### 6g. Residents living in the District would pay lower fees than out-of-District residents to use District facilities, including the pool.

	###	In	iitial vote	:	K	ey voters		V	ote Freq		Gend	er	Ag	ge	Live in Sandy area	Child?	Educa	ation	ZI	P	Surv Da	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	182	104	57	21	69	52	61	141	30	11	83	99	108	65	75	54	105	77	119	63	82	100
	60%	80%	41%	62%	83%	74%	41%	58%	70%	69%	55%	66%	64%	57%	58%	71%	59%	63%	63%	55%	57%	63%
Somewhat useful	57	22	26	9	11	15	31	46	9	2	30	27	29	26	30	12	36	21	32	25	25	32
	19%	17%	19%	26%	13%	21%	21%	19%	21%	13%	20%	18%	17%	23%	23%	16%	20%	17%	17%	22%	17%	20%
Not useful	63	4	56	3	3	2	58	56	4	3	39	24	33	23	24	10	36	25	36	27	37	26
	21%	3%	40%	9%	4%	3%	39%	23%	9%	19%	26%	16%	19%	20%	19%	13%	20%	20%	19%	23%	26%	16%
Unsure	1	0	0	1	0	1	0	1	0	0	0	1	0	1	0	0	1	0	1	0	1	0
	0%	0%	0%	3%	0%	1%	0%	0%	0%	0%	0%	1%	0%	1%	0%	0%	1%	0%	1%	0%	1%	0%

### 6h. Community meeting spaces would be available in the renovated building at the Community Campus.

	###	In	iitial vote	<u>:                                    </u>	K	ey voters		V	ote Freq		Gend	ler	Ag	ge	Live in Sandy area UND-	Child?	Educa	ation	ZI	P	Surv Dat	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65	65+	ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	139	84	32	23	60	42	37	109	24	6	61	78	74	58	57	41	84	55	93	46	63	76
	46%	65%	23%	68%	72%	60%	25%	45%	56%	38%	40%	52%	44%	50%	44%	54%	47%	45%	49%	40%	43%	48%
Somewhat useful	84	41	37	6	21	22	41	58	18	8	44	40	52	28	42	25	44	40	57	27	42	42
	28%	32%	27%	18%	25%	31%	27%	24%	42%	50%	29%	26%	31%	24%	33%	33%	25%	33%	30%	23%	29%	27%
Not useful	75	5	68	2	2	4	69	73	1	1	43	32	42	26	25	10	47	26	36	39	36	39
	25%	4%	49%	6%	2%	6%	46%	30%	2%	6%	28%	21%	25%	23%	19%	13%	26%	21%	19%	34%	25%	25%
Unsure	5	0	2	3	0	2	3	4	0	1	4	1	2	3	5	0	3	2	2	3	4	1
	2%	0%	1%	9%	0%	3%	2%	2%	0%	6%	3%	1%	1%	3%	4%	0%	2%	2%	1%	3%	3%	1%

March 2020 Survey Data

### <u>6i. The boundaries of the District would be similar to those of the Sandy Library Service Area and would include the City of Sandy as well as</u> Boring, Eagle Creek, and communities east of Sandy to Alder Creek.

	###	In	itial vote	:	K	ey voters	<u> </u>	V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ation	ZI	P	Surv Da	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	177	102	51	24	66	55	56	140	27	10	75	102	100	69	77	56	107	70	116	61	81	96
	58%	78%	37%	71%	80%	79%	37%	57%	63%	63%	49%	68%	59%	60%	60%	74%	60%	57%	62%	53%	56%	61%
Somewhat useful	70	24	38	8	16	11	43	54	13	3	41	29	43	23	30	13	40	30	47	23	37	33
	23%	18%	27%	24%	19%	16%	29%	22%	30%	19%	27%	19%	25%	20%	23%	17%	22%	24%	25%	20%	26%	21%
Not useful	50	3	46	1	1	2	47	46	3	1	31	19	26	18	18	6	30	18	24	26	23	27
	17%	2%	33%	3%	1%	3%	31%	19%	7%	6%	20%	13%	15%	16%	14%	8%	17%	15%	13%	23%	16%	17%
Unsure	6	1	4	1	0	2	4	4	0	2	5	1	1	5	4	1	1	5	1	5	4	2
	2%	1%	3%	3%	0%	3%	3%	2%	0%	13%	3%	1%	1%	4%	3%	1%	1%	4%	1%	4%	3%	1%

### 6j. The City of Sandy does not have the funds necessary to renovate and operate the pool. If the Aquatics and Recreation District is not formed, the pool would likely be permanently closed.

	###	In	itial vote	e	K	ey voters		V	ote Freq		Gend	ler	Ag	ge	Sandy area UND-	Child?	Educa	ation	ZI	P	Surv Dat	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male 1	Female	Under 65	65+	ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very useful	183	103	63	17	70	46	67	144	30	9	92	91	105	69	83	53	105	78	118	65	88	95
	60%	79%	45%	50%	84%	66%	45%	59%	70%	56%	61%	60%	62%	60%	64%	70%	59%	63%	63%	57%	61%	60%
Somewhat useful	48	12	27	9	4	12	32	33	9	6	23	25	27	18	15	13	25	22	29	19	22	26
	16%	9%	19%	26%	5%	17%	21%	14%	21%	38%	15%	17%	16%	16%	12%	17%	14%	18%	15%	17%	15%	16%
Not useful	69	15	48	6	9	10	50	64	4	1	35	34	36	27	30	10	46	22	38	31	34	35
	23%	12%	35%	18%	11%	14%	33%	26%	9%	6%	23%	23%	21%	23%	23%	13%	26%	18%	20%	27%	23%	22%
Unsure	3	0	1	2	0	2	1	3	0	0	2	1	2	1	1	0	2	1	3	0	1	2
	1%	0%	1%	6%	0%	3%	1%	1%	0%	0%	1%	1%	1%	1%	1%	0%	1%	1%	2%	0%	1%	1%

7a. ASK ONLY OF THOSE WHO SAY "NO" OR "DON'T KNOW" IN Q5A: As I noted before, all of the statements I just read are true.

Now that you have been provided with this information, if the election were held today, would you vote "yes" for the formation of an Aquatics and Recreation District or "no" against formation of the District?

															Live in							
		T.,	itial wata		ν			V	ote Freq		Comd	lam.	Α.α.		Sandy	CF:149	Edwar	.tion	711	,	Surv	
	###		itial vote			ey voters		v	ote Freq		Gend	er	Ag	e	UND-	Child?	Educa	ttion	ZII		Da	ie
				Don't	Very	Fence			Prim/ Every gen Pres M				Under		ER		No coll	Coll			March	March
	TOTAL	Yes	No	know	Confi	Sit	No	Every	gen	Pres	Male I	emale	65	65+	21YRS	Yes	degr	degr	97055	Other	6-11	12-20
Total	173	0	139	34	0	23	150	143	21	9	104	69	88	70	62	26	105	66	98	75	81	92
Yes, for the levy	16 9%	0 0%	5 4%	11 32%	0 0%	9 39%	7 5%	11 8%	4 19%	1 11%	4 4%	12 17%	8 9%	7 10%	6 10%	3 12%	10 10%	6 9%	8 8%	8 11%	6 7%	10 11%
No, against the levy	135 78%	0 0%	128 92%	7 21%	0 0%	2 9%	133 89%	114 80%	14 67%	7 78%	88 85%	47 68%	73 83%	50 71%	49 79%	22 85%	81 77%	53 80%	73 74%	62 83%	68 84%	67 73%
Don't know	22 13%	0 0%	6 4%	16 47%	0 0%	12 52%	10 7%	18 13%	3 14%	1 11%	12 12%	10 14%	7 8%	13 19%	7 11%	1 4%	14 13%	7 11%	17 17%	5 7%	7 9%	15 16%

7b. ASK ONLY OF THOSE WHO SAY "YES" IN Q5A: As I noted before, all of the statements I just read are true. Now that you have been provided with this information, how strong is your support for the formation of an Aquatics and Recreation District? Would you say you are very confident, somewhat confident, or not confident that you will vote for the formation of this District?

	###	Ir	nitial vote		K	ey voters		V	ote Freq		Gend	er	Age	<u> </u>	Live in Sandy area	Child?	Educa	ition	ZIP	·	Surv Da	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	130	130	0	0	83	47	0	101	22	7	48	82	82	45	67	50	73	57	90	40	64	66
Very confident	88	88	0	0	76	12	0	68	15	5	33	55	64	23	47	42	51	37	64	24	40	48
	68%	68%	0%	0%	92%	26%	0%	67%	68%	71%	69%	67%	78%	51%	70%	84%	70%	65%	71%	60%	63%	73%
Somewhat confident	40	40	0	0	7	33	0	31	7	2	14	26	18	20	20	8	21	19	25	15	23	17
	31%	31%	0%	0%	8%	70%	0%	31%	32%	29%	29%	32%	22%	44%	30%	16%	29%	33%	28%	38%	36%	26%
Not confident	2	2	0	0	0	2	0	2	0	0	1	1	0	2	0	0	1	1	1	1	1	1
	2%	2%	0%	0%	0%	4%	0%	2%	0%	0%	2%	1%	0%	4%	0%	0%	1%	2%	1%	3%	2%	2%

March 2020 Survey Data

8. A different approach under consideration is to form just an Aquatics District with the sole purpose of renovating and operating the Aquatics Center at the Community Campus in Sandy. The current indoor pool would be renovated and staffed, but the District would offer no other recreational programs or amenities. The tax rate associated with this type of District would be 67 cents per thousand of assessed value. For property valued at \$200,000 the cost would be \$134 per year rather than the \$222 per year for an Aquatics and Recreation District. If voters are asked for form an Aquatics Districts, would you vote "yes" for the formation of an Aquatics District or "no" against formation of the District?

Liva in

	###	Ir	nitial vote		K	ey voters		V	ote Freq		Gend	er	Ag	e	Sandy	Child?	Educa	ation	ZI	P	Surv Dat	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Yes, for the	149	107	30	12	69	46	34	117	26	6	60	89	86	57	74	46	88	61	101	48	72	77
Aquatics District	49%	82%	22%	35%	83%	66%	23%	48%	60%	38%	39%	59%	51%	50%	57%	61%	49%	50%	54%	42%	50%	49%
No, against the	133	18	104	11	12	13	108	111	15	7	82	51	73	49	48	29	74	57	70	63	61	72
Aquatics District	44%	14%	75%	32%	14%	19%	72%	45%	35%	44%	54%	34%	43%	43%	37%	38%	42%	46%	37%	55%	42%	46%
Don't know	21	5	5	11	2	11	8	16	2	3	10	11	11	9	7	1	16	5	17	4	12	9
	7%	4%	4%	32%	2%	16%	5%	7%	5%	19%	7%	7%	6%	8%	5%	1%	9%	4%	9%	3%	8%	6%

Q9. Now I want you to think specifically about how you learn about local elections. I am going to read you a list of possible sources of information. Please tell me if each source of information is very, somewhat, or not important when you are deciding how to vote on a local ballot measure.

### 9a. Online or print articles and endorsements in the Sandy Post

	###	Ir	nitial vote	2	K	ey voters	<u>.                                    </u>	V	ote Freq		Gend	er	Ag	ge	Live in Sandy area	Child?	Educa	ation	ZI	P	Surv Da		
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20	
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158	
Very important	102 34%	49 38%	42 30%	11 32%	29 35%	28 40%	45 30%	86 35%	14 33%	2 13%	49 32%	53 35%	49 29%	47 41%	35 27%	20 26%	62 35%	40 33%	77 41%	25 22%	50 34%	52 33%	
Somewhat importa	nt 95 31%	48 37%	35 25%	12 35%	30 36%	27 39%	38 25%	72 30%	16 37%	7 44%	52 34%	43 28%	60 35%	29 25%	51 40%	30 39%	57 32%	37 30%	58 31%	37 32%	51 35%	44 28%	
Not important	98 32%	30 23%	58 42%	10 29%	22 27%	14 20%	62 41%	80 33%	13 30%	5 31%	48 32%	50 33%	55 32%	37 32%	38 29%	24 32%	57 32%	40 33%	50 27%	48 42%	40 28%	58 37%	
Don't know	8 3%	3 2%	4 3%	1 3%	2 2%	1 1%	5 3%	6 2%	0 0%	2 13%	3 2%	5 3%	6 4%	2 2%	5 4%	2 3%	2 1%	6 5%	3 2%	5 4%	4 3%	4 3%	

### 9b. News stories on radio

	###	In	iitial vote	<u> </u>	K	ey voters		V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ation	ZI	P	Surv Dat	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very important	59	22	26	11	13	17	29	45	10	4	32	27	37	20	22	13	34	25	36	23	25	34
	19%	17%	19%	32%	16%	24%	19%	18%	23%	25%	21%	18%	22%	17%	17%	17%	19%	20%	19%	20%	17%	22%
Somewhat important	119	58	46	15	37	29	53	94	20	5	64	55	70	42	63	34	76	43	75	44	62	57
	39%	45%	33%	44%	45%	41%	35%	39%	47%	31%	42%	36%	41%	37%	49%	45%	43%	35%	40%	38%	43%	36%
Not important	123	50	67	6	33	22	68	103	13	7	56	67	63	51	44	29	66	55	75	48	57	66
	41%	38%	48%	18%	40%	31%	45%	42%	30%	44%	37%	44%	37%	44%	34%	38%	37%	45%	40%	42%	39%	42%
Don't know	2	0	0	2	0	2	0	2	0	0	0	2	0	2	0	0	2	0	2	0	1	1
	1%	0%	0%	6%	0%	3%	0%	1%	0%	0%	0%	1%	0%	2%	0%	0%	1%	0%	1%	0%	1%	1%

### 9c. News stories on television

	###	In	itial vote	;	K	ey voters		V	ote Freq		Gend	er	Ag	ge	Live in Sandy area	Child?	Educ	ation	ZI	P	Surv Da	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very important	66	37	19	10	25	20	21	52	10	4	23	43	29	33	27	21	38	28	42	24	28	38
	22%	28%	14%	29%	30%	29%	14%	21%	23%	25%	15%	28%	17%	29%	21%	28%	21%	23%	22%	21%	19%	24%
Somewhat important	111	52	44	15	27	34	50	93	12	6	56	55	62	44	55	21	67	44	72	39	54	57
	37%	40%	32%	44%	33%	49%	33%	38%	28%	38%	37%	36%	36%	38%	43%	28%	38%	36%	38%	34%	37%	36%
Not important	123	39	75	9	29	16	78	97	21	5	72	51	77	37	46	32	72	49	72	51	63	60
	41%	30%	54%	26%	35%	23%	52%	40%	49%	31%	47%	34%	45%	32%	36%	42%	40%	40%	38%	44%	43%	38%
Don't know	3	2	1	0	2	0	1	2	0	1	1	2	2	1	1	2	1	2	2	1	0	3
	1%	2%	1%	0%	2%	0%	1%	1%	0%	6%	1%	1%	1%	1%	1%	3%	1%	2%	1%	1%	0%	2%

### 9d. Direct mail pieces

	###	In	nitial vot	e	K	ey voters		V	ote Freq		Gend	ler	Ag	e	Live in Sandy area	Child?	Educa	ation	ZII	P	Surv	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very important	101	44	44	13	24	30	47	82	14	5	45	56	49	46	41	25	62	39	64	37	41	60
	33%	34%	32%	38%	29%	43%	31%	34%	33%	31%	30%	37%	29%	40%	32%	33%	35%	32%	34%	32%	28%	38%
Somewhat important	108	58	37	13	40	25	43	86	17	5	54	54	60	43	47	29	60	47	67	41	55	53
	36%	45%	27%	38%	48%	36%	29%	35%	40%	31%	36%	36%	35%	37%	36%	38%	34%	38%	36%	36%	38%	34%
Not important	92	28	56	8	19	15	58	74	12	6	52	40	60	25	40	21	55	36	55	37	49	43
	30%	22%	40%	24%	23%	21%	39%	30%	28%	38%	34%	26%	35%	22%	31%	28%	31%	29%	29%	32%	34%	27%
Don't know	2	0	2	0	0	0	2	2	0	0	1	1	1	1	1	1	1	1	2	0	0	2
	1%	0%	1%	0%	0%	0%	1%	1%	0%	0%	1%	1%	1%	1%	1%	1%	1%	1%	1%	0%	0%	1%

12

### 9e. Social media, including Facebook or Twitter

	###	In	iitial vote	<u> </u>	K	ey voters		V	ote Freq		Gend	er	Ag	e	Live in Sandy area	Child?	Educa	ation	ZII	<u> </u>	Surv Da	-
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very important	48	31	14	3	25	9	14	38	6	4	20	28	31	14	20	19	25	23	35	13	18	30
	16%	24%	10%	9%	30%	13%	9%	16%	14%	25%	13%	19%	18%	12%	16%	25%	14%	19%	19%	11%	12%	19%
Somewhat important	58	29	24	5	20	12	26	42	14	2	24	34	44	12	27	23	32	25	40	18	29	29
	19%	22%	17%	15%	24%	17%	17%	17%	33%	13%	16%	23%	26%	10%	21%	30%	18%	20%	21%	16%	20%	18%
Not important	193	69	98	26	37	49	107	160	23	10	105	88	94	86	78	33	120	72	111	82	96	97
	64%	53%	71%	76%	45%	70%	71%	66%	53%	63%	69%	58%	55%	75%	60%	43%	67%	59%	59%	71%	66%	61%
Don't know	4	1	3	0	1	0	3	4	0	0	3	1	1	3	4	1	1	3	2	2	2	2
	1%	1%	2%	0%	1%	0%	2%	2%	0%	0%	2%	1%	1%	3%	3%	1%	1%	2%	1%	2%	1%	1%

### 9f. Information about the measure in the Voters' Pamphlet

	###	In	itial vote	e	K	ey voters		V	ote Freq		Gend	ler	Ag	e	Live in Sandy area	Child?	Educa	ation	ZII	P	Surv Dat	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other		March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Very important	217 72%	94 72%	99 71%		63 76%	49 70%	105 70%	175 72%	33 77%	9 56%	108 71%	109 72%	120 71%	83 72%	84 65%	58 76%	120 67%	96 78%	137 73%	80 70%	98 68%	119 75%
Somewhat important	62 20%	31 24%	23 17%	8 24%	16 19%	18 26%	28 19%	50 20%	8 19%	4 25%	31 20%	31 21%	37 22%	22 19%	36 28%	16 21%	40 22%	21 17%	37 20%	25 22%	33 23%	29 18%
Not important	21 7%	4 3%	16 12%	1 3%	3 4%	2 3%	16 11%	17 7%	2 5%	2 13%	11 7%	10 7%	11 6%	9 8%	7 5%	1 1%	16 9%	5 4%	12 6%	9 8%	13 9%	8 5%
Don't know	3 1%	1 1%	1 1%	1 3%	1 1%	1 1%	1 1%	2 1%	0 0%	1 6%	2 1%	1 1%	2 1%	1 1%	2 2%	1 1%	2 1%	1 1%	2 1%	1 1%	1 1%	2 1%

March 2020 Survey Data

### 9g. City of Sandy web pages

	###	In	itial vote	:	K	ey voters		V	ote Freq		Gend	er	Ag	ge	Live in Sandy area	Child?	Educ	ation	ZI	P	Surv Da		
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20	
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158	
Very important	54 18%	38 29%	11 8%	5 15%	28 34%	15 21%	11 7%	42 17%	10 23%	2 13%	24 16%	30 20%	38 22%	15 13%	32 25%	24 32%	36 20%	18 15%	43 23%	11 10%	22 15%	32 20%	
Somewhat important	71 23%	39 30%	24 17%	8 24%	22 27%	23 33%	26 17%	59 24%	7 16%	5 31%	28 18%	43 28%	48 28%	21 18%	37 29%	23 30%	40 22%	31 25%	53 28%	18 16%	42 29%	29 18%	
Not important	172 57%	53 41%	102 73%	17 50%	33 40%	29 41%	110 73%	138 57%	26 60%	8 50%	98 64%	74 49%	82 48%	75 65%	58 45%	28 37%	98 55%	72 59%	90 48%	82 71%	78 54%	94 59%	
Don't know	6 2%	0 0%	2 1%	4 12%	0 0%	3 4%	3 2%	5 2%	0 0%	1 6%	2 1%	4 3%	2 1%	4 3%	2 2%	1 1%	4 2%	2 2%	2 1%	4 3%	3 2%	3 2%	

### 10. How long have you lived in the City of Sandy or one of the surrounding communities?

	###	In	iitial vote	<u> </u>	K	ey voters		Vote Freq Prim/ Every gen Pres		Gend	er	Age	<u>:                                    </u>	Live in Sandy area UND-	Child?	Educa	tion	ZII	P	Surv Da		
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No			Pres	Male F	emale	Under 65	65+	ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Less than 1 year	1	0	1	0	0	0	1	0	1	0	1	0	1	0	1	0	0	1	1	0	1	0
	0%	0%	1%	0%	0%	0%	1%	0%	2%	0%	1%	0%	1%	0%	1%	0%	0%	1%	1%	0%	1%	0%
1-2 years	7	2	4	1	2	1	4	5	1	1	3	4	3	3	7	1	4	3	6	1	2	5
	2%	2%	3%	3%	2%	1%	3%	2%	2%	6%	2%	3%	2%	3%	5%	1%	2%	2%	3%	1%	1%	3%
3-5 years	25	13	11	1	10	4	11	19	5	1	11	14	20	5	25	11	18	7	18	7	11	14
	8%	10%	8%	3%	12%	6%	7%	8%	12%	6%	7%	9%	12%	4%	19%	14%	10%	6%	10%	6%	8%	9%
6-10 years	30	16	11	3	13	4	13	23	5	2	14	16	23	3	30	10	17	12	19	11	17	13
	10%	12%	8%	9%	16%	6%	9%	9%	12%	13%	9%	11%	14%	3%	23%	13%	10%	10%	10%	10%	12%	8%
11-20 years	66	36	26	4	18	22	26	53	7	6	37	29	36	25	66	20	39	27	40	26	25	41
	22%	28%	19%	12%	22%	31%	17%	22%	16%	38%	24%	19%	21%	22%	51%	26%	22%	22%	21%	23%	17%	26%
21-40 years	121	45	61	15	31	25	65	101	15	5	61	60	66	48	0	27	60	60	73	48	62	59
	40%	35%	44%	44%	37%	36%	43%	41%	35%	31%	40%	40%	39%	42%	0%	36%	34%	49%	39%	42%	43%	37%
41 years or more	53	18	25	10	9	14	30	43	9	1	25	28	21	31	0	7	40	13	31	22	27	26
	17%	14%	18%	29%	11%	20%	20%	18%	21%	6%	16%	19%	12%	27%	0%	9%	22%	11%	16%	19%	19%	16%
Mean	27.1	24.5	28.1	32.7	22.4	29.4	28.5	27.6	26.7	20.1	27.1	27.1	24.3	31.7	11.1	22.2	28.3	25.4	26.8	27.5	28.0	26.2
Median	26.5	20.0	30.0	35.0	20.0	27.0	30.0	28.0	28.0	16.0	27.0	26.0	22.0	30.0	11.5	20.0	27.0	25.0	25.0	29.5	30.0	23.0

### 11. Do you own or rent your current home?

	###	Initial vote			Key voters		Vote Freq			Gender		Age		Live in Sandy area	Child?	Education		ZIP		Survey Date		
	TOTAL	Yes		Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male F	emale	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Own	273	112	129	32	72	62	139	221	38	14	137	136	153	105	109	69	158	114	170	103	132	141
	90%	86%	93%	94%	87%	89%	93%	91%	88%	88%	90%	90%	90%	91%	84%	91%	89%	93%	90%	90%	91%	89%
Rent	25	17	7	1	10	7	8	19	4	2	12	13	16	8	19	7	18	7	15	10	11	14
	8%	13%	5%	3%	12%	10%	5%	8%	9%	13%	8%	9%	9%	7%	15%	9%	10%	6%	8%	9%	8%	9%
Refused	5	1	3	1	1	1	3	4	1	0	3	2	1	2	1	0	2	2	3	2	2	3
	2%	1%	2%	3%	1%	1%	2%	2%	2%	0%	2%	1%	1%	2%	1%	0%	1%	2%	2%	2%	1%	2%

15

March 2020 Survey Data

### 12. Do you have any children under the age of 18 currently living in your home?

	###	In	itial vote		Key voters			Vote Freq			Gender		Age		Live in Sandy area	Child?	Educa	tion	ZI	P	Survey Date	
	TOTAL	Yes		Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65	65+	UND- ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Yes	76 25%	50 38%	22 16%	4 12%	38 46%	14 20%	24 16%	49 20%	19 44%	8 50%	39 26%	37 25%	69 41%	6 5%	42 33%	76 100%	43 24%	33 27%	49 26%	27 23%	38 26%	
No	224 74%	80 62%	115 83%	29 85%	45 54%	56 80%	123 82%	192 79%	24 56%	8 50%	112 74%	112 74%	101 59%	109 95%	85 66%	0 0%	135 76%	88 72%	138 73%	86 75%	106 73%	
Refused	3 1%	0 0%	2 1%	1 3%	0 0%	0 0%	3 2%	3 1%	0 0%	0 0%	1 1%	2 1%	0 0%	0 0%	2 2%	0 0%	0 0%	2 2%	1 1%	2 2%	1 1%	2 1%

### 13. What is your age, please?

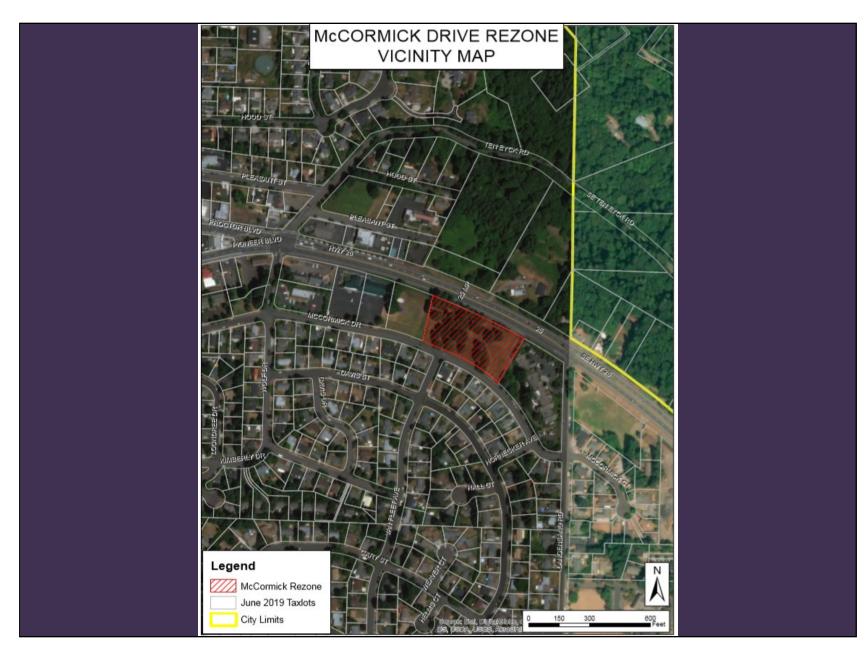
	###	## Initial vote			Key voters			Vote Freq			Gender		Age		Live in Sandy area UND-	Child?	Education		ZIP		Survey Date	
	TOTAL	Yes		Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65 65+		ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
18 to 34	13	9	3	1	4	6	3	6	3	4	7	6	13	0	7	9	8	5	7	6	5	8
	4%	7%	2%	3%	5%	9%	2%	2%	7%	25%	5%	4%	8%	0%	5%	12%	4%	4%	4%	5%	3%	5%
35 to 44	38	23	13	2	22	2	14	25	11	2	23	15	38	0	22	33	23	15	31	7	21	17
	13%	18%	9%	6%	27%	3%	9%	10%	26%	13%	15%	10%	22%	0%	17%	43%	13%	12%	16%	6%	14%	11%
45 to 54	39	17	22	0	10	7	22	30	6	3	19	20	39	0	22	18	21	18	23	16	16	23
	13%	13%	16%	0%	12%	10%	15%	12%	14%	19%	13%	13%	23%	0%	17%	24%	12%	15%	12%	14%	11%	15%
55 to 64	80	33	39	8	20	18	42	65	12	3	45	35	80	0	32	9	50	30	49	31	43	37
	26%	25%	28%	24%	24%	26%	28%	27%	28%	19%	30%	23%	47%	0%	25%	12%	28%	24%	26%	27%	30%	23%
65 plus	115	45	49	21	26	35	54	104	8	3	48	67	0	115	36	6	70	45	67	48	52	63
	38%	35%	35%	62%	31%	50%	36%	43%	19%	19%	32%	44%	0%	100%	28%	8%	39%	37%	36%	42%	36%	40%
Refused	18	3	13	2	1	2	15	14	3	1	10	8	0	0	10	1	6	10	11	7	8	10
	6%	2%	9%	6%	1%	3%	10%	6%	7%	6%	7%	5%	0%	0%	8%	1%	3%	8%	6%	6%	6%	6%
Mean	60.2	58.1	60.7	66.5	56.6	62.8	61.1	62.3	52.6	49.0	58.0	62.3	50.8	74.1	56.1	45.6	60.5	59.7	59.6	61.2	60.1	60.3
SD	14.7	15.6	13.8	12.5	15.2	15.3	13.6	13.8	15.1	15.7	14.1	15.0	10.3	7.1	14.5	10.6	15.1	14.0	15.3	13.6	14.3	15.1

### 14. And what is the last year of education you had the opportunity to complete?

	###	### Initial vote			Key voters			Vote Freq			Gender		Age		Live in Sandy area UND-	Child?	Education		ZIP		Sur Da	
	TOTAL	Yes	No	Don't know	Very Confi	Fence Sit	No	Every	Prim/ gen	Pres	Male I	Female	Under 65	65+	ER 21YRS	Yes	No coll degr	Coll degr	97055	Other	March 6-11	March 12-20
Total	303	130	139	34	83	70	150	244	43	16	152	151	170	115	129	76	178	123	188	115	145	158
Less than 12th grade (not a high school graduate)	9 3%	3 2%	4 3%	2 6%	2 2%	2 3%	5 3%	6 2%	2 5%	1 6%	6 4%	3 2%	4 2%	5 4%	4 3%	1 1%	9 5%	0 0%	6 3%	3 3%	4 3%	5 3%
High school graduate	46	21	16	9	13	17	16	32	10	4	21	25	27	17	21	12	46	0	29	17	25	21
	15%	16%	12%	26%	16%	24%	11%	13%	23%	25%	14%	17%	16%	15%	16%	16%	26%	0%	15%	15%	17%	13%
Some college or other post- secondary education	123 41%	49 38%	60 43%	14 41%	34 41%	22 31%	67 45%	103 42%	18 42%	2 13%	65 43%	58 38%	71 42%	48 42%	53 41%	30 39%	123 69%	0 0%	77 41%	46 40%	58 40%	65 41%
College graduate	85	38	40	7	24	18	43	66	11	8	42	43	51	27	32	23	0	85	51	34	41	44
	28%	29%	29%	21%	29%	26%	29%	27%	26%	50%	28%	28%	30%	23%	25%	30%	0%	69%	27%	30%	28%	28%
Some post-graduate	8	2	6	0	0	2	6	8	0	0	3	5	3	4	4	2	0	8	6	2	3	5
	3%	2%	4%	0%	0%	3%	4%	3%	0%	0%	2%	3%	2%	3%	3%	3%	0%	7%	3%	2%	2%	3%
Master's degree or	30	17	11	2	10	9	11	27	2	1	14	16	14	14	14	8	0	30	18	12	14	16
higher	10%	13%	8%	6%	12%	13%	7%	11%	5%	6%	9%	11%	8%	12%	11%	11%	0%	24%	10%	10%	10%	10%
Refused	2	0	2	0	0	0	2	2	0	0	1	1	0	0	1	0	0	0	1	1	0	2
	1%	0%	1%	0%	0%	0%	1%	1%	0%	0%	1%	1%	0%	0%	1%	0%	0%	0%	1%	1%	0%	1%

## **McCormick Drive Zone Change**

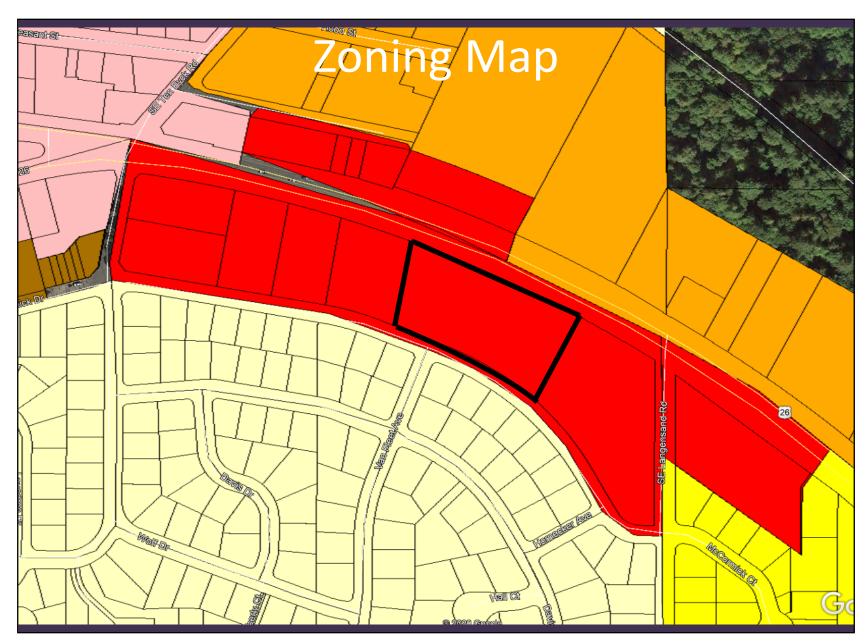
**CC Meeting 4/20/20** 



## Request

• Change Comprehensive Plan designation from Commercial to Medium Density Residential and change zoning designation from C-2 (General Commercial) to R-2 (Medium Density Residential) for 2.47 acre property.

# Comprehensive Plan Map



#### Review

- The February 2017 Urban Growth Boundary Expansion Analysis identifies a 3.6-acre surplus of commercial land and a 17.1-acre surplus of medium density residential land for the 20-year planning horizon.
- Rezoning the 2.5-acre subject property from commercial to medium density residential would reduce the commercial surplus to 1.1 acres and increase the medium density residential surplus to 19.6 acres.

#### Review

- The C-2 zoning district was recently modified to allow housing above ground floor commercial as an outright permitted use.
- The primary uses permitted outright in R-2 are residential. The R-2 zone allows some commercial uses through the conditional use permit process.

#### Review

 The property is currently subject to the General Commercial design standards, which include a requirement for a landscape buffer that is at least 20 feet in depth for at least 30 percent of the Highway 26 frontage. The residential design standards do not require a landscape buffer; thus, the zone change would result in the potential loss of trees within the landscape buffer along the Highway.

### Recommendation

- The Planning Commission forwarded a recommendation of approval of the comprehensive plan and zone change request to City Council, with the additional recommendation that the applicant be required to maintain the landscape buffer at a minimum depth of 20 feet for a minimum of 30 percent of the Highway 26 frontage in compliance with Section 17.90.120(F).
- In addition, should the City Council approve the comprehensive plan and zone change requests, staff recommends that the City Council require future land use applications on the subject property to comply with Section 17.92.10(C). This additional recommendation was identified by staff after the February 24, 2020 Planning Commission hearing so was not discussed at the Planning Commission hearing.

Bailey Meadows
Subdivision
File No. 20-009 AP
Appeal to File No.
19-023
SUB/VAR/TREE

**City Council 4/20/20** 

# Key dates prior to hearings

Application Submitted – July 5, 2019

Deemed Incomplete – August 1, 2019

Completeness Requested – August 22, 2019

Neighborhood Meeting – September 18, 2019 (Library)

# Planning Commission Hearings

December 17, 2019 (testimony)

January 23, 2020 (testimony)

Open Record Period #1

Jan 24<sup>th</sup> - 30<sup>th</sup> (Exhibits NNNN – ZZZZZ)

Open Record Period #2

Jan 31st – Feb 6th (Exhibits AAAAAA – FFFFFF)

February 11, 2020 (decision)

# Appeal

Final Order Issued – February 14, 2020

Appeal – February 26, 2020

# City Council Hearings

Originally March 16, 2020
 (canceled due to COVID-19 pandemic)

April 6, 2020
 7 day open record period through April 13
 (Exhibits PPPPPP – ZZZZZZZZZ)





#### **2020 RFP for Sandy Transit Operations**

Sandy Transit received 3 bids from contractors.

First Transit MTRWestern MV

\*City of Sandy also submitted costs for service in house.

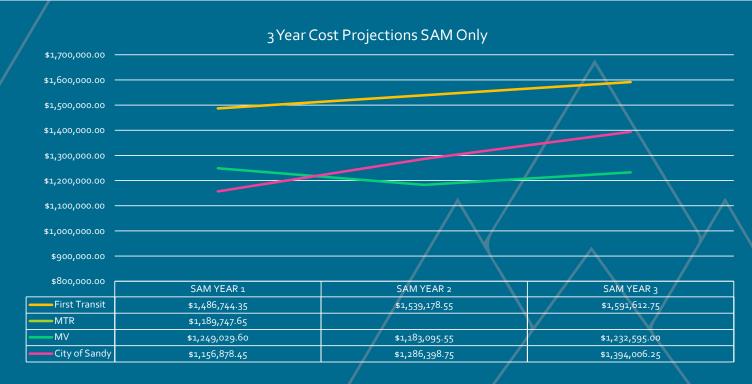
**SAM Selection Committee members:** 

- 1. Andi Howell, Sandy Transit Director
- 2. Muna Rustam, Sandy Transit Program Administrator
- 3. Dwight Brashear, SMART Transit Director (Wilsonville)
- 4. Teresa Christopherson, Clackamas County Social Services Administrator, MHX Project Coordinator
- 5. Kristina Babcock, Clackamas County Transit Coordinator



#### SAM COSTS FROM BIDS





# BID RESULTS SAM AND MHX COSTS COMBINED

